## A BILL FOR AN ACT

RELATING TO PROCUREMENT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

Section 103D-709, Hawaii Revised Statutes, is 1 SECTION 1. 2 amended to read as follows: 3 "§103D-709 Administrative proceedings for review. 4 The several hearings officers appointed by the director of [the 5 department of] commerce and consumer affairs pursuant to section 26-9(f) shall have jurisdiction to review and determine de novo, 6 7 any request from any bidder, offeror, contractor, or person 8 aggrieved under section 103D-106, or governmental body aggrieved 9 by a determination of the chief procurement officer, head of a 10 purchasing agency, or a designee of either officer under section . 11 103D-310, 103D-701, or 103D-702. 12 Hearings to review and determine any request made pursuant to subsection (a) shall commence within twenty-one 13 14 calendar days of receipt of the request. The hearings officers 15 shall have power to issue subpoenas, administer oaths, hear 16 testimony, find facts, make conclusions of law, and issue a 17 written decision [which] that shall be final and conclusive unless a person or governmental body adversely affected by the 18



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- 1 decision commences an appeal in the circuit court of the circuit
- 2 where the case or controversy arises under section 103D-710.
- 3 (c) Only parties to the protest made and decided pursuant
- 4 to sections 103D-701, 103D-709(a), 103D-310(b), and [+] 103D-
- 5 702(q)[+] may initiate a proceeding under this section. The
- 6 party initiating the proceeding shall have the burden of proof,
- 7 including the burden of producing evidence as well as the burden
- 8 of persuasion. The degree or quantum of proof shall be a
- 9 preponderance of the evidence. All parties to the proceeding
- 10 shall be afforded an opportunity to present oral or documentary
- 11 evidence, conduct cross-examination as may be required, and
- 12 argument on all issues involved. The rules of evidence shall
- 13 apply.
- 14 (d) The several hearings officers appointed by the
- 15 director of commerce and consumer affairs pursuant to section
- 16 26-9(f) shall have exclusive jurisdiction to review, and
- 17 determine de novo, any request from any bidder, offeror,
- 18 contractor, or person aggrieved by a determination under section
- 19 103D-310 or 103D-701 relating to the solicitation or award of a
- 20 contract under section 103D-302 or 103D-303; provided that the
- 21 estimated value of the contract is less than \$5,000,000.

1 The party initiating the proceeding shall pay to the 2 department of commerce and consumer affairs a cash or protest 3 bond in an amount equal to \$10,000 plus one per cent of the total estimated value of the contract that is the subject of the 4 5 proceeding. If the initiating party prevails in the administrative proceeding, the cash or protest bond shall be 6 7 returned to that party. If the initiating party does not prevail in the administrative proceeding, the cash or protest 8 9 bond shall be forfeited to the department of commerce and 10 consumer affairs and shall be deposited into the general fund. 11 For the purposes of this subsection, "estimated value of 12 the contract" means the lowest responsible and responsive bid under section 103D-302, or the bid amount of the responsible 13 offeror whose proposal is determined in writing to be the most 14 15 advantageous under section 103D-303, as applicable. 16 [<del>(d)</del>] (e) The hearings officers shall ensure that a record 17 of each proceeding which includes the following is compiled: 18 All pleadings, motions, intermediate rulings; (1) 19 (2) Evidence received or considered, including oral testimony, exhibits, and a statement of matters 20 21 officially noticed;

Offers of proof and rulings thereon;

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- 1 (4) Proposed findings of fact; and
- 2 (5) A recording of the proceeding which may be transcribed
- 3 if judicial review of the written decision is sought
- 4 under section 103D-710.
- 5 [<del>(e)</del>] (f) No action shall be taken on a solicitation or an
- 6 award of a contract while a proceeding is pending, if the
- 7 procurement was previously stayed under section 103D-701(f).
- 8 [ $\frac{f}{f}$ ] (g) The hearings officer shall decide whether the
- 9 determinations of the chief procurement officer or the chief
- 10 procurement officer's designee were in accordance with the
- 11 Constitution, statutes, rules, and the terms and conditions of
- 12 the solicitation or contract, and shall order such relief as may
- 13 be appropriate in accordance with this chapter.
- 14  $\left[\frac{-(q)}{q}\right]$  (h) The policy board shall adopt such other rules as
- 15 may be necessary to ensure that the proceedings conducted
- 16 pursuant to this section afford all parties an opportunity to be
- 17 heard."
- 18 SECTION 2. Section 103D-710, Hawaii Revised Statutes, is
- 19 amended to read as follows:
- 20 "\$103D-710 Judicial review. (a) [Only parties] Parties
- 21 to proceedings under section 103D-709 who are aggrieved by a
- 22 final decision of a hearings officer under that section may

