A BILL FOR AN ACT

RELATING TO COASTAL ZONE MANAGEMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the acceleration of
- 2 state capital improvement and other projects is necessary to
- 3 maintain the State's economic recovery.
- 4 The purpose of this Act is to expedite special management
- 5 area permit applications for state projects and shoreline
- 6 setback variance applications for state structures and
- 7 activities by temporarily making the office of planning
- 8 responsible for the issuance of such permits and variances.
- 9 SECTION 2. Chapter 205A, Hawaii Revised Statutes, is
- 10 amended by adding a new section to part II to be appropriately
- 11 designated and to read as follows:
- 12 "§205A- Special management area permits for state
- 13 projects. (a) For state projects, the lead agency shall grant
- 14 or deny special management area permits in accordance with rules
- 15 adopted pursuant chapter 91. The rules shall be consistent with
- 16 this chapter.
- 17 (b) With respect to a special management area use or minor
- 18 permit, the following deadlines shall apply:

HB530 HD1 PROPOSED.DOC



1	(1)	The lead agency, within ten calendar days from receipt		
2		of a request from a state agency, shall determine		
3		whether:		
4		(A) A use, activity, or operation proposed by the		
5		state agency is not a development requiring a		
6		special management area use or minor permit; or		
7		(B) A development proposed by the state agency is		
8		exempt from the need for a special management		
9		area use or minor permit;		
10	(2)	The lead agency shall grant or deny a special		
11		management area use permit for a state project within		
12		forty-five calendar days from receipt of a completed		
13		application for the permit; and		
14	(3)	The lead agency shall grant or deny a special		
15		management area minor permit for a state project		
16		within thirty calendar days from receipt of a		
17		completed application for the permit.		
18	(C)	If the lead agency does not take action within the		
19	deadline	set in subsection (b)(1), (2), or (3), then on the		
20	first day	following the expiration of the deadline, the lead		
21	agency sh	all be deemed to have:		

1	(1)	Determined that the use, activity, or operation is not
2		a development;
3	(2)	Exempted the development from the need for a special
4		management area use or minor permit; or
5	(3)	Granted the special management area use or minor
6		permit without conditions.
7	(d)	The lead agency may hold a public hearing on the
8	applicati	on for a special management area use or minor permit
9	for a sta	te project in the county in which the state project is
10	located.	The lead agency shall provide notice of the public
11	hearing i	n accordance with section 1-28.5 at least ten calendar
12	days befo	re the hearing.
13	<u>(e)</u>	The lead agency shall provide notice of a special
14	managemen	t area use or minor permit application for a state
15	project t	o individuals whose property rights, as determined by
16	the lead	agency in its sole discretion, may be affected by the
17	state pro	ject.
18	The	lead agency shall provide notice of special management
19	area use	or minor permit applications for state projects and
20	public he	arings on the applications to persons who have
21	requested	in writing to be notified of the applications and
22	public he	arings.

HB530 HD1 PROPOSED.DOC

1	<u>(f)</u>	The lead agency may require a state agency to pay an		
2	applicati	on fee for a special management area permit.		
3	<u>(g)</u>	Chapter 91 shall not apply to the lead agency when		
4	granting	or denying a special management permit, exempting a		
5	state pro	ject from obtaining a special management area permit,		
6	or determ	ining that a use, activity, or operation is not a state		
7	project r	equiring a special management area permit. Such an		
8	action by	the lead agency shall be final; provided that the lead		
9	agency ma	y establish a process for reconsideration of its		
10	action."			
11	SECTION 3. Section 205A-3, Hawaii Revised Statutes, is			
12	amended t	o read as follows:		
13	"§20	5A-3 Lead agency. The lead agency shall:		
14	(1)	Receive, disburse, use, expend, and account for all		
15		funds that are made available by the United States and		
16		the State for the coastal zone management program;		
17	(2)	Provide support and assistance in the administration		
18		of the coastal zone management program;		
19	(3)	Review federal programs, federal permits, federal		
20		licenses, and federal development proposals for		
21		consistency with the coastal zone management program;		

