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#### A BILL FOR AN ACT

RELATING TO CONTRACTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. Act 291, Session Laws of Hawaii 2006, addressed
  the problem of delayed payments to subcontractors and
  materialmen on government projects, by providing for the prompt
- 4 payment of subcontractors and materialmen upon the completion of
- 5 their work or furnishing of materials on government projects.
- 6 However, the legislature finds that subcontractors and
- 7 materialmen are still experiencing delays in payment and that
- 8 further action is needed to ensure that subcontractors and
- 9 materialmen obtain timely payment upon completion of their work,
- $10\,$  not only on government projects, but on private sector projects
- 11 as well.
- 12 The purpose of this Act is to provide for the prompt
- 13 payment of subcontractors and materialmen on government and
- 14 nongovernment projects.
- 15 SECTION 2. Chapter 444, Hawaii Revised Statutes, is
- 16 amended by adding a new section to read as follows:
- 17 "§444-A Performance bond. (a) Except as otherwise
- provided by law, a contractor or subcontractor may execute and SB LRB 12-0325-1.doc



1	<u>deliver</u> t	o the owner, contractor, or subcontractor, before the	
2	commencem	ent of construction that the contractor or	
3	subcontra	ctor will be responsible for performing, a good and	
4	sufficien	t bond in a sum equal to the contract price for the	
5	faithful	performance of the contract. The term of the bond	
6	under thi	s subsection shall extend to include the period during	
7	which claims of lien or notices of other encumbrances based on		
8	the const	ruction performed under the contract may be filed under	
9	applicabl	e law. The bond shall be approved by the owner,	
10	contracto	r, or subcontractor entitled to withhold retainage.	
11	<u>A</u> fa	ithful performance bond delivered under this section	
12	shall req	uire that:	
13	(1)	The obligations of the contract shall be faithfully	
14		<pre>performed;</pre>	
15	(2)	Payment shall be made promptly to all persons	
16		supplying labor or material to the contractor or	
17		subcontractor for prosecution of the work provided in	
18	-	the contract;	
19	(3)	All contributions due under state law from the	
20		contractor or subcontractor in connection with the	
21		performance of the contract shall be made promptly;	
22		and	

SB LRB 12-0325-1.doc

1	(4)	All sums required to be deducted and retained from the	
2		wages of employees of the contractor or subcontractor	
3		pursuant to state law shall be paid over to the	
4		department of taxation.	
5	<u>(b)</u>	If a contractor or subcontractor does not obtain the	
6	bond desc	ribed in subsection (a), the owner, contractor, or	
7	subcontra	ctor may withhold the percentage of the contract price	
8	of the work completed as retainage as agreed by the parties to		
9	the contract. The owner, contractor, or subcontractor shall pay		
10	interest at the rate of one and one-half per cent per month on		
11	the final payment due a contractor or subcontractor who did not		
12	obtain the bond described in subsection (a). The interest shall		
13	commence ten days after the date on which claims of lien or		
14	notices of other encumbrances based on the construction		
15	performed under the contract are required to be filed under		
16	applicable law.		
17	For	purposes of this subsection, "final payment due a	
18	contracto	r or subcontractor" means the amount withheld as	
19	retainage	less the total monetary amount of liens and other	
20	encumbrances resulting from the failure of the contractor or		
21	subcontra	ctor to faithfully perform the obligations of the	

1 contract and properly filed within the time required under 2 applicable law." 3 SECTION 3. Section 103-10.5, Hawaii Revised Statutes, is 4 amended to read as follows: 5 "\$103-10.5 Prompt payment. (a) Any money paid to a 6 contractor shall be disbursed to subcontractors within [ten] 7 seven days after receipt of the money in accordance with the 8 terms of the subcontract; provided that the subcontractor has 9 met all the terms and conditions of the subcontract and there **10** are no bona fide disputes on which the procurement officer has 11 withheld payment. 12 Upon final payment to the contractor, full payment to 13 the subcontractor, including retainage, shall be made within 14 [ten] seven days after receipt of the money; provided there are 15 no bona fide disputes over the subcontractor's performance under 16 the subcontract. 17 If any periodic or final payment to a subcontractor 18 under subsection (a) or (b) is delayed by more than seven days 19 after receipt of a periodic or final payment by the contractor,

