

# Testimony in SUPPORT of HB 2321, "Relating To The Regulation Of Electronic Smoking Devices"

The American Heart Association strongly supports HB 2321, "Relating to the Regulation of Electronic Smoking Devices."

The American Heart Association is dedicated to supporting state and local action to protect the public from the dire effects of tobacco. As you are undoutedly aware, tobacco use is one of the leading preventable risk factors for cardiovascular diseases. As we've learned through our policy efforts to restrict smoking in public and work places, such policies not only reduce exposure to non-smokers of deadly environmental tobacco smoke, but also have the added benefit of changing the public norms regarding tobacco use.

The emergence of e-cigarettes threaten to reverse those advances in de-normalizing tobacco use. The science around the safety of use of e-cigarettes has not yet been fully studied, and because e-cigarettes are not yet regulated by the U.S. Food and Drug Administration the nicotine levels and chemicals in the various brands being marketed vary. In addition, there is inadequate evidence to support the use of e-cigarettes as a smoking cessation strategy. In fact, it should be noted that one of the concerns about expanded and increased use of e-cigarette products in the general population is the dual use of cigarettes and e-cigarette products. The AHA recommends that clinicians should continue to discourage use of all tobacco products and emphasize prevention of tobacco initiation and tobacco cessation as primary goals for tobacco control.

Perhaps most importantly, further study is needed to determine the effect of secondhand exposure to e-cigarette byproducts on non-smokers. Until it is determined that involuntary exposure to e-cigarette byproducts is harmless, e-cigarette use should be restricted in the same way as cigarettes are.

The American Heart Association encourages legislators to support this sensible health policy.

Sincerely yours, Wonald B. Weismon

Donald B. Weisman

Hawaii Government Relations/Community Relations Director

Serving Hawaii since 1948

#### **Mission Statement:**

"Building healthier lives, free of cardiovascular diseases and stroke."

For more information on the AHA's educational or research programs, visit <a href="https://www.heart.org">www.heart.org</a> or contact your nearest AHA office.

Oahu:

677 Ala Moana Blvd., Ste. 600 Honolulu, HI 96813 Office: (808) 538-7021 Fax: (808) 538-3443

Maui:

Office: (808) 244-7185 Fax: (808) 538-3443

Hilo:

Office: (808) 282-3107 Fax: (808) 538-3443

Kauai:

Serviced by the Oahu office.



# AMERICAN LUNG ASSOCIATION.

Date: February 4, 2014

OF THE MOUNTAIN PACIFIC

Serving Alaska, Hawaii, Idaho, Montana, Oregon, Washington and Wyoming



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Alaska Chair Elect To: Representative Della Au Belatti, Chair

Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Support for HB 2321

Thank you for the opportunity to testimony in support of HB 2321. I serve as the Hawaii director for the American Lung Association of the Mountain Pacific. Our mission is to save lives by improving lung health and preventing lung disease. We support the inclusion of electronic smoking devices in policies prohibiting smoking in public places. This legislation will include electronic smoking devices into chapter 328J, Hawaii Revised Statutes, prohibiting the use of electronic smoking devices in the places where smoking is prohibited.

There is no evidence that shows the vapors emitted by electronic smoking devices are safe for non-users to inhale. The use of electronic smoking devices in public places and workplaces may complicate efforts to enforce and comply with smokefree laws.

Two studies have found formaldehyde, benzene and tobacco-specific nitrosamines (a cancer-causing chemical) coming from the secondhand emissions from electronic smoking devices. While we have a lot more to learn about these products, it's clear that there is much to be concerned about and there's much more than just 'water vapor' in these products.

Electronic smoking devices, also called e-cigarettes, should be included in smokefree policies because of the potential health risk to our public health.

Thank you for the opportunity to provide testimony in support of this measure.

Fighting for Air

Kim Nguyen, MSW

Hawaii Director

American Lung Association of the Mountain Pacific



To: The Honorable Della Au Belatti, Chair, Committee on Health

The Honorable Dee Morikawa, Vice Chair, Committee on Health

Members, House Committee on Health

From: Tiffany Gourley, Policy & Advocacy Director

Date: February 3, 2014

Hrg: House Committee on Health; Wed., February 5, 2014 at 8:35 a.m. in Rm 329

Re: Support for HB 2321, Relating to the Regulation of Electronic Smoking Devices

Thank you for the opportunity to offer testimony in support of HB 2321, which amends chapter 328J, Hawaii Revised Statutes, to prohibit the use of electronic smoking devices (ESDs) in the places where smoking is prohibited and updates signage requirements.

The Coalition for a Tobacco Free Hawaii (Coalition) is a program under the Hawaii Public Health Institute working to reduce tobacco use through education, policy and advocacy. Our program consists of over 100 member organizations and 2,000 advocates that work to create a healthy Hawaii through comprehensive tobacco prevention and control efforts. The Coalition also supports the public through its Smoke-Free Homes Initiative, designed to create smoke-free apartments and condos through voluntary policy adoption.

# The Coalition supports including ESDs in HRS section 328J, which will provide for further consistency and protection in the workplace.

HB 2321 adds and amends important definitions of the law, which are critical to allowing consistency among all of Hawaii's smoking laws. Confusion of smoking prohibitions results without such definitions in place and including ESDs consistently throughout the HRS. Allowing the use of ESDs in locations where smoking is prohibited is problematic in that ESD use threatens the social norm, creates distractions in the workplace, and undercuts years of progress by tobacco control groups.

HB 2321 also amends HRS section 328J to require signage that includes "e-cigarettes and all other electronic smoking devices." This requirement provides clarification and continuity for use of all tobacco products under the proposed additional definitions. The required signage alerts the public to these changes and expectations concerning the smoke-free workplace policy.

#### ESDs are currently unregulated and emit unregulated levels of chemicals into the air.

Contrary to popular belief, ESDs do <u>not</u> emit "harmless water vapor." ESDs are currently not regulated at any level; therefore all emissions and chemicals released in exhalation are also unregulated. Furthermore, the U.S. Food and Drug Administration (FDA) has not found consistent control processes within the manufacturing of Electronic Nicotine Delivery Systems" (ENDS).

While the industry is still very new, scientific research is slowly emerging that suggest adverse effects associated with the process of "vaping," in which inhaled doses of nicotine are provided by delivering a vaporized mixture of chemicals that the FDA is concerned may contain



potentially harmful components. <sup>1</sup> In small sample cartridges from two leading brands, the FDA analyzed the ingredients of ENDS and found detectable levels of known carcinogens and toxic chemicals. <sup>2</sup> Among them was diethylene glycol, a potentially lethal organic compound used in antifreeze, as well as nitrosamines, which are associated with cancer. <sup>3</sup> Additional health worries involve the release of aerosols and volatile organic compounds emitted by ENDs, inducing passive vaping. An even more paramount concern is the impact of e-cigarette vapor inhalation on the human lung, specifically during inhalation, when there is an evaporation of liquid particles into the lung. <sup>4</sup>

The Coalition strongly supports this measure and urges the Committee to pass HB 2321.

Thank you for the opportunity to testify on this matter.

Tiffany L. Gourley, esq.

Policy and Advocacy Director

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products. N Engl J Med. 2011;365(3):193-195.

<sup>&</sup>lt;sup>1</sup> Northcoastalpreventioncoalition.org. Accessed 1-30-12014; Wax, PM. elixirs, diluents, and the passage of the 1938 federal food, Drug, and cosmetic act. Ann Intern Med. 1995;122;456-461.

<sup>2</sup> Cobb N. K., Abrams D.B. E-cigarette or drug-delivery device? Regulating novel nicotine

<sup>&</sup>lt;sup>3</sup> Wax, PM. elixirs, diluents, and the passage of the 1938 federal food, Drug, and cosmetic act. Ann Intern Med. 1995;122;456-461; Bartsch, H. & Montesano, R. (1984). Relevance of nitrosamines to human cancer. *Cacinogenesis*, 5(11), 1381-1393.

<sup>&</sup>lt;sup>4</sup> Schripp, T., Markewitz, D., Uhde, E. & Salthammer, T. (2013). Does e-cigarette consumption cause passive vaping? *Indoor air*, 23, 25-31.

From: mailinglist@capitol.hawaii.gov
Sent: Monday, February 03, 2014 7:06 PM

To: HLTtestimony

Cc: surfmaster008@gmail.com

**Subject:** \*Submitted testimony for HB2321 on Feb 5, 2014 08:35AM\*

# **HB2321**

Submitted on: 2/3/2014

Testimony for HLT on Feb 5, 2014 08:35AM in Conference Room 329

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Sean Higa	Individual	Oppose	No

#### Comments:

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

From: mailinglist@capitol.hawaii.gov
Sent: Tuesday, February 04, 2014 7:21 AM

To: HLTtestimony

Cc: kathyk323@hotmail.com

Subject: Submitted testimony for HB2321 on Feb 5, 2014 08:35AM

#### **HB2321**

Submitted on: 2/4/2014

Testimony for HLT on Feb 5, 2014 08:35AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Kathy Kim	Individual	Oppose	No

Comments: E-cigs help a lot of people, why would the legislature do this? E-cigs have benefitted me because I don't have to waste time taking smoke breaks and they don't bother my co- workers like real tobacco smoke can.

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

From: mailinglist@capitol.hawaii.gov
Sent: Monday, February 03, 2014 9:34 PM

To: HLTtestimony

Cc: jjw333333@gmail.com

Subject: \*Submitted testimony for HB2321 on Feb 5, 2014 08:35AM\*

# **HB2321**

Submitted on: 2/3/2014

Testimony for HLT on Feb 5, 2014 08:35AM in Conference Room 329

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Jake J. Watkins	Individual	Oppose	No

#### Comments:

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

From: mailinglist@capitol.hawaii.gov
Sent: Saturday, February 01, 2014 2:58 PM

To: HLTtestimony
Cc: Awai76@aol.com

Subject: Submitted testimony for HB2321 on Feb 5, 2014 08:35AM

#### HB2321

Submitted on: 2/1/2014

Testimony for HLT on Feb 5, 2014 08:35AM in Conference Room 329

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Ellen Awai	Individual	Support	No

Comments: As a certified tobacco cessation counselor and presently doing classes, I am in strong support of this HB2321. Although e-cigarettes could help individuals quit or lessen smoking cigarettes, it is advertised as being able to be smoked anywhere. Individuals will smoke them in front of classrooms, which could trigger others to want to smoke. The vapors confuses bystanders to think they are smoking and could cause confrontations. Please support this bill.

