# A BILL FOR AN ACT

RELATING TO ENVIRONMENTAL IMPACT STATEMENTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that state agencies that
- 2 have experience with environmental review in Hawaii are able to
- 3 determine which projects are likely to require full
- 4 environmental review and should proceed directly to the
- 5 preparation of an environmental impact statement. While this
- 6 omits one layer of public participation through the
- 7 environmental assessment, opportunities for public participation
- 8 remain in the environmental impact statement process. The
- 9 legislature further finds that bypassing the environmental
- 10 assessment in certain situations will improve the efficiency of
- 11 the environmental review process and speed the progress of
- 12 completing those proposed actions.
- 13 The purpose of this Act is to allow agencies to determine,
- 14 based on their judgment and experience, that an environmental
- 15 impact statement is likely to be required for a proposed action,
- 16 and, therefore, choose not to prepare an environmental
- 17 assessment or to allow an applicant not to prepare an

1 environmental assessment, and instead proceed directly to the 2 preparation of an environmental impact statement. 3 SECTION 2. Section 343-5, Hawaii Revised Statutes, is 4 amended to read as follows: 5 "\$343-5 Applicability and requirements. (a) Except as 6 otherwise provided, an environmental assessment shall be 7 required for actions that: 8 Propose the use of state or county lands or the use of (1)9 state or county funds, other than funds to be used for **10** feasibility or planning studies for possible future 11 programs or projects that the agency has not approved, 12 adopted, or funded, or funds to be used for the **13** acquisition of unimproved real property; provided that 14 the agency shall consider environmental factors and 15 available alternatives in its feasibility or planning **16** studies; provided further that an environmental **17** assessment for proposed uses under section 205-18 2(d)(11) or 205-4.5(a)(13) shall only be required 19 pursuant to section 205-5(b);

(2) Propose any use within any land classified as a conservation district by the state land use commission under chapter 205;

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1	(3)	Propose any use within a shoreline area as defined in
2		section 205A-41;
3	(4)	Propose any use within any historic site as designated
4		in the National Register or Hawaii Register, as
5		provided for in the Historic Preservation Act of 1966,
6		Public Law 89-665, or chapter 6E;
7	(5)	Propose any use within the Waikiki area of Oahu, the
8		boundaries of which are delineated in the land use
9		ordinance as amended, establishing the "Waikiki
10		Special District";
11	(6)	Propose any amendments to existing county general
12		plans where the amendment would result in designations
13		other than agriculture, conservation, or preservation,
14		except actions proposing any new county general plan
15		or amendments to any existing county general plan
16		initiated by a county;
17	(7)	Propose any reclassification of any land classified as
18		a conservation district by the state land use
19		commission under chapter 205;
20	(8)	Propose the construction of new or the expansion or
21		modification of existing helicopter facilities within

1		the	State, that by way of their activities, may
2		affe	ect:
3		(A)	Any land classified as a conservation district by
4			the state land use commission under chapter 205;
5		(B)	A shoreline area as defined in section 205A-41;
6			or
7		(C)	Any historic site as designated in the National
8			Register or Hawaii Register, as provided for in
9			the Historic Preservation Act of 1966, Public Law
10			89-665, or chapter 6E; or until the statewide
11			historic places inventory is completed, any
12			historic site that is found by a field
13			reconnaissance of the area affected by the
14			helicopter facility and is under consideration
15			for placement on the National Register or the
16			Hawaii Register of Historic Places; and
17	(9)	Prop	oose any:
18		(A)	Wastewater treatment unit, except an individual
19			wastewater system or a wastewater treatment unit
20			serving fewer than fifty single-family dwellings
21			or the equivalent;
22		(B)	Waste-to-energy facility;

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1	(C) Landfill;
2	(D) Oil refinery; or
3	(E) Power-generating facility.
4	(b) Whenever an agency proposes an action in subsection
5	(a), other than feasibility or planning studies for possible
6	future programs or projects that the agency has not approved,
7	adopted, or funded, or other than the use of state or county
8	funds for the acquisition of unimproved real property that is
9	not a specific type of action declared exempt under section 343
10	6, the agency shall prepare an environmental assessment for
11	[such] the action at the earliest practicable time to determine
12	whether an environmental impact statement shall be required[-
13	(1)]; provided that if the agency determines, through its
14	judgment and experience, that an environmental impact statement
15	is likely to be required, the agency may choose not to prepare
16	an environmental assessment and instead shall prepare an
17	environmental impact statement that begins with the preparation
18	of an environmental impact statement preparation notice as
19	provided by rules.
20	(c) For environmental assessments for which a finding of
21	no significant impact is anticipated:

1	[ <del>-(21)-</del> ]	(1) A draft environmental assessment shall be
2		made available for public review and comment for
3.		a period of thirty days;
4	[ <del>(B)</del> -]	(2) The office shall inform the public of the
5		availability of the draft environmental
6		assessment for public review and comment
7		pursuant to section 343-3;
8	[ <del>(C)</del> ]	(3) The agency shall respond in writing to
9		comments received during the review and prepare
10		a final environmental assessment to determine
11		whether an environmental impact statement shall
12		be required;
13	[ <del>(D)</del> ]	(4) A statement shall be required if the agency
14		finds that the proposed action may have a
15		significant effect on the environment; and
16	[ <del>(E)</del> ]	(5) The agency shall file notice of [such] the
17		determination with the office. When a conflict
18		of interest may exist because the proposing
19		agency and the agency making the determination
20		are the same, the office may review the agency's
21		determination, consult the agency, and advise
22	•	the agency of potential conflicts, to comply

1	with this section. The office shall publish the
2	final determination for the public's information
3	pursuant to section 343-3.
4	The draft and final statements, if required, shall be
5	prepared by the agency and submitted to the office. The draft
6	statement shall be made available for public review and comment
7	through the office for a period of forty-five days. The office
8	shall inform the public of the availability of the draft
9	statement for public review and comment pursuant to section 343-
10	3. The agency shall respond in writing to comments received
11	during the review and prepare a final statement.
12	The office, when requested by the agency, may make a
13	recommendation as to the acceptability of the final statement.
14	$[\frac{(2)}{(d)}]$ The final authority to accept a final statement
15	shall rest with:
16	$[\frac{A}{A}]$ 1 The governor, or the governor's authorized
17	representative, whenever an action proposes the
18	use of state lands or the use of state funds, or
19	whenever a state agency proposes an action
20	within the categories in subsection (a); or
21	$[\frac{B}{B}]$ (2) The mayor, or the mayor's authorized
22	representative, of the respective county

1	whenever an action proposes only the use of
2	county lands or county funds.
3	Acceptance of a required final statement shall be a
4	condition precedent to implementation of the proposed action.
5	Upon acceptance or nonacceptance of the final statement, the
6	governor or mayor, or the governor's or mayor's authorized
7	representative, shall file notice of such determination with the
8	office. The office, in turn, shall publish the determination of
9	acceptance or nonacceptance pursuant to section 343-3.
10	[ <del>(c)</del> ] <u>(e)</u> Whenever an applicant proposes an action
11	specified by subsection (a) that requires approval of an agency
12	and that is not a specific type of action declared exempt under
13	section 343-6, the agency initially receiving and agreeing to
14	process the request for approval shall require the applicant to
15	prepare an environmental assessment of the proposed action at
16	the earliest practicable time to determine whether an
17	environmental impact statement shall be required; provided
18	that[, for] if the agency determines, through its judgment and
19	experience, that an environmental impact statement is likely to
20	be required, the agency may authorize the applicant to choose
21	not to prepare an environmental assessment and instead prepare
22	an environmental impact statement that begins with the

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1	brebaraci	on or an environmental impact statement preparation
2	notice as	provided by rules. For an action that proposes the
3	establish	ment of a renewable energy facility, a draft
4	environme	ntal impact statement shall be prepared at the earliest
5	practicab	le time. The final approving agency for the request
6	for appro	val is not required to be the accepting authority.
7	For	environmental assessments for which a finding of no
8	significa	nt impact is anticipated:
9	(1)	A draft environmental assessment shall be made
10		available for public review and comment for a period
11		of thirty days;
12	(2)	The office shall inform the public of the availability
13		of the draft environmental assessment for public
14		review and comment pursuant to section 343-3; and
15	(3)	The applicant shall respond in writing to comments
16		received during the review[7] and [the agency] the
17		applicant shall prepare a final environmental
18	,	assessment to determine whether an environmental
19		impact statement shall be required. A statement shall
20		be required if the agency finds that the proposed
21		action may have a significant effect on the
22	•	environment. The agency shall file notice of the