and there are no bona fide disputes over the subcontractor's

performance under the subcontract, the contractor shall pay the

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    subcontractor interest, beginning on the eighth day, at the rate
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    of one and one-half per cent per month.
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         (d) Full payment, less authorized deductions, shall be
    made to subcontractors that have completed one hundred per cent
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    of their contract by or before the project is fifty per cent
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    complete if the subcontractor has performed satisfactorily.
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    Payment to the early finishing subcontractors shall be
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    contingent upon compliance with subsection (e).
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         Early finishing subcontractors under this subsection shall
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    include structural steel, piling, caisson, rebar steel, and
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    demolition. The early finishing subcontractors for which line-
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    item release of retained funds is required shall not be
    construed to prevent the procurement officer from identifying
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    any other subcontractors not listed in this subsection that are
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    also allowed line-item release of retained funds.
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    procurement officer identifies any other subcontractors to be
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    allowed line-item release of retainage, those subcontractors
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    shall be listed in the original bid documents.
19
         [(c)] (e) Where a subcontractor has provided evidence to
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    the contractor of satisfactorily completing all work under their
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    subcontract and has provided a properly documented final payment
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    request as described in subsection [(d) of this section, ] (q),
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1	and:		
2	(1)	Has provi	ded to the contractor an acceptable
3		performan	ce and payment bond for the project executed
4		by a sure	ty company authorized to do business in the
5		State, as	provided in section 103-32.1; or
6	(2)	The follow	wing has occurred:
7		(A) A pe	riod of ninety days after the day on which
8		the 1	last of the labor was done or performed and
9		the :	last of the material was furnished or
10		supp.	lied has elapsed without written notice of a
11	en P	clair	m given to the contractor and the surety, as
<b>12</b> ·		prov	ided for in section 103D-324; and
13		(B) The	subcontractor has provided to the contractor:
14		(i)	An acceptable release of retainage bond,
15			executed by a surety company authorized to
16			do business in the State, in an amount $[\frac{of}{f}]$
17			not more than two times the amount being
18			retained or withheld by the contractor;
19		(ii)	Any other bond acceptable to the contractor;
20			or
21		(iii)	Any other form of mutually acceptable
22			collateral,

- 1 all sums retained or withheld from a subcontractor and otherwise
- 2 due to the subcontractor for satisfactory performance under the
- 3 subcontract shall be paid by the procurement officer to the
- 4 contractor and subsequently, upon receipt from the procurement
- 5 officer, by the contractor to the subcontractor within the
- 6 applicable time periods specified in subsection (a) or (b) and
- 7 section 103-10.
- 8 (f) If the procurement officer or the contractor fails to
- 9 pay in accordance with this section, a penalty of one and one-
- 10 half per cent per month shall be imposed upon the outstanding
- 11 amounts due that were not timely paid by the responsible party.
- 12 The penalty may be withheld from future payment due to the
- 13 contractor, if the contractor was the responsible party. If a
- 14 contractor [has violated] violates subsection (b) three or more
- 15 times within two years of the first violation, the contractor
- 16 shall be referred by the procurement officer to the [contractor]
- 17 contractors license board for action under section 444-17(14).
- 18 [(d)] (g) A properly documented final payment request from
- 19 a subcontractor, as required by subsection  $[\frac{(c)}{c}]$  (e), shall
- 20 include:
- 21 (1) Substantiation of the amounts requested;

1	(2)	A Ce	ertification by the subcontractor, to the best of
2		the	subcontractor's knowledge and belief, that:
3		(A)	The amounts requested are only for performance in
4			accordance with the specifications, terms, and
5			conditions of the subcontract;
6		(B)	The subcontractor has made payments due to its
7			subcontractors and suppliers from previous
8			payments received under the subcontract and will
9			make timely payments from the proceeds of the
10			payment covered by the certification, in
11	14 /4		accordance with their subcontract agreements and
12			the requirements of this section; and
13		(C)	The payment request does not include any amounts
14			that the subcontractor intends to withhold or
15			retain from a subcontractor or supplier in
16			accordance with the terms and conditions of their
17			subcontract; and
18	(3)	The	submission of documentation confirming that all
19		othe	r terms and conditions required under the
20		subc	ontract agreement have been fully satisfied.

