HOUSE OF REPRESENTATIVES TWENTY-SEVENTH LEGISLATURE, 2014 STATE OF HAWAII H.B. NO. **1145**

A BILL FOR AN ACT

RELATING TO EDUCATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Chapter 302D, Hawaii Revised Statutes, is
2	amended by adding two new sections to be appropriately
3	designated and to read as follows:
4	"§302D- Fees. (a) In administering its
5	responsibilities, the commission may assess fees to help cover
6	its operating costs.
7	(b) Fees collected by the commission shall be deposited
8	into insured checking or savings accounts and shall be expended
9	by the commission.
10	(c) The commission shall adopt rules pursuant to chapter
11	91 to implement this section; provided that, notwithstanding
12	this section or any other law to the contrary, the commission
13	, may set the initial amount of such fees at any time without
14	regard to chapter 91, if the commission:
15	(1) Holds at least one public hearing to take and discuss
16	public testimony on the proposed fee amount; and
17	(2) Provides public notice at least thirty days prior to
18	the date of the public hearing.
	2014-0498 HB SMA-1.doc

1	§302D- Approved charter applications; start-up period.
2	(a) A charter applicant whose charter application is approved
3	by an authorizer pursuant to section 302D-13 or 302D-14 shall
4	not be allowed to enter into a charter contract until the
5	charter applicant has satisfactorily met pre-opening criteria
6	set by the authorizer. The pre-opening criteria shall ensure
7	that the charter applicant is prepared to successfully open a
8	charter school.
9	(b) An approved charter applicant shall not be considered
10	an entity of the State until the school is established by
11	execution of the charter contract.
12	(c) An approved charter applicant that fails to
13	satisfactorily meet the pre-opening criteria and enter into a
14	charter contract with its authorizer within the start-up period
15	initially established or subsequently extended by the authorizer
16	shall be considered to have withdrawn its application.
17	(d) An approved charter applicant that withdraws its
18	application shall not be allowed to execute a charter contract
19	unless it reapplies and has its charter application approved by
20	an authorizer in accordance with this chapter."

1 SECTION 2. Section 89C-1.5, Hawaii Revised Statutes, is amended by amending the definition of "appropriate authority" to 2 3 read as follows: 4 " "Appropriate authority" means the governor, the respective 5 mayors, the chief justice of the supreme court, the board of 6 education, the board of regents, the state public charter school 7 commission, the Hawaii health [[] systems[]] corporation board, the auditor, the ombudsman, and the director of the legislative 8 reference bureau. These individuals or boards may make 9 adjustments for their respective excluded employees." 10 SECTION 3. Section 302D-1, Hawaii Revised Statutes, is 11 12 amended as follows: 1. By adding a new definition to be appropriately inserted 13 14 and to read: "Department school" means any school that falls within the 15 definition of public school as defined in section 302A-101 and 16 that is not a charter school." 17 2. By amending the definition of "charter contract" to 18 19 read: 20 ""Charter contract" or "charter" means a fixed-term, bilateral, renewable contract between a public charter school 21 22 and an authorizer that outlines the roles, powers,

1 responsibilities, and performance expectations for each party to
2 the contract."

3 3. By amending the definition of "charter school" or
4 "public charter school" to read:

5 ""Charter school" or "public charter school" refers to those public schools and their respective governing boards, as 6 defined in this section, that are holding current charter 7 8 contracts to operate as charter schools under this chapter, 9 including start-up and conversion charter schools, and that have 10 the flexibility and independent authority to implement alternative frameworks with regard to curriculum, facilities 11 management, instructional approach, virtual education, length of 12 13 the school day, week, or year, and personnel management." 4. By amending the definition of "conversion charter 14

15 school" to read:

16 ""Conversion charter school" means:

17 (1) Any existing department school that converts to a
18 charter school and is managed and operated in
19 accordance with section 302D-14; or

20 (2) Any existing department school that converts to a
21 charter school and is managed and operated by a

H.B. NO. 1745

1	nonprofit organization in accordance with
2	section 302D-14[; or
3	(3) A newly created school consisting of programs or
4	sections of existing public school populations that
5	are funded and governed independently and may include
6	part of a separate Hawaiian language immersion program
7	using existing public school facilities]."
8	5. By amending the definition of "nonprofit organization"
9	to read:
10	""Nonprofit organization" means a private, nonprofit, tax-
11	exempt entity that:
12	(1) Is recognized as a tax-exempt organization under
13	[section 501(c)(3) of] the Internal Revenue Code; and
14	(2) Is [domiciled] <u>registered to do business</u> in this
15	State[-] in accordance with chapter 414D."
16	6. By deleting the definition of "charter".
17	[""Charter" means a charter application as approved by an
18	authorizer."]
19	SECTION 4. Section 302D-3, Hawaii Revised Statutes, is
20	amended as follows:
21	1. By amending subsection (c) to read:

1 "(C) The commission shall consist of nine members to be 2 appointed by the board. The board shall appoint members who 3 will be tasked with authorizing public charter schools that serve the unique and diverse needs of public school students. 4 5 The chair of the commission shall be designated by the members 6 of the commission for each school year beginning July 1, and 7 whenever there is a vacancy. The board shall consider the combination of abilities, breadth of experiences, and 8 9 characteristics of the commission, including but not limited to reflecting the diversity of the student population, geographical 10 representation, and a broad representation of education-related 11 12 stakeholders. The commission shall be exempt from sections 26-34 and 26-36." 13 2. By amending subsections (k) and (l) to read: 14 The commission shall operate with dedicated resources 15 "(k) 16 and staff qualified to execute the day-to-day responsibilities 17 of the commission pursuant to this chapter. The legislature 18 shall make an appropriation to the commission separate from, and 19 in addition to, any appropriations made to charter schools 20 pursuant to sections 302D-28 and 302D-29.5. 21 (1)The commission shall have the power to hire staff

22 without regard to chapters 76 and 89. The commission shall

H.B. NO. 1745

1	determine	staff wages, hours, benefits, and other terms and
2	condition	s of employment in accordance with chapter 89C."
3	SECT:	ION 5. Section 302D-5, Hawaii Revised Statutes, is
4	amended a	s follows:
5	1. 1	By amending subsection (b) to read:
6	"(b)	An authorizer shall:
7	(1)	Act as the point of contact between the department and
8		a public charter school it authorizes [and be
9		responsible for the administration of all applicable
10		<pre>state and federal laws];</pre>
11	(2)	Be responsible for and ensure the compliance of a
12		public charter school it authorizes with all
13		applicable state and federal laws, including reporting
14		requirements;
15	(3)	Be responsible for the receipt of applicable federal
16		funds from the department and the distribution of
17		funds to the public charter school it authorizes; and
18	(4)	Be responsible for the receipt of per-pupil funding
19		from the department of budget and finance and
20		distribution of the funding to the public charter
21		school it authorizes."