1	(4)	Consult with the counties and the public in preparing
2		guidelines to further specify and clarify the
3		objectives and policies of this chapter to be
4		submitted twenty days prior to the convening of any
5		regular session of the legislature for review,
6		modification, or enactment by the legislature;
7	(5)	Conduct a continuing review of the administration of
8		the coastal zone management program and of the
9		compliance of state and county agencies with the
10		objectives and policies of this chapter;
11	(6)	Facilitate public participation in the coastal zone
12		management program, including the maintenance of a
13		public advisory body to identify coastal management
14		problems and to provide policy advice and assistance
15		to the lead agency;
16	(7)	Prepare and periodically update a plan for use of
17		coastal zone management funds to resolve coastal
18		problems and issues that are not adequately addressed
19		by existing laws and rules;
20	(8)	Advocate agency compliance with chapter 205A;
21	(9)	Monitor the coastal zone management-related

enforcement activities of the state and county

1		agencies responsible for the administration of the
2		objectives and policies of this chapter;
3	(10)	Prepare an annual report to the governor and the
4		legislature which shall include recommendations for
5		enactment of any legislation necessary to require any
6		agency to comply with the objectives and policies of
7		this chapter and any guidelines enacted by the
8		legislature; [and]
9	(11)	Coordinate the implementation of the ocean resources
10		management plan[-]; and
11	(12)	Perform other duties required under this chapter and
12		section 206E-8.5."
13	SECT	ION 4. Section 205A-6, Hawaii Revised Statutes, is
14	amended t	o read as follows:
15	"§20	5A-6 Cause of action. (a) [Subject] Except as
16	otherwise	provided under subsection (b), subject to chapters 661
17	and 662,	any person or agency may commence a civil action
18	alleging	that any agency:
19	(1)	Is not in compliance with one or more of the
20		objectives, policies, and guidelines provided or
21		authorized by this chapter within the special

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1 management area and the waters from the shoreline to 2 the seaward limit of the State's jurisdiction; or 3 (2) Has failed to perform any act or duty required to be 4 performed under this chapter; or 5 In exercising any duty required to be performed under (3) 6 this chapter, has not complied with the provisions of 7 this chapter. 8 [(b)] In any action brought under this [section,] 9 subsection, the lead agency, if not a party, may intervene as a **10** matter of right. [(c)] A court, in any action brought under this [section,] 11 **12** subsection, shall have jurisdiction to provide any relief as may 13 be appropriate, including a temporary restraining order or 14 preliminary injunction. 15 $[\frac{d}{d}]$ Any action brought under this $[\frac{d}{d}]$ subsection shall be commenced within sixty days of the act which is the 16 17 basis of the action. 18 [(e)] Nothing in this [section] subsection shall restrict 19 any right that any person may have to assert any other claim or 20 bring any other action.

(b) No person or agency shall commence an action against

HB530 HD1 PROPOSED.DOC

the lead agency for:

21



1	(1)	The granting or denial of a special management area
2		permit for a state project;
3	(2)	The exemption of a state project from the need for a
4		special management area permit;
5	(3)	The determination that a use, activity, or operation
6		of a state agency is not a state project requiring a
7		special management area permit; or
8	(4)	The granting or denial of a shoreline setback variance
9		for a state structure or activity."
10	SECT	ION 5. Section 205A-22, Hawaii Revised Statutes, is
11	amended a	s follows:
12	1.	By adding two new definitions to be appropriately
13	inserted	and to read:
14	" <u>"</u> Sp	ecial management area permit" means a special
15	managemen	t area use permit, special management area minor
16	permit, o	r special management area emergency permit.
17	<u>"</u> Sta	te project" means a development:
18	(1)	The contracting agency for which is a state agency;
19		and
20	(2)	The funding for which includes state or federal
21		funds."

1	2.	By amending the definitions of "development", "special			
2	managemen	t area emergency permit", "special management area			
3	minor permit", "special management area use permit", and				
4	"valuatio	n" to read:			
5	""De	velopment" means any of the uses, activities, or			
6	operation	s on land or in or under water within a special			
7	managemen	t area that are included below:			
8	(1)	Placement or erection of any solid material or any			
9		gaseous, liquid, solid, or thermal waste;			
10	(2)	Grading, removing, dredging, mining, or extraction of			
11		any materials;			
12	(3)	Change in the density or intensity of use of land,			
13		including but not limited to the division or			
14		subdivision of land;			
15	(4)	Change in the intensity of use of water, ecology			
16		related thereto, or of access thereto; and			
17	(5)	Construction, reconstruction, demolition, or			
18		alteration of the size of any structure.			
19	"Dev	elopment" does not include the following:			
20	(1)	Construction or reconstruction of a single-family			
21		residence that is less than seven thousand five			