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

NEIL ABERCROMBIE GOVERNOR OF HAWAII GARY L. GILL



#### STATE OF HAWAII DEPARTMENT OF HEALTH

P.O. Box 3378 HONOLULU, HAWAII 96801-3378 In reply, please refer to: File:

#### HOUSE COMMITTEE ON HEALTH

# HB2321, RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES

Testimony of Gary L. Gill Acting Director of Health February 5, 2014 8:35 am, Room 329



- 1 **Department's Position:** Strongly Support
- 2 Fiscal Implications: None

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- 3 **Purpose and Justification:** The Department of Health (DOH) supports this measure which prohibits the
- 4 use of electronic smoking devices (also known as e-cigarettes) in enclosed and partially enclosed public
- 5 places and places of employment where the smoking of tobacco products is now currently prohibited by
- 6 Chapter 328J, Hawaii Revised Statutes. The public health concern is for the protection from the
- 7 unregulated use of these potentially hazardous products. Further, the use of electronic smoking devices
- 8 in traditionally smoke-free areas causes confusion in the enforcement of smoke-free laws; it creates
- 9 distractions in work environments; and it renormalizes smoking behavior.
  - Electronic smoking devices have become increasingly prevalent and widely available since their introduction to the United States market in 2007. They are advertised as technologically advanced and "healthier alternatives" to cigarettes. Electronic smoking devices present a compelling introduction to the sensation of smoking by allowing users, not only to mimic the tactile sensations of smoking, but also

actually appear to blow smoke. Electronic smoking device companies, the majority of which are now owned by tobacco companies, encourage their use "anywhere," and promote their social acceptability.

The revised definitions of "electronic smoking device," "tobacco product," and "smoke" or "smoking" eliminate ambiguity and define which products are covered by law. The language further exempts products approved by the Food and Drug Administration (FDA) for sale as tobacco cessation aids. These definitions are consistent with 2010 Sottera, Inc. v. FDA case ruling, upheld on appeal in the United States court, which found that the FDA does have the authority to regulate electronic smoking devices or any product made or derived from tobacco that is intended for human consumption as tobacco products. The federal government has determined that electronic smoking devices are considered tobacco products.

What the FDA has left to state and local governments is the authority to regulate use of electronic smoking devices. New Jersey, North Dakota, and Utah, have enacted state laws restricting electronic smoking device use in 100% smoke-free venues as well as have a growing number of municipalities. The DOH adopted its own internal policy banning electronic smoking device use on all DOH properties and occupied premises.

The DOH strongly supports passage of this measure to prohibit the use of electronic smoking devices in the places where smoking is prohibited in Hawaii. The proposed revision in signage is appropriate, and the DOH will assist in the public education and distribution of the new signs.

Thank you for the opportunity to testify.



# TESTIMONY OF THE DEPARTMENT OF THE ATTORNEY GENERAL TWENTY-SEVENTH LEGISLATURE, 2014

#### ON THE FOLLOWING MEASURE:

H.B. NO. 2321, RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

**BEFORE THE:** 

HOUSE COMMITTEE ON HEALTH

LATE

DATE: Wednesday, February 5, 2014 TIME: 8:35 a.m.

**LOCATION:** State Capitol, Room 329

TESTIFIER(S): David M. Louie, Attorney General, or

Blair Goto, Deputy Attorney General

#### Chair Belatti and Members of the Committee:

The Department of the Attorney General supports this bill.

The bill would regulate the use of electronic smoking devices in the same manner as smoking is currently regulated.

Electronic smoking devices (ESDs) have become widely available since the 2006 passage of chapter 328J, Hawaii Revised Statutes (HRS), the current law that prohibits smoking in enclosed and partially enclosed areas. Use of ESDs raises similar concerns to those raised by the smoking of tobacco cigarettes and cigars. Although the health effects of exposure to ESD vapor have not yet been established, the U.S. Food and Drug Administration has determined that the various ESD samples it tested contained nicotine, known carcinogens, and toxic chemicals. Similar to those caused by smoking, unrestricted use of ESDs is likely to result in disruptions to work places and reductions in worker productivity. Current law also restricts smoking in enclosed or partially enclosed areas open to the public and to seating areas of sports arenas. Because of the potential health hazards and the likely undesirable effects on work and other environments, the use of ESDs should be regulated in the same manner that the smoking of traditional tobacco products, such as cigarettes and cigars, and other plant material is currently regulated in chapter 328J, HRS.

We respectfully ask the Committee to pass this bill.





American Cancer Society Cancer Action Network 2370 Nu'uanu Avenue Honolulu, Hawai'i 96817 808.432.9149 www.acscan.org

House Committee on Health Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair

Hearing: February 5, 2014; 8:35 a.m.

#### HB 2321 – RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES

Cory Chun, Government Relations Director – Hawaii Pacific American Cancer Society Cancer Action Network

Thank you for the opportunity to provide testimony in support of HB 2321, which incorporates the use of electronic smoking devices in places where smoking is prohibited and also includes signage requirements.

The American Cancer Society Cancer Action Network (ACS CAN) is the nation's leading cancer advocacy organization. ACS CAN works with federal, state, and local government bodies to support evidence-based policy and legislative solutions designed to eliminate cancer as a major health problem.

Although electronic smoking devices are a different type of tobacco product, these products closely simulate the act of smoking a traditional cigarette – down to simulating second-hand smoke through synthetic smoke-type vapor. Electronic smoking devices have the effect of normalizing the act of smoking, especially to a new generation of young people. This simulation of smoking also makes enforcement of current the current smoke-free workplace law difficult because of the similarities between the two products.

Thank you for the opportunity to provide testimony on this matter.





#### **Testimony in Strong Opposition to HB2321**

Dear House Committee on Health,

The <u>Hawaii Smokers Alliance STRONGLY OPPOSES HB2321</u> relating to attacks on the e-cigarette market.

A large number of anti-e-cig. bills are currently being pushed at this legislature, many states on the mainland, and overseas. As the old saying goes, if you want to find out the truth about something – follow the money.

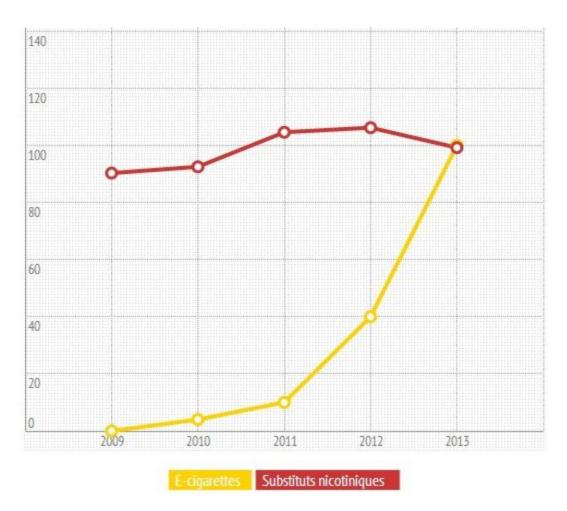
At first it was a little surprising to see the ant-smoking lobby oppose these products that are a safe alternative to tobacco products.

Dr. Carmona, the Former Surgeon General from 2002-2006 recently made this statement. "I believe that it is essential that we provide adult smokers with high-quality, innovative alternatives to traditional cigarettes. The current data indicate that electronic cigarettes may have a very meaningful harm reduction potential, and NJOY [e-cigarettes] is committed to the further development of the science in this area. I look forward to working with NJOY in this important capacity."

However all is not well for giant pharmaceutical companies such as GSK/Johnson and Johnson, Pfizer and so on. Their expensive, unenjoyable, and sometimes dangerous NRT products are getting hit hard in sales by e-cigarettes. Let us keep in mind that the lobbyist ring called "Tobacco Free Hawaii" lists Pfizer as a "Major Funder" for their group. Most of the rest came from the settlement and from tax payers via the health dept. Pfizer is the manufacturer of Chantix, which carries a "Black Box Warning" due to significant dangers being found.

"Sophie Ragot, marketing manager at GSK laboratories [which markets J&J NRT products] confirms the latest figures, and adds that the situation of the NRT market in the last quarter alone is even worse. She claims sales in this time frame have dropped by 17% in general and 35% in the case of nicotine patches. The situation is very similar in other European countries as well, and I'm sure NRT sales in the US aren't what they used to be either."

<a href="http://vaperanks.com/how-e-cigarettes-are-killing-the-nicotine-patch-market-in-europe/">http://vaperanks.com/how-e-cigarettes-are-killing-the-nicotine-patch-market-in-europe/</a>



This graph in millions of Euros shows the point where e-cigarette sales overtook NRT sales in France. Clearly the big pharma companies are pushing the anti-smoking groups they fund to crack down on the e-cigarette competition using legislation. Clearly this bill is an abuse of the free market system and the State legislative process.

Sincerely,

Michael Zehner, Co-chair of the Hawaii Smokers Alliance.

808-952-0275

Hawaiismokersalliance.net

From: Jermy Domingo <jdomingo@papaolalokahi.org>

Sent: Tuesday, February 04, 2014 8:43 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

I support including "electronic smoking devices" in the definition of "tobacco product" and "smoke or smoking" in the smoke-free workplace law, and to prohibit the use of electronic smoking devices in the places where smoking is prohibited. Including electronic smoking devices in smoking prohibitions and requiring signage will reduce confusion.

Electronic smoking devices are currently unregulated and emit unregulated levels of chemicals into the air. Without regulations there is no evidence that the emissions are merely "harmless water vapor." HB 2321 must be passed to provide protection for the public while science continues to emerge with more information about the emissions and chemicals released from the vapor. Failing to act may set us back decades.

Jermy Domingo 894 Queen St. Honolulu, HI 96706

From: Dan Domizio <dand@punahealth.org>
Sent: Tuesday, February 04, 2014 9:52 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

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Dan Domizio 15-2662 Pahoa Village rd Suite 306, PMB 8741 Pahoa, HI 96778

From: Pebbles Fagan <pebblesf@hotmail.com>
Sent: Tuesday, February 04, 2014 9:03 AM

To: HTHTestimony Subject: Support HB2321

To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health



Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Pebbles Fagan 1199 Bishop Street 23A 23A Honolulu, HI 96813 Date: February 3, 2014



Representative Morikawa, Vice Chair Members, House Committee on Health

Re: Support for HB 2321: Relating to the Regulation of Electronic Smoking Devices

Hrg: February 5, 2014 at 8:35 a.m. in Room 329

Thank you for the opportunity to provide testimony in support of HB 2321. This bill amends Chapter 328J, Hawaii Revised Statutes, to prohibit the use of electronic smoking devices (ESDs) in the places where smoking is prohibited and updates signage requirements.

HB 2321 adds the definitions of "electronic smoking device" and "tobacco product" and amends the definition of "smoke or smoking," which provides for consistency in the smoke free workplace law.

HB 2321 requires no smoking e-cigarette signage where there is no smoking signage is currently required. This provides clarification under the new proposed definitions and reduces confusion as to smoke-free places.

Electronic smoking devices are currently unregulated and emit unregulated levels of chemicals into the air. Without regulations there is no evidence that the emissions are just "harmless water vapor." HB 2321 must be passed to provide protection for the public while science continues to emerge with more information about the emissions and chemicals released from the vapor. Failing to act may set us back decades.

Thank you for the opportunity to provide testimony in support of this measure.

Pebbles Fagan, Ph.D., M.P.H.