1	The procurement officer shall return any final payment
2	request that is defective to the contractor within seven days
3	after receipt, with a statement identifying the defect.
4	[ <del>(e)</del> ] (h) In the case of a construction contract, a
5	payment request made by a contractor to the procurement officer
6	that includes a request for sums that were withheld or retained
7	from a subcontractor and are due to a subcontractor may not be
8	approved under subsection $[-(e)]$ <u>(e)</u> unless the payment request
9	includes:
10	(1) Substantiation of the amounts requested; and
11	(2) A certification by the contractor, to the best of the
12	contractor's knowledge and belief, that:
13	(A) The amounts requested are only for performance in
14	accordance with the specifications, terms, and
15	conditions of the contract;
16	(B) The subcontractor has made payments due to its
17	subcontractors and suppliers from previous
18	payments received under the contract and will
19	make timely payments from the proceeds of the
20	payment covered by the certification, in
21	accordance with their subcontract agreements and
22	the requirements of this section; and

1	(C) The payment request does not include any amounts
2	that the contractor intends to withhold or retain
3	from a subcontractor or supplier in accordance
4	with the terms and conditions of their
5	subcontract.
6	The procurement officer shall return any final payment request
7	that is defective to the contractor within seven days after
8	receipt, with a statement identifying the defect.
9	$\left[\frac{f}{f}\right]$ (i) This section shall not be construed to impair
10	the right of a contractor or a subcontractor at any tier to
11	negotiate and to include in their respective subcontracts
12	provisions that provide for additional terms and conditions that
13	are requested to be met before the subcontractor shall be
14	entitled to receive final payment under subsection [(c) of this
15	section; [d) or (e); provided that any [such] payments withheld
16	shall be withheld by the procurement officer."
17	SECTION 4. Section 103-32.1, Hawaii Revised Statutes, is
18	amended by amending subsection (d) to read as follows:
19	"(d) Where a subcontractor has provided evidence to the
20	contractor of:
21	(1) A valid performance and a payment bond for the project

that is acceptable to the contractor and executed by a

1		surety company authorized to do business in this
2		State;
3	(2)	Any other bond acceptable to the contractor; or
4	(3)	Any other form of collateral acceptable to the
5		contractor,
6	the retent	cion amount withheld by the contractor from its
7	subcontrac	ctor shall be not more than the same percentage of
8	retainage	as that of the contractor. This subsection shall also
9	apply to t	the subcontractors who subcontract work to other
10	subcontrac	ctors. Any percentage of retainage on payments made by
11	the contra	actor to the subcontractor that exceeds the percentage
12	of retaina	age on payments made by the procurement officer to the
13	contractor	shall be subject to interest to be paid by the
14	contractor	to the subcontractor at the rate of one and one-half
15	per cent p	per month commencing from the thirtieth day after the
16	difference	e in retainage percentages persist."
17	SECTI	ON 5. Section 444-25, Hawaii Revised Statutes, is
18	amended to	read as follows:
19	"§ <b>44</b> 4	4-25 Payment for goods and services. [A-contractor
20	shall pay	the contractor's subcontractor for any goods and
21	<del>services r</del>	cendered within sixty days after receipt of a proper
22	statement	by the subcontractor that the goods have been
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SB LRB 12-0325-1.doc

### S.B. NO. 2412

1 delivered or services have been performed. The subcontractor shall be entitled to receive interest on the unpaid principal 2 amount at the rate of one per cent per month commencing on the 3 4 sixtieth day following receipt of the statement by the 5 contractor, provided that this section shall not apply if the 6 delay in payment is due to a bona fide dispute between the 7 contractor and the subcontractor concerning the goods and . 8 services contracted for. If there is no bona fide dispute 9 between the subcontractor and the contractor concerning the 10 goods or services contracted for, the subcontractor shall be 11 entitled to payment for goods and services under this section. 12 (a) Partial payment is allowed and may be made on contracts 13 under this chapter. Except as otherwise provided by law, an 14 owner, contractor, or subcontractor may withhold as retainage an 15 amount equal to not more than five per cent of the contract 16 price of the work completed. Partial payment allowed under this 17 subsection shall not constitute acceptance or approval of some of the work or a waiver of defects in the work. 18 19 (b) The owner, contractor, or subcontractor shall pay 20 interest at the rate of one and one-half per cent per month on the final payment due the contractor or subcontractor. Except 21 22 as otherwise provided by law, the interest shall commence thirty