22 2. By amending subsection (e) to read:

Page 7



1	"(e) An authorizer	, members of the board of an authorizer
2	acting in their official	capacity, and employees or agents of an
3	authorizer are immune fr	om civil and criminal liability with
4	respect to all activitie	s related to a public charter school
5	authorized by that autho	rizer, except for any acts or omissions
6	constituting wilful misc	onduct. Members of the commission shall
7	be afforded the same pro	tection afforded the members of the
8	board pursuant to sectio	n 26-35.5."
9	SECTION 6. Section	302D-7, Hawaii Revised Statutes, is
10	amended to read as follo	ws:
11	"[+]§302D-7[+] Aut	horizer reporting. Every authorizer
12	shall be required to sub	mit to the board and the legislature an
13	annual report summarizin	g :
14	(1) The authorizer	's strategic vision for chartering and
15	progress towar	d achieving that vision;
16	(2) The academic [and financial] performance of all
17	operating publ	ic charter schools overseen by the
18	authorizer, ac	cording to the performance expectations
19	for public cha	rter schools set forth in this
20	chapter[+], in	cluding a comparison of the performance
21	of public char	ter school students with public school
22	students state	wide;
	2014-0498 HB SMA-1 doc	



.

1	(3)	The financial performance of all operating public
2		charter schools overseen by the authorizer, according
3		to the performance expectations for public charter
4		schools set forth in this chapter;
5	[(3)]	(4) The status of the authorizer's public charter
6		school portfolio, identifying all public charter
7		schools in each of the following categories: approved
8		(but not yet open), approved (but withdrawn), not
9		approved, operating, renewed, transferred, revoked,
10		not renewed, <u>or</u> voluntarily closed[, or never opened];
11	[-(4)]	(5) The authorizing functions provided by the
12		authorizer to the public charter schools under its
13		purview, including the authorizer's operating costs
14		and expenses detailed in annual audited financial
15		statements that conform with generally accepted
16		accounting principles;
17	[-(5) -]	(6) The services purchased from the authorizer by the
18		public charter schools under its purview;
19	[-(6)]	(7) A line-item breakdown of the federal funds
20		received by the department and distributed by the
21		authorizer to public charter schools under its
22		control; and
	2014-0498	HB SMA-1.doc



.

1	$\left[\frac{7}{7}\right]$ (8) Any concerns regarding equity and recommendations
2	to improve access to and distribution of federal funds
3	to public charter schools."
4	SECTION 7. Section 302D-12, Hawaii Revised Statutes, is
5	amended to read as follows:
6	"§302D-12 Charter school governing boards; powers and
7	duties. (a) No more than one-third of the voting members of a
8	governing board shall be employees of a school or relatives
9	of employees of a school under the jurisdiction of that
10	governing board[-] unless at least one year has passed since the
11	conclusion of the employee's employment with the school.
12	(b) In selecting governing board members, consideration
13	shall be given to persons who:
14	(1) Provide the governing board with a diversity of
15	perspective and a level of objectivity that accurately
16	represent the interests of the charter school students
17	and the surrounding community;
18	(2) Demonstrate an understanding of best practices of
19	nonprofit governance; and
20	(3) Possess strong financial and academic management and
21	oversight abilities, as well as human resource and
22	fundraising experience.



1	[(b)] <u>(c)</u> No employee of a charter school or relative of
2	an employee of a charter school may serve as the chair of the
3	governing board of that charter school[+] unless at least one
4	year has elapsed since the conclusion of the employee's
5	employment with the school; provided that an authorizer may
6	grant an exemption from the provisions of this subsection based
7	upon a determination by the authorizer that an exemption is in
8	the best interest of the charter school.
9	(d) Section 78-4 shall not apply to members of governing
10	boards; provided that no governing board member shall be allowed
11	to serve on more than two governing boards simultaneously. For
12	purposes of this subsection, a governing board that governs more
13	than one charter school shall be considered one board.
14	[(c)] <u>(e)</u> The governing board shall be the independent
15	governing body of its charter school and shall have oversight
16	over and be responsible for the financial, organizational, and
17	academic viability of the charter school, implementation of the
18	charter, and the independent authority to determine the
19	organization and management of the school, the curriculum,
20	virtual education, and compliance with applicable federal and
21	state laws. The governing board shall ensure its school
22	complies with the terms of the charter contract between the
	2014-0498 HB SMA-1.doc

Page 11

2

authorizer and the school. The governing board shall have the
 power to negotiate supplemental collective bargaining agreements
 with the exclusive representatives of their employees.

4 [(d)] (f) Governing boards and charter schools shall be 5 exempt from chapter 103D, but shall develop internal policies 6 and procedures for the procurement of goods, services, and 7 construction, consistent with the goals of public accountability 8 and public procurement practices. Governing boards and charter 9 schools are encouraged to use the provisions of chapter 103D 10 wherever possible; provided that the use of one or more provisions of chapter 103D shall not constitute a waiver of the 11 12 exemption from chapter 103D and shall not subject the charter 13 school to any other provision of chapter 103D.

14 [-(e)] (g) Charter schools and their governing boards shall
15 be exempt from the requirements of chapters 91 and 92. The
16 governing boards shall:

17

(1) Hold meetings open to the public;

18 [(1)] (2) Make available the notices and agendas of public
 19 meetings:

20 (A) At a publicly accessible area in the governing
21 board's office [and the authorizer's office] so



.