Jehn Jeg

Private Citizen

Associate Professor, University of Hawaii Cancer Center

From: Daria Fand <daria@hawaiiantel.net>
Sent: Tuesday, February 04, 2014 8:53 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Daria Fand 1545 Kalakaua Ave., Apt. 709 Honolulu, HI 96826

From: Laura Flynn <a href="mailto:lmflynn@hawaii.edu">Laura Flynn <a href="mailto:lmflynn@hawaii.edu">lmflynn@hawaii.edu</a><a href="mailto:sent:">Sent:</a>
Tuesday, February 04, 2014 8:49 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Laura Flynn

Honolulu, HI 96822

From: Chris Fukui <chrisfukuimd@gmail.com>
Sent: Tuesday, February 04, 2014 9:42 AM

To: HTHTestimony Subject: Support HB2321

Members, House Committee on Health

To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair



Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Chris Fukui 380 Halaki St. Honolulu, HI 96821

From: Maile Goo <goomaile@yahoo.com>
Sent: Tuesday, February 04, 2014 8:53 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

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Maile Goo 3683 Woodlawn Terrace Place Honolulu, HI 96822

From: Mercedes Harwood-Tappe <mercedes.e.tappe@gmail.com>

Sent: Tuesday, February 04, 2014 9:30 AM

To: HTHTestimony Subject: Support HB2321

To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health



Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

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Mercedes Harwood-Tappe

Mililani, HI 96789

From: Jean Hepokoski <jean.hepokoski@astonhotels.com>

Sent: Tuesday, February 04, 2014 9:46 AM

To: HTHTestimony Subject: Support HB2321

LATE

To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Electronic smoking devices are currently unregulated and emit unregulated levels of chemicals into the air. Without regulations there is no evidence that the emissions are merely "harmless water vapor." HB 2321 must be passed to provide protection for the public while science continues to emerge with more information about the emissions and chemicals released from the vapor. Failing to act may set us back decades.

Jean Hepokoski 3543 Lower Honoapiilani Hwy Lahaina, HI 96761

From: Jay Jurick <jayjurick@gmail.com>
Sent: Jay Jurick <jayjurick@gmail.com>
Tuesday, February 04, 2014 9:23 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

Please keep addicts' drugs away from us! I support including "electronic smoking devices" in the definition of "tobacco product" and "smoke or smoking" in the smoke-free workplace law, and to prohibit the use of electronic smoking devices in the places where smoking is prohibited. Including electronic smoking devices in smoking prohibitions and requiring signage will reduce confusion.

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Jay Jurick 5085 Likini Street B307 Honolulu, HI 96818

From: Kanani Kilbey <KilbeyKN@ah.org>
Sent: Tuesday, February 04, 2014 9:02 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

I support including "electronic smoking devices" in the definition of "tobacco product" and "smoke or smoking" in the smoke-free workplace law, and to prohibit the use of electronic smoking devices in the places where smoking is prohibited. Including electronic smoking devices in smoking prohibitions and requiring signage will reduce confusion.

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Kanani Kilbey 642 Ulukahiki Street Suite 105 Kailua, HI 96734

From: Rebecca Knight <rebecca.knight6@gmail.com>

Sent: Tuesday, February 04, 2014 8:46 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

I support including "electronic smoking devices" in the definition of "tobacco product" and "smoke or smoking" in the smoke-free workplace law, and to prohibit the use of electronic smoking devices in the places where smoking is prohibited. Including electronic smoking devices in smoking prohibitions and requiring signage will reduce confusion.

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Rebecca Knight 2439 Kapiolani Blvd #1004 Honolulu, HI 96826

From: Martin Lacio <malacio@ksbe.edu>
Sent: Tuesday, February 04, 2014 9:44 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

I support including "electronic smoking devices" in the definition of "tobacco product" and "smoke or smoking" in the smoke-free workplace law, and to prohibit the use of electronic smoking devices in the places where smoking is prohibited. Including electronic smoking devices in smoking prohibitions and requiring signage will reduce confusion.

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Martin Lacio

Pukalani, HI 96768

From: mailinglist@capitol.hawaii.gov

Sent: Tuesday, February 04, 2014 11:31 AM

To: HLTtestimony Cc: mendezj@hawaii.edu

Subject: \*Submitted testimony for HB2321 on Feb 5, 2014 08:35AM\*



#### **HB2321**

Submitted on: 2/4/2014

Testimony for HLT on Feb 5, 2014 08:35AM in Conference Room 329

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Javier Mendez-Alvarez	Individual	Support	No

#### Comments:

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

From: Sunny Mudd <smudd@hawaii.rr.com>
Sent: Tuesday, February 04, 2014 8:57 AM

To: HTHTestimony Subject: Support HB2321

To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health



Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

I support including "electronic smoking devices" in the definition of "tobacco product" and "smoke or smoking" in the smoke-free workplace law, and to prohibit the use of electronic smoking devices in the places where smoking is prohibited. Including electronic smoking devices in smoking prohibitions and requiring signage will reduce confusion.

Electronic smoking devices are currently unregulated and emit unregulated levels of chemicals into the air. Without regulations there is no evidence that the emissions are merely "harmless water vapor." HB 2321 must be passed to provide protection for the public while science continues to emerge with more information about the emissions and chemicals released from the vapor. Failing to act may set us back decades.

Sunny Mudd 4720 Halehoola Place Honolulu, HI 96816

From: Rose Murtagh <a href="mailto:rmurtagh@hawaii.rr.com">rmurtagh@hawaii.rr.com</a>
Sent: Tuesday, February 04, 2014 9:10 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

I am thankful for current smoking restrictions. I am forced to inhale second hand smoke in my home when neighbors smoke, in traffic when travelers in nearby cars smoke and when walking across the employee parking lot at work (Wilcox Hospital on Kauai) because the smoker's area is at the upwind area on the way toward the employee entrance.

I am thankful of the smoking restrictions in workplaces and enclosed public areas.

I am in agreement with including "electronic smoking devices" in the definition of "tobacco product" and "smoke or smoking" in the smoke-free workplace law, and to prohibit the use of electronic smoking devices in the places where smoking is prohibited.

"Vapor" from these devices cannot be just "harmless water vapor" when chemicals are used in the process of transporting addictive nicotine to the smoker's lungs and bloodstream. I should not be forced to inhale this in enclosed or public spaces.

I work to maintain my health. I advocate and teach others to attain their health a nd fitness goals. I do not force others to inhale or ingest unhealthy or addictive products just because I want to. I do not understand why others have the right to do so to me.

Mahalo for keep the air we breathe clean!

Rose Murtagh

Rose Murtagh 4095 Omao Rd koloa Koloa, HI 96756

From: Erin Nielsen <enielsen@waikikihealth.org>
Sent: Tuesday, February 04, 2014 8:42 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Erin Nielsen

Honolulu, HI 96816

From: Barbara Nosaka <barbrick@hawaiiantel.net>
Sent: Tuesday, February 04, 2014 8:42 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Barbara Nosaka 2216 Hoonanea Street Honolulu, HI 96822

From: Kristen Scholly <kristen@hawaii.edu>
Sent: Tuesday, February 04, 2014 9:09 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Kristen Scholly Health Promotion Office 2600 Campus Rd Room 313 Hononlulu, HI 96813

From: Karli Smallwood <karli@pacificcancerfoundation.org>

Sent: Tuesday, February 04, 2014 9:10 AM

To: HTHTestimony Subject: Support HB2321

LATE

To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Karli Smallwood 227 Mahalani Street, Suite 99 Wailuku, HI 96793

From: Craig Tanaka <t36powerofonecv@iglide.net>

Sent: Tuesday, February 04, 2014 9:22 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Craig Tanaka 514 Kaao Circle Kahului, HI 96732

From: Michelle Gray <mmg2b@msn.com>
Sent: Tuesday, February 04, 2014 8:43 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Michelle Gray 430 Lanipuao Street Honolulu, HI 96825

From: Erin Bantum <ebantum@cc.hawaii.edu>
Sent: Tuesday, February 04, 2014 12:14 PM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Erin Bantum 677 Ala Moana Blvd Suite 200 Honolulu, HI 96822

From: Melissa Little <mlittle@cc.hawaii.edu>
Sent: Tuesday, February 04, 2014 12:15 PM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Melissa Little 708 Illalo St., Suite 400 Honolulu, HI 96822

From: Sally Jo Manea <keahimanea@gmail.com>
Sent: Tuesday, February 04, 2014 12:37 PM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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Considering the tobacco industry's dismal record regarding the truth related to the harm of second-hand smoke, how can we believe that electronic cigarettes emit a "harmless water vapor"? HB 2321 must be passed to provide protection for the public while science continues to emerge with more information about the emissions and chemicals released from the vapor. Workplace protection is necessary.

Sally Jo Manea 6415 Olohena Road Kapaa, HI 96746

Sent: Tuesday, February 04, 2014 11:55 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

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**Brett Satovsky** 

Lahaina, HI 96761

From: Kathryn Sthay <ksthay@aap.net>
Sent: Tuesday, February 04, 2014 11:45 AM

To: HTHTestimony Subject: Support HB2321

LATE

To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

Hrg: February 5, 2014 at 8:35 am, Room 329

I support including "electronic smoking devices" in the definition of "tobacco product" and "smoke or smoking" in the smoke-free workplace law, and to prohibit the use of electronic smoking devices in the places where smoking is prohibited. Including electronic smoking devices in smoking prohibitions and requiring signage will reduce confusion. Smoking of any kind sends a conflicting and poor message to our keiki.

What exactly is in an E-cigarette? We don't know. Electronic smoking devices are currently unregulated and emit unregulated levels of chemicals into the air. Without regulations there is no evidence that the emissions are merely "harmless water vapor." HB 2321 must be passed to provide protection for the public while science continues to emerge with more information about the emissions and chemicals released from the vapor. Failing to act may set us back decades.

Kathryn Sthay 5414 Kirkwood Place Honolulu, HI 96821

From: Alvin Wong <anwprods@hotmail.com>
Sent: Tuesday, February 04, 2014 11:16 AM

To: HTHTestimony Subject: Support HB2321



To: Representative Della Au Belatti, Chair Representative Dee Morikawa, Vice Chair Members, House Committee on Health

Re: Strong Support for HB 2321: RELATING TO THE REGULATION OF ELECTRONIC SMOKING DEVICES.

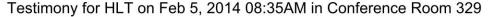
Hrg: February 5, 2014 at 8:35 am, Room 329

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Alvin Wong 1163 Hooli Circle 1163 Hooli Circle Pearl City, HI 96782

Submitted on: 2/4/2014





Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing	
Teresa Parsons	Individual	Support	No	

Comments: Representatives, I appreciate this opportunity to submit testimony in STRONG SUPPORT of HB 2321 which prohibits the use of electronic nicotine delivery systems in places where tobacco consumption is prohibited. The unregulated use of electronic smoking devices is potentially hazardous to health and is disruptive to work environments. Using an electronic smoking device closely resembles the act of smoking by having a user inhale vaporized liquid nicotine created by heat through an electronic ignition system. The Food and Drug Administration (FDA) determined various samples tested contained not only nicotine but also detectable levels of known carcinogens and toxic chemicals. We are so fortunate to live in Hawai'i where the air is much cleaner than other locations in the U.S., and I do not wish to introduce more toxins into the air. As a nurse, I believe we have a duty and obligation to protect the health of the people of Hawai'i. This is one step in that direction, and a good one. I urge you to support HB 2321 and move it promptly forward to ensure the Public Health is protected. Mahalo for the opportunity to submit testimony in STRONG SUPPORT of HB 2321 regarding electronic cigarette prohibition.