days after the contractor or subcontractor has completed and the 1 2 owner has accepted the work under the contract for construction 3 for which the final payment is due. The interest shall run 4 until the date when final payment is tendered to the contractor 5 or subcontractor. 6 When the contractor or subcontractor considers the work 7 that the contractor or subcontractor is contracted to perform to 8 be complete, the contractor or subcontractor shall notify the 9 party to whom the contractor or subcontractor is responsible under the contract. Within fifteen days after receiving the **10** 11 notice, the party shall accept the work or notify the contractor 12 or subcontractor of work yet to be performed under the contract. 13 If the party does not accept the work or does not notify the 14 contractor or subcontractor of work yet to be performed within 15 the time allowed, the interest required under this subsection **16** shall commence thirty days after the end of the fifteen-day 17 period. 18 (c) When a contractor pays a subcontractor in full, 19 including the amount the contractor withheld as retainage, the 20 owner with whom the contractor has the contract shall pay the 21 contractor a sum equal to the amount of retainage that the

contractor paid the subcontractor, out of the amount that the

SB LRB 12-0325-1.doc

owner withheld from the contractor as retainage. The contractor 1 shall notify the owner when the contractor pays a subcontractor 2 3 in full under this section and, within fifteen days after 4 receiving the notice, the owner shall pay the contractor the 5 amount due the contractor under this subsection. Interest on 6 the amount due the contractor at the rate of one and one-half 7 per cent per month shall commence thirty days after the owner receives notice of full payment to the subcontractor. 8 If payment is contingent upon receipt of funds held in 9 (d) escrow or trust, the contractor shall clearly state this fact in **10** 11 the contractor's solicitation of bids. If the solicitation for bids contains the statement that the time of payment is 12 contingent upon the receipt of funds held in escrow or trust and 13 a contract is awarded in response to the solicitation, interest 14 15 will not begin to accrue upon any unpaid balance until the sixtieth day following receipt by the contractor of the 16 subcontractor's statement or the thirtieth day following receipt 17 of the escrow or trust funds, whichever occurs later." 18 SECTION 6. Section 507-43, Hawaii Revised Statutes, is 19 amended by amending subsection (f) to read as follows: 20 "(f) Date of completion, notice of. The term "date of 21 completion" as used in this section means the time when the 22

- 1 owner or the general contractor for the improvement completes
- 2 the publication of a notice that the improvement has been
- 3 completed or has been abandoned and an affidavit of the
- 4 publication, together with a copy of the notice has been filed
- 5 in the office of the clerk of the circuit court where the
- 6 property involved is situated; provided that notice of
- 7 completion shall not be effective for any purpose unless prior
- 8 to the notice there has been substantial completion of the
- 9 improvement and the owner, developer, or government agency has
- 10 accepted the project or the improvement has been actually
- 11 abandoned; and provided further that the notice shall not be
- 12 published by the contractor until after the contractor has first
- 13 made written demand upon the owner to publish the notice and the
- 14 owner has failed to publish the notice within five days from the
- 15 date of the demand. The publication of the notice by the
- 16 contractor or the owner shall not be construed as an admission
- 17 by either that the improvement has been satisfactorily
- 18 completed. The notice required herein shall be published twice,
- 19 seven days apart, in a newspaper of general circulation, printed
- 20 and published in the county in which the property involved is
- 21 situated, and the publishing newspaper shall promptly file the
- 22 affidavit of publication above mentioned in the office of the



- 1 clerk. If the general contractor publishes the notice of
- 2 completion, the general contractor shall provide the owner and
- 3 the subcontractors and architects involved with the project with
- 4 a copy of the notice of completion no later than three days
- 5 after the date that the notice is first published."
- 6 SECTION 7. This Act does not affect rights and duties that
- 7 matured, penalties that were incurred, and proceedings that were
- 8 begun before its effective date.
- 9 SECTION 8. Statutory material to be repealed is bracketed
- 10 and stricken. New statutory material is underscored.
- 11 SECTION 9. This Act shall take effect upon its approval.

**12** 

INTRODUCED BY:

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#### Report Title:

Construction Contracts; Subcontractors and Materialmen; Payments

#### Description:

Shortens the time by which subcontractors are to receive progress and final payments from contractors on government and private construction projects. Provides interest penalties for late payments.

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