1		nundred square feet of floor area and is not part of a
2		larger development;
3	(2)	Repair or maintenance of roads and highways within
4		existing rights-of-way;
5	(3)	Routine maintenance dredging of existing streams,
6		channels, and drainage ways;
7	(4)	Repair and maintenance of underground utility lines,
8		including but not limited to water, sewer, power, and
9		telephone and minor appurtenant structures such as pad
10		mounted transformers and sewer pump stations;
11	(5)	Zoning variances, except for height, density, parking,
12		and shoreline setback;
13	(6)	Repair, maintenance, or interior alterations to
14		existing structures;
15	(7)	Demolition or removal of structures, except those
16		structures located on any historic site as designated
17		in national or state registers;
18	(8)	Use of any land for the purpose of cultivating,
19		planting, growing, and harvesting plants, crops,
20		trees, and other agricultural, horticultural, or
21		forestry products or animal husbandry, or aquaculture

1		or mariculture of plants or animals, or other
2		agricultural purposes;
3	(9)	Transfer of title to land;
4	(10)	Creation or termination of easements, covenants, or
5		other rights in structures or land;
6	(11)	Final subdivision approval;
7	(12)	Subdivision of land into lots greater than twenty
8		acres in size;
9	(13)	Subdivision of a parcel of land into four or fewer
10		parcels when no associated construction activities are
11		proposed; provided that any land which is so
12		subdivided shall not thereafter qualify for this
13		exception with respect to any subsequent subdivision
14		of any of the resulting parcels;
15	(14)	Installation of underground utility lines and
16		appurtenant aboveground fixtures less than four feet
17		in height along existing corridors;
18	(15)	Structural and nonstructural improvements to existing
19		single-family residences, where otherwise permissible;
20	(16)	Nonstructural improvements to existing commercial
21		etrictures, and

- 1 Construction, installation, maintenance, repair, and (17)2 replacement of civil defense warning or signal devices 3 and sirens; 4 provided that whenever the authority finds that any excluded 5 non-state use, activity, or operation may have a cumulative 6 impact, or a significant environmental or ecological effect on a 7 special management area, that non-state use, activity, or 8 operation shall be defined as "development" for the purpose of 9 this part. For the purposes of this definition, "non-state use, **10** activity, or operation" means a use, activity, or operation, the 11 contracting agency for which is not a state agency and the **12** funding for which does not include state or federal funds. 13 "Special management area emergency permit" means an action 14 by the authority or lead agency, as applicable, authorizing 15 development in cases of emergency requiring immediate action to **16** prevent substantial physical harm to persons or property or to 17 allow the reconstruction of structures damaged by natural 18 hazards to their original form; provided that such structures 19 were previously found to be in compliance with requirements of 20 the Federal Flood Insurance Program. 21 "Special management area minor permit" means an action by 22 the authority or lead agency, as applicable, authorizing
 - HB530 HD1 PROPOSED.DOC

- 1 development, the valuation of which is not in excess of \$500,000
- 2 and which has no substantial adverse environmental or ecological
- 3 effect, taking into account potential cumulative effects.
- 4 "Special management area use permit" means an action by the
- 5 authority or lead agency, as applicable, authorizing
- 6 development, the valuation of which exceeds \$500,000 or which
- 7 may have a substantial adverse environmental or ecological
- 8 effect, taking into account potential cumulative effects.
- 9 "Valuation" shall be determined by the authority or lead
- 10 agency, as applicable, and means the estimated cost to replace
- 11 the structure in kind based on current replacement costs, or in
- 12 the cases of other development as defined above, the fair market
- 13 value of the development."
- 14 SECTION 6. Section 205A-26, Hawaii Revised Statutes, is
- 15 amended to read as follows:
- 16 "\$205A-26 Special management area guidelines. In
- 17 implementing this part, the authority or lead agency, as
- 18 applicable, shall adopt the following guidelines for the review
- 19 of developments proposed in the special management area:
- 20 (1) All [development] developments, including state
- 21 projects, in the special management area shall be
- 22 subject to reasonable terms and conditions set by the