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

Submitted on: 2/4/2014

Testimony for HLT on Feb 5, 2014 08:35AM in Conference Room 329



Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing	
jennifer tashiro	Individual	Oppose	No	

Comments: Why penalize those who are taking steps to avoid the proven health hazards of tobacco smoking. More research should be done before pushing everyone in the sane boat.

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Submitted on: 2/4/2014

Testimony for HLT on Feb 5, 2014 08:35AM in Conference Room 329

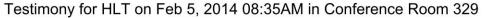


Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing	
Kevin	Individual	Oppose	No	

## Comments:

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Submitted on: 2/4/2014





Submitted By	Organization	Testifier Position	Present at Hearing	
Mark Dietrich	Individual	Oppose	No	

# Comments:

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.



Dear Chair Belatti, Vice Chair Morikawa and Committee Members,

I am speaking out in strong opposition to HB2321, which would classify e-liquid vaporizer use (AKA e-cigarette use or vaping) as smoking. This would be a public health disaster, because vaping may be the best anti-smoking movement in history.

If there's one thing to understand, it is that VAPING IS NOT SMOKING. Vaping is, in most cases, \*quitting\* smoking. Ask around your districts and you'll find that e-cigarettes might just be the best quit-smoking tool ever created. Thousands of people in this state and millions worldwide have quit intractable tobacco habits using vaping.

But is vaping dangerous itself? The conventional wisdom says "we don't have enough information to know," but there is actually a large and growing body of research on the topic. Practically all research on vaping shows that:

- E-liquids and vapor contain effectively none of the hundreds of toxins present in cigarette smoke. E-liquids are made of glycerine and/or propylene glycol (both edible and Generally Recognized As Safe by FDA standards) and food flavorings. Pharmaceutical-grade nicotine may be present, but it is not always, and even the flavorings are not necessarily present.
- Vapor is completely harmless to bystanders, i.e. there is no "secondhand vapor."

So there is no practical justification for conflating vaping with smoking, but furthermore, it is asinine to force those who are quitting smoking using vaping into smoking areas. It makes no logical sense and is counterproductive to public health improvement.

The decision to regulate vaping on any premises should be up to the owners or operators of those premises, much as it is now for any number of other behaviors.

I have attached a recent study cataloging the current state of scientific knowledge on vaping. These are the conclusions of that study:

## **Key Conclusions**

- Even when compared to workplace standards for involuntary exposures, and using several conservative (erring on the side of caution) assumptions, the exposures from using e-cigarettes fall well below the threshold for concern for compounds with known toxicity. That is, even ignoring the benefits of e-cigarette use and the fact that the exposure is actively chosen, and even comparing to the levels that are considered unacceptable to people who are not benefiting from the exposure and do not want it, the exposures would not generate concern or call for remedial action.
- Expressed concerns about nicotine only apply to vapers who do not wish to consume it; a voluntary (indeed, intentional) exposure is very different from a contaminant.

- There is no serious concern about the contaminants such as volatile organic compounds (formaldehyde, acrolein, etc.) in the liquid or produced by heating. While these contaminants are present, they have been detected at problematic levels only in a few studies that apparently were based on unrealistic levels of heating.
- The frequently stated concern about contamination of the liquid by a nontrivial quantity of ethylene glycol or diethylene glycol remains based on a single sample of an early technology product (and even this did not rise to the level of health concern) and has not been replicated.
- Tobacco-specific nitrosamines (TSNA) are present in trace quantities and pose no more (likely much less) threat to health than TSNAs from modern smokeless tobacco products, which cause no measurable risk for cancer.
- Contamination by metals is shown to be at similarly trivial levels that pose no health risk, and the alarmist claims about such contamination are based on unrealistic assumptions about the molecular form of these elements.
- The existing literature tends to overestimate the exposures and exaggerate their implications. This is partially due to rhetoric, but also results from technical features. The most important is confusion of the concentration in aerosol, which on its own tells us little about risk to heath, with the relevant and much smaller total exposure to compounds in the aerosol averaged across all air inhaled in the course of a day. There is also clear bias in previous reports in favor of isolated instances of highest level of chemical detected across multiple studies, such that average exposure that can be calculated are higher than true value because they are "missing" all true zeros.
- Routine monitoring of liquid chemistry is easier and cheaper than assessment of aerosols. Combined with an understanding of how the chemistry of the liquid affects the chemistry of the aerosol and insights into behavior of vapers, this can serve as a useful tool to ensure the safety of e-cigarettes.
- The only unintentional exposures (i.e., not the nicotine) that seem to rise to the level that they are worth further research are the carrier chemicals themselves, propylene glycol and glycerin. This exposure is not known to cause health problems, but the magnitude of the exposure is novel and thus is at the levels for concern based on the lack of reassuring data.

Thank you for your time.

P. Kuromoto, Honolulu, HI

# Peering through the mist: What does the chemistry of contaminants in electronic cigarettes tell us about health risks?

Igor Burstyn, PhD

Department of Environmental and Occupational Health
School of Public Health
Drexel University
1505 Race St., Mail Stop #1034
Philadelphia, PA 19102
USA

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#### **Abstract**

The aim of this paper is to review available data on chemistry of aerosols and liquids of electronic cigarettes and to make predictions about compliance with occupational exposure limits of personal exposures of vapers (e-cigarette users) to compounds found in the aerosol. Both peer-reviewed and "grey" literatures were accessed and more than 9000 observations of highly variable quality were extracted. Comparisons to the most universally recognized workplace exposure standards, Threshold Limit Values (TLVs), were conducted under "worst case" assumptions about both chemical content of aerosol and liquids as well as behavior of vapers. The calculations reveal that there was no evidence of potential for exposures of e-cigarette users to contaminants that are associated with risk to health at a level that would warrant attention if it were an involuntary workplace exposures by approaching half of TLV. The vast majority of predicted exposures are <<1% of TLV. Predicted exposures to acrolein and formaldehyde are typically <5% TLV. Considering exposure to the aerosol as a mixture of contaminants did not indicate that exceeding half of TLV for mixtures was plausible. Only exposures to the declared major ingredients -- propylene glycol and glycerin -- warrant attention because of precautionary nature of TLVs for exposures to hydrocarbons with no established toxicity. Comparing the exposure to nicotine to existing occupational exposure standards is not valid so long as nicotinecontaining liquid is not mislabeled as nicotine-free. It must be noted that the quality of much of the data that was available for these assessment was poor, and so much can be done to improve certainty in this risk assessment. However, the existing research is of the quality that is comparable with most workplace assessments for novel technologies. In summary, an analysis of current state of knowledge about chemistry of liquids and aerosols associated with electronic cigarettes indicates that there is no evidence that vaping produces inhalable exposures to contaminants of the aerosol that would warrant health concerns by the standards that are used to ensure safety of workplaces. However, the aerosol generated during vaping as a whole (contaminants plus declared ingredients), if it were an emission from industrial process, creates personal exposures that would justify surveillance of health among exposed persons in conjunction with investigation of means to keep health effects as low as reasonably achievable. Exposures of bystanders are likely to be orders of magnitude less, and thus pose no apparent concern.

Keywords: vaping, e-cigarettes, tobacco harm reduction, risk assessment, aerosol, occupational exposure limit

#### Introduction

Electronic cigarettes (also known as e-cigarettes) are generally recognized as a safer alternative to combusted tobacco products (reviewed in [1]), but there are conflicting claims about the degree to which these products warrant concern for the health of the vapers (e-cigarette users). A vaper inhales aerosol generated during heating of liquid contained in the e-cigarette. The technology and patterns of use are summarized by Etter [1], though there is doubt about how current, complete and accurate this information is. Rather conclusive evidence has been amassed to date on comparison of the chemistry of aerosol generated by electronic cigarettes to cigarette smoke [2-8]. However, it is meaningful to consider the question of whether aerosol generated by electronic cigarettes would warrant health concerns on its own, in part because vapers will include persons who would not have been smokers and for whom the question of harm reduction from smoking is therefore not relevant, and perhaps more importantly, simply because there is value in minimizing the harm of those practicing harm reduction.

One way of approaching risk evaluation in this setting is to rely on the practice, common in occupational hygiene, of relating the chemistry of industrial processes and the emissions they generate to the potential worst case of personal exposure and then drawing conclusions about whether there would be interventions in an occupational setting based on comparison to occupational exposure limits, which are designed to ensure safety of unintentionally exposed individuals. In that context, exposed individuals are assumed to be adults, and this assumption appears to be suitable for the intended consumers of electronic cigarettes. "Worst case" refers to the maximum personal exposure that can be achieved given what is known about the process that generates contaminated atmosphere (in the context of airborne exposure considered here) and the pattern of interaction with the contaminated atmosphere. It must be noted that harm reduction notions are embedded in this approach since it recognizes that while elimination of the exposure may be both impossible and undesirable, there nonetheless exists a level of exposure that is associated with negligible risks. To date, a comprehensive review of the chemistry of electronic cigarettes and the aerosols they generate has not been conducted, depriving the public of the important element of a risk-assessment process that is mandatory for environmental and occupational health policy making.

The present work considers both the contaminants present in liquids and aerosols as well as the declared ingredients in the liquids. The distinction between exposure to declared ingredients and contaminants of a consumer product is important in the context of comparison to occupational or environmental exposure standards. Occupational exposure limits are developed for unintentional exposures that a person does not elect to experience. For example, being a bread baker is a choice that does not involve election to be exposed to substances that cause asthma that are part of the flour dust (most commonly, wheat antigens and fungal enzymes). Therefore, suitable occupational exposure limits are created to attempt to protect individuals from such risk on the job, with no presumption of "assumed risk" inherent in the occupation. Likewise, special regulations are in effect to protect persons from unintentional exposure to nicotine in workplaces (<a href="http://www.cdc.gov/niosh/docs/81-123/pdfs/0446.pdf">http://www.cdc.gov/niosh/docs/81-123/pdfs/0446.pdf</a>; accessed July 12, 2013), because in environments where such exposures are possible, it is reasonable to protect individuals who do not wish to experience its effects. In other words, occupational exposure limits are based on protecting people from involuntary and unwanted exposures, and thus can be seen as appropriately more stringent than the standards that might be used for hazards that people intentionally choose to accept.

By contrast, a person who elects to lawfully consume a substance is subject to different risk tolerance, as is demonstrated in the case of nicotine by the fact that legally sold cigarettes deliver doses of nicotine that exceed occupational exposure limits[9]: daily intake of 20 mg of nicotine, assuming nearly 100% absorption in the lungs and

inhalation of 4 m<sup>3</sup> of air, corresponds to roughly 10 times the occupational exposure limit of 0.5 mg/m<sup>3</sup> atmosphere over 8 hours[10]. Thus, whereas there is a clear case for applicability of occupational exposure limits to contaminants in a consumer product (e.g. aerosol of electronic cigarettes), there is no corresponding case for applying occupational exposure limits to declared ingredients desired by the consumer in a lawful product (e.g. nicotine in the aerosol of an electronic cigarette). Clearly, some limits must be set for voluntary exposure to compounds that are known to be a danger at plausible doses (e.g. limits on blood alcohol level while driving), but the regulatory framework should reflect whether the dosage is intentionally determined and whether the risk is assumed by the consumer. In the case of nicotine in electronic cigarettes, if the main reason the products are consumed is as an alternative source of nicotine compared to smoking, then the only relevant question is whether undesirable exposures that accompany nicotine present health risks, and the analogy with occupational exposures holds. In such cases it appears permissible to allow at least as much exposure to nicotine as from smoking before admitting to existence of new risk. It is expected that nicotine dosage will not increase in switching from smoking to electronic cigarettes because there is good evidence that consumers adjust consumption to obtain their desired or usual dose of nicotine[11]. The situation is different for the vapers who want to use electronic cigarettes without nicotine and who would otherwise not have consumed nicotine. For these individuals, it is defensible to consider total exposure, including that from any nicotine contamination, in comparison to occupational exposure limits. In consideration of vapers who would never have smoked or would have quit entirely, it must be remembered that the exposure is still voluntary and intentional, and comparison to occupational exposure limits is legitimate only for those compounds that the consumer does not elect to inhale.

