



HOUSE COMMITTEE ON COMMERCE AND CONSUMER PROTECTION

April 1, 2013, 2:00 P.M. Room 308

TESTIMONY IN STRONG SUPPORT OF SB1087 SD2 HD2 (Testimony is 3 pages long)

Chair Luke, Vice-Chair Nishimoto, Vice-Chair Johanson, and members of the Committee:

The Blue Planet Foundation *strongly supports* SB 1087 SD2, enabling the Green Infrastructure Financing Program ("Green Financing"), because it will establish **a regulatory framework** to: (1) empower ratepayers at **every household income level** to reduce their energy costs; (2) catalyze those savings by leveraging the **power of private investment**, without creating a new obligation on the State budget; and (3) **improve our economy** by reducing the amount of

money sent out of Hawai'i to pay for imported fuels.

In addition to this testimony, we are attaching a Green Financing FAQ. We hope that the committee members will find this resource useful in discussing SB 1087 with constituents and colleagues.

Fossil fuel prices have all of us looking for solutions to reduce the increasing burden of energy bills. With every shipment of fossil fuels that arrives at our shores, more of our limited dollars are leaving the state instead of paying down our mortgages, or educating our keiki, or investing in our



future. Thankfully, hope has arrived in the form of "on-bill financing," approved by the legislature in 2011, and the subject of a Public Utilities Commission ("PUC") docket and working group. In that docket, the PUC engaged a professional consultant to examine the viability of on-bill financing for Hawai'i, and to specify elements of a successful on-bill financing program. The consultant ultimately concluded that "an on-bill finance program will be effective for Hawaii." Implemented properly, on-bill financing can make energy efficiency, clean energy, and demand response more accessible for residents and businesses. This will reduce our energy bills and accelerate progress toward Hawai'i's energy independence. Thus, the PUC recently issued its decision finding that on-bill financing is a viable solution for Hawai'i.

On-bill financing overcomes the biggest hurdle to energy efficiency and clean energy: the upfront cost. By eliminating the initial cost and enabling ratepayers to pay off the investment directly from energy savings over time, adoption of efficiency and clean energy will accelerate. This will directly benefit participating ratepayers, via lower energy bills. To achieve this, the onbill program must identify appropriate sources of capital for the program. Green Financing can be one such source of capital, and offers several important benefits:

- It can be an <u>"anchor" funding source for on-bill financing</u>, ensuring program feasibility irrespective of the scope or magnitude of private funding sources that wish to participate in the on-bill program;
- (2) It can ensure that the on-bill program includes <u>equitable financing options for all</u> <u>residents</u>, including residents who are otherwise unable to access traditional sources of private capital for energy improvements, such as <u>renters and lowincome households</u>;
- (3) It can unlock large-scale private capital markets, pushing down the cost of capital, and making energy efficiency and clean energy <u>even more cost effective for</u> <u>ratepayers</u>;
- (4) Green Financing bonds <u>catalyze private investment</u> in our energy infrastructure;
- (5) It <u>does not require new fees</u> from energy ratepayers; the Green Financing fee established by SB 1087 can simply utilize of a portion of the existing Public Benefits Fee,¹ along with the program participants' energy savings.

SB 1087 will establish the regulatory mechanisms and safeguards necessary to make these benefits achievable for Hawai'i's ratepayers. Blue Planet respectfully urges this committee to forward SB 1087 SD2 HD2, to help lower the cost of energy for residents statewide while helping Hawai'i achieve its clean energy goals.

¹ During the technical session established by the PUC in the on-bill financing docket, the current Public Benefits Fee Administrator confirmed that a portion of existing PBF program funds could indeed be used for the purpose of securing financing via mechanisms like the one proposed in SB 1087, with enabling legislation such as that proposed by SB 1087.



GREEN FINANCING FAQ

WHAT IS THE GREEN INFRASTRUCTURE FINANCING BILL?

The Green Infrastructure Financing ("Green Financing") bill, currently under consideration by state legislators, creates a framework and regulatory mechanism for securing low-cost capital from the private sector to finance clean energy solutions. It is one method for funding Hawai'i's On-Bill Financing program.