1		auth	authority or lead agency, as applicable, in order to		
2		ensu	ensure:		
3		(A)	Adequate access, by dedication or other means, to		
4			publicly owned or used beaches, recreation areas,		
5			and natural reserves is provided to the extent		
6			consistent with sound conservation principles;		
7		(B)	Adequate and properly located public recreation		
8			areas and wildlife preserves are reserved;		
9		(C)	Provisions are made for solid and liquid waste		
10			treatment, disposition, and management which will		
11			minimize adverse effects upon special management		
12			area resources; and		
13		(D)	Alterations to existing land forms and		
14			vegetation, except crops, and construction of		
15			structures shall cause minimum adverse effect to		
16			water resources and scenic and recreational		
17			amenities and minimum danger of floods, wind		
18			damage, storm surge, landslides, erosion,		
19			siltation, or failure in the event of earthquake.		
20	(2)	No c	development or state project shall be approved		
21		unle	ess the authority or lead agency, as applicable,		
22		has	first found:		

1	(A)	That the development or state project will not
2		have any substantial adverse environmental or
3		ecological effect, except as such adverse effect
4		is minimized to the extent practicable and
5		clearly outweighed by public health, safety, or
6		compelling public interests. Such adverse
7		effects shall include, but not be limited to, the
8		potential cumulative impact of individual
9		developments[$_{7}$] or state projects, each one of
10		which taken in itself might not have a
11		substantial adverse effect, and the elimination
12		of planning options;
13	(B)	That the development or state project is
14		consistent with the objectives, policies, and
15		special management area guidelines of this
16		chapter and any guidelines enacted by the
17		legislature; and
18	(C)	That the development, if not a state project, is
19		consistent with the county general plan and
20		zoning. Such a finding of consistency does not
21		preclude concurrent processing where a general

plan or zoning amendment may also be required.

1			consistency of a state project with a county
2			general plan and zoning shall not be required,
3			but shall be encouraged.
4	(3)	The	authority or lead agency, as applicable, shall
5		seek	to minimize, where reasonable:
6		(A)	Dredging, filling or otherwise altering any bay,
7			estuary, salt marsh, river mouth, slough or
8			lagoon;
9		(B)	Any development [which] or state project that
10			would reduce the size of any beach or other area
11			usable for public recreation;
12		(C)	Any development [which] or state project that
13			would reduce or impose restrictions upon public
14			access to tidal and submerged lands, beaches,
15			portions of rivers and streams within the special
16			management areas and the mean high tide line
17			where there is no beach;
18		(D)	Any development [which] or state project that
19			would substantially interfere with or detract
20			from the line of sight toward the sea from the
21			state highway nearest the coast; and

1	(E) Any development [which] or state project that
2	would adversely affect water quality, existing
3	areas of open water free of visible structures,
4	existing and potential fisheries and fishing
5	grounds, wildlife habitats, or potential or
6	existing agricultural uses of land."
7	SECTION 7. Section 205A-27, Hawaii Revised Statutes, is
8	amended to read as follows:
9	"§205A-27 Designation of special management area
10	authority. The authority is designated the special management
11	area authority and, except as otherwise provided for state
12	projects, is authorized to carry out the objectives, policies,
13	and procedures of this part."
14	SECTION 8. Section 205A-28, Hawaii Revised Statutes, is
15	amended to read as follows:
16	"\$205A-28 Permit required for development[-], including
17	<pre>state projects.</pre> No development, including a state project,
18	shall be allowed in any county within the special management
19	area without obtaining a permit in accordance with this part."
20	SECTION 9. Section 205A-29, Hawaii Revised Statutes, is
21	amended to read as follows:

- 1 "\$205A-29 Special management area use permit procedure.
- 2 (a) [The] For developments other than state projects, the
- 3 authority in each county, upon consultation with the central
- 4 coordinating agency, shall adopt rules under chapter 91 setting
- 5 the special management area use permit application procedures,
- 6 conditions under which hearings must be held, and the time
- 7 periods within which the hearing and action for special
- 8 management area use permits shall occur. The authority shall
- 9 provide for adequate notice to individuals whose property rights
- 10 may be adversely affected and to persons who have requested in
- 11 writing to be notified of special management area use permit
- 12 hearings or applications. The authority shall also provide
- 13 public notice statewide at least twenty days in advance of the
- 14 hearing. The authority may require a reasonable filing fee
- 15 which shall be used for the purposes set forth herein.
- 16 Any rule adopted by the authority shall be consistent with
- 17 the objectives, policies, and special management area guidelines
- 18 provided in this chapter. Action on the special management
- 19 permit shall be final unless otherwise mandated by court order.
- 20 (b) For state projects, the lead agency shall be
- 21 responsible for granting or denying special management area use
- 22 permits in accordance with section 205A- .