The specific aims of this review were to:

- 1. Synthesize evidence on the chemistry of liquids and aerosols of electronic cigarettes, with particular emphasis on the contaminants.
- 2. Evaluate the quality of research on the chemistry of liquids and aerosols produced by electronic cigarettes.
- 3. Estimate potential exposures from aerosols produced by electronic cigarettes and compare those potential exposures to occupational exposure standards.

#### Methods

#### Literature search

Articles published in peer-reviewed journals were retrieved from *PubMed* (<a href="http://www.ncbi.nlm.nih.gov/pubmed/">http://www.ncbi.nlm.nih.gov/pubmed/</a>) using combinations of the following keywords: "electronic cigarettes", "e-cigarettes", "smoking alternatives", "chemicals", "risks", "electronic cigarette vapor", "aerosol", "ingredients", "e-cigarette liquid", "e-cig composition", "e-cig chemicals", "e-cig chemical composition", "e-juice electronic cigarette", "electronic cigarette gas", "electronic cigars". In addition, references of the retrieved articles were examined to identify further relevant articles, with particular attention paid to non-peer reviewed reports and conference presentations. Unpublished results obtained through personal communications were also reviewed. The Consumer Advocates for Smoke-free Alternatives

Association (CASAA) was asked to review the retrieved bibliography to identify any reports or articles that were missed. The papers and reports were retained for analysis if they reported on the chemistry of e-cigarette liquids or aerosols. No explicit quality control criteria were applied in selection of literature for examination, except that secondary reporting of analytical results was not used. Where substantial methodological problems that precluded interpretation of analytical results were noted, these are described below. For each article that contained relevant analytical results, the compounds quantified, limits of detection, and analytical results were summarized in a spreadsheet. Wherever possible, individual analytical results (rather than averages) were recorded (see electronic Appendix A:

https://dl.dropboxusercontent.com/u/4285761/CASAA/eAppendixA.xlsx). Data contained in **Appendix A** is not fully summarized in the current report but can be used to investigate a variety of specific questions that may interest the reader. Each entry in **Appendix A** is identified by a *Reference Manage ID* that is linked to source materials in a list in **Appendix B** (linked via *RefID*: <a href="https://dl.dropboxusercontent.com/u/4285761/CASAA/AppendixB.rtf">https://dl.dropboxusercontent.com/u/4285761/CASAA/bibliography.zip</a>). and attached electronic copies of all original materials (**Biobliography.zip**: <a href="https://dl.dropboxusercontent.com/u/4285761/CASAA/bibliography.zip">https://dl.dropboxusercontent.com/u/4285761/CASAA/bibliography.zip</a>).

Comparison of observed concentrations in aerosol to occupational exposure limits

For articles that reported mass or concentration of specific compounds in the aerosol (generated by smoking machines or from volunteer vapers), measurements of compounds were converted to concentrations in the "personal breathing zone", which can be compared to occupational exposure limits (OELs). The 2013 Threshold Limit Values (TLVs)[10] were used as OELs because they are the most up to date and are most widely recognized internationally when local jurisdictions do not establish their own regulations (see <a href="http://www.ilo.org/oshenc/part-iv/occupational-hygiene/item/575">http://www.ilo.org/oshenc/part-iv/occupational-hygiene/item/575</a>; accessed July 3, 2013). Whenever there was an uncertainty in how to perform the calculation, a "worst case" scenario was used, as is the standard practice in occupational hygiene, where the initial aim is to recognize potential for hazardous exposures and to err on the side of caution. The following assumptions were made to enable the calculations that approximate the worst-case personal exposure of a vaper (Equation 1):

- 1. Air the vaper breathes consists of a small volume of aerosol generated by e-cigarettes that contains a specific chemical plus pristine air;
- 2. The volume of aerosols inhaled from e-cigarettes is negligible compared to total volume of air inhaled;
- 3. The period of exposure to the aerosol considered was normalized to 8 hours, for comparability to the standard working shift for which TLVs were developed (this does not mean only 8 hours worth of vaping was considered (see point 4) but rather that amount of breathing used to dilute the day's worth of vaping exposure was 8 hours);
- 4. Consumption of 150 puffs in 8 hours (an upper estimate based on a rough estimate of 150 puffs by a typical vaper in a day[1]) was assumed to be conservative;
- 5. Breathing rate is 8 liters per minute [12,13];
- 6. Each puff contains the same quantity of compounds studied.

$$[mg/m^3] = mg/puff \times puffs/(8 hr day) \times 1/(m^3 air inhaled in 8 hr)$$
 Eq. 1

The only exception to this methodology was when assessing a study of aerosol emitted by 5 vapers in a 60 m³ room over 5 hours that seemed to be a sufficient approximation of worst-case "bystander" exposure[6]. All calculated concentrations were expressed as the most stringent (lowest) TLV for a specific compound (i.e. assuming the most toxic form if analytical report is ambiguous) and expressed as "percent of TLV". Considering that all the above calculations are approximate and reflecting that exposures in occupational and general environment can easily vary by a factor of 10 around the mean, we added a 10-fold safety factor to the "percent of TLV" calculation. Details of all calculations are provided in an Excel spreadsheet (see electronic **Appendix C**:

https://dl.dropboxusercontent.com/u/4285761/CASAA/eAppendixC.xlsx).

No systematic attempt was made to convert the content of the studied liquids into potential exposures because sufficient information was available on the chemistry of aerosols to use those studies rather than making the necessary

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<sup>&</sup>lt;sup>a</sup> Atmosphere that contains air inhaled by a person

simplifying assumptions to do the conversion. However, where such calculations were performed in the original research, the following approach as used: under the (probably false – see the literature on formation of carbonyl compounds below) assumption of no chemical reaction to generate novel ingredients, composition of liquids can be used to estimate potential for exposure if it can be established how much volume of liquid is consumed in given 8 hours, following an algorithm analogous to the one described above for the aerosols (Equation 2):

$$[mg/m^3] = mg/(mL liquid) \times (mL liquid)/puff \times puffs/(8 hr day) \times 1/(m^3 air inhaled in 8 hr)$$
 Eq. 2

Comparison to cigarette smoke was not performed here because the fact that e-cigarette aerosol is at least orders of magnitude less contaminated by toxic compounds is uncontroversial [2-8].

### Results and discussion

#### General comments on methods

In excess of 9,000 determinations of single chemicals (and rarely, mixtures) were reported in reviewed articles and reports, typically with multiple compounds per electronic cigarette tested [2-8,14-42]. Although the quality of reports is highly variable, if one assumes that each report contains some information, this asserts that quite a bit is known about composition of e-cigarette liquids and aerosols. The only report that was excluded from consideration was work of McAuley et al. [23] because of clear evidence of cross-contamination – admitted to by the authors – with cigarette smoke and, possibly, reagents. The results pertaining to non-detection of tobacco-specific nitrosamines (TSNAs) are potentially trustworthy, but those related to PAH are not since it is incredible that cigarette smoke would contain fewer polycyclic aromatic hydrocarbons (PAH; arising in incomplete combustion of organic matter) than aerosol of e-cigarettes that do not burn organic matter [23]. In fairness to the authors of that study, similar problems may have occurred in other studies but were simply not reported, but it is impossible to include a paper in a review once it is known for certain that its quantitative results are not trustworthy. When in doubt, we erred on the side of trusting that proper quality controls were in place, a practice that is likely to increase appearance of atypical or erroneous results in this review. From this perspective, assessment of concordance among independent reports gains higher importance than usual since it is unlikely that two experiments would be flawed in the same exact manner (though of course this cannot be assured).

It was judged that the simplest form of publication bias – disappearance of an entire formal study from the available literature – was unlikely given the exhaustive search strategy and the contested nature of the research question. It is clearly the case that only a portion of all industry technical reports were available for public access, so it is possible that those with more problematic results were systematically suppressed, though there is no evidence to support this speculation. No formal attempt was made to ascertain publication bias *in situ* though it is apparent that anomalous results do gain prominence in typical reviews of the literature: diethylene glycol[43,44] detected at non-dangerous levels (see details below) in one test of 18 of early-technology products by FDA[22] and one outlier in measurement of formaldehyde content of exhaled air [4] and aldehydes in aerosol generated from one e-cigarette in Japan [37]. It must be emphasized that the alarmist report of aldehydes in experiments presented in [37] is based on the concentration in generated aerosol rather than air inhaled by the vaper over prolonged period of time (since vapers do not inhale only aerosol). Thus, results reported in [37] cannot be the basis of any claims about health risk, a fallacy committed both by the authors themselves and commentators on this work [44].

It was also unclear from [37] what the volume of aerosol sampled was – a critical item for extrapolating to personal exposure and a common point of ambiguity in the published reports. However, in a personal exchange with the authors of [37][July 11, 2013], it was clarified that the sampling pump drew air at 500 mL/min through e-cigarette for 10 min, allowing more appropriate calculations for estimation of health risk that are presented below. Such misleading reporting is common in the field that confuses concentration in the aerosol (typically measured directly) with concentration in the air inhaled by the vaper (never determined directly and currently requiring additional assumptions and modeling). This is important because the volume of aerosol inhaled (maximum ~8 L/day) is negligible compared to the volume of air inhaled daily (8L/min); this point is illustrated in the Figure.

A similar but more extreme consideration applies to the exposure of bystanders which is almost certainly several orders of magnitude lower than the exposure of vapers. In part this is due to the absorption, rather than exhalation, of a portion of the aerosol by the vapers: there is no equivalent to the "side-stream" component of exposure to conventional cigarettes, so all of the exposure to bystanders results from exhalation. Furthermore, any environmental contamination that results from exhalation of aerosol by vaper will be diluted into the air prior to entering a bystander's personal breathing zone. Lastly, the number of puffs that affects exposure to bystander is likely to be much smaller than that of a vaper unless we are to assume that vaper and bystander are inseparable.

It is unhelpful to report results in cigarette-equivalents, as in [42], because this does not enable one to estimate exposures of vapers. Moreover, there is no value in comparison of the content of e-cigarette aerosol to cigarette smoke when the two products produce emissions that are orders of magnitude apart. To be useful for risk assessment, the results on the chemistry of the aerosols and liquids must be reported in a form that enables the calculations in Equations 1 and 2. It must be also be noted that typical investigations consisted of qualitative and quantitative phases such that quantitative data is available mostly on compounds that passed the qualitative screen. This biased all reports on concentration of compounds towards both higher levels and chemicals which a particular lab was most adept at analyzing.