1		as to be available for review during regular
2		business hours; and
3	(B)	On the governing board's or charter school's
4		internet website[, if applicable, and the
5		authorizer's internet website] not less than six
6		calendar days prior to the public meeting, unless
7		a waiver is granted by the authorizer or
8		authorizer's designee in the case of an
9		emergency; and
10	[-(2)] <u>(3)</u>	Make available the minutes from public meetings
11	with	in thirty days and maintain a list of the current
12	name	s and contact information of the governing board's
13	memb	ers and officers:
14	(A)	In the governing board's office [and the
15		authorizer's office] so as to be available for
16		review during regular business hours; and
17	(B)	On the governing board's or charter school's
18		internet website[, if applicable, and the
19		authorizer's-internet-website].
20	[(f)] <u>(h)</u>	All charter school employees and members of
21	governing boar	ds shall be subject to chapter 84.

1	[-(g)]	(i) Governing boards shall be exempt from sections
2	<u>26-34 and</u>	26-36. The State shall afford the governing board of
3	any charte	er school the same protections as the State affords the
4	board[+]	in accordance with section 26-35.5.
5	[(h)]] (j) For purposes of this section:
6	"Emp	loyees" shall include but not be limited to [the]:
7	(1)	The chief executive officer, chief administrative
8	ĩ	officer, executive director, or otherwise designated
9		head of a charter school [and shall include any] <u>;</u>
10	(2)	Any person under an employment contract to serve as
11		the chief executive officer, chief administrative
12		officer, executive director, or designated head of a
13		charter school[-]; and
14	(3)	Any vendor or contractor providing goods or services
15		to a charter school.
16	"Rela	ative" means a spouse, fiance, or fiancee of the
17	employee;	any person who is related to the employee within four
18	degrees o	f consanguinity; or the spouse, fiance, or fiancee of
19	such perso	on.
20	[(i)] <u>(k)</u> Whenever a charter school or governing board
21	cooke to	onter into a contract with a private organization

21 seeks to enter into a contract with a private organization,

- 22 whether for-profit or nonprofit, to manage or operate the
 - 2014-0498 HB SMA-1.doc

H.B. NO. 1745

charter school, which contract requires the private organization 1 2 to employ or otherwise provide the charter school with an individual to serve in the capacity of the chief executive 3 4 officer, chief administrative officer, executive director, or 5 designated head of the charter school, the charter school's 6 governing board, in consultation with the state ethics 7 commission, shall adopt standards of conduct that shall apply to the chief executive officer, chief administrative officer, 8 9 executive director, or designated head of the charter school. 10 The standards of conduct shall include provisions relating to 11 gifts, fair treatment or misuse of position, and conflicts of interest, and shall be incorporated into and made part of any 12 13 contract or arrangement between the charter school or governing board and the private organization for those services." 14

15 SECTION 8. Section 302D-13, Hawaii Revised Statutes, is 16 amended to read as follows:

17 "§302D-13 Start-up charter schools; establishment. (a)
18 New start-up charter schools may be established pursuant to this
19 section.

20 (b) Any community, group of teachers, group of teachers
21 and administrators, or nonprofit organization may submit a
22 letter of intent to an authorizer to form a charter school,



H.B. NO. 1745

.

1	establish	a governing board as its governing body, and develop a
2	charter a	pplication pursuant to subsection (d).
3	(c)	The start-up charter school charter application
4	process a	nd schedule shall be determined by the authorizer, and
5	shall pro	vide for and include, at a minimum, the following
6	elements:	
7	(1)	The submission of a letter of intent to operate a
8		start-up charter school;
9	(2)	The availability of the charter application form and
10		completion guidelines on the authorizer's website;
11	(3)	The timely submission of a completed charter
12		application to the authorizer;
13	(4)	The timely review of the charter application by the
14		authorizer for completeness, and notification by the
15		authorizer to the governing board that the charter
16		application is complete;
17	(5)	Upon receipt of a completed charter application, the
18		review and evaluation of the charter application by
19		qualified persons;
20	(6)	Following the review and evaluation of a charter
21		application, approval or denial of the charter
22		application by the authorizer;
		HB SMA-1.doc

1	(7)	A provision for a final date by which a decision to
2		approve or deny a charter application must be made by
3		the authorizer, upon receipt of a complete charter
4		application; and
5	(8)	A provision that no start-up charter school may begin
6		operation before obtaining authorizer approval of its
7		charter application and charter contract and
8		fulfilling pre-opening requirements that may be
9		imposed by the authorizer.
10	(d)	A charter application to become a start-up charter
11	school sh	all meet the requirements of this subsection and
12	section 3	02D-25. The charter application shall, at a minimum,
13	include t	he following:
13 14	include t (1)	he following: A description of employee rights and management issues
		- *
14		A description of employee rights and management issues
14 15	(1)	A description of employee rights and management issues and a framework for addressing those issues that
14 15 16	(1)	A description of employee rights and management issues and a framework for addressing those issues that protects the rights of employees;
14 15 16 17	(1)	A description of employee rights and management issues and a framework for addressing those issues that protects the rights of employees; A plan for identifying, recruiting, and retaining
14 15 16 17 18	(1)	A description of employee rights and management issues and a framework for addressing those issues that protects the rights of employees; A plan for identifying, recruiting, and retaining highly qualified instructional faculty as defined by
14 15 16 17 18 19	(1)	A description of employee rights and management issues and a framework for addressing those issues that protects the rights of employees; A plan for identifying, recruiting, and retaining highly qualified instructional faculty as defined by the department;
14 15 16 17 18 19 20	(1)	A description of employee rights and management issues and a framework for addressing those issues that protects the rights of employees; A plan for identifying, recruiting, and retaining highly qualified instructional faculty as defined by the department; A plan for identifying, recruiting, and selecting

