# A BILL FOR AN ACT

RELATING TO CRIME.

9

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. In June 2011, the governor, chief justice,

2 senate president, house speaker, and director of public safety

3 joined together to begin developing a data-driven justice

4 reinvestment strategy to bring out-of-state prisoners back to

5 Hawaii, reduce spending on corrections, and reinvest savings

6 generated in strategies that would reduce recidivism and crime,

7 and increase public safety. To this end, the State sought

8 assistance from the Bureau of Justice Assistance, a division of

the United States Department of Justice, and the Pew Center on

10 the States. The state leaders established a bipartisan, inter-

11 branch justice reinvestment working group comprising leading

12 state and local officials to receive intensive technical

13 assistance from the Council of State Governments Justice Center.

14 The Council of State Governments Justice Center assisted the

15 working group in analyzing data from every aspect of Hawaii's

16 criminal justice and corrections systems.

- Overall, the analysis found that crime and victimization 1 2 rates have declined, as have arrests and felony convictions for 3 violent and property crime. While crime rates have declined, the population under 4 probation supervision and incarcerated has not declined, and in 5 6 some cases has increased. From July 1, 1999, to June 30, 2011, 7 the State's prison and jail population grew eighteen per cent, 8 from 5,118 to 6,043. During the same period, expenditures for 9 the corrections division of the department of public safety 10 increased seventy per cent, from \$112,000,000 to \$190,000,000. 11 Approximately one-third of Hawaii's prison population is housed in out-of-state facilities on the mainland. The cost of housing 12 these offenders out-of-state was \$45,000,000 from July 1, 2010, 13 14 to June 30, 2011. Analysis of the data from Hawaii's criminal 15 justice and corrections systems identified three areas for 16 improvement: sentencing of felony drug offenders, terms of 17 probation, and felony theft. 18 Under section 706-622.5, Hawaii Revised Statutes, the court 19 may impose a probation sentence for a felony drug possession 20 offense if it is the offender's first felony conviction for a 21 drug possession offense. If an offender faces a second felony 22 conviction for drug possession and is subject to a sentence of
  - 2012-0831 SB2777 SD1 SMA.doc

- 1 repeat offenders under section 706-606.5, Hawaii Revised
- 2 Statutes, the court must impose a prison sentence. The purpose
- 3 of this Act is to allow, but not require, the court to impose a
- 4 probation sentence upon a second conviction.
- 5 Probation terms for class B and class C felons in Hawaii
- 6 average five years compared with the national average of three
- 7 years. The risk of recidivism is most likely during the first
- 8 and second year of probation. Therefore, the public safety
- 9 benefit of supervising offenders for the third, fourth, and
- 10 fifth years is much less significant. Besides offering little
- 11 benefit, supervising offenders for such long periods requires
- 12 resources that otherwise could be spent supervising offenders
- 13 who pose a higher risk or have recently been placed on probation
- 14 much more closely. This Act amends the probation terms for
- 15 class B and class C felons to no more than three years. Under
- 16 this Act, an incentive time credit is added for persons on
- 17 probation to comply with the conditions of supervision. This
- 18 Act permits the court to reduce the probation term upon the
- 19 recommendation of the probation officer based on specific
- 20 criteria.
- 21 The threshold for what constitutes a class C felony theft
- 22 offense under section 708-831, Hawaii Revised Statutes, is

- 1 currently \$300 and has not been amended since 1986. Felony
- 2 theft thresholds in states across the country vary, but the
- 3 average is more than \$700. The purpose of this Act is to adjust
- 4 the felony theft threshold from \$300 to \$750 to adjust for
- 5 inflation and bring Hawaii more in line with other states.
- 6 SECTION 2. Section 706-622.5, Hawaii Revised Statutes, is
- 7 amended as follows:
- 8 1. By amending the title to read:
- 9 "§706-622.5 Sentencing for [first-time] drug offenders;
- 10 expungement."
- 11 2. By amending subsection (1) to read:
- "(1) Notwithstanding section 706-620(3), a person
- 13 convicted for the first or second time for any offense under
- 14 section 329-43.5 involving the possession or use of drug
- 15 paraphernalia or any felony offense under part IV of chapter 712
- 16 involving the possession or use of any dangerous drug,
- 17 detrimental drug, harmful drug, intoxicating compound,
- 18 marijuana, or marijuana concentrate, as defined in section
- 19 712-1240, but not including any offense under part IV of chapter
- 20 712 involving the distribution or manufacture of any such drugs
- 21 or substances and not including any methamphetamine trafficking
- offenses under sections 712-1240.7 and 712-1240.8, is eligible

1	to	be	sentenced	to	probation	under	subsection	(2)	if	the	person

- 2 meets the following criteria:
- 3 (a) The court has determined that the person is nonviolent
  4 after reviewing the person's criminal history, the
  5 factual circumstances of the offense for which the
  6 person is being sentenced, and any other relevant
- 7 information;
- 8 (b) The person has been assessed by a certified substance
  9 abuse counselor to be in need of substance abuse
  10 treatment due to dependency or abuse under the
  11 applicable Diagnostic and Statistical Manual and
  12 Addiction Severity Index; and
- (C) Except for those persons directed to substance abuse 13 14 treatment under the supervision of the drug court, the 15 person presents a proposal to receive substance abuse 16 treatment in accordance with the treatment plan prepared by a certified substance abuse counselor 17 18 through a substance abuse treatment program that 19 includes an identified source of payment for the 20 treatment program."
  - 3. By amending subsection (4) to read:

21

1	"(4) The court, upon written application from a person			
2	sentenced under this part, shall issue a court order to expunge			
3	the record of conviction for that particular offense; provided			
4	that a person has successfully completed the substance abuse			
5	treatment program and complied with other terms and conditions			
6	of probation. A person sentenced to probation under this			
7	section who has not previously been sentenced under this section			
8	shall be eligible for one time only for expungement under this			
9	subsection."			
10	SECTION 3. Section 706-623, Hawaii Revised Statutes, is			
11	amended to read as follows:			
12	"\$706-623 Terms of probation. (1) When the court has			
13	sentenced a defendant to be placed on probation, the period of			
14	probation shall be as follows, unless the court enters the			
15	reason therefor on the record and sentences the defendant to a			
16	shorter period of probation:			
17	(a) Ten years upon conviction of a class A felony;			
18	(b) Five years upon conviction of a class B or class C			
19	felony[+] under part V or VI of chapter 707, and three			
20	years upon conviction of any other class B or C			
21	felony;			

1	(c)	One year upon conviction of a misdemeanor; except that
2		upon a conviction under section 586-4, 586-11, or
3		709-906, the court may sentence the defendant to a
4		period of probation not exceeding two years; or
5	(d)	Six months upon conviction of a petty misdemeanor;
6		provided that up to one year may be imposed upon a
7		finding of good cause.
8	The	court, on application of a probation officer, on
9	applicati	on of the defendant, or on its own motion, may
10	discharge	the defendant at any time. Prior to granting early
11	discharge	, the court shall afford the prosecuting attorney an
12	opportuni	ty to be heard. The terms of probation provided in
13	this part	, other than in this section, shall not apply to
14	sentences	of probation imposed under section 706-606.3.
15	(2)	When a defendant who is sentenced to probation has
16	previousl	y been detained in any state or county correctional or
17	other ins	titution following arrest for the crime for which
18	sentence	is imposed, the period of detention following arrest
19	shall be	deducted from the term of imprisonment if the term is
20	given as	a condition of probation. The pre-sentence report
21	shall con	tain a certificate showing the length of such detention
22	of the de	efendant prior to sentence in any state or county

- correctional or other institution, and the certificate shall be
   annexed to the official records of the defendant's sentence.
- 3 (3) The court may adjust the period of a probationer's
- 4 supervised probation on the recommendation of an adult probation
- 5 officer for incentive time credit. Incentive time credit equals
- 6 an additional twenty days earned for every thirty days that a
- 7 probationer does all of the following:
- (a) Exhibits positive progression toward the goals and
   treatment of the probationer's case plan;
- 10 (b) Is current on payments for court ordered restitution
- and other financial obligations; and
- 12 (c) Is current in completing community service.
- 13 Any incentive time credit awarded pursuant to this section shall
- 14 be revoked if a probationer is found in violation of a condition
- of probation. This section has no effect on the ability of the
- 16 court to terminate the period of probation pursuant to
- 17 subsection (1) at a time earlier than originally imposed."
- 18 SECTION 4. Section 708-831, Hawaii Revised Statutes, is
- 19 amended by amending subsection (1) to read as follows:
- 20 "(1) A person commits the offense of theft in the second
- 21 degree if the person commits theft:
- (a) Of property from the person of another;

3

5

6

7

8

1	(b)	Of property or services the value of which exceeds
2		[ <del>\$300;</del> ] \$750;

- (c) Of an aquacultural product or part thereof from premises that is fenced or enclosed in a manner designed to exclude intruders or there is prominently displayed on the premises a sign or signs sufficient to give notice and reading as follows: "Private Property"; or
- Of agricultural equipment, supplies, or products, or 9 (d) part thereof, the value of which exceeds \$100 but does 10 not exceed \$20,000, or of agricultural products that 11 exceed twenty-five pounds, from premises that are 12 13 fenced, enclosed, or secured in a manner designed to exclude intruders or there is prominently displayed on 14 the premises a sign or signs sufficient to give notice 15 and reading as follows: "Private Property". The sign 16 or signs, containing letters not less than two inches 17 in height, shall be placed along the boundary line of 18 the land in a manner and in such position as to be 19 clearly noticeable from outside the boundary line. 20 Possession of agricultural products without ownership 21 and movement certificates, when a certificate is 22

# S.B. NO. S.D. 1

1	required pursuant to chapter 145, is prima facie
2	evidence that the products are or have been stolen."
3	SECTION 5. Statutory material to be repealed is bracketed
4	and stricken. New statutory material is underscored.
5	SECTION 6. This Act shall take effect on July 1, 2012;
6	provided that section 3 shall take effect on January 1, 2013.

## Report Title:

Crime; Probation

#### Description:

Amends eligibility for probation to include second time offenders for certain drug offenses. Allows one-time expungement of drug conviction record for a person sentenced to probation without a previous sentence to probation for a drug offense. Reduces the time of probation from five to three years for class B and class C felonies, except sexual offenses and child abuse. Establishes incentive time credit for probationers to reduce time on probation. Increases threshold amount from \$300 to \$750 for theft in the second degree. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.