1	agency's determination with the office, which, in
2	turn, shall publish the agency's determination for the
3	public's information pursuant to section 343-3.
4	The draft and final statements, if required, shall be
5	prepared by the applicant, who shall file these statements with
6	the office.
7	The draft statement shall be made available for public
8	review and comment through the office for a period of forty-five
9	days. The office shall inform the public of the availability of
10	the draft statement for public review and comment pursuant to
11	section 343-3.
12	The applicant shall respond in writing to comments received
13	during the review and prepare a final statement. The office,
14	when requested by the applicant or agency, may make a
15	recommendation as to the acceptability of the final statement.
16	The authority to accept a final statement shall rest with
17	the agency initially receiving and agreeing to process the
18	request for approval. The final decision-making body or
19	approving agency for the request for approval is not required to
20	be the accepting authority. The planning department for the
21	county in which the proposed action will occur shall be a
22	permissible accepting authority for the final statement.

1 Acceptance of a required final statement shall be a 2 condition precedent to approval of the request and commencement 3 of the proposed action. Upon acceptance or nonacceptance of the 4 final statement, the agency shall file notice of [such] the 5 determination with the office. The office, in turn, shall 6 publish the determination of acceptance or nonacceptance of the 7 final statement pursuant to section 343-3. 8 The agency receiving the request, within thirty days of 9 receipt of the final statement, shall notify the applicant and 10 the office of the acceptance or nonacceptance of the final statement. The final statement shall be deemed to be accepted 11 12 if the agency fails to accept or not accept the final statement 13 within thirty days after receipt of the final statement; 14 provided that the thirty-day period may be extended at the 15 request of the applicant for a period not to exceed fifteen 16 days. 17 In any acceptance or nonacceptance, the agency shall 18 provide the applicant with the specific findings and reasons for 19 its determination. An applicant, within sixty days after 20 nonacceptance of a final statement by an agency, may appeal the 21 nonacceptance to the environmental council, which, within thirty

days of receipt of the appeal, shall notify the applicant of the

- 1 council's determination. In any affirmation or reversal of an
- 2 appealed nonacceptance, the council shall provide the applicant
- 3 and agency with specific findings and reasons for its
- 4 determination. The agency shall abide by the council's
- 5 decision.
- 6 [\(\frac{(d)}{}\)] (f) Whenever an applicant requests approval for a
- 7 proposed action and there is a question as to which of two or
- 8 more state or county agencies with jurisdiction has the
- 9 responsibility of preparing the environmental assessment, the
- 10 office, after consultation with and assistance from the affected
- 11 state or county agencies, shall determine which agency shall
- 12 prepare the assessment.
- 13 [<del>(e)</del>] (g) In preparing an environmental assessment, an
- 14 agency may consider and, where applicable and appropriate,
- 15 incorporate by reference, in whole or in part, previous
- 16 determinations of whether a statement is required and previously
- 17 accepted statements. The council, by rule, shall establish
- 18 criteria and procedures for the use of previous determinations
- 19 and statements.
- 20  $[\frac{f}{f}]$  (h) Whenever an action is subject to both the
- 21 National Environmental Policy Act of 1969 (Public Law 91-190)
- 22 and the requirements of this chapter, the office and agencies

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- 1 shall cooperate with federal agencies to the fullest extent
- 2 possible to reduce duplication between federal and state
- 3 requirements. Such cooperation, to the fullest extent possible,
- 4 shall include joint environmental impact statements with
- 5 concurrent public review and processing at both levels of
- 6 government. Where federal law has environmental impact
- 7 statement requirements in addition to but not in conflict with
  - 8 this chapter, the office and agencies shall cooperate in
  - 9 fulfilling these requirements so that one document shall comply
- 10 with all applicable laws.
- 11 [<del>(g)</del>] (i) A statement that is accepted with respect to a
- 12 particular action shall satisfy the requirements of this
- 13 chapter, and no other statement for the proposed action shall be
- 14 required."
- 15 SECTION 3. Statutory material to be repealed is bracketed
- 16 and stricken. New statutory material is underscored.
- 17 SECTION 4. This Act shall take effect upon its approval.

### Report Title:

Environmental Impact Statements

### Description:

Authorizes an agency or an applicant to bypass the preparation of an environmental assessment and proceed directly with an environmental impact statement for proposed actions that are determined to require an environmental impact statement. (SB2281 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

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