1	(4)	The curriculum and instructional framework to be used
2		to achieve student outcomes, including an assessment
3		plan;
4	(5)	A plan for the assessment of student, administrative
5	·	support, and teaching personnel performance that:
6		(A) Recognizes the interests of the general public;
7		(B) Incorporates or exceeds the educational content
8		and performance standards developed by the
9		department for the public school system;
10		(C) Includes a system of faculty and staff
11		accountability that holds faculty and staff
12		individually and collectively accountable for
13		their performance, and that is at least
14		equivalent to the average system of
15		accountability in public schools throughout the
16		State; and
17		(D) Provides for program audits and annual financial
18		audits;
19	(6)	A governance structure for the charter school that
20		incorporates a conflict of interest policy and a plan
21		for periodic training to carry out the duties of
22		governing board members;
	2014-0498	HB SMA-1.doc

·

H.B. NO. 1745

1	(7)	A description of the constitution of the governing
2		board, terms of governing board members, and the
3		process by which governing board members were
4		selected;
5	(8)	A financial plan based on the most recent fiscal
6		year's per-pupil charter school allocation that
7		demonstrates the ability to meet the financial
8		obligations of one-time, start-up costs and ongoing
9		costs such as monthly payrolls, faculty recruitment,
10		professional development, and facilities costs; and
11	(9)	A facilities plan.
1 2	[(e)	Any applicant whose charter application is denied by
13	the autho	rizer shall not be allowed to amend or resubmit the
14	charter a	pplication to the authorizer during a given cycle, as
15	defined b	y the authorizer; provided that an applicant shall have
16	the right	-to appeal the authorizer's denial of its charter
17	applicati	on pursuant to section 302D-15.
18	-(-£-) -]	(e) In reviewing a charter application under this
19	section,	an authorizer shall take into consideration the

20 constitution of the applicant's governing board, terms of 21 governing board members, and the process by which governing

21 governing board members, and the process by which gove22 board members were selected.



H.B. NO. 1745

1 [-(g)-] (f) In reviewing charter applications under this
2 section, an authorizer shall develop a schedule to approve or
3 deny a charter application by the end of the calendar year for
4 purposes of meeting any deadlines to request funding from the
5 legislature."

6 SECTION 9. Section 302D-14, Hawaii Revised Statutes, is
7 amended to read as follows:

8 "\$302D-14 Conversion charter schools; establishment. (a)
9 A conversion charter school may be established pursuant to this
10 section.

(b) Any department school, school community council, group of teachers, group of teachers and administrators, or nonprofit organization may submit a letter of intent to an authorizer to convert a department school to a charter school, establish a governing board as its governing body, and develop a charter application pursuant to subsection (d).

17 (c) The conversion charter school charter application
18 process and schedule shall be determined by the authorizer, and
19 shall provide for and include the following elements:

20 (1) The submission of a letter of intent to convert to a21 charter school;



H.B. NO. 1745

1 The availability of the charter application form and (2)completion guidelines on the authorizer's website; 2 3 The timely submission of a completed charter (3)application to the authorizer; provided that the 4 charter application shall include certification and 5 documentation that the charter application was 6 7 approved by a majority of the votes cast by existing administrative, support, and teaching personnel, and 8 parents of students at the existing department school; 9 10 provided that: This vote shall be considered by the authorizer 11 (A) to be the primary indication of the existing 12 administrative, support, and teaching personnel, 13 and parents' approval to convert to a charter 14 school; 15 The balance of stakeholders represented in the 16 (B) vote and the extent of support received in 17 support of the conversion shall be key factors, 18 19 along with the applicant's proposed plans, to be 20 considered by the authorizer when deciding 21 whether to award a charter; and



1		(C) A breakdown of the number of administrative,
2		support, and teaching personnel, and parents of
3		students who constitute the existing department
4		school and the number who actually participated
5		in the vote shall be provided to the authorizer;
6	(4)	The timely review of the charter application by the
7		authorizer for completeness, and notification by the
8		authorizer to the governing board that the charter
9		application is complete;
10	(5)	Upon receipt of a completed charter application, the
11		review and evaluation of the charter application by
12		qualified persons;
13	(6)	Following the review and evaluation of a charter
14		application, approval or denial of the charter
15		application by the authorizer;
16	(7)	A provision for a final date by which a decision of
17		whether to approve or deny a charter application must
18		be made by the authorizer, upon receipt of a complete
19		charter application; and
20	(8)	A provision that no conversion charter school may
21		begin operation before obtaining authorizer approval
22		of its charter and charter contract and fulfilling

H.B. NO. 1745

1		pre-opening requirements that may be imposed by the
2		authorizer.
3	(d)	A charter application to become a conversion charter
4	school sh	all meet the requirements of this subsection and
5	section 3	02D-25. The charter application shall include, at a
6	minimum,	the following:
7	(1)	A description of employee rights and management issues
8		and a framework for addressing those issues that
9		protects the rights of employees;
10	(2)	A plan for identifying, recruiting, and retaining
11		highly qualified instructional faculty, as defined by
1 2		the department;
13	(3)	A plan for identifying, recruiting, and selecting
14		students that is not exclusive, elitist, or
15		segregationist, and complies with this chapter;
16	(4)	The curriculum and instructional framework to be used
17		to achieve student outcomes, including an assessment
18		plan;
19	(5)	A plan for the assessment of student, administrative
20		support, and teaching personnel performance that:
21		(A) Recognizes the interests of the general public;

2014-0498 HB SMA-1.doc

4

1		(B)	Incorporates or exceeds the educational content
2			and performance standards developed by the
3			department for the public school system;
4		(C)	Includes a system of faculty and staff
5			accountability that holds faculty and staff
6			individually and collectively accountable for
7			their performance, and that is at least
8			equivalent to the average system of
9			accountability in public schools throughout the
10			State; and
11		(D)	Provides for program audits and annual financial
12			audits;
13	(6)	A go	vernance structure for the charter school that
14		inco	rporates a conflict of interest policy and a plan
15		for	periodic training to carry out the duties of
16		gove	rning board members;
17	(7)	A de	scription of the constitution of the governing
18		boar	d, terms of governing board members, and the
19		proc	ess by which governing board members were
20		sele	cted;
21	(8)	A fi	nancial plan based on the most recent fiscal



H.B. NO. 1745

demonstrates the ability to meet the financial
 obligations of one-time, start-up costs and ongoing
 costs such as monthly payrolls, faculty recruitment,
 professional development, and facilities costs; and
 (9) A facilities plan.

