A BILL FOR AN ACT

RELATING TO COLLECTIVE BARGAINING.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. The purpose of this bill is to amend the 1 2 collective bargaining law to allow the State and the four counties to bargain separately and independently with the public 3 4 sector unions. SECTION 2. Section 76-1, Hawaii Revised Statutes, is 5 amended to read as follows: "§76-1 Purposes; merit principle. It is the purpose of 7 this chapter to require each jurisdiction to establish and 8 maintain a separately administered civil service system based on
- 11 persons based on their fitness and ability for public employment

the merit principle. The merit principle is the selection of

- 12 and the retention of employees based on their demonstrated
- 13 appropriate conduct and productive performance. It is also the
- 14 purpose of this chapter to build a career service in government,
- 15 free from coercive political influences, to render impartial
- 16 service to the public at all times, according to the dictates of
- 17 ethics and morality and in compliance with all laws.

1	In o	rder to achieve these purposes, it is the declared
2	policy of	the State that the human resource program within each
3	jurisdict	ion be administered in accordance with the following:
4	(1)	Equal opportunity for all in compliance with all laws
5		prohibiting discrimination. No person shall be
6		discriminated against in examination, appointment,
7		reinstatement, reemployment, promotion, transfer,
8		demotion, or removal, with respect to any position
9		when the work may be efficiently performed by the
10		person without hazard or danger to the health and
11		safety of the person or others;
12	(2)	Impartial selection of individuals for public service
13		by means of competitive tests which are fair,
14		objective, and practical;
15	(3)	Incentives for competent employees within the service,
16		whether financial or promotional opportunities and
17		other performance based group and individual awards
18		that encourage continuous improvement to achieve
19		superior performance;
20	(4)	Reasonable job security for competent employees and
21		discharge of unnecessary or inefficient employees with

1		the right to grieve and appeal personnel actions
2		through the:
3		(A) Contractual grievance procedure for employees
4		covered by chapter 89; or
5		(B) Internal complaint procedures and the merit
6		appeals board for employees excluded from
7		coverage under chapter 89;
8	(5)	Equal pay for equal work shall apply between classes
9		in the same bargaining unit [among jurisdictions] for
10		those classes determined to be equal through
11		systematic classification of positions based on
12		objective criteria and adequate job evaluation, unless
13		it has been agreed in accordance with chapter 89 to
14		negotiate the repricing of classes; and
15	(6)	Harmonious and cooperative relations between
16		government and its employees, including employee
. 17		organizations representing them, to develop and
18		maintain a well-trained, efficient, and productive
19		work force that utilizes advanced technology to ensure
20		effective government operations and delivery of public
21		services."

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         SECTION 3. Section 89-2, Hawaii Revised Statutes, is
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    amended by amending the definitions of "Employer" or "public
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    employer", "Jurisdiction", and "Leqislative body" to read as
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    follows:
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         ""Employer" or "public employer" means the governor in the
    case of the State, the [respective mayors] mayor of each county
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    in the case of the counties, the chief justice of the supreme
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    court in the case of the judiciary, the board of education in
    the case of the department of education, the board of regents in
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    the case of the University of Hawaii, or the Hawaii health
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    systems corporation board in the case of the Hawaii health
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    systems corporation, [and] or any individual who represents one
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    of these employers or acts in their interest in dealing with
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    public employees. In the case of the judiciary, the
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    administrative director of the courts shall be the employer in
    lieu of the chief justice for purposes which the chief justice
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    determines would be prudent or necessary to avoid conflict.
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         "Jurisdiction" means the State, the city and county of
    Honolulu, the county of Hawaii, the county of Maui, the county
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    of Kauai, the judiciary, [and] or the Hawaii health systems
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    corporation.
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1	"Leg	islative body" means the legislature in the case of the
2	State, in	cluding the judiciary, the department of education, the
3	Universit	y of Hawaii, and the Hawaii health systems corporation;
4	the city	council, in the case of the city and county of
5	Honolulu;	[and] or the respective county councils, in the case
6	of the co	unties of Hawaii, Maui, and Kauai."
7	SECT	ION 4. Section 89-6, Hawaii Revised Statutes, is
8	amended t	o read as follows:
9	"§89	-6 Appropriate bargaining units. (a) All employees
10	throughou	t the State within any of the following categories
11	shall con	stitute an appropriate bargaining unit:
12	(1)	Nonsupervisory employees in blue collar positions;
13	(2)	Supervisory employees in blue collar positions;
14	(3)	Nonsupervisory employees in white collar positions;
15	(4)	Supervisory employees in white collar positions;
16	(5)	Teachers and other personnel of the department of
17		education under the same pay schedule, including part-
18		time employees working less than twenty hours a week
19		who are equal to one-half of a full-time equivalent;
20	(6)	Educational officers and other personnel of the
21		department of education under the same pay schedule;

1	(7)	Faculty of the University of Hawaii and the community
2		college system;
3	(8)	Personnel of the University of Hawaii and the
4		community college system, other than faculty;
5	(9)	Registered professional nurses;
6	(10)	Institutional, health, and correctional workers;
7	(11)	Firefighters;
8	(12)	Police officers; and
9	(13)	Professional and scientific employees, who cannot be
10		included in any of the other bargaining units.
11	(b)	Because of the nature of work involved and the
12	essential:	ity of certain occupations that require specialized
13	training,	supervisory employees who are eligible for inclusion
14	in units	(9) through (13) shall be included in units (9) through
15	(13), resp	pectively, instead of unit (2) or (4).
16	(c)	The classification systems of each jurisdiction shall
17	be the bas	ses for differentiating blue collar from white collar
18	employees	, professional from institutional, health and
19	correction	nal workers, supervisory from nonsupervisory employees,
20	teachers :	from educational officers, and faculty from nonfaculty.
21	In differe	entiating supervisory from nonsupervisory employees,
22	class tit	les alone shall not be the basis for determination.



Ţ	The nature of the work, including whether a major portion of the
2	working time of a supervisory employee is spent as part of a
3	crew or team with nonsupervisory employees, shall be considered
4	also.
5	(d) For the purpose of negotiating a collective bargaining
6	agreement, the public employer of an appropriate bargaining unit
7	shall mean [the governor together with the following employers]:
8	(1) For bargaining units (1), (2), (3), (4), (9), (10),
9	and (13), [the governor shall have six votes and the
10	mayors, the chief justice, and the Hawaii health
11	systems corporation board shall each have one vote if
12	they have-employees in the particular bargaining
13	unit;] the mayor of each county or the mayor's
14	designated representative for county employees, the
15	governor or the governor's designated representative
16	for state employees, the chief justice or the chief
17	justice's designated representative for judiciary
18	employees, and the board of directors of the Hawaii
19	health systems corporation for employees of the
20	corporation. Each public employer shall have the sole
21	authority to negotiate collective bargaining
22	agreements for their respective jurisdiction;

1	(2)	For bargaining [units] unit (11) [and (12), the
2		governor shall have four votes and the mayors-shall
3		each have one vote; the mayor of each county or the
4		mayor's designated representative for county employees
5		and the governor or the governor's designated
6		representative for state employees. Each public
7		employer shall have the sole authority to negotiate
8		collective bargaining agreements for their respective
9		jurisdiction;
10	(3)	For bargaining [units (5) and (6), the governor shall
11		have three votes, the board of education shall have
12		two votes, and the superintendent of education shall
13		have one vote;] unit (12), the mayor of each county or
14		the mayor's designated representative for county
15		employees. Each public employer shall have the sole
16		authority to negotiate collective bargaining
17		agreements for their respective jurisdiction.
18	[-(4)	For bargaining units (7) and (8), the governor shall
19		have three votes, the board of regents of the
20		University of Hawaii shall have two votes, and the
21		president of the University of Hawaii shall have one
22		vote.

1	Any decis	ion to be reached by the applicable employer group
2	shall be	on the basis of simple majority, except when a
3	bargainin	g unit includes county employees from more than one
4	county	In-such case, the simple majority shall include at
5	least one	-county.]
6	(e)	For the purpose of negotiating a collective bargaining
7	agreement	, the public employer of bargaining units (5), (6), (7)
8	and (8) s	hall mean the governor together with the following
9	employers	<u>:</u>
10	(1)	For bargaining units (5) and (6), the governor shall
11		have three votes, the board of education shall have
12		two votes, and the superintendent of education shall
13		have one vote;
14	(2)	For bargaining units (7) and (8), the governor shall
15		have three votes, the board of regents of the
16		University of Hawaii shall have two votes, and the
17		president of the University of Hawaii shall have one
18		vote.
19	Any decis	ion to be reached in the case of bargaining units (5),
20	(6), (7)	and (8) by the applicable employer group shall be on
21	the basis	of simple majority.

1	[-(e)	-] <u>(f)</u> In addition to a collective bargaining agreement
2	under sub	section (d), each employer may negotiate[7
3	independe	ently of one another, supplemental agreements that
4	apply to	their respective employees; provided that any
5	supplemen	tal agreement reached between the employer and the
6	exclusive	representative shall not extend beyond the term of the
7	applicabl	e collective bargaining agreement and shall not require
8	ratificat	ion by employees in the bargaining unit.
9	[(f)	-] (g) The following individuals shall not be included
10	in any ap	propriate bargaining unit or be entitled to coverage
11	under thi	s chapter:
12	(1)	Elected or appointed official;
13	(2)	Member of any board or commission; provided that
14		nothing in this paragraph shall prohibit a member of a
15		collective bargaining unit from serving on a local
16		school board of a charter school or the charter school
17		review panel established under chapter 302B;
18	(3)	Top-level managerial and administrative personnel,
19		including the department head, deputy or assistant to
20		a department head, administrative officer, director,
21		or chief of a state or county agency or major
22		division, and legal counsel;

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1	(4)	Secretary to top-level managerial and administrative
2		personnel under paragraph (3);
3	(5)	Individual concerned with confidential matters
4		affecting employee-employer relations;
5	(6)	Part-time employee working less than twenty hours per
6		week, except part-time employees included in unit (5)
7	(7)	Temporary employee of three months' duration or less;
8	(8)	Employee of the executive office of the governor or a
9		household employee at Washington Place;
10	(9)	Employee of the executive office of the lieutenant
11		governor;
12	(10)	Employee of the executive office of the mayor;
13	(11)	Staff of the legislative branch of the State;
14	(12)	Staff of the legislative branches of the counties,
15		except employees of the clerks' offices of the
16		counties;
17	(13)	Any commissioned and enlisted personnel of the Hawaii
18		national guard;
19	(14)	Inmate, kokua, patient, ward, or student of a state
20		institution;
21	(15)	Student help;
22	(16)	Staff of the Hawaii labor relations board;

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Employees of the Hawaii national quard youth challenge
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        (17)
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              academy; or
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              Employees of the office of elections.
        (18)
         [<del>(g)</del>] (h) Where any controversy arises under this section,
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    the board shall, pursuant to chapter 91, make an investigation
    and, after a hearing upon due notice, make a final determination
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    on the applicability of this section to specific individuals,
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    employees, or positions."
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         SECTION 5. Section 89-8, Hawaii Revised Statutes, is
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    amended by amending subsection (c) to read as follows:
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               Employee participation in the collective bargaining
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    process conducted by the exclusive representative of the
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    appropriate bargaining unit shall be permitted during regular
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    working hours without loss of regular salary or wages.
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    number of participants from each bargaining unit with over 2,500
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    members shall be limited to one member for each five hundred
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    members of the bargaining unit. For bargaining units with less
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    than 2,500 members, there shall be at least five participants [\tau
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    one of whom shall reside in each county; provided that there
    need not be a participant residing in each county for the
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    bargaining unit established by section 89-6(a)(8)].
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    bargaining unit shall select the participants from
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- 1 representative departments, divisions or sections to minimize
- 2 interference with the normal operations and service of the
- 3 departments, divisions or sections."
- 4 SECTION 6. Section 89-9, Hawaii Revised Statutes, is
- 5 amended to read as follows:
- 6 "§89-9 Scope of negotiations; consultation. (a) [The] An
- 7 employer and the exclusive representative shall meet at
- 8 reasonable times, including meetings sufficiently in advance of
- 9 the February 1 impasse date under section 89-11, and shall
- 10 negotiate in good faith with respect to wages, hours, the
- 11 amounts of contributions by the State [and respective counties]
- 12 to the Hawaii employer-union health benefits trust fund to the
- 13 extent allowed in subsection (e), and other terms and conditions
- 14 of employment which are subject to collective bargaining and
- 15 which are to be embodied in a written agreement as specified in
- 16 section 89-10, but such obligation does not compel either party
- 17 to agree to a proposal or make a concession; provided that the
- 18 parties may not negotiate with respect to cost items as defined
- 19 by section 89-2 for the biennium 1999 to 2001, and the cost
- 20 items of employees in bargaining units under section 89-6 in
- 21 effect on June 30, 1999, shall remain in effect until July 1,
- **22** 2001.



- 1 (b) The employer or the exclusive representative desiring
- 2 to initiate negotiations shall notify the other party in
- 3 writing, setting forth the time and place of the meeting desired
- 4 and the nature of the business to be discussed, sufficiently in
- 5 advance of the meeting.
- 6 (c) Except as otherwise provided in this chapter, all
- 7 matters affecting employee relations, including those that are,
- 8 or may be, the subject of a rule adopted by the employer or any
- 9 director, shall be subject to consultation with the exclusive
- 10 representatives of the employees concerned. The employer shall
- 11 make every reasonable effort to consult with exclusive
- 12 representatives and consider their input, along with the input
- 13 of other affected parties, prior to effecting changes in any
- 14 major policy affecting employee relations.
- 15 (d) Excluded from the subjects of negotiations are matters
- 16 of classification, reclassification, benefits of but not
- 17 contributions to the Hawaii employer-union health benefits trust
- 18 fund, recruitment, examination, initial pricing, and retirement
- 19 benefits except as provided in section 88-8(h). The employer
- 20 and the exclusive representative shall not agree to any proposal
- 21 which would be inconsistent with the merit principle or the
- 22 principle of equal pay for equal work pursuant to section 76-1



1	or which	would interfere with the rights and obligations of a
2	public em	ployer to:
3	(1)	Direct employees;
4	(2)	Determine qualifications, standards for work, and the
5		nature and contents of examinations;
6	(3)	Hire, promote, transfer, assign, and retain employees
7		in positions;
8	(4)	Suspend, demote, discharge, or take other disciplinary
9		action against employees for proper cause;
10	. (5)	Relieve an employee from duties because of lack of
11		work or other legitimate reason;
12	(6)	Maintain efficiency and productivity, including
13		maximizing the use of advanced technology, in
14		government operations;
15	(7)	Determine methods, means, and personnel by which the
16		employer's operations are to be conducted; and
17	(8)	Take such actions as may be necessary to carry out the
18		missions of the employer in cases of emergencies.
19	This	subsection shall not be used to invalidate provisions
20	of collec	tive bargaining agreements in effect on and after June
21	30, 2007,	and shall not preclude negotiations over the
22	procedure	s and criteria on promotions, transfers, assignments,



- 1 demotions, layoffs, suspensions, terminations, discharges, or
- 2 other disciplinary actions as a permissive subject of bargaining
- 3 during collective bargaining negotiations or negotiations over a
- 4 memorandum of agreement, memorandum of understanding, or other
- 5 supplemental agreement.
- 6 Violations of the procedures and criteria so negotiated may
- 7 be subject to the grievance procedure in the collective
- 8 bargaining agreement.
- 9 (e) Negotiations relating to contributions to the Hawaii
- 10 employer-union health benefits trust fund shall be for the
- 11 purpose of agreeing upon the amounts which the State [and
- 12 counties] or a county shall contribute under section 87-4,
- 13 toward the payment of the costs for a health benefits plan, as
- 14 defined in section 87-1(8), and group life insurance benefits,
- 15 and the parties shall not be bound by the amounts contributed
- 16 under prior agreements; provided that section 89-11 for the
- 17 resolution of disputes by way of arbitration shall not be
- 18 available to resolve impasses or disputes relating to the
- 19 amounts the State [and counties] or a county shall contribute to
- 20 the Hawaii employer-union health benefits trust fund.

1	(f)	The repricing of classes within an appropriate
2	bargainin	g unit in a jurisdiction may be negotiated with the
3	<u>employer</u>	as follows:
4	(1)	At the request of the exclusive representative and at
5		times allowed under the collective bargaining
6		agreement, the employer shall negotiate the repricing
7		of classes within the bargaining unit. The negotiated
8		repricing actions that constitute cost items shall be
9		subject to the requirements in section 89-10; and
10	(2)	If repricing has not been negotiated under paragraph
11		(1), the employer of each jurisdiction shall ensure
12		establishment of procedures to periodically review, at
13		least once in five years, unless otherwise agreed to
14		by the parties, the repricing of classes within the
15		bargaining unit [-] in the jurisdiction. The repricing
16		of classes based on the results of the periodic review
17		shall be at the discretion of the employer. Any
18		appropriations required to implement the repricing
19		actions that are made at the employer's discretion
20		shall not be construed as cost items."

SECTION 7. Section 89-10, Hawaii Revised Statutes, is

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amended to read as follows:

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- "§89-10 Written agreements; enforceability; cost items. 1 2 Any collective bargaining agreement reached between the employer and the exclusive representative shall be subject to 3 ratification by the employees [concerned,] in the bargaining 4 unit in the employer's jurisdiction, except for an agreement 5 reached pursuant to an arbitration decision. Ratification is 6 not required for other agreements effective during the term of 7 the collective bargaining agreement, whether a supplemental 8 agreement, an agreement on reopened items, or a memorandum of 9 10 agreement, and any agreement to extend the term of the collective bargaining agreement. The agreement shall be reduced 11 to writing and executed by both parties. Except for cost items 12 and any non-cost items that are tied to or bargained against 13 cost items, all provisions in the agreement that are in 14 conformance with this chapter, including a grievance procedure 15 and an impasse procedure culminating in an arbitration decision, 16 shall be valid and enforceable and shall be effective as **17** 18 specified in the agreement, regardless of the requirements to submit cost items under this section and section 89-11. 19 20
 - (b) All cost items shall be subject to appropriations by the appropriate legislative bodies. The employer shall submit within ten days of the date on which the agreement is ratified



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- 1 by the employees [concerned] in the bargaining unit in the
- 2 employer's jurisdiction all cost items contained therein to the
- 3 appropriate legislative bodies, except that if any cost items
- 4 require appropriation by the state legislature and it is not in
- 5 session at the time, the cost items shall be submitted for
- 6 inclusion in the governor's next operating budget within ten
- 7 days after the date on which the agreement is ratified. The
- 8 state legislature or the legislative [bodies] body of [the
- 9 counties] a county [acting in concert], as the case may be, may
- 10 approve or reject the cost items submitted to them, as a whole.
- 11 If the state legislature or the legislative body of [any] a
- 12 county rejects any of the cost items submitted to [them,] it,
- 13 all cost items submitted shall be returned to the parties for
- 14 further bargaining.
- (c) Because effective and orderly operations of government
- 16 are essential to the public, it is declared to be in the public
- 17 interest that in the course of collective bargaining, [the] each
- 18 public employer and the exclusive representative for each
- 19 bargaining unit shall by mutual agreement include provisions in
- 20 the collective bargaining agreement for that bargaining unit for
- 21 an expiration date which will be on June 30th of an odd-numbered
- 22 year.



- 1 The parties may include provisions for reopening during the
- 2 term of a collective bargaining agreement; provided that cost
- 3 items as defined in section 89-2 shall be subject to the
- 4 requirements of this section.
- 5 (d) Whenever there is a conflict between the collective
- 6 bargaining agreement and any of the rules adopted by [the] an
- 7 employer, including civil service or other personnel policies,
- 8 standards, and procedures, the terms of the agreement shall
- 9 prevail; provided that the terms are not inconsistent with
- 10 section 89-9(d).
- 11 Whenever there are provisions in a collective bargaining
- 12 agreement concerning a matter under chapter 76 or 78 that is
- 13 negotiable under chapter 89, the terms of the agreement shall
- 14 prevail; provided that the terms are not inconsistent with
- 15 section 89-9(d):"
- 16 SECTION 8. Section 89-11, Hawaii Revised Statutes, is
- 17 amended to read as follows:
- 18 "§89-11 Resolution of disputes; impasses. (a) A public
- 19 employer and an exclusive representative may enter, at any time,
- 20 into a written agreement setting forth an alternate impasse
- 21 procedure culminating in an arbitration decision pursuant to
- 22 subsection (f), to be invoked in the event of an impasse over



- 1 the terms of an initial or renewed agreement. The alternate
- 2 impasse procedure shall specify whether the parties desire an
- 3 arbitrator or arbitration panel, how the neutral arbitrator is
- 4 to be selected or the name of the person whom the parties desire
- 5 to be appointed as the neutral arbitrator, and other details
- 6 regarding the issuance of an arbitration decision. When an
- 7 impasse exists, the parties shall notify the board if they have
- 8 agreed on an alternate impasse procedure. The board shall
- 9 permit the parties to proceed with their procedure and assist at
- 10 times and to the extent requested by the parties in their
- 11 procedure. In the absence of an alternate impasse procedure,
- 12 the board shall assist in the resolution of the impasse at times
- 13 and in the manner prescribed in subsection (d) or (e), as the
- 14 case may be. If the parties subsequently agree on an alternate
- 15 impasse procedure, the parties shall notify the board. The
- 16 board shall immediately discontinue the procedures initiated
- 17 pursuant to subsection (d) or (e) and permit the parties to
- 18 proceed with their procedure.
- 19 (b) An impasse during the term of a collective bargaining
- 20 agreement on reopened items or items regarding a supplemental
- 21 agreement shall not be subject to the