STAND. COM. REP. NO. 240

Honolulu, Hawaii

FEB 1 3 2013

RE: S.B. No. 504 S.D. 1

Honorable Donna Mercado Kim President of the Senate Twenty-Seventh State Legislature Regular Session of 2013 State of Hawaii

Madam:

Your Committees on Economic Development, Government Operations and Housing and Commerce and Consumer Protection, to which was referred S.B. No. 504 entitled:

"A BILL FOR AN ACT RELATING TO PROCUREMENT,"

beg leave to report as follows:

The purpose and intent of this measure is to prohibit clauses requiring design professionals to defend governmental bodies in procurement contracts that are exclusively for the services of design professionals unless the liability arises from the design professional's fault.

Your Committees received testimony in support of this measure from the American Society of Civil Engineers; American Council of Engineering Companies; Limtiaco Consulting Group; Group 70 International; Insurance Factors; Hilo Direct Consultants, LLC; Architectural Diagnostics, Ltd.; Island Pacific Architecture, Inc.; Wiss, Janney, Elstner Associates, Inc.; Sarwar Structural Engineering Consulting Services; Engineering Concepts, Inc.; Inatsuka Engineering, LLC; Kennedy/Jenks Consultants; Wesley R. Segawa and Associates, Inc.; Kauahikua & Chun; URS Corporation; KAI Hawaii, Inc.; Belt Collins Hawaii, LLC; SSFM International, Inc.; HDR Engineering, Inc.; Austin, Tsutsumi & Associates, Inc; Shimokawa Nakamura, Inc.; Weston Solutions, Inc.; Bills Engineering, Inc.; Riehm Owensby Planners Architects; Shimabukuro, Endo & Yoshizaki, Inc.; Design Partners Incorporated; Luersen Architects, Inc.; ECS, Inc.; Design Partners Incorporated; Santo Engineers, LLC; HiArch, LLC; AKTA, Ltd.; Yogi Kwong Engineers,



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LLC; Makai Ocean Engineering, Inc.; Helber Hastert & Fee Planners, Inc.; Fukunaga & Associates, Inc.; WSP Hawaii, Inc.; Shigemura, Lau, Sakanishi, Higuchi and Associates, Inc.; Miyabara Associates, LLC; Thermal Engineering Corporation; Hirata & Associates, Inc.; Akinaka & Associates, Ltd.; Brown and Caldwell; and two individuals. Your Committees received testimony in opposition to this measure from the Hawaii Insurer's Council and the General Contractors Association of Hawaii. Your Committees received comments on this measure from the State Procurement Office.

Your Committees find that existing law permits clauses in procurement contracts of \$1,000,000 or more that require design professionals to defend governmental bodies for the liability of others such as contractors and subcontractors. Large contracts are typically in excess of \$1,000,000, but even projects that are less than \$1,000,000 can reach or exceed \$1,000,000 due to amendments to the contract.

Your Committees find that design professional liability insurance only covers damages or injuries caused by a design professional's negligence and will not advance the cost of defending other parties before the negligence of the design professional is established or cover damages caused by other parties. Thus, the design professional is placed in the position of having to pay upfront to defend the governmental body for the liability of others out of the design professional's own pocket. Moreover, unlike contractors or subcontractors, design professionals may be held personally liable because they hold personal licenses.

These risks are often unacceptable for smaller design professional firms in Hawaii, which are not in a position to selfinsure or to bear the risk. Your Committees received testimony that due to these risks, smaller local firms have declined to work on government contracts of \$1,000,000 or more.

Your Committees find that the existing law poses unreasonable risks to design professionals and discourages them from working on government contracts. This results in less choice and competition, adversely affecting the long-term interests of the State and the public. This measure will redress the problem by prohibiting defense clauses in any government procurement contract exclusively for the services of design professionals unless the liability arises from the design professional's negligence or fault.



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Your Committees have amended this measure by:

- Amending the definition of a "governmental body" to exclude business entities retained or contracted by a public entity to manage or administer a contract for the entity; and
- (2) Making technical, nonsubstantive amendments to section 1 to reflect that the measure pertains to defense, rather than indemnification, clauses in government procurement contracts.

As affirmed by the records of votes of the members of your Committees on Economic Development, Government Operations and Housing and Commerce and Consumer Protection that are attached to this report, your Committees are in accord with the intent and purpose of S.B. No. 504, as amended herein, and recommend that it pass Second Reading in the form attached hereto as S.B. No. 504, S.D. 1, and be referred to the Committee on Judiciary and Labor.

> Respectfully submitted on behalf of the members of the Committees on Economic Development, Government Operations and Housing and Commerce and Consumer Protection,

DONOVAN M. DELA CRUZ, C



## The Senate Twenty-Seventh Legislature State of Hawai'i

## Record of Votes Committee on Economic Development, Government Operations and Housing EGH

Bill / Resolution No.:*	Committee Referral: Date: / /							
5B 504	EGH/CPN, JDL 2/6/13				/13			
The committee is reconsidering its previous decision on this measure.								
If so, then the previous decision was to:								
The Recommendation is:								
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313								
Members		Aye	Aye (WR)	Nay	Excused			
DELA CRUZ, Donovan M. (C)		X						
SLOM, Sam (VC)		X						
BAKER, Rosalyn H.		X.						
CHUN OAKLAND, Suzanne		X						
ENGLISH, J. Kalani					X			
THIELEN, Laura H.		<u> </u>						
WAKAI, Glenn								
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Recommendation Adopted Not Adopted								
Chair's or Designee's Signature.								
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\*Only one measure per Record of Votes

## The Senate Twenty-Seventh Legislature State of Hawai'i

## Record of Votes Committee on Commerce and Consumer Protection CPN

Bill / Resolution No.:* SB 504	Committee Referral: Date: EGH/CPN1JDL Z/06/13							
The committee is reconsidering its previous decision on this measure.								
The Recommendation is:								
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313								
Members		Aye	Aye (WR)	Nay	Excused			
BAKER, Rosalyn H. (C)		$\checkmark$						
GALUTERIA, Brickwood (VC)		/						
NISHIHARA, Clarence K.		$\checkmark$						
SOLOMON, Malama					V			
TANIGUCHI, Brian T.		/			V			
WAKAI, Glenn								
SLOM, Sam								
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Recommendation:								
Chair's or Designee's Signature:								
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*Only <u>one</u> measure per Record of Votes								