6 (e) A nonprofit organization may submit a letter of intent
7 to an authorizer to convert a department school to a conversion
8 charter school, operate and manage the school, establish a
9 governing board as its governing body, and develop a charter
10 application pursuant to subsection (d); provided that:

11 As the governing body of the conversion charter (1)school, the governing board shall be the board of 12 13 directors of the nonprofit organization and shall not 14 be selected pursuant to section 302D-12. The nonprofit organization may also appoint advisory 15 16 groups of community representatives for each school 17 managed by the nonprofit organization; provided that 18 these groups shall not have governing authority over - 19 the school and shall serve only in an advisory 20 capacity to the nonprofit organization;

21 (2) The charter application for each conversion charter22 school to be operated by the nonprofit organization



H.B. NO. 1745

1 shall be formulated, developed, and submitted by the 2 nonprofit organization, and shall be approved by a 3 majority of the votes cast by existing administrative, 4 support, and teaching personnel, and parents of 5 students of the existing department school; provided 6 that: 7 This vote shall be considered by the authorizer (A) 8 to be the primary indication of the existing 9 administrative, support, and teaching personnel, 10 and parents' approval to convert to a charter 11 school; 12 (B) The balance of stakeholders represented in the 13 vote and the extent of support received in 14 support of the conversion shall be a key factor, 15 along with the applicant's proposed plans, in an authorizer's decision to award a charter; and 16 17 (C) A breakdown of the number of administrative, 18 support, and teaching personnel, and parents of 19 students who constitute the existing department 20 school and the number who actually participated 21 in the vote shall be provided to the authorizer;



H.B. NO. 1745

1 (3)The board of directors of the nonprofit organization, 2 as the governing body for the conversion charter 3 school that it operates and manages, shall have the 4 same protections that are afforded to the board in its 5 role as the conversion charter school governing body; Any conversion charter school that is managed and 6 (4)7 operated by a nonprofit organization shall be eligible 8 for the same federal and state funding as other public 9 schools; provided that nothing in this section shall prohibit a nonprofit organization from making a 10 contribution toward the operation of a conversion 11 12 charter school; and If, at any time, the board of directors of the (5) 13 nonprofit organization governing the conversion 14 charter school votes to discontinue its relationship 15 16 with the charter school, the charter school may submit 17 a revised charter application to the authorizer to 18 continue as a conversion charter school without the 19 participation of the nonprofit organization. 20 (f) Any nonprofit organization that seeks to manage or 21 operate a conversion charter school as provided in subsection

.

1	(e) shall	comply with the following at the time of charter
. 2	applicatio	on:
3	(1)	Have bylaws or policies that describe the manner in
4		which business is conducted and policies that relate
5		to the management of potential conflict of interest
6		situations;
7	(2)	Have experience in the management and operation of
8		public or private schools or, to the extent necessary,
9		agree to obtain appropriate services from another
10		entity or entities possessing such experience;
11	. (3)	Comply with all applicable federal, state, and county
12		laws, including licensure or accreditation, as
13		applicable; and
14	(4)	Comply with any other requirements prescribed by the
15	x	department to ensure adherence with applicable
16		federal, state, and county laws, and the purposes of
17		this chapter.
18	[(g)	-Any public school or schools, programs, or sections
19	of existi	ng public school populations that are part of a
20	separate l	Hawaiian language immersion program using existing
21	public sc	hool facilities may submit a letter of intent to an

1 authorizer to form a conversion charter school pursuant to this
2 section.

(h)] (g) In reviewing a charter application for a charter
under this section, an authorizer shall take into consideration
the constitution of the applicant's governing board, terms of
governing board members, and the process by which governing
board members were selected.

8 [-(i)] (h) In the event of a conflict between the
9 provisions in this section and other provisions in this chapter,
10 this section shall control.

In reviewing charter applications for a charter under this section, an authorizer shall develop a schedule to approve or deny a charter application by the end of the calendar year for purposes of meeting any deadlines to request funding from the legislature."

16 SECTION 10. Section 302D-16, Hawaii Revised Statutes, is 17 amended to read as follows:

18 "§302D-16 Performance framework. (a) The performance 19 provisions within the charter contract shall be based on a 20 performance framework that clearly sets forth the academic and 21 operational performance indicators, measures, and metrics that 22 will guide the authorizer's evaluations of each public charter 2014-0498 HB SMA-1.doc

1	school.	The performance framework, as established by the
2	authorize	r, shall be designed to ensure that each school meets
3	applicabl	e federal, state, and authorizer expectations, and
4	shall inc	lude indicators, measures, and metrics for, at a
5	minimum:	
6	(1)	Student academic proficiency;
7	(2)	Student academic growth;
8	(3)	Achievement gaps in proficiency and growth between
9		major student subgroups;
10	(4)	Attendance;
11	(5)	Enrollment variance;
12	(6)	Postsecondary readiness, as applicable for high
13		<pre>schools;</pre>
14	(7)	Financial performance and sustainability;
15	(8)	Performance and stewardship, including compliance with
16		all applicable laws, rules, and terms of the charter
17		contract; and
18	(9)	Organizational viability.
19	[-(b)	Annual performance targets shall be set by each
20	public c h	arter school in conjunction with its authorizer, and
21	shall be	designed to help each school meet applicable federal,
22	state, an	d-authorizer-expectations.