Declared Ingredients: comparison to occupational exposure limits

Propylene glycol and glycerin have default or precautionary TLV of 10 mg/m<sup>3</sup> over 8 hours set for all organic mists with no specific exposure limits or identified toxicity (http://www.osha.gov/dts/chemicalsampling/data/CH 243600.html; accessed July 5, 2013). These interim TLVs tend to err on the side of being too high and are typically lowered if evidence of harm to health accumulates. For example, in a study that related exposure of theatrical fogs (containing propylene glycol) to respiratory symptoms [45], "mean personal inhalable aerosol concentrations were 0.70 mg/m<sup>3</sup> (range 0.02 to 4.1)" [46]. The only available estimate of propylene concentration of propylene glycol in the aerosol indicates personal exposure on the order of 3-4 mg/m<sup>3</sup> in the personal breathing zone over 8 hours (under the assumptions we made for all other comparisons to TLVs) [2]. The latest (2006) review of risks of occupational exposure to propylene glycol performed by the Health Council of the Netherlands (known for OELs that are the most protective that evidence supports and based exclusively on scientific considerations rather than also accounting for feasibility as is the case for the TLVs) recommended exposure limit of 50 mg/m<sup>3</sup> over 8 hours; concern over short-term respiratory effects was noted [http://www.gezondheidsraad.nl/sites/default/files/200702OSH.pdf; accessed July 29, 2013]. Assuming extreme consumption of the liquid per day via vaping (5 to 25 ml/day and 50-95% propylene glycol in the liquid)<sup>b</sup>, levels of propylene glycol in inhaled air can reach 1-6 mg/m<sup>3</sup>. It has been suggested that propylene glycol is

<sup>&</sup>lt;sup>b</sup> This estimate of consumption was derived from informal reports from vaping community; 5 ml/day was identified as a high but not rare quantity of consumption and 25 ml/day was the high end of claimed use, though some skepticism was expressed about

very rapidly absorbed during inhalation [4,6] making the calculation under worst case scenario of all propylene glycol becoming available for inhalation credible. It must also be noted that when consuming low-nicotine or nicotine-free liquids, the chance to consume larger volumes of liquid increases (large volumes are needed to reach the target dose or there is no nicotine feedback), leading to the upper end of propylene glycol and glycerin exposure. Thus, estimated levels of exposure to propylene glycol and glycerin are close enough to TLV to warrant concern.

Nicotine is present in most liquids and has TLV of 0.5 mg/m³ for average exposure intensity over 8 hours. If approximately 4 m³ of air is inhaled in 8 hours, the consumption of 2 mg nicotine from e-cigarettes in 8 hours would place the vaper at the occupational exposure limit. For a liquid that contains 18 mg nicotine/ml, TLV would be reached upon vaping ~0.1-0.2 ml of liquid in a day, and so is achieved for most anyone vaping nicotine-containing e-cigarettes[1]. Results presented in [24] on 16 e-cigarettes also argue in favor of exceedance of TLV from most any nicotine-containing e-cigarette, as they predict >2mg of nicotine released to aerosol in 150 puffs (daily consumption figure adopted in this report). But as noted above, since delivery of nicotine is the purpose of nicotine-containing e-cigarettes, the comparison to limits on unintended, unwanted exposures does not suggest a problem and serves merely to offer complete context. If nicotine is present but the liquid is labeled as zero-nicotine [24,43], it could be treated as a contaminant, with the vaper not intending to consume nicotine and the TLV, which would be most likely exceeded, is relevant. However, when nicotine content is disclosed, even if inaccurately, then comparison to TLV is not valid. Accuracy in nicotine content is a concern with respect to truth in advertising rather than unintentional exposure, due to self-regulation of consumption by persons who use e-cigarettes as a source of nicotine.

Overall, the declared ingredients in the liquid would warrant a concern by standards used in occupational hygiene, provided that comparison to occupational exposure limits is valid, as discussed in the introduction. However, this is not to say that the exposure is affirmatively believed to be harmful; as noted, the TLVs for propylene glycol and glycerin mists is based on uncertainty rather than knowledge. These TLVs are not derived from knowledge of toxicity of propylene glycol and glycerin mists, but merely apply to any compound of no known toxicity present in workplace atmosphere. This aspect of the exposure from e-cigarettes simply has little precedent (but see study of theatrical fogs below). Therefore, the exposure will provide the first substantial collection evidence about the effects, which calls for monitoring of both exposure levels and outcomes, even though there are currently no grounds to be concerned about the immediate or chronic health effects of the exposure. The argument about nicotine is presented here for the sake of completeness and consistency of comparison to TLVs, but in itself does not affect the conclusions of this analysis because it should not be modeled as if it were a contaminant when declared as an ingredient in the liquid.

### Polycyclic Aromatic Hydrocarbons

Polycyclic aromatic hydrocarbons (PAH) were quantified in several reports in aerosols [5,6,42] and liquids [7,18,41]. These compounds include well-known carcinogens, the levels of which are not subject to TLV but are instead to be kept "as low as reasonably achievable" (the so called ALARA principle)[10]. For PAH, only non-carcinogenic pyrene that is abundant in the general environment was detected at 36 ng/cartridge in 5 samples of liquid [7]; PAHs were not detected in most of the analyses of aerosols, except for chrysene in the analysis of the aerosol of one e-cigarette[42].

**Tobacco-Specific Nitrosamines** 

The same risk assessment considerations that exist for PAH also hold for carcinogenic tobacco-specific nitrosamines (TSNAs)[47] for which no occupational exposure limits exist because (a) these exposures do not appear to occur in occupational settings often enough to warrant development of TLVs, and (b) it is currently accepted in establishing TLVs that carcinogens do not have minimal thresholds of toxicity. As expected because the TSNAs are contaminants of nicotine from tobacco leaf, there is also evidence of association between nicotine content of the liquid and TSNA concentrations, with reported concentrations <5 ng/cartridge tested [7]. Smaller studies of TSNA content in liquids are variable, with some not reporting any detectable levels [17,32,34] and others clearly identifying these compounds in the liquids when controlling for background contamination (n=9)[22]. Analyses of aerosols indicate that TSNAs are present in amounts that can results in doses of <ng/day[5,32] to μg/day [8] (assuming 150 puffs/day) (see also [42]). The most comprehensive survey of TSNA content of 105 samples of liquids from 11 manufactures indicates that almost all tested liquids (>90%) contained TSNAs in  $\mu$ g/L quantities [35]. This is roughly equivalent to 1/1000 of the concentration of TSNAs in modern smokeless tobacco products (like snus), which are in the ppm range [47]. The TSNA concentration of the liquids is orders of magnitude less than smokeless tobacco products, though the actual dosage from e-cigarettes vs. smokeless tobacco remains to be clearly understood. For example, 10 µg/L (0.01 ppm) of total TSNA in liquid[35] can translate to a daily dose of 0.000025-0.00005 µg from vaping (worst case assumption of 5 ml/day); if 15 g of snus is consumed a day [48] with 1 ppm of TSNAs [47] and half of it were absorbed, then the daily dose is estimated to be 0.008 μg, which is 160-320 times that due to the worst case of exposure from vaping. Various assumptions about absorption of TSNAs alter the result of this calculation by a factor that is dwarfed in magnitude compared to that arising from differences considered above. This is reassuring because smokeless tobacco products, such as snus, pose negligible cancer risk[49], certainly orders of magnitude smaller than smoking (if one considers the chemistry of the products alone). In general, it appears that the cautious approach in face of variability and paucity of data is to seek better understanding of predictors of presence of TSNA in liquids and aerosols so that measures for minimizing exposure to TSNAs from aerosols can be devised. This can include considering better control by manufactures of the nicotine.

## **Volatile Organic Compounds**

Total volatile organic compounds (VOC) were determined in aerosol to be non-detectable[3] except in one sample that appeared to barely exceed the background concentration of 1 mg/m³ by 0.73 mg/m³[6]. These results are corroborated by analyses of liquids[18] and most likely testify to insensitivity of employed analytic methods for total VOC for characterizing aerosol generated by e-cigarettes, because there is ample evidence that specific VOC are present in the liquids and aerosols.<sup>c</sup> Information on specific commonly detected VOC in the aerosol is given in **Table 1a**. It must be observed that these reported concentrations are for analyses that first observed qualitative evidence of the presence of a given VOC and thus represent worst case scenarios of exposure when VOC is present (i.e. zero exposures are missing from the overall summary of worst case exposures presented here). For most VOC and aldehydes, one can predict the concentration in air inhaled by a vaper to be <<1% of TLV. The only exceptions to this generalization are:

- (a) acrolein:  $^{\sim}1\%$  of TLV (average of 12 measurements) and measurements at a mean of 2% of TLV (average of 150 measurements)[39,40] and
- (b) formaldehyde: between 0 and 3% of TLV based on 18 tests (average of 12 measurements at 2% of TLV, the most reliable test) and an average of 150 results at 4% of TLV [39,40].

<sup>&</sup>lt;sup>c</sup> The term "VOC" loosely groups together all organic compounds present in aerosol and because the declared ingredients of aerosol are organic compounds, it follows that "VOC are present"

Levels of acrolein in exhaled aerosol reported in [6] were below 0.0016 mg/m³ and correspond to predicted exposure of <1% of TLV (**Table 2**). It must re-emphasized that all calculations based on one electronic cigarette analyzed in [37] are best treated as qualitative in nature (i.e. indicating presence of a compound without any particular meaning attached to the reported level with respect to typical levels) due to great uncertainty about whether the manner in which the ecigarette was operated could have resulted in overheating that led to generation of acrolein in the aerosol. In fact, a presentation made by the author of [37] clearly stated that the "atomizer, generating high concentration carbonyls, had been burned black" [39,40]. In unpublished work,[39] there are individual values of formaldehyde, acrolein and glyoxal that approach TLV, but it is uncertain how typical these are because there is reason to believe the liquid was overheated; considerable variability among brands of electronic cigarettes was also noted. Formaldehyde and other aldehydes, but not acrolein, were detected in the analysis one e-cigarette [42]. The overwhelming majority of the exposure to specific VOC that are predicted to result from inhalation of the aerosols lie far below action level of 50% of TLV at which exposure has to be mitigated according to current code of best practice in occupational hygiene[50].

Finding of an unusually high level of formaldehyde by Schripp *et al.*[4] – 0.5 ppm predicted vs. 15-minute TLV of 0.3 ppm (not given in **Table 2**) – is clearly attributable to endogenous production of formaldehyde by the volunteer smoker who was consuming e-cigarettes in the experimental chamber, since there was evidence of build-up of formaldehyde prior to vaping and liquids used in the experiments did not generate aerosol with detectable formaldehyde. This places generalizability of other findings from [4] in doubt, especially given that the only other study of exhaled air by vapers who were not current smokers reports much lower concentrations for the same compounds [6] (**Table 2**). It should be noted that the report by Romagna *et al.*[6] employed more robust methodology, using 5 volunteer vapers (no smokers) over an extended period of time. Except for benzene, acetic acid and isoprene, all calculated concentrations for detected VOC were much below 1% of TLV in exhaled air [6]. In summary, these results do not indicate that VOC generated by vaping are of concern by standards used in occupational hygiene.

Diethylene glycol and ethylene glycol became a concern following the report of their detection by FDA[43], but these compounds are not detected in the majority of tests performed to date [3,14,16,18,22]. Ten batches of the liquid tested by their manufacture did not report any diethylene glycol above 0.05% of the liquid [41]. Methods used to detect diethylene glycol appear to be adequate to be informative and capable of detecting the compound in quantities <<1% of TLV[14,16,22]. Comparison to TLV is based on a worst case calculation analogous to the one performed for propylene glycol. For diethylene glycol, TLV of 10 mg/m³ is applicable (as in the case of all aerosols with no know toxicity by inhalation), and there is a recent review of regulations of this compound conducted for the Dutch government by the Health Council of the Netherlands (jurisdiction with some of the most strict occupational exposure limits) that recommended OEL of 70 mg/m³ and noted lack of evidence for toxicity following inhalation [http://www.gezondheidsraad.nl/sites/default/files/200703OSH.pdf; accessed July 29; 2013]. In conclusion, even the quantities detected in the single FDA result were of little concern, amounting to less than 1% of TLV.

# Inorganic compounds

Special attention has to be paid to the chemical form of compounds when there is detection of metals and other elements by inductively coupled plasma mass spectrometry (ICP-MS)[8,25]. Because the parent molecule that occurs in the aerosol is destroyed in such analysis, the results can be alarmist and not interpretable for risk assessment. For example, the presence of sodium (4.18  $\mu$ g/10 puffs)[25] does not mean that highly reactive and toxic sodium metal is in the aerosol, which would be impossible given its reactivity, but most likely means the presence of the ubiquitous compound that contains sodium, dissolved table salt (NaCl). If so, the corresponding daily dose of NaCl that arises from

these concentrations from 150 puffs is about 10,000 times lower than allowable daily intake according to CDC (http://www.cdc.gov/features/dssodium/; accessed July 4, 2013). Likewise, a result for presence of silica is meaningless for health assessment unless the crystalline form of SiO<sub>2</sub> is known to be present. When such ambiguity exists, a TLV equivalence calculation was not performed. We compared concentrations to TLVs when it was even remotely plausible that parent molecules were present in the aqueous solution. However, even these are to be given credence only in an extremely pessimistic analyst, and further investigation by more appropriate analytical methods could clarify exactly what compounds are present, but is not a priority for risk assessment. It should also be noted that one study that attempted to quantify metals in the liquid found none above 0.1-0.2 ppm levels [7] or above unspecified threshold [18]. **Table 1b** indicates that most metals that were detected were present at <1% of TLV even if we assume that the analytical results imply the presence of the most hazardous molecules containing these elements that can occur in aqueous solution. For example, when elemental chromium was measured, it is compared to TLV for insoluble chromium IV that has the lowest TLV of all chromium compounds. Analyses of metals given in [42] are not summarized here because of difficulty with translating reported units into meaningful terms for comparison with the TLV, but only mercury (again with no information on parent organic compound) was detected in trace quantities, but arsenic, beryllium, chromium, cadmium, lead and nickel were not. Taken as the whole, it can be inferred that there is no evidence of contamination of the aerosol with metals that warrants a health concern.

### Consideration of exposure to a mixture of contaminants

All calculations conducted so far assumed only one contaminant present in clean air at a time. What are the implications of small quantities of various compounds with different toxicities entering the personal breathing zone at the same time? For evaluation of compliance with exposure limits for mixtures, Equation 3 is used:

$$OEL_{mixture} = \sum_{i=1}^{n} (C_i/TLV_i),$$
 Eq. 3

where  $C_i$  is the concentration of the  $i^{th}$  compound (i=1,...,n, where n>1 is the number of ingredients present in a mixture) in the contaminated air and  $TLV_i$  is the TLV for the  $i^{th}$  compound in the contaminated air; if  $OEL_{mixture} > 1$ , then there is evidence of the mixture exceeding TLV.

The examined reports detected no more than 5-10 compounds in the aerosol, and the above calculation does not place any of them out of compliance with TLV for mixture. Let us imagine that 50 compounds with TLVs were detected. Given that the aerosol tends to contain various compounds at levels, on average, of no more than 0.5% of TLV (**Table 1**), such a mixture with 50 ingredients would be at 25% of TLV, a level that is below that which warrants a concern, since the "action level" for implementation of controls is traditionally set at 50% of TLV to ensure that the majority of persons exposed have personal exposure below mandated limit [50]. Pellerino et al.[2] reached conclusions similar to this review based on their single experiment: contaminants in the liquids that warrant health concerns were present in concentrations that were less than 0.1% of that allowed by law in the European Union. Of course, if the levels of the declared ingredients (propylene glycol, glycerin, and nicotine) are considered, the action level would be met, since those ingredients are present in the concentrations that are near the action level. There are no known synergistic actions of the examined mixtures, so Equation 3 is therefore applicable. Moreover, there is currently no reason to suspect that the trace amounts of the contaminants will react to create compounds that would be of concern.

#### **Conclusions**

By the standards of occupational hygiene, current data do not indicate that exposures to vapers from contaminants in electronic cigarettes warrant a concern. There are no known toxicological synergies among compounds in the aerosol, and mixture of the contaminants does not pose a risk to health. However, exposure of vapers to propylene glycol and glycerin reaches the levels at which, if one were considering the exposure in connection with a workplace setting, it would be prudent to scrutinize the health of exposed individuals and examine how exposures could be reduced. This is the basis for the recommendation to monitor levels and effects of prolonged exposure to propylene glycol and glycerin that comprise the bulk of emissions from electronic cigarettes other than nicotine and water vapor. From this perspective, and taking the analogy of work on theatrical fogs [45,46], it can be speculated that respiratory functions and symptoms (but not cancer of respiratory tract or non-malignant respiratory disease) of the vaper is of primary interest. Monitoring upper airway irritation of vapers and experiences of unpleasant smell would also provide early warning of exposure to compounds like acrolein because of known immediate effects of elevated exposures (http://www.atsdr.cdc.gov/toxprofiles/tp124-c3.pdf; accessed July 11, 2013). However, it is questionable how much concern should be associated with observed concentrations of acrolein and formaldehyde in the aerosol. Given highly variable assessments, closer scrutiny is probably warranted to understand sources of this variability, although there is no need at present to be alarmed about exceeding even the occupational exposure limits, since occurrence of occasional high values is accounted for in established TLVs. An important clue towards a productive direction for such work is the results reported in [39,40] that convincingly demonstrate how heating the liquid to high temperatures generates compounds like acrolein and formaldehyde in the aerosol. A better understanding about the sources of TSNA in the aerosol may be of some interest as well, but all results to date consistently indicate quantities that are of no more concern than TSNA in smokeless tobacco products. Exposures to nicotine from electronic cigarettes is not expected to exceed that from smoking due to self-titration[11]; it is only a concern when a vaper does not intend to consume nicotine, a situation that can arise from incorrect labeling of liquids[24,43].

The cautions about propylene glycol and glycerin apply only to the exposure experienced by the vapers themselves. Exposure of bystanders to the listed ingredients, let alone the contaminants, does not warrant a concern as the exposure is likely to be orders of magnitude lower than exposure experienced by vapers. Further research employing realistic conditions could help quantify the quantity of exhaled aerosol and its behavior in the environment under realistic worst-case scenarios (i.e., not small sealed chambers), but this is not a priority since the exposure experienced by bystanders is clearly very low compared to the exposure of vapers, and thus there is no reason to expect it would have any health effects.

The key to making the best possible effort to ensure that hazardous exposures from contaminants do not occur is ongoing monitoring of actual exposures and estimation of potential ones. Direct measurement of personal exposures is not possible in vaping due to the fact the aerosol is inhaled directly, unless, of course, suitable biomarkers of exposure can be developed. The current review did not identify any suitable biomarkers, though cotinine is a useful proxy for exposure to nicotine-containing liquids. Monitoring of potential composition of exposures is perhaps best achieved though analysis of aerosol generated in a manner that approximates vaping, for which better insights are needed on how to modify "smoking machines" to mimic vaping given that there are documented differences in inhalation patterns[51]. These smoking machines would have to be operated under a realistic mode of operation of the atomizer to ensure that the process for generation of contaminants is studied under realistic temperatures. To estimate dosage (or exposure in personal breathing zone), information on the chemistry of aerosol has to be combined with models of the inhalation pattern of vapers, mode of operation of e-cigarettes and quantities of liquid consumed. Assessment of

exhaled aerosol appears to be of little use in evaluating risk to vapers due to evidence of qualitative differences in the chemistry of exhaled and inhaled aerosol.

Monitoring of liquid chemistry is easier and cheaper than assessment of aerosols. This can be done systematically as a routine quality control measure by the manufacturers to ensure uniform quality of all production batches. However, we do not know how this relates to aerosol chemistry because previous researchers have failed to appropriately pair analyses of chemistry of liquids and aerosols. It is standard practice in occupational hygiene to analyze the chemistry of materials generating an exposure, and it is advisable that future studies of the aerosols explicitly pair these analyses with examination of composition of the liquids used to generate the aerosols. Such an approach can lead to the development of predictive models that relate the composition of the aerosol to the chemistry of liquids, the e-cigarette hardware, and the behavior of the vaper, as these, if accurate, can anticipate hazardous exposures before they occur. The current attempt to use available data to develop such relationships was not successful due to studies failing to collect appropriate data. Systematic monitoring of quality of the liquids would also help reassure consumers and is best done by independent laboratories rather than manufactures to remove concerns about impartiality (real or perceived).

Future work in this area would greatly benefit from standardizing laboratory protocols (e.g. methods of extraction of compounds from aerosols and liquids, establishment of "core" compounds that have to be quantified in each analysis (as is done for PAH and metals), development of minimally informative detection limits that are needed for risk assessment, standardization of operation of "vaping machine", etc.), quality control experiments (e.g. suitable positive and negative controls without comparison to conventional cigarettes, internal standards, estimation of %recovery, etc.), and reporting practices (e.g. in units that can be used to estimate personal exposure, use of uniform definitions of limits of detection and quantification, etc.), all of which would improve on the currently disjointed literature. Detailed recommendations on standardization of such protocols lie outside of scope of this report.

All calculations conducted in this analysis are based on information about patterns of vaping and the content of aerosols and liquids that are highly uncertain in their applicability to "typical" vaping as it is currently practiced and says even less about future exposures due to vaping. However, this is similar to assessments that are routinely performed in occupational hygiene for novel technology as it relied on "worst case" calculations and safety margins that attempt to account for exposure variability. The approach adopted here and informed by some data is certainly superior to some currently accepted practices in the regulatory framework in occupational health that rely purely on description of emission processes to make claims about potential for exposure (e.g.[52]). Clearly, routine monitoring of potential and actual exposure is required if we were to apply the principles of occupational hygiene to vaping. Detailed suggestions on how to design such exposure surveillance are available in [53].

In summary, analysis of the current state of knowledge about the chemistry of *contaminants* in liquids and aerosols associated with electronic cigarettes indicates that there is no evidence that vaping produces inhalable exposures to these contaminants at a level that would prompt measures to reduce exposure by the standards that are used to ensure safety of workplaces. Indeed, there is sufficient evidence to be reassured that there are no such risks from the broad range of the studied products, though the lack of quality control standards means that this cannot be assured for all products on the market. However, aerosol generated during vaping on the whole, when considering the declared ingredients themselves, if it were treated in the same manner as an emission from industrial process, creates personal exposures that would justify surveillance of exposures and health among exposed persons. Due to the uncertainty about the effects of these quantities of propylene glycol and glycerin, this conclusion holds after setting aside concerns about health effects of nicotine. This conclusion holds notwithstanding the benefits of tobacco harm reduction, since

there is value in understanding and possibly mitigating risks even when they are known to be far lower than smoking. It must be noted that the proposal for such scrutiny of "total aerosol" is not based on specific health concerns suggested by compounds that resulted in exceedance of occupational exposure limits, but is instead a conservative posture in the face of unknown consequences of inhalation of appreciable quantities of organic compounds that may or may not be harmful at doses that occur during vaping.

## **Key Conclusions:**

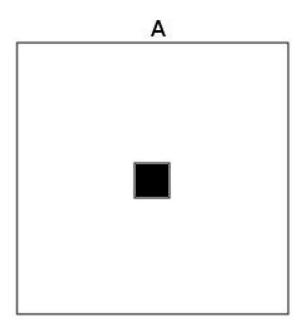
- Even when compared to workplace standards for involuntary exposures, and using several conservative (erring on the side of caution) assumptions, the exposures from using e-cigarettes fall well below the threshold for concern for compounds with known toxicity. That is, even ignoring the benefits of e-cigarette use and the fact that the exposure is actively chosen, and even comparing to the levels that are considered unacceptable to people who are not benefiting from the exposure and do not want it, the exposures would not generate concern or call for remedial action.
- Expressed concerns about nicotine only apply to vapers who do not wish to consume it; a voluntary (indeed, intentional) exposure is very different from a contaminant.
- There is no serious concern about the contaminants such as volatile organic compounds (formaldehyde, acrolein, etc.) in the liquid or produced by heating. While these contaminants are present, they have been detected at problematic levels only in a few studies that apparently were based on unrealistic levels of heating.
- The frequently stated concern about contamination of the liquid by a nontrivial quantity of ethylene glycol or diethylene glycol remains based on a single sample of an early technology product (and even this did not rise to the level of health concern) and has not been replicated.
- Tobacco-specific nitrosamines (TSNA) are present in trace quantities and pose no more (likely much less) threat to health than TSNAs from modern smokeless tobacco products, which cause no measurable risk for cancer.
- Contamination by metals is shown to be at similarly trivial levels that pose no health risk, and the alarmist claims about such contamination are based on unrealistic assumptions about the molecular form of these elements.
- The existing literature tends to overestimate the exposures and exaggerate their implications. This is partially due to rhetoric, but also results from technical features. The most important is confusion of the concentration in aerosol, which on its own tells us little about risk to heath, with the relevant and much smaller total exposure to compounds in the aerosol averaged across all air inhaled in the course of a day. There is also clear bias in previous reports in favor of isolated instances of highest level of chemical detected across multiple studies, such that average exposure that can be calculated are higher than true value because they are "missing" all true zeros.
- Routine monitoring of liquid chemistry is easier and cheaper than assessment of aerosols. Combined with an
  understanding of how the chemistry of the liquid affects the chemistry of the aerosol and insights into behavior
  of vapers, this can serve as a useful tool to ensure the safety of e-cigarettes.
- The only unintentional exposures (i.e., not the nicotine) that seem to rise to the level that they are worth further research are the carrier chemicals themselves, propylene glycol and glycerin. This exposure is not known to cause health problems, but the magnitude of the exposure is novel and thus is at the levels for concern based on the lack of reassuring data.

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Figure: Illustrating the difference between concentrations in the aerosol generated by vaping and inhaled air in a day.

Panel A shows black square that represents aerosol contaminated by some compound as it would be measured by a "smoking machine" and extrapolated to dosage from vaping in one day. This black square is located inside the white square that represents total uncontaminated air that is inhaled in a day by a vaper. The relative sizes of the two squares are exaggerated as the volume of aerosol generated in vaping relative to inhaled air is much smaller in the figure. Panel B shows how exposure from contaminated air (black dots) is diluted over a day for appropriate comparison to occupational exposure limits that are expressed in terms of "time-weighted average" or average contamination over time rather than as instantaneous exposures (with the exception of "ceiling limits" that do not affect the vast majority of comparisons in this report). Exposure during vaping occurs in a dynamic process where the atmosphere inhaled by the vaper alternates between the smaller black and larger white squares in Panel A. Thus, the concentration of contaminants that a vaper is exposed to over a day is much smaller than that which is measured in the aerosol (and routinely improperly cited as reason for concern about "high" exposures).



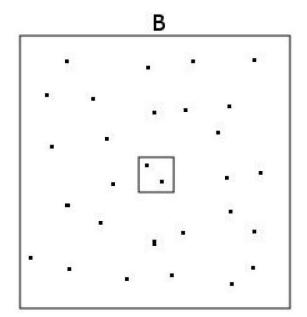


Table 1a: Exposure predictions based on analysis of aerosols generated by smoking machines: Volatile Organic Compounds

Compound	N <sup>#</sup>	Estimated concentration in personal breathing zone		Ratio of most stringent TLV (%)		Reference	
		PPM	mg/m <sup>3</sup>	Calculated directly	Safety factor 10		
Acetaldehyde	1	0.005		0.02	0.2	[5]	
	3	0.003		0.01	0.1	[4]	
	12	0.001		0.004	0.04	[8]	
	1	0.00004		0.0001	0.001	[3]	
	1	0.0002		0.001	0.008	[3]	
	150	0.001		0.004	0.04	[39,40]	
	1	0.008		0.03	3	[37]	
Acetone	1	0.002		0.0003	0.003	[37]	
	150	0.0004		0.0001	0.001	[39,40]	
Acrolein	12	0.001		1	13	[8]	
	150	0.002		2	20	[39,40]	
	1	0.006		6	60	[37]	
Butanal	150	0.0002		0.001	0.01	[39,40]	
Crotonaldehyde	150		0.0004	0.01	0.1	[39,40]	
Formaldehyde	1	0.002		0.6	6	[5]	
	3	0.008		3	30	[4]	
	12	0.006		2	20	[8]	
	1	< 0.0003		<0.1	<1	[3]	
	1	0.0003		0.1	1	[3]	
	150	0.01		4	40	[39,40]	
	1	0.009		3	30	[37]	
Glyoxal	1		0.002	2	20	[37]	
	150		0.006	6	60	[39,40]	
o-Methylbenzaldehyde	12		0.001	0.05	0.5	[8]	
p,m-Xylene	12		0.00003	0.001	0.01	[8]	
Propanal	3	0.002		0.01	0.1	[4]	
	150	0.0006		0.002	0.02	[39,40]	
	1	0.005		0.02	0.2	[37]	
Toluene	12	0.0001		0.003	0.03	[8]	
Valeraldehyde	150		0.0001	0.0001	0.001	[39,40]	

# average is presented when N>1

Table 1b: Exposure predictions based on analysis of aerosols generated by smoking machines: Inorganic Compounds#

Element quantified	Assumed compound containing the element for	N##	Estimated concentration in personal	Ratio of most str	ringent TLV (%)	Reference
	comparison with TLV		breathing zone (mg/m³)	Calculated directly	Safety factor 10	
Aluminum	Respirable Al metal & insoluble compounds	1	0.002	0.2	1.5	[25]
Barium	Ba & insoluble compounds	1	0.00005	0.01	0.1	[25]
Boron	Boron oxide	1	0.02	0.1	1.5	[25]
Cadmium	Respirable Cd & compounds	12	0.00002	1	10	[8]
Chromium	Insoluble Cr (IV) compounds	1	3E-05	0.3	3	[25]
Copper	Cu fume	1	0.0008	0.4	4.0	[25]
Iron	Soluble iron salts, as Fe	1	0.002	0.02	0.2	[25]
Lead	Inorganic compounds as Pb	1	7E-05	0.1	1	[25]
		12	0.000025	0.05	0.5	[8]
Magnesium	Inhalable magnesium oxide	1	0.00026	0.003	0.03	[25]
Manganese	Inorganic compounds, as Mn	1	8E-06	0.04	0.4	[25]
Nickel	Inhalable soluble inorganic	1	2E-05	0.02	0.2	[25]
	compounds, as Ni	12	0.00005	0.05	0.5	[8]
Potassium	КОН	1	0.001	0.1	1	[25]
Tin	Organic compounds, as Sn	1	0.0001	0.1	1	[25]
Zinc	Zinc chloride fume	1	0.0004	0.04	0.4	[25]
Zirconium	Zr and compounds	1	3E-05	0.001	0.01	[25]
Sulfur	SO <sub>2</sub>	1	0.002	0.3	3	[25]

<sup>#</sup> The actual molecular form in the aerosol unknown and so worst case assumption was made if it was physically possible (e.g. it is not possible for elemental lithium & sodium to be present in the aerosol); there is no evidence from the research that suggests the metals were in the particular highest risk form, and in most cases a general knowledge of chemistry strongly suggests that this is unlikely. Thus, the TLV ratios reported here probably do not represent the (much lower) levels that would result if we knew the molecular forms.

## average is presented when N>1

Table 2: Exposure predictions for volatile organic compounds based on analysis of aerosols generated by volunteer vapers

Compound	N <sup>#</sup>	Estimated concentration in personal breathing zone (ppm)	Ratio of most stringent TLV (%)		Reference	
			Calculated directly	Safety factor 10		
2-butanone (MEK)	3	0.04	0.02	0.2	[4]	
	1	0.002	0.0007	0.007	[6]	
2-furaldehyde	3	0.01	0.7	7	[4]	
Acetaldehyde	3	0.07	0.3	3	[4]	
Acetic acid	3	0.3	3	30	[4]	
Acetone	3	0.4	0.2	2	[4]	
Acrolein	1	< 0.001	<0.7	<7	[6]	
Benzene	3	0.02	3	33	[4]	
Butyl hydroxyl toluene	1	4E-05	0.0002	0.002	[6]	
Isoprene	3	0.1	7	70	[4]	
Limonene	3	0.009	0.03	0.3	[4]	
	1	2E-05	0.000001	0.00001	[6]	
m,p-Xyelen	3	0.01	0.01	0.1	[4]	
Phenol	3	0.01	0.3	3	[4]	
Propanal	3	0.004	0.01	0.1	[4]	
Toluene	3	0.01	0.07	0.7	[4]	

# average is presented when N>1

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From: mailinglist@capitol.hawaii.gov
Sent: Tuesday, February 04, 2014 4:30 PM

To: HLTtestimony

Cc: tinamoore@linuxmail.org

Subject: \*Submitted testimony for HB2321 on Feb 5, 2014 08:35AM\*



# **HB2321**

Submitted on: 2/4/2014

Testimony for HLT on Feb 5, 2014 08:35AM in Conference Room 329

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing	
Tina	Individual	Oppose	No	

# Comments:

Please note that testimony submitted less than 24 hours prior to the hearing, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.