1	$[rac{ ext{(b)}}{ ext{(c)}}]$ No agency authorized to issue permits pertaining
2	to any development, including a state project, within the
3	special management area shall authorize any development unless
4	approval is first received in accordance with the procedures
5	adopted pursuant to this part. For the purposes of this
6	subsection, county general plan, state land use district
7	boundary amendments, and zoning changes are not permits."
8	SECTION 10. Section 205A-30, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"\$205A-30 Emergency and minor permits. (a) Each [county]
11	authority shall provide specific procedures consistent with this
12	part for the issuance of special management area emergency
13	permits or special management area minor permits $[au]$ for
14	developments other than state projects, pursuant to the
15	procedural requirements within this part, and judicial review
16	from the grant and denial thereof. The lead agency shall file
17	notice of special management area minor permits in the next
18	available issue of the periodic bulletin of the office of
19	environmental quality control.
20	(b) For state projects, the lead agency shall be
21	responsible for granting or denying special management area
22	minor or emergency permits in accordance with section 205A'

1 SECTION 11. Section 205A-30.5, Hawaii Revised Statutes, is 2 amended by amending subsection (c) to read as follows: 3 "(c) The authority or lead agency, as applicable, shall 4 adopt rules under chapter 91 setting forth procedures for 5 implementing this section." 6 SECTION 12. Section 205A-32, Hawaii Revised Statutes, is 7 amended by amending subsection (c) to read as follows: 8 "(c) Any civil fine or other penalty provided under this 9 section relating to a development other than a state project may **10** be imposed by the circuit court or may be imposed by the 11 department after an opportunity for a hearing under chapter 91. 12 Any civil fine or other penalty provided under this section 13 relating to a state project may be imposed by the circuit court. 14 Imposition of a civil fine shall not be a prerequisite to 15 any civil fine or other injunctive relief ordered by the circuit 16 court." 17 SECTION 13. Section 205A-41, Hawaii Revised Statutes, is 18 amended by adding two new definitions to be appropriately 19 inserted and to read as follows:

""Non-state structure or activity" means a structure or

activity that is not a state structure or activity.

HB530 HD1 PROPOSED.DOC

20

1	"State structure or activity" means a structure or
2	activity:
3	(1) The contracting agency for which is a state agency;
4	and
5	(2) The funding for which includes state or federal
6	funds."
7	SECTION 14. Section 205A-43, Hawaii Revised Statutes, is
8	amended to read as follows:
9	"§205A-43 Establishment of shoreline setbacks and duties
10	and powers of the department. (a) Setbacks along shorelines
11	are established of not less than twenty feet and not more than
12	forty feet inland from the shoreline. The department shall
13	adopt rules pursuant to chapter 91[$_{ au}$] and, except as otherwise
14	provided in this part, and shall enforce the shoreline setbacks
15	and rules pertaining thereto.
16	(b) The powers and duties of the department shall include
17	but not be limited to:
18	(1) The department shall adopt rules under chapter 91
19	prescribing procedures for determining the shoreline
20	setback line; and
21	(2) The department shall review the plans of all
22	applicants who propose any $\underline{non-state}$ structure[$_{m{ au}}$] \underline{or}

1	activity[, or facility] that would be prohibited
2	without a variance pursuant to this part. The
3	department may require that the plans be supplemented
4	by accurately mapped data and photographs showing
5	natural conditions and topography relating to all
6	existing and proposed structures and activities."
7	SECTION 15. Section 205A-43.5, Hawaii Revised Statutes, is
8	amended to read as follows:
9	"[$+$] $$205A-43.5[+] Powers and duties of the authority[+]$
10	and lead agency. (a) Prior to action on a variance
11	application[$_{7}$] for a non-state structure or activity, the
12	authority shall hold a public hearing under chapter 91. By
13	adoption of rules under chapter 91, the authority may delegate
14	responsibility to the department. Public and private notice,
15	including reasonable notice to abutting property owners and
16	persons who have requested this notice, shall be provided, but a
17	public hearing may be waived prior to action on a variance
18	application for:
19	(1) Stabilization of shoreline erosion by the moving of
20	sand entirely on public lands;