Page 30

1 (c)] (b) The performance framework shall allow the 2 inclusion of additional rigorous, valid, and reliable indicators proposed by a public charter school to augment external 3 4 evaluations of its performance; provided that the authorizer 5 approves the quality and rigor of such school-proposed 6 indicators, and the indicators are consistent with the purposes 7 of this chapter and the charter contract. 8 [(d)] (c) The performance framework shall require the 9 disaggregation of all student performance data by major student 10 subgroups [, as determined by the board]. 11 [+(e)] (d) For each public charter school it oversees, the 12 authorizer shall be responsible for [managing] verifying and 13 either maintaining or having access to all charter school data 14 [from assessments in accordance with] upon which the performance 15 [framework.] framework relies. 16 [(f)] (e) Multiple schools [operating under a single 17 charter contract or] overseen by a single governing board shall be required to report their performance as separate, individual 18 19 charter schools, and each charter school shall be held 20 independently accountable for its performance." SECTION 11. Section 302D-17, Hawaii Revised Statutes, is 21

22 amended by amending subsections (d) and (e) to read as follows:



1	"(d) Notwithstanding section 302D-18 to the contrary,
2	every authorizer shall have the authority to take appropriate
3	corrective actions or exercise sanctions short of revocation in
4	response to apparent deficiencies in public charter school
5	performance or legal compliance. Such actions or sanctions may
6	include, if warranted[, requiring]:
7	(1) <u>Requiring</u> a school to develop and execute a corrective
8	action plan within a specified time frame $[-]$; and
9	(2) Reconstituting the governing board of the charter
10	school; provided that the following conditions are
11	met:
12	(A) Reconstitution occurs only under exigent
13	circumstances, including but not limited to the
14	following:
15	(i) Unlawful or unethical conduct by governing
16	board members;
17	(ii) Unlawful or unethical conduct by the charter
18	school's personnel that raises serious
19	doubts about the governing board's ability
20	to fulfill its statutory, contractual, or
21	fiduciary responsibilities; and



1	<u>(</u>	iii) Other circumstances that raise serious
2		doubts about the governing board's ability
3		to fulfill its statutory, contractual, or
4		fiduciary responsibilities;
5	<u>(B)</u>	The authorizer shall replace up to, but no more
6		than, the number of governing board members
7		necessary so that the newly appointed members
8		constitute a voting majority in accordance with
9		the governing board's bylaws; except that the
10		authorizer may replace the entire governing board
11		if the alternative is the initiation of
12		revocation of the charter school's charter
13		contract and the governing board opts instead for
14		reconstitution; and
15	<u>(C)</u>	Reconstitution occurs in accordance with
16		processes set forth by the authorizer that
17		provide the charter school's personnel and
18		parents with timely notification of the prospect
19		of reconstitution.
20	(e) [If	there-is an immediate concern for student or
21	employee healt	h or safety at a charter school, the authorizer
22	may-adopt an i	nterim restructuring plan that may include the
	2014-0498 HB S	

1	appointment of an interim governing board, a governing board
2	chairperson, or a principal to temporarily assume operations of
3	the school; provided that if possible without further
4	jeopardizing the health or safety of students and employees, the
5	charter school's stakeholders and community are first given the
6	opportunity to elect a new governing board which shall appoint a
7	new interim principal.] The authorizer shall have the authority
8	to direct the governing board and the charter school to take
9	appropriate action to immediately address serious health and
10	safety issues that may exist at a charter school in order to
11	ensure the health and safety of students and employees or
12	mitigate significant liability to the State.
13	The board shall have the authority to direct the authorizer
14	to take appropriate action to immediately address serious health
15	and safety issues that may exist at a charter school in order to
16	ensure the health and safety of students and employees and
17	mitigate significant liability to the State."
18	SECTION 12. Section 302D-21, Hawaii Revised Statutes, is
19	amended to read as follows:
20	"§302D-21 Annual board report. No later than twenty days
21	prior to the convening of each regular session of the
22	legislature, the board shall issue to the governor, the
	2014-0498 HB SMA-1.doc

1	legislatu	re, and the public, an annual report on the State's
2	public cha	arter schools, drawing from the annual reports
3	submitted	by every authorizer, as well as any additional
4	relevant o	data compiled by the board, for the school year ending
5	in the pre	eceding calendar year. The annual report shall
6	include:	
7	[(1)	A-comparison of the performance of public charter
8		school students with the performance of comparable
9		subgroups of students in public schools governed by
10		chapter 302A;
11	.(2)]	(1) The board's assessment of the successes,
12		challenges, and areas for improvement in meeting the
13		purposes of this chapter, including the board's
14		assessment of the sufficiency of funding for public
15		charter schools, and any suggested changes in state
16		law or policy necessary to strengthen the State's
17		<pre>public charter schools;</pre>
18	[-(3)]	(2) A line-item breakdown of all federal funds
19		received by the department and distributed to
20		authorizers;



1 $\left[\frac{4}{2}\right]$ (3) Any concerns regarding equity and recommendations 2 to improve access to and distribution of federal funds 3 to public charter schools; and $\left[\frac{(5)}{(5)}\right]$ (4) A discussion of all board policies adopted in the 4 previous year, including a detailed explanation as to 5 6 whether each policy is or is not applicable to charter 7 schools." SECTION 13. Section 302D-24, Hawaii Revised Statutes, is 8 9 amended to read as follows: 10 "[+]§302D-24[+] Occupancy and use of facilities of [public] department schools. (a) When the department considers 11 whether to close any particular [public] department school, the 12 department shall submit a notice of possible availability of a 13 14 [public] department school or notice of vacancy of a [public] department school to the board pursuant to section 15 302A-1151.5(b); provided that the department has not elected to 16 use the [public] department school to support education 17 18 programs. If a charter school exclusively or jointly occupies or 19 (b) uses buildings or facilities of a [public] department school 20 immediately prior to converting to a charter school, upon 21 conversion that charter school shall be given continued 22 2014-0498 HB SMA-1.doc

Page 36

exclusive or joint use of the buildings or facilities; provided 1 2 that: The State may reclaim some or all of the buildings or 3 (1)facilities if it demonstrates a tangible and 4 imperative need for such reclamation; and 5 (2)The State and the conversion charter school 6 voluntarily enter into an agreement detailing the 7 portion of those buildings or facilities that shall be 8 reclaimed by the State and a timetable for the 9 If a timetable cannot be reached, the 10 reclamation. State may petition the board for the reclamation, and 11 the board may grant the petition only to the extent 12 that it is not possible for the conversion charter 13 school and the State to jointly occupy or use the 14 buildings or facilities. 15 Upon receipt of a notice pursuant to section 16 (C) 302A-1151.5(b), the board shall solicit applications from 17 charter schools interested in using and occupying all or 18 portions of the facilities of the [public] department school by: 19 Promptly notifying all charter schools that the 20 (1)[public] department school is being considered for 21 22 closure; and



H.B. NO. 1745

1	(2)	Affording each charter school an opportunity to submit
2		an application with a written explanation and
3		justification of why the charter school should be
4		considered for possible occupancy and use of the
5		facilities of the [public] <u>department</u> school.
6	(d)	After fully considering each charter school's
7	applicati	on and based on the applications received and on other
8	considera	tions, the board shall:
9	(1)	Provide a written response to each charter school's
10		application after each application has been fully
11		considered;
12	(2)	Compile a prioritized list of charter schools; and
13	(3)	Make a final determination of which charter school, if
14		any, shall be authorized to use and occupy the
15		[public] <u>department</u> school facilities.
16	(e)	Upon the selection of a charter school to use a vacant
17	departmen	t school facility or portion of a <u>department</u> school
18	facility,	the department and the charter school's authorizer
19	shall ent	er into necessary agreements within ninety days of the
20	selection	to carry out the purposes of this section; provided
21	that any	agreement between the authorizer and the department
22	shall sti	pulate that a charter school that uses and occupies a
		HB SMA-1.doc

1	[public] <u>department</u> school facility or portion of a [public]
2	department school facility shall be responsible for the full or
3	pro rata share of the repair and maintenance costs for that
4	facility or portion of the facility, as the case may be.
5	(f) The board shall adopt policies and procedures
6	necessary to carry out the purposes of this section, including
7	but not limited to:
8	(1) Procedures for charter schools to apply in writing to
9	use vacant <u>department</u> school facilities;
10	(2) Criteria for the board to use in determining which
11	charter schools to include on the prioritized list to
12	be submitted to the department; and
13	(3) Procedures for the board to notify charter school
14	applicants that are granted or denied the use of
15	vacant department school facilities.
16	[(g) For purposes of this section, "public school" means
17	any school that falls within the definition of public schools in
18	section 302A-101, except for charter schools.]"
19	SECTION 14. Section 302D-26, Hawaii Revised Statutes, is
20	amended by amending subsection (a) to read as follows:
21	"(a) Civil service employees of department schools shall
22	retain their civil service status upon the conversion of their
	2014-0498 HB SMA-1.doc

Page 39

H.B. NO. 1745

school to a conversion charter school. Positions in a 1 2 conversion charter school that would be civil service in a 3 department [public] school shall be civil service positions and subject to chapter 76. An employee with civil service status at 4 a conversion charter school who transfers, is promoted, or takes 5 6 a voluntary demotion to another civil service position shall be 7 entitled to all of the rights, privileges, and benefits of continuous, uninterrupted civil service. Civil service 8 employees of a conversion charter school shall have civil 9 service status in the department's civil service system and 10 11 shall be entitled to all rights, privileges, and benefits as other civil service employees employed by the department. 12 Exempt employees as provided in section 76-16(b)(11)(B) of a 13 conversion charter school shall have support services personnel 14 15 status in the department's support services personnel system and shall be entitled to all rights, privileges, and benefits as 16 17 other exempt employees employed by the department in their 18 support services personnel system."

19 SECTION 15. Section 302D-28, Hawaii Revised Statutes, is 20 amended as follows:

21

1. By amending subsection (b) to read:



H.B. NO. 1745

1 Fringe benefit costs for charter school employees, "(b) 2 regardless of the payroll system utilized by a charter school, 3 shall be included in the department of budget and finance's 4 annual budget request. No fringe benefit costs shall be charged 5 directly to or deducted from the charter school per-pupil 6 allocations. 7 The legislature shall make an appropriation based upon the 8 budget request; provided that the legislature may make 9 additional appropriations for facility and other costs. 10 The governor, pursuant to chapter 37, may impose 11 restrictions or reductions on charter school appropriations 12 similar to those imposed on other [public] department schools." 2. By amending subsection (d) to read: 13 "(d) Charter schools shall be eligible for all federal 14 financial support to the same extent as [all other public] 15 16 department schools. The department shall provide all 17 authorizers with all state-level federal grant proposals 18 submitted by the department that include charter schools as 19 potential recipients and timely reports on state-level federal 20 grants received for which charter schools may apply or are entitled to receive. Federal funds received by the department 21 22 for charter schools shall be transferred to authorizers for 2014-0498 HB SMA-1.doc

H.B. NO. 1745

1 distribution to the charter schools they authorize in accordance 2 with the federal requirements. If administrative services 3 related to federal grants and subsidies are provided to the charter school by the department, the charter school shall 4 reimburse the department for the actual costs of the 5 6 administrative services in an amount that shall not exceed six 7 per cent of the charter school's federal grants and subsidies. 8 Any charter school shall be eligible to receive any 9 supplemental federal grant or award for which any [other public] department school may submit a proposal, or any supplemental 10 11 federal grants limited to charter schools; provided that if department administrative services, including funds management, 12 budgetary, fiscal accounting, or other related services, are 13 provided with respect to these supplemental grants, the charter 14 15 school shall reimburse the department for the actual costs of the administrative services in an amount that shall not exceed 16 17 six per cent of the supplemental grant for which the services 18 are used.

19 All additional funds generated by the governing boards,
20 that are not from a supplemental grant, shall be held separate
21 from allotted funds and may be expended at the discretion of the
22 governing boards."

2014-0498 HB SMA-1.doc-

1	3.	By amending subsection (f) to read:
2	"(f)	To enable charter schools to access state funding
3	prior to	the start of each school year, foster their fiscal
4	planning,	enhance their accountability, and avoid over-
5	allocatin	g general funds to charter schools based on self-
6	reported	enrollment projections, authorizers shall:
7	(1)	Provide sixty per cent of a charter school's per-pupil
8		allocation based on the charter school's projected
9		student enrollment no later than July 20 of each
10		fiscal year; provided that the charter school shall
11		have submitted to its authorizer a projected student
12		enrollment no later than May 15 of each year;
13	(2)	Provide an additional thirty per cent of a charter
14		school's per-pupil allocation no later than December 1
15		of each year, based on the October 15 student
16		enrollment, as reviewed and verified by the
17		authorizer, only to schools in compliance with all
18		financial reporting requirements; and
19	(3)	Retain no more than the balance of the remaining ten
20		per cent of a charter school's per-pupil allocation,
21		as a contingency balance to ensure fiscal

2014-0498 HB SMA-1.doc

H.B. NO. 1745

1	accountability and compliance, no later than June 30		
2	of each year;		
3	provided that authorizers may make adjustments in allocations		
4	based on noncompliance with charter contracts and the board may		
5	make adjustments in allocations based on noncompliance with		
6	board policies made in the board's capacity as the state		
7	education agency, department directives made in the department's		
8	capacity as the state education agency, the board's		
9	administrative procedures, and board-approved accountability		
10	requirements."		
11	SECTION 16. Section 302D-29.5, Hawaii Revised Statutes, is		
12	amended by amending subsection (c) to read as follows:		
13	"(c) The governor, pursuant to chapter 37, may impose		
14	restrictions or reductions on appropriations for charter schools		
15	similar to those imposed on other [public] <u>department</u> schools."		
16	SECTION 17. Section 302D-30, Hawaii Revised Statutes, is		
17	amended by amending subsection (b) to read as follows:		
18	"(b) The department shall be responsible for the provision		
19	of a free appropriate public education. Any charter school that		
20	enrolls special education students or identifies one of its		
21	students as eligible for special education shall be responsible		
22	for providing the educational and related services required by a		
	2014-0498 HB SMA-1.doc		

H.B. NO. 1745

student's individualized education program. The programs and
 services for the student shall be determined collaboratively by
 the student's individualized education program team, which
 includes the student's parents or legal guardians.

5 If the charter school is unable to provide all of the 6 required services, then the department shall provide the student 7 with services as determined by the student's individualized educational program team. The department shall collaborate with 8 9 the commission to develop guidelines related to the provision of special education services and resources to each charter school. 10 11 The department shall review all of the current individualized education programs of special education students enrolled in a 12 13 charter school and may offer staff, funding, or both, to the 14 charter school based upon a per-pupil weighted formula 15 implemented by the department and used to allocate resources for special education students in the [public] department schools." 16 SECTION 18. Section 302D-31, Hawaii Revised Statutes, is 17 amended to read as follows: 18

19 "§302D-31 Athletics. The department shall provide
20 students at charter schools, including students enrolled at
21 charter schools whose curriculum incorporates virtual education,
22 with the same opportunity to participate in athletics as is

2014-0498 HB SMA-1.doc

H.B. NO. 1745

1 provided to students at [other public] department schools. If a 2 student at any charter school wishes to participate in a sport 3 for which there is no program at the charter school, the 4 department shall allow that student to participate in a 5 comparable program [of any public school in the complex in which 6 the charter school is located-or] at the [public] department 7 school in the service area in which the student resides. A11 charter school students participating in athletics shall abide 8 9 by all rules, regulations, and policies of the athletic league, 10 association, and program applicable to the public school in 11 whose athletic program the student is participating." 12 SECTION 19. Section 302D-34, Hawaii Revised Statutes, is 13 amended by amending subsections (b) and (c) to read as follows: A start-up charter school: 14 "(b) 15 (1)Shall be open to any student residing in the State[+]16 who is entitled to attend a department school; 17 (2) Shall enroll all students who submit an application, 18 unless the number of students who submit an 19 application exceeds the capacity of a program, class, 20 grade level, or building; 21 (3)Shall select students through a public lottery if, as

described in paragraph (2), capacity is insufficient

22



1 to enroll all students who have submitted a timely 2 application; May give an enrollment preference to students within a 3 (4)4 given age group or grade level and may be organized 5 around a special emphasis, theme, or concept as stated 6 in the charter school's application and as approved by 7 the charter school's authorizer; 8 May give an enrollment preference to students enrolled (5) 9 in the charter school during the previous school year and to siblings of students already enrolled at the 10 11 charter school; and 12 (6) May give any other enrollment preference permitted by the charter school's authorizer, on an individual 13 charter school basis, if consistent with law; 14 provided that nothing in this subsection shall preclude the 15 16 formation of a start-up charter school whose mission is focused on serving students with disabilities, who are of the same 17 18 gender, who pose such severe disciplinary problems that they 19 warrant a specific educational program, or who are at a risk of 20 academic failure.

21

(c) A conversion charter school shall:

2014-0498 HB SMA-1.doc

H.B. NO. 1745

1 Enroll any student who resides within the school's (1)2 former geographic service area pursuant to section 302A-1143, for the grades that were in place when the 3 4 [public] department school converted to a charter 5 school; provided that the department may consult with a conversion charter school every three years to 6 7 determine whether realignment of the charter school's 8 service area is appropriate given population shifts and the department's overall service area reviews; 9 Follow the department's procedures regarding 10 (2)enrollment, including but not limited to geographic 11 12 exceptions and enrollment preferences; and Be subject to subsection (b) for grades that were not (3) 13 in place when the school converted to a public charter 14 school." 15 SECTION 20. Section 302D-2, Hawaii Revised Statutes, is 16 17 repealed. ["[\$302D-2] Existing charter schools. Any charter school 18 19 holding a charter to operate under part-IV, subpart D, of 20 chapter 302A, as that subpart existed before July 11, 2006, and any charter school holding a charter to operate under chapter 21 22 302B as it existed before June 19, 2012, shall be considered a 2014-0498 HB SMA-1.doc

H.B. NO.1745

1	charter school for the purposes of this chapter under a charter
2	contract with the commission unless the charter contract is
3	revoked, transferred to another authorizer, or not renewed, or
4	the charter school voluntarily closes."]
5	SECTION 21. Statutory material to be repealed is bracketed
6	and stricken. New statutory material is underscored.
7	SECTION 22. This Act shall take effect upon its approval.
8	Righ
	John John

INTRODUCED BY:

Jakashi O

JAN 1 6 2014



÷.

Report Title: Education; Charter Schools

Description:

Authorizes the state public charter school commission to assess fees for help offset its operating costs. Clarifies the legal status of an approved charter applicant. Makes various amendments to the charter school law for clarity and consistency.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

