## A BILL FOR AN ACT

RELATING TO FALSE CLAIMS TO THE STATE.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. Chapter 661, Hawaii Revised Statutes, is
3	amended by adding to part II a new section to be appropriately
4	designated and to read as follows:
5	" <u>§661-</u> Relief from retaliatory actions. (a)
6	Notwithstanding any law to the contrary, any employee,
7.	contractor, or agent shall be entitled to all relief necessary
8	to make that employee, contractor, or agent whole, if that
9	employee, contractor, or agent is discharged, demoted,
10	suspended, threatened, harassed, or in any other manner
11	discriminated against in the terms and conditions of employment,
12	contract, or agency relationship because of lawful acts done by
13	the employee, contractor, agent or associated others in
14	furtherance of an action under section 661-25 or other efforts
15	to stop or address any conduct described in section 661-21(a).
16	(b) Relief under subsection (a) shall include
17	reinstatement with the same seniority, status, and pay that the
18	employee, contractor, or agent would have had but for the
	SB2730 SD2 LRB 12-1824.doc

discrimination, two times the amount of back pay, interest on 1 2 the back pay, and compensation for any special damages sustained 3 as a result of the discrimination, including litigation costs 4 and reasonable attorney's fees. An action for relief from 5 retaliatory actions under subsection (a) may be brought in the 6 appropriate court of this State for the relief provided by this 7 part. 8 (c) An action for relief from retaliatory actions under 9 subsection (a) shall be brought within three years of the 10 retaliatory conduct upon which the action is based." 11 PART II SECTION 2. Section 661-21, Hawaii Revised Statutes, is 12 13 amended to read as follows: 14 "§661-21 Actions for false claims to the State; qui tam 15 actions. (a) Notwithstanding section 661-7 to the contrary, 16 any person who: **17** Knowingly presents, or causes to be presented, [to an (1)18 officer or employee of the State] a false or

fraudulent claim for payment or approval;

false record or statement [to-get a false or

Knowingly makes, uses, or causes to be made or used, a

SB2730 SD2 LRB 12-1824.doc

(2)

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1		fraudulent claim paid or approved by the State;
2		material to a false or fraudulent claim;
3	[ <del>(3)</del>	Conspires to defraud the State by getting a false or
4		fraudulent claim allowed or paid;
5	<del>(4)</del> ]	(3) Has possession, custody, or control of property
6		or money used, or to be used, by the State and,
7		intending to defraud the State or wilfully to conceal
8		the property, delivers, or causes to be delivered,
9		less property than the amount for which the person
10		receives a certificate or receipt;
11	[ <del>-(5)-</del> ]	(4) Is authorized to make or deliver a document
12		certifying receipt of property used, or to be used by
13		the State and, intending to defraud the State, makes
14		or delivers the receipt without completely knowing
15		that the information on the receipt is true;
16	[ <del>(6)</del> ]	(5) Knowingly buys, or receives as a pledge of an
17		obligation or debt, public property from any officer
18		or employee of the State who may not lawfully sell or
19		pledge the property;
20	[ <del>-(7)</del> -]	(6) Knowingly makes, uses, or causes to be made or
21		used, a false record or statement [to-conceal, avoid,
22		or decrease] material to an obligation to pay or

1		transmit money or property to the State, or knowingly
2		conceals, or knowingly and improperly avoids or
3		decreases an obligation to pay or transmit money or
4		property to the State; [or
5	<del>(8)</del> ]	(7) Is a beneficiary of an inadvertent submission of
6		a false claim to the State, who subsequently discovers
7		the falsity of the claim, and fails to disclose the
8		false claim to the State within a reasonable time
9		after discovery of the false claim; or
10	(8)	Conspires to commit any of the conduct described in
11		this subsection,
12	shall be	liable to the State for a civil penalty of not less
13	than [ <del>\$5,</del>	900] \$5,500 and not more than [\$10,000,] \$11,000 plus
14	three time	es the amount of <u>all</u> damages, including consequential
15	damages,	that the State sustains due to the act of that person.
16	(d)	If the court finds that a person who has violated
17	subsection	n (a):
18	(1)	Furnished officials of the State responsible for
19		investigating false claims violations with all
20		information known to the person about the violation
21		within thirty days after the date on which the
22		defendant first obtained the information;

1	(2)	Fully	cooperated	with	any	state	investigation	of	such
2		violat	cion; and						

- 3 (3) At the time the person furnished the State with the
  4 information about the violation, no criminal
  5 prosecution, civil action, or administrative action
  6 had commenced under this title with respect to such
  7 violation, and the person did not have actual
  8 knowledge of the existence of an investigation into
  9 such violation;
- the court may assess not less than two times the amount of
  damages that the State sustains because of the act of the
  person. A person violating subsection (a), shall also be liable
  to the State for the costs and attorneys' fees of a civil action
  brought to recover the penalty or damages.
- (c) Liability under this section shall be joint andseveral for any act committed by two or more persons.
- (d) This section shall not apply to any controversy
  involving an amount of less than \$500 in value. For purposes of
  this subsection, "controversy" means the aggregate of any one or
  more false claims submitted by the same person in violation of
  this part. Proof of specific intent to defraud is not required.
- (e) For purposes of this section:

- 1 "Claim" [includes] means any request or demand, whether 2 under a contract or otherwise, for money or property and whether 3 or not the State has title to the money or property, that is presented to an officer, employee, or agent of the State or is 4 5 made to a contractor, grantee, or other recipient, if the money 6 or property is to be spent or used on the State's behalf or to 7 advance a state program or interest, and if the State provides 8 or has provided any portion of the money or property that is 9 requested or demanded[, or if the government] or will reimburse 10 the contractor, grantee, or other recipient for any portion of 11 the money or property that is requested or demanded. "Claim" 12 does not mean requests or demands for money or property that the 13 State has paid to an individual as compensation for employment 14 or as an income subsidy with no restrictions on that individual's use of the money or property. 15 16 "Knowing" and "knowingly" means that a person, with respect 17 to information: 18 (1)Has actual knowledge of the information; 19 (2) Acts in deliberate ignorance of the truth or falsity 20 of the information; or 21 (3) Acts in reckless disregard of the truth or falsity of
  - SB2730 SD2 LRB 12-1824.doc

the information;

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1 and no proof of specific intent to defraud is required. 2 "Material" means having the natural tendency to influence, 3 or be capable of influencing, the payment or receipt of money or 4 property. 5 "Obligation" means an established duty, whether or not 6 fixed, arising from an express or implied contractual, grantor-7 grantee, or licensor-licensee relationship, from a fee-based or 8 similar relationship, from statute, regulation, or 9 administrative rule, or from the retention of any overpayment. 10 (f) This section shall not apply to claims, records, or 11 statements for which procedures and remedies are otherwise 12 specifically provided for under chapter 231.] " 13 SECTION 3. Section 661-27, Hawaii Revised Statutes, is amended to read as follows: 14 15 "[+] §661-27[+] Awards to qui tam plaintiffs. (a) If the 16 State proceeds with an action brought by a person under section 17 661-25, the person shall receive at least fifteen per cent but 18 not more than twenty-five per cent of the proceeds of the action 19 or settlement of the claim, depending upon the extent to which 20 the person substantially contributed to the prosecution of the 21 action. Where the action is one that the court finds to be 22 based primarily on disclosures of specific information, other

- 1 than information provided by the person bringing the action,
- 2 relating to allegations or transactions in a criminal, civil, or
- 3 administrative hearing, in a legislative or administrative
- 4 report, hearing, audit, or investigation, or from the news
- 5 media, the court may award sums as it considers appropriate, but
- 6 in no case more than ten per cent of the proceeds, taking into
- 7 account the significance of the information and the role of the
- 8 person bringing the action in advancing the case to litigation.
- 9 Any payment to a person under this subsection shall be made from
- 10 the proceeds. [+] The[+] person shall also receive an amount for
- 11 reasonable expenses that the court finds to have been
- 12 necessarily incurred, plus reasonable attorneys' fees and costs.
- 13 All expenses, fees, and costs shall be awarded against the
- 14 defendant.
- 15 (b) If the State proceeds with an action brought under
- 16 section 661-21, the State may file its own complaint pursuant to
- 17 section 661-22 or amend the complaint of a person who has
- 18 brought an action under section 661-25 to clarify or add detail
- 19 to the claims in which the State is intervening and to add any
- 20 additional claims with respect to which the State contends it is
- 21 entitled to relief. For statute of limitations purposes, any
- 22 such state pleading shall relate back to the filing date of the

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    complaint of the person who originally brought the action, to
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    the extent that the claim of the State arises out of the
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    conduct, transactions, or occurrences set forth, or attempted to
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    be set forth, in the prior complaint of that person.
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          [<del>(b)</del>] (c) If the State does not proceed with an action
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    under this section, the person bringing the action or settling
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    the claim shall receive an amount that the court decides is
    reasonable for collecting the civil penalty and damages.
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    amount shall be not less than twenty-five per cent and not more
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    than thirty per cent of the proceeds of the action or settlement
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    and shall be paid out of the proceeds. The person shall also
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    receive an amount for reasonable expenses that the court finds
    to have been necessarily incurred, plus reasonable attorneys'
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    fees and costs. All expenses, fees, and costs shall be awarded
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    against the defendant.
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          [<del>(c)</del>] (d) Whether or not the State proceeds with the
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    action, if the court finds that the action was brought by a
    person who planned and initiated the violation of section 661-21
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    upon which the action was brought, then the court may, to the
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    extent the court considers appropriate, reduce the share of the
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    proceeds of the action that the person would otherwise receive
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under subsection (a), taking into account the role of that