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- 1 apply for judicial review of that decision. The circuit court
- 2 shall have exclusive jurisdiction to review and determine de
- 3 novo, any request from any bidder, offeror, contractor, or
- 4 person aggrieved by a determination under section 103D-310 or
- 5 103D-701 relating to the solicitation or award of a contract
- 6 under section 103D-302 or 103D-303; provided that the estimated
- 7 value of the contract is \$5,000,000 or greater. The proceedings
- 8 for review shall be instituted in the circuit court of the
- 9 circuit where the case or controversy arises.
- 10 (b) An application for judicial review shall not operate
- 11 as a stay of the decision rendered under section 103D-310, 103D-
- 12 701, or 103D-709.
- 13 (c) Within twenty calendar days of the filing of an
- 14 application for judicial review, the hearings officer or chief
- 15 procurement officer or designee, as applicable, shall transmit
- 16 the record of the administrative proceedings to the circuit
- 17 court of the circuit where the case or controversy arises.
- 18 (d) The review shall be scheduled as expeditiously as
- 19 practicable. It shall be conducted on the record of the
- 20 administrative proceedings, and briefs and oral argument. [No]
- 21 Except as provided in subsection (a), no new evidence shall be
- 22 introduced, except that the circuit court may, if evidence is



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1	offered w	hich is clearly newly discovered evidence and material
2	to the ju	st decision of the appeal, admit the same.
3	(e)	Upon review of the record the circuit court may affirm
4	the decis	ion of the hearings officer issued pursuant to section
5	103D-709	or the chief procurement officer or designee issued
6	pursuant	to section 103D-310 or 103D-701, as applicable, or
7	remand th	e case with instructions for further proceedings; or it
8	may rever	se or modify the decision and order if substantial
9	rights ma	y have been prejudiced because [the administrative]
10	previous	findings, conclusions, decisions, or orders are:
11	(1)	In violation of constitutional or statutory
12		provisions;
13	(2)	In excess of the statutory authority or jurisdiction
14		of the chief procurement officer or designee or head
15		of the purchasing agency;
16	(3)	Made upon unlawful procedure;
17	(4)	Affected by other error of law;
18	(5)	Clearly erroneous in view of the reliable, probative,
19		and substantial evidence on the whole record; or
20	(6)	Arbitrary, or capricious, or characterized by abuse of
21		discretion or clearly unwarranted exercise of
22		discretion.

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- 1 (f) Any party aggrieved by the decision of the circuit
- 2 court may appeal in accordance with part I of chapter 641 and
- 3 the appeal shall be given priority.
- 4 (q) As used in this section, "estimated value of the
- 5 contract" means the lowest responsible and responsive bid under
- 6 section 103D-302, or the bid amount of the responsible offeror
- 7 whose proposal is determined in writing to be the most
- 8 advantageous under section 103D-303, as applicable."
- 9 SECTION 3. This Act does not affect rights and duties that
- 10 matured, penalties that were incurred, and proceedings that were
- 11 begun before its effective date.

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- 12 SECTION 4. Statutory material to be repealed is bracketed
- 13 and stricken. New statutory material is underscored.
- 14 SECTION 5. This Act shall take effect upon its approval.

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INTRODUCED BY:

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#### Report Title:

Procurement; Protests; Administrative Review; Judicial Review

### Description:

Gives exclusive jurisdiction to DCCA hearing officers to hear protests of solicitations or awards of contracts with an estimated value of less than \$5,000,000. Gives the circuit court exclusive jurisdiction to hear protests of solicitations or awards of contracts with an estimated value of \$5,000,000 or more.

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