1	(2)	Protection of a legal structure costing more than					
2		\$20,000; provided the structure is at risk of					
3		immediate damage from shoreline erosion;					
4	(3)	Other structures or activities; provided that no					
5		person or agency has requested a public hearing within					
6		twenty-five calendar days after public notice of the					
7		application; or					
8	(4)	Maintenance, repair, reconstruction, and minor					
9		additions or alterations of legal boating, maritime,					
10		or watersports recreational facilities, which result					
11		in little or no interference with natural shoreline					
12		processes.					
13	[-(b)] The authority shall either act on variance					
14	applicati	ons or, by adoption of rules under chapter 91, delegate					
15	the responsibility to the department.						
16	(b) For a variance application for a state structure or						
17	activity,	the lead agency may hold a public hearing, with notice					
18	provided	in accordance with section 1-28.5 at least ten calendar					
19	days befo	re the hearing."					
20	SECT	ION 16. Section 205A-43.6, Hawaii Revised Statutes, is					
21	amended b	y amending subsection (a) to read as follows:					

- 1 "(a) [The] For a non-state structure or activity, the
- 2 department or an agency designated by department rules shall
- 3 enforce this part and rules adopted by the department or agency
- 4 pursuant to this part.
- 5 For a state structure or activity, the lead agency shall
- 6 enforce this part and the rules adopted by the lead agency
- 7 pursuant to this part.
- 8 Any structure or activity prohibited by section 205A-44,
- 9 that has not received a variance pursuant to this part or
- 10 complied with conditions on a variance, shall be removed or
- 11 corrected.
- No other state or county permit or approval shall be
- 13 construed as a variance pursuant to this part."
- 14 SECTION 17. Section 205A-44, Hawaii Revised Statutes, is
- 15 amended by amending subsection (b) to read as follows:
- 16 "(b) Except as provided in this section, structures are
- 17 prohibited in the shoreline area without a variance pursuant to
- 18 this part. Structures in the shoreline area shall not need a
- 19 variance if:
- 20 (1) They were completed prior to June 22, 1970;

1	(2)	They received either a building permit, board
2		approval, or shoreline setback variance prior to
3		June 16, 1989;

- (3) They are outside the shoreline area when they receive either a building permit or board approval;
- (4) They are necessary for or ancillary to continuation of existing agriculture or aquaculture in the shoreline area on June 16, 1989;
- [adopted by the department which] that do not affect beach processes or artificially fix the shoreline and do not interfere with public access or public views to and along the shoreline[+]. For this paragraph, the rules permitting minor non-state structures in the shoreline area shall be adopted by the department and the rules permitting minor state structures in the shoreline area shall be adopted by the lead agency; or
 - (6) Work being done consists of maintenance, repair, reconstruction, and minor additions or alterations of legal boating, maritime, or watersports recreational facilities, which are publicly owned, and which result

1	in little or no interference with natural shoreline
2	processes;
3	provided that permitted structures may be repaired, but shall
4	not be enlarged within the shoreline area without a variance."
5	SECTION 18. Section 205A-46, Hawaii Revised Statutes, is
6	amended to read as follows:
7	"\$205A-46 Variances. (a) The authority shall be
8	responsible for granting or denying a variance for a non-state
9	structure or activity in the shoreline area.
10	(b) The lead agency shall be responsible for granting or
11	denying a variance for a state structure or activity in the
12	shoreline area. The lead agency shall grant or deny a variance
13	for a state structure or activity within twenty calendar days of
14	receipt of the completed application for the variance. If the
15	lead agency does not grant or deny the variance within the
16	twenty-day period, the variance shall be deemed granted by the
17	lead agency without conditions on the twenty-first day. The
18	grant or denial of a variance for a state structure or activity
19	by the lead agency shall be final; provided that the lead agency
20	may establish a process for reconsideration of its action.