HOW DOES GREEN FINANCING BRING LOW-COST CAPITAL TO HAWAI'I?

Green Financing combines two proven financing methods to yield large quantities of private investment in Hawai'i's energy infrastructure. The first method is **AAA-rated bond financing**. The second is **on-bill repayment**. On-bill repayment helps secure the AAA rating, and AAA-rated bonds can secure funds at 2-3% interest under current market conditions. For comparison, neither the state nor our investor-owned utility enjoys a AAA rating. The Green Financing bill contains the framework and provisions necessary to achieve this remarkable solution.

IS THE STATE LIABLE FOR GREEN FINANCING BONDS?

No. Green Financing is focused on using securitization to **leverage private investment** to improve Hawai'i's energy infrastructure. Green Financing bonds are **not an obligation of the State** and do not impact the State's budget.

WHO PAYS FOR THE BONDS?

The Green Financing program uses two income streams to repay bond investors and sustain the program. The first income stream is the energy savings on each participant's monthly bill. Those savings are paid to the utility on ratepayers' monthly bills, and passed back to the Green Financing administrator. The second income stream appears as a Green Infrastructure Fee on every ratepayer's bill. **This does not require additional costs.** Instead, the Green Infrastructure Fee can utilize a portion of the existing Public Benefits Fee that ratepayers already pay to fund various energy efficiency programs.

HOW MUCH PRIVATE INVESTMENT CAN GREEN FINANCING BRING TO HAWAI'I?

Green Financing is designed for **transformational change**—tapping a huge pool of institutional bond investors to garner large amounts of low-cost capital. For example, by pledging \$8 Million of the existing Public Benefits Fee, Green Financing can secure approximately \$100 Million in bond investments. That \$100 Million can be invested directly into energy upgrades in homes and businesses.

CAN GREEN FINANCING AND ON-BILL FINANCING 4MAKE A DIFFERENCE FOR ORDINARY RATEPAYERS?

Yes. The program can provide capital to ratepayers that have been locked out of traditional financing, such as **renters** and **low-income households**. Green Financing unlocks energy savings by eliminating the barrier of upfront cost for energy efficiency and clean energy technologies. These technologies are proven to reduce monthly energy bills. From the ratepayers' perspective, they will see a monthly bill that is the same or less each month, until the purchases are paid back, at which point the monthly bills can go down even further.

For more information, visit <u>http://blueplanetfoundation.org/green-financing-on-bill-financing.html</u>



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HOUSE COMMITTEE ON FINANCE

April 1, 2013, 2:00 P.M. (Testimony is 1 page long)

TESTIMONY IN SUPPORT OF SB 1087 SD2 HD2

Aloha Chair Luke and Members of the Committee:

The Sierra Club, Hawai`i Chapter, with 10,000 dues-paying members and supporters, *strongly supports* SB 1087 SD2 HD2. This measure creates a structure for a clean energy financing program, which would help many Hawaii residents reduce their electric bill through clean energy and energy efficiency investments.

Until we solve the problem of upfront cost, it will be difficult to provide clean energy to renters and low income residents. Our society has evolved into a pay-as-you-go system. No one would consider paying \$19,200 for twenty years of cell phone service, although that is the approximate cost of a modern iPhone (\$80 per month x 12 months x 20 years). Similarly, too few people are willing to pay \$42,000 for a clean energy system that locks in today's energy rates (average bill of \$175 x 12 months x 20 years).

SB 1087 could establish a national precedent. Creating a pay-as-you-save program would lead to the development of a stronger renewable energy market, wean Hawai`i off of fossil fuels, and put more money into the pocket of Hawai`i residents.

Analogous financing systems have led to demonstrable increases in employment and overwhelming public support. The small County of Sonoma, for example, has already invested a total of \$59,756,859 in stimulating the economy and reducing electric bills. 86% of these jobs were completed by local contractors.

The Sierra Club respectfully asks that this committee advance this measure. Mahalo for the opportunity to testify.