### A BILL FOR AN ACT

RELATING TO THE HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The purpose of this Act is to address the
- 2 unfunded actuarial accrued liability of the Hawaii employer-
- 3 union health benefits trust fund.
- 4 More specifically, this Act requires that the board of
- 5 trustees of the trust fund evaluate and implement a medical
- 6 benefits plan or plans that are not based on the fee-for-service
- 7 model by July 1, 2014.
- 8 The legislature finds that the expenses of the trust fund
- 9 are exorbitant and increasing annually. The rate of increase of
- 10 the annual premium cost is greater than that of the cost-of-
- 11 living index. Furthermore, the unfunded actuarial accrued
- 12 liability of the trust fund will require substantial annual
- 13 payments if it is to be amortized over thirty years. The
- 14 expenses of the trust fund are borne by both public employees
- 15 and taxpayers.
- 16 The fee-for-service health care model rewards volume of
- 17 medical services, rather than patient outcome and efficiency in



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- 1 service delivery. To control costs of the trust fund, the fee-
- 2 for-service model of paying for medical benefits should be
- 3 eliminated.
- 4 The legislature believes that the board of trustees, after
- 5 an evaluation, should implement a medical benefits plan or plans
- 6 that pay for services under a payment model other than a fee-
- 7 for-service model. The change should encourage the efficient
- 8 delivery of high-quality health care service at an economical
- 9 cost and also reduce expenses of the Hawaii employer-union
- 10 health benefits trust fund.
- 11 The legislature realizes that the replacement of the fee-
- 12 for-service model with an alternative payment model will be
- 13 complex. Thus, under this Act, the board of trustees is
- 14 required to commence its evaluation on July 1, 2012, and
- 15 complete the evaluation by January 1, 2014. Implementation of
- 16 the medical benefits plan or plans based on the alternative
- 17 payment model shall occur no later than July 1, 2014.
- 18 SECTION 2. Definitions. (a) For the purpose of this Act,
- 19 the definitions under section 87A-1, Hawaii Revised Statutes,
- 20 shall apply.
- 21 (b) In addition:

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- 1 "Alternative payment model" means a model for the payment
- 2 of medical services that is not a fee-for-service model. The
- 3 term includes the model under which a health maintenance
- 4 organization is prepaid for medical services on a capitated
- 5 basis.
- 6 "Episode-based payment model" means the alternative payment
- 7 model under which a medical service provider or organization of
- 8 medical service providers is paid or reimbursed based on
- 9 discrete clinically defined episodes of care.
- 10 "Fee-for-service model" means the model under which a fee
- 11 is paid for each medical service provided.
- "Global budget payment model" means the alternative payment
- 13 model under which a medical service provider or organization of
- 14 medical service providers is prospectively compensated for all
- 15 or most of the medical services that a patient may require over
- 16 a specified contract period, with or without the insuring of
- 17 risks from unanticipated illness or accident not covered by the
- 18 prospective compensation.
- 19 "Health maintenance organization" means the same as defined
- 20 under section 432D-1, Hawaii Revised Statutes.
- "Medical benefits plan" means a plan or contract under
- 22 which medical, hospital, surgical, prescription drug, and other



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- 1 health care benefits are provided by a medical services
- 2 provider, group of medical services providers, health
- 3 maintenance organization, or insurer. The term does not include
- 4 a vision only, dental only, or prescription drug only benefits
- 5 plan.
- 6 SECTION 3. Alternative payment model, fee-for-service
- 7 model; requirements. (a) Except as otherwise provided under
- 8 subsection (c), commencing July 1, 2014, the board shall offer
- 9 only medical benefits plans that pay or reimburse medical
- 10 services providers under an alternative payment model.
- 11 (b) Except as otherwise provided under subsection (c),
- 12 commencing July 1, 2014, the board shall not offer any medical
- 13 benefits plans that pay or reimburse medical services providers
- 14 under a fee-for-service model.
- 15 (c) If the board determines that a supplemental medicare
- 16 plan for retired employees that pays or reimburses medical
- 17 services providers under an alternative payment model is
- 18 unavailable, impractical, or excessively costly, the board may
- 19 offer to the retired employees a supplemental medicare plan that
- 20 pays or reimburses medical services providers under a fee-for-
- 21 service model.

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         SECTION 4. Evaluation and implementation of alternative
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    payment model. (a) To comply with section 3, commencing July
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    1, 2012, the board shall evaluate the episode-based payment
    model, global budget payment model, health maintenance
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    organization model, and any other alternative payment model of
 6
    medical benefit plans that are deemed worthy of consideration.
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              The board shall conduct the evaluation to offer
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    medical benefits plans under an alternative payment model that:
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              Establishes a transparent payment methodology;
         (1)
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              Promotes coordination of care and chronic disease
         (2)
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              management;
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              Rewards primary care physicians for improving health
         (3)
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              outcomes;
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              Reduces waste and duplication in clinical care; and
         (4)
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         (5)
              Decreases unnecessary hospitalization and ancillary
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              services.
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         (c)
              The board shall complete the evaluation by January 1,
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    2014, and submit a report of its findings and recommendations,
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    including any proposed legislation deemed necessary by the
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    board, to the governor and legislature no later than twenty days
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    prior to the convening of the regular session of 2014.
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- 1 SECTION 5. Intent regarding medical benefits plan of
- 2 health maintenance organization. This Act is not intended to
- 3 affect the authority of the board to offer any medical benefits
- 4 plan provided by a health maintenance organization.
- 5 SECTION 6. Intent regarding deductibles, co-payments.
- 6 This Act is not intended to prohibit the charging of
- 7 deductibles, co-payments, or both, under any medical benefits
- 8 plan that pays or reimburses medical services providers under an
- 9 alternative payment model.
- 10 SECTION 7. There is appropriated out of the general
- 11 revenues of the State of Hawaii the sum of \$ or so
- 12 much thereof as may be necessary for fiscal year 2012-2013 for
- 13 the evaluation of alternative payment models required by this
- 14 Act.
- 15 The sum appropriated shall be expended by the board of
- 16 trustees of the Hawaii employer-union health benefits trust fund
- 17 for the purposes of this Act.
- 18 SECTION 8. This Act shall take effect on July 1, 2012.

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INTRODUCED BY: Colvier My

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### Report Title:

Hawaii Employer-Union Health Benefits Trust Fund; Alternative Payment Models; Appropriation

### Description:

Beginning 07/01/14, prohibits the Hawaii employer-union health benefits trust fund from offering medical benefits plans that pay or reimburse providers under a fee-for-service model. Requires the board of trustees to evaluate alternative payment models to replace the fee-for-service model and submit a report to the governor and legislature before the regular session of 2014. Appropriates funds for the evaluation.

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