SB2730 SD2 LRB 12-1824.doc

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- 1 person in advancing the case to litigation and any relevant
- 2 circumstances pertaining to the violation. If the person
- 3 bringing the action is convicted of criminal conduct arising
- 4 from the person's role in the violation of section 661-21, that
- 5 person shall be dismissed from the civil action and shall not
- 6 receive any share of the proceeds of the action. The dismissal
- 7 shall not prejudice the right of the State to continue the
- 8 action.
- 9 [<del>(d)</del>] (e) If the State does not proceed with the action
- 10 and the person bringing the action conducts the action, the
- 11 court may award to the defendant its reasonable attorneys' fees
- 12 and expenses if the defendant prevails in the action and the
- 13 court finds that the claim of the person bringing the action was
- 14 frivolous, vexatious, or brought primarily for purposes of
- 15 harassment.
- 16  $\left[\frac{(e)}{(e)}\right]$  (f) In no event may a person bring an action under
- 17 section 661-25:
- 18 (1) Against a member of the state senate or state house of
- 19 representatives, a member of the judiciary, or an
- 20 elected official in the executive branch of the State,
- 21 if the action is based on evidence or information
- known to the State. For purposes of this section,



1		evidence or information known only to the person or
2		persons against whom an action is brought shall not be
3		considered to be known to the State;
4	[ <del>(2)</del>	When the person is a present or former employee of the
5		State and the action is based upon information
6	3	discovered by the employee during the course of the
7		employee's employment, unless the employee first, in
8		good faith, exhausted any existing internal procedures
9		for reporting and seeking recovery of the falsely
10		claimed sums through official channels and the State
11		failed to act on the information-provided within a
12		reasonable period of time; or
13	[ <del>-(3)-</del> ]	(2) That is based upon allegations or transactions
14		that are the subject of a [civil or criminal
15		investigation by the State, civil suit[7] or an
16		administrative civil money penalty proceeding in which
17		the State is already a party."
18	SECT	ION 4. Section 661-28, Hawaii Revised Statutes, is
19	amended to	o read as follows:
20	" [ <del>-[</del> ] :	§661-28[] Jurisdiction.] Certain actions barred. [No
21	court sha	ll have jurisdiction over an action under this part
22	based upo	n the public disclosure of allegations or transactions
		2 LRB 12-1824.doc

- 1 in a criminal, civil, or administrative hearing, in a
  2 legislative or administrative report, hearing, audit, or
- 3 investigation, or from the news media, [ (a) In no event may a
- 4 person bring an action under this part which is based upon
- 5 allegations or transactions which are the subject of a civil
- 6 suit or an administrative civil money penalty proceeding in
- 7 which the State is already a party.
- 8 (b) The court shall dismiss an action or claim under this
- 9 part, unless opposed by the State, if substantially the same
- 10 allegations or transactions as alleged in the action or claim
- 11 were publicly disclosed:
- 12 (1) In a state criminal, civil, or administrative hearing
- in which the State or its agent is a party;
- 14 (2) In a state legislative or other state report, hearing,
- audit, or investigation; or
- 16 (3) By the news media,
- 17 unless the action is brought by the attorney general or the
- 18 person bringing the action is an original source of the
- 19 information.
- 20 (c) For purposes of this section[+
- 21 "Original], "original source" means an individual who [has
- 22 direct and independent knowledge of the information on which the



1	arregacio	ils are based and mas volunearily provided the
2	informati	on to the State before filing an action under this part
3	<del>that is b</del>	ased on the information, and whose information provided
4	the basis	or catalyst for the investigation, hearing, audit, or
5	<del>report th</del>	at led to the public disclosure.]:
6	(1)	Prior to public disclosure under subsection (b), has
7		voluntarily disclosed to the State the information on
8		which the allegations or transactions in a claim are
9		based; or
10	(2)	Has knowledge that is independent of and materially
11		adds to the publicly disclosed allegations or
12		transactions, and who has voluntarily provided the
13		information to the State before filing an action under
14		this part."
15		PART III
16	SECT	ION 5. The provisions of this Act are not exclusive
17	and are i	n addition to any other applicable law or remedy. This
18	Act shall	be liberally construed and applied to promote the
19	public in	terest.
20	SECT	ION 6. If any provision of this Act, or the
21	applicati	on thereof to any person or circumstance, is held
22	invalid,	the invalidity does not affect other provisions or
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- 1 applications of the Act that can be given effect without the
- 2 invalid provision or application, and to this end the provisions
- 3 of this Act are severable.
- 4 SECTION 7. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 8. This Act shall take effect upon its approval.

## Report Title:

False Claims to the State

## Description:

Brings the State's false claims laws in compliance with the federal False Claims Act to meet federal requirements that state laws provide the same or greater protections as those established under the Social Security Act. (SD2)

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