1 Chapter 91 shall not apply to the lead agency when granting 2 or denying a variance application for a state structure or 3 activity. 4 [(a)] (c) A variance may be granted for a structure or 5 activity otherwise prohibited in this part if the authority or 6 lead agency, as applicable, finds in writing, based on the 7 record presented, that the proposed structure or activity is 8 necessary for or ancillary to: 9 (1) Cultivation of crops; **10** (2) Aquaculture; (3) Landscaping; provided that the authority or lead 11 12 agency, as applicable, finds that the proposed 13 structure or activity will not adversely affect beach 14 processes and will not artificially fix the shoreline; 15 Drainage; (4) 16 Boating, maritime, or watersports recreational (5) 17 facilities; 18 Facilities or improvements by public agencies or (6) 19 public utilities regulated under chapter 269; 20 (7) Private facilities or improvements that are clearly in 21 the public interest;

(8)	Private facilities or improvements which will neither
	adversely affect beach processes nor artificially fix
	the shoreline; provided that the authority also finds
	that hardship will result to the applicant if the
	facilities or improvements are not allowed within the
	shoreline area;

- (9) Private facilities or improvements that may artificially fix the shoreline; provided that the authority also finds that shoreline erosion is likely to cause hardship to the applicant if the facilities or improvements are not allowed within the shoreline area, and the authority imposes conditions to prohibit any structure seaward of the existing shoreline unless it is clearly in the public interest; or
- (10) Moving of sand from one location seaward of the shoreline to another location seaward of the shoreline; provided that the authority or lead agency, as applicable, also finds that moving of sand will not adversely affect beach processes, will not diminish the size of a public beach, and will be necessary to stabilize an eroding shoreline.

1	[(b)] <u>(d)</u> Hardship shall be defined in rules adopted by
2	the authority under chapter 91. Hardship shall not be
3	determined as a result of county zoning changes, planned
4	development permits, cluster permits, or subdivision approvals
5	after June 16, 1989, or as a result of any other permit or
6	approval listed in rules adopted by the authority.
7	[(c)] <u>(e)</u> No variance shall be granted unless appropriate
8	conditions are imposed:
9	(1) To maintain safe lateral access to and along the
10	shoreline or adequately compensate for its loss;
11	(2) To minimize risk of adverse impacts on beach
12	processes;
13	(3) To minimize risk of structures failing and becoming
14	loose rocks or rubble on public property; and
15	(4) To minimize adverse impacts on public views to, from,
16	and along the shoreline."
17	SECTION 19. Section 205A-48, Hawaii Revised Statutes, is
18	amended to read as follows:
19	"§205A-48 Conflict of other laws. (a) In case of a
20	conflict between the requirements of any other state law or

county ordinance regarding shoreline setback lines, the more

- 1 restrictive requirements shall apply in furthering the purposes
- 2 of this part.
- 3 (b) Nothing contained in this part shall be construed to
- 4 diminish the jurisdiction of the state department of
- 5 transportation over wharves, airports, docks, piers, or other
- 6 commercial harbors, and any other maritime facilities
- 7 constructed by the State; provided that such plans are submitted
- 8 for the [review and] information of the officer of the
- 9 respective agency charged with the administration of the county
- 10 zoning laws[, and found not to conflict with any county
- 11 ordinances, zoning laws, and building codes].
- (c) Nothing contained in this part shall be construed to
- 13 diminish the jurisdiction and power of the Hawaii community
- 14 development authority conferred under section 206E-8.5."
- 15 SECTION 20. Section 205A-49, Hawaii Revised Statutes, is
- 16 amended to read as follows:
- 17 "\$205A-49 Adoption of rules. Each agency charged with
- 18 carrying out this part shall adopt rules necessary to implement
- 19 or comply with this part by July 1, 1990. [All] The rules shall
- 20 be adopted under chapter 91."
- 21 SECTION 21. Section 206E-8.5, Hawaii Revised Statutes, is
- 22 amended to read as follows:

HB530 HD1 PROPOSED.DOC

1	"\$206E-8.5 Developments that are not state projects within
2	special management areas and shoreline setback. (a)
3	Notwithstanding chapter 205A, all requests for special
4	management area permits for developments [within a special
5	management area] that are not state projects and shoreline
6	setback variances for [developments] non-state structures or
7	activities on any lands within a community development district,
8	for which a community development plan has been developed and
9	approved in accordance with section 206E-5, shall be submitted
10	to and reviewed by the lead agency as defined in chapter 205A.
11	In community development districts for which a community
12	development plan has not been developed and approved in
13	accordance with section 206E-5, parts II and III of chapter 205A
14	shall continue to be administered by the applicable county
15	authority until a community development plan for the district
16	takes effect.
17	$[\frac{b}{b}]$ In the review of $[\frac{such}{b}]$ requests $[\frac{b}{b}]$
18	this subsection, the lead agency shall conform to the following,
19	as deemed appropriate:
20	(1) Applicable county rules adopted in accordance with

section 205A-26 for the review of developments within

1	a special management area, except that paragraph
2	(2)(C) of section 205A-26 shall not apply; and
3	(2) Part III of chapter 205A and applicable county rules
4	for the review of developments within the shoreline
5	setback.
6	$[\frac{(c)}{c}]$ With the approval of the lead agency, the
7	developments may be allowed without a special management area
8	permit or shoreline setback variance as required by chapter
9	205A.
10	(b) Requests for special management area permits for state
11	projects and shoreline setback variances for state structures
12	and activities within a community development district shall be
13	submitted to the lead agency and subject to chapter 205A."
14	SECTION 22. By October 1, 2012, the office of planning
15	shall adopt rules necessary to implement this Act. The office
16	of planning shall not be required to adopt the initial rules in
17	compliance with chapters 91 or 201M, Hawaii Revised Statutes,
18	but shall hold at least one public hearing in each county on the
19	proposed rules before adoption. The office of planning shall
20	provide public notice of a public hearing in accordance with
21	section 1-28.5, Hawaii Revised Statutes, at least ten days
22	before the hearing.



H.B. NO. H.D. 1

- 1 After adoption of the initial rules, any subsequent
- 2 amendment of the rules shall be subject to chapters 91 and 201M,
- 3 Hawaii Revised Statutes.
- 4 SECTION 23. There is appropriated out of the general
- 5 revenues of the State of Hawaii the sum of \$100,000 or so much
- 6 thereof as may be necessary for fiscal year 2012-2013 for the
- 7 employment of one planner V position and one planner IV position
- 8 to perform the duties of the office of planning under this Act.
- 9 The planners shall be exempt from chapters 76 and 89, Hawaii
- 10 Revised Statutes.
- 11 The sum appropriated shall be expended by the office of
- 12 planning for the purposes of this Act.
- 13 SECTION 24. The director of finance may reimburse the
- 14 general fund for the amount expended under section 23 from the
- 15 project adjustment fund or the capital improvement project
- 16 allotment for a state project that requires a special management
- 17 area permit or shoreline setback variance from the office of
- 18 planning.
- 19 SECTION 25. (a) This Act shall not affect rights and
- 20 duties that matured, penalties that were incurred, and
- 21 proceedings that were begun before its effective date; except
- 22 that any state agency with a special management area permit or



- 1 shoreline setback variance application for a state project that
- 2 is pending before a county agency on the effective date may
- 3 withdraw the application and apply to the office of planning for
- 4 the permit or variance.
- 5 (b) The repeal of this Act shall not affect rights and
- 6 duties that matured, penalties that were incurred, and
- 7 proceedings that were begun before the repeal date, including
- 8 proceedings to review and act on special management area permit
- 9 and shoreline setback variances for state projects that were
- 10 submitted to the office of planning before the repeal date. The
- 11 office of planning shall continue to be responsible for the
- 12 granting or denial of the applications after the repeal date.
- 13 SECTION 26. Statutory material to be repealed is bracketed
- 14 and stricken. New statutory material is underscored.
- 15 SECTION 27. This Act shall take effect on October 1, 2012,
- 16 and shall be repealed on June 30, 2015; provided that:
- 17 (1) Sections 22 and 23 shall take effect on July 1, 2012;
- **18** and
- 19 (2) Sections 205A-3, 205A-6, 205A-22, 205A-26, 205A-27,
- 20 205A-28, 205A-29, 205A-30, 205A-30.5, 205A-32, 205A-
- 21 41, 205A-43, 205A-43.5, 205A-43.6, 205A-44, 205A-46,
- 22 205A-48, 205A-49, and 206E-8.5, Hawaii Revised

1	Statutes,	shall	be	reenacted	on	July	1,	2015,	in	the

form in which they existed on September 30, 2012.

Report Title:

Special Management Area; Shoreline Setback; Office of Planning **Description:**

Makes the office of planning responsible for granting or denying special management area permits for state projects. Makes the office of planning responsible for granting or denying shoreline setback variances for state structures or activities. Repeals provision requiring department of transportation facilities to be found not in conflict with county ordinances, zoning laws, and building codes. Sunsets on 06/30/15. (HD1 PROPOSED)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.