# TESTIMONY BY KALBERT K. YOUNG DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE STATE OF HAWAII TO THE HOUSE COMMITTEE ON LABOR AND PUBLIC EMPLOYMENT ON HOUSE BILL NO. 2766

## February 7, 2012

# RELATING TO PUBLIC WORKS

House Bill No. 2766 establishes a Wage and Hour for Public Works Projects Special Fund into which shall be deposited three one-hundredths of one percent of all appropriations for capital improvement projects construction cost element for the construction and renovation of State buildings which will be used to enforce the wage and hour law on public works projects. The bill further authorizes 3.00 permanent positions and appropriates \$150,000 in general funds in FY 13 to the Department of Labor and Industrial Relations to enforce the wage and hour laws.

While the Department of Budget and Finance does not take any position on the policy of enforcing the wage and hour laws on public works projects, as a matter of general policy, the department does not support the creation of special funds which do not meet the requirements of Section 37-52.3, Hawaii Revised Statutes. Special or revolving funds should: 1) reflect a clear nexus between the benefits sought and charges made upon the users or beneficiaries of the program; 2) provide an appropriate means of financing for the program or activity; and 3) demonstrate the capacity to be financially self-sustaining. In regards to

House Bill No. 2766, it is difficult to determine whether there is a clear nexus between funds appropriated for the construction and renovation of State buildings and the enforcement of wage and hour laws on all State public works projects, and whether the special fund will be self-sustaining. Although the bill appropriates \$150,000 in general funds for FY 13, the bill does not make an appropriation to allow Department of Labor and Industrial Relations to expend the special funds deposited in the Wage and Hour for Public Works Projects Special Fund.



STATE OF HAWAII
DEPARTMENT OF TRANSPORTATION
869 PUNCHBOWL STREET

HONOLULU, HAWAII 96813-5097

February 7, 2012

# GLENN M. OKIMOTO DIRECTOR

Deputy Directors
JADE T BUTAY
FORD N. FUCHIGAMI
RANDY GRUNE
JADINE URASAKI

IN REPLY REFER TO:

# HB 2766 RELATING TO PUBLIC WORKS

### HOUSE COMMITTEE ON LABOR AND PUBLIC EMPLOYMENT

The Department of Transportation stands in opposition to HB 2766, which intends to establish the Wage and Hour for Public Works Projects Special Fund and establish and fund additional labor law enforcement specialist positions.

The Department has concerns about the fact that the monies taken by this Act would be calculated using the amount appropriated for construction costs rather than the actual cost of construction. This means the Department would be charged upfront for funds it may or may not use.

This Act would also run the risk of qualifying as revenue diversion for the Airports Division, jeopardizing all of the federal grants that the Division currently receives. In the event that the Airports Division is charged the three one hundredths of one per cent of their construction of state buildings appropriations, and DLIR does not participate in any Airports projects, that could qualify as revenue diversion in the opinion of the FAA.

The increased regulation that this Act would create, could be remedied by adequate training of employees rather than the addition of specialist positions.

The Department thanks you for this opportunity to testify.



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AUDREY HIDANO DEPUTY DIRECTOR



# STATE OF HAWAII DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS

830 PUNCHBOWL STREET, ROOM 321
HONOLULU, HAWAII 96813
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## February 7, 2012

To:

The Honorable Karl Rhoads, Chair, Kyle Yamashita, Vice Chair,

and Members of the House Committee on Labor & Public Employment

Date:

Tuesday, February 7, 2012

Time:

9:30 a.m.

Place:

Conference Room 309, State Capitol

From:

Dwight Y. Takamine, Director

Department of Labor and Industrial Relations (DLIR)

# Re: H.B. No. 2766 Relating to Public Works

# I. OVERVIEW OF PROPOSED LEGISLATION

H.B. 2766, creates the prevailing wage enforcement special fund to be administered by DLIR and requires 3 one hundredths of one per cent of all capital improvements subject to the Wages and Hours of Employees on Public Works Law, chapter 104, Hawaii Revised Statutes (HRS) to be deposited into the fund to be used for the enforcement of the prevailing wage law. The amendment applies to all construction contracts with governmental contracting agencies after the effective date of July 1, 2012.

The measure also appropriates \$150,000 for fiscal year 2012-2013 and establishes the equivalent of three full-time, permanent labor law enforcement specialist III positions.

The department's supports this measure as long as its passage does not displace the funding priorities of the administration. The department defers to B&F and the other procuring agencies on the technical issues regarding use of CIP Funds.

## II. CURRENT LAW

There is no funding mechanism for enforcement of the chapter 104, HRS. All labor law specialists are 100% general funds.

## III. COMMENTS ON THE HOUSE BILL

- 1. The Compliance Branch of the Wage Standards Division has five specialists statewide. There are two specialists on Oahu—one specialist is performing all chapter 104 investigations and one specialist is investigating all other wage laws. There is one specialist on each of the neighbor island counties performing all wage law investigations.
- 2. The Wage Standards Division had over 500 wage-related complaints for the fiscal year ending June 2011. As a result, random educational investigations have been dropped and limitations imposed on all field work as much as possible. Even with these cuts, response time for chapter 104 complaints as well as other wage complaints continues to grow.

In summary, recent budget constraints have curtailed the wage law enforcement and educational activities of the department. Therefore, the department appreciates the intent of this measure to augment and expand the state's enforcement of wage and hour law on public construction contracts. If the legislature chooses to pass this measure, the department recommends changing the level III positions to level IV specialists. Chapter 104 complaints are complex and usually assigned to level IV specialists, level III specialists mainly investigates minimum wage and overtime complaints.

Again, the department supports this measure as long as its passage does not displace the funding priorities of the administration.

# yamashita2 ----Aulii

From:

mailinglist@capitol.hawaii.gov

Sent:

Wednesday, February 01, 2012 2:56 PM

To:

LABtestimony

Cc:

Lardizabai@local368.org

Subject:

Testimony for HB2766 on 2/7/2012 9:30:00 AM

Testimony for LAB 2/7/2012 9:30:00 AM HB2766

Conference room: 309

Testifier position: Support Testifier will be present: Yes Submitted by: Al Lardizabal

Organization: Hawaii Laborers' Union

E-mail: <u>Lardizabal@local368.org</u>

Submitted on: 2/1/2012

Comments:

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OF THE

# International Union of Elevator Constructors

- AFFILIATED WITH THE AFL-CIO -

SUITÉ 314, 707 ALAKEA STREET \* HONOLULU, HI 96813 \* TELEPHONE (808) 536-8653 \* FAX (808) 537-3779

Sent via fax: 586- 6331

February 7, 2012

The Honorable Chair Rhoads, Vice- Chair Yamashita and Members of the Committee on Labor and Public Employment

Testimony in favor of House Bill# 2766

Aloha,

Thank you for allowing me to present testimony in behalf of the many members of the Elevator Constuctor's Union Local 126. We are fully in support of the intent of H.B.#2766 that will create labor enforcement positions to review and correct any wage & hour problems that may arise in the State of Hawaii Public Works Projects arena.

Statutory language that protect the interest of the citizens of Hawaii is inadequate if no "enforcement" provision is made.

Mahalo

Thad Tomei, Bus.Rep.
Elevator Constructors Union Local 126

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#### HAWAII BUILDING AND CONSTRUCTION TRADES COUNCIL, AFL-CIO

Gentry Pacific Design Center, Suite 215A \* 560 N. Nimitz Highway, #50 \* Honolulu, Hawaii 96817 (808) 524-2249 - FAX (808) 524-6893

REGINALD CASTANARES

President

Plumbers & Fitters Local 675

February 6, 2012

DAMIEN T.K. KIM

Vice President international Brotherhood of

Electrical Workers Local 1186

Honorable Representative Kharl Rhoads, Chair Honorable Representative Kyle Yamashita, Vice Chair

Members of the Committee on Labor and Public Employment Hawaii State Capital

Honolulu, HI 96813

Elevator Constructors Local 126

415 South Beretania Street

GARY AYCOCK

THADDEUS TOME!

Sergeant At Arms

Boilermakers, Ironship Builders

Local 204

RE:

**IN SUPPORT** OF HB2766

RELATING TO PUBLIC WORKS

DOUGLAS FULP

Trustee

International Assoc. of Heat & Frost Insulators & Allied Workers Local 132

PETER GANABAN

Trustee

Laborers' International Union of North America Local 368

NOI AN MORIWAKI

Bricklayers & Ceramic Tile Setters Local 1 & Plasierers

Local 630 Cement Masons

JOSEPH O'DONNELL Iron Workers Local 625

**ART TOLENTINO** 

Sheet Metal Workers I.A. Local 293

LYNN KINNEY District Council 50

Painters & Allied Trades Local 1791 Carpet, Linoleum, & Soft Tile Local 1926

Drywall, Tapers & Finishers Local 1944

Glaziers, Architectural Metal & Głassworkers Local 1889

PANE MEATOGA

Operating Engineers Local 3

RONAN KOZUMA Hawaii Teamsters & Allied Workers Local 996

Malama Pono,

**VAUGHN CHONG** 

Roofers, Waterproofers & Allied

Workers United Union of Roofer

Local 221

Kika G. Bukoski

Hawaii Building and Construction Trades Council

Hearing: Tuesday, February 7, 2012, 9:30 p.m. Conference Room 309

Dear Chair, Vice Chair and Committee Members;

For the Record my name is Kika G. Bukoski, testifying on behalf of the Hawaii Building & Construction Trades Council, AFL-CIO. The Council is comprised of

various construction trade unions and an estimated membership of

approximately 20,000 statewide.

The Council SUPPORTS <u>HB2766</u>, which establishes the Wage and Hour for Public Works Projects Special Fund and establishes and funds additional labor law enforcement specialist positions to assist the enforcement of Hawaii's wage and

hour law on public construction projects.

the opportunity to provide testimony.

It has long been a concern of the Council and its members that the enforcement of laws and rules related to wages and hours reported on state projects have been difficult to say the least. This difficulty is a direct result of a lack of resources needed for such enforcement. A dedicated fund will ensure that the applicable state agencies have adequate resources to ensure that such laws are being enforced and economic opportunities are maximized.

For these reasons we strongly support the approval of <u>HB2766</u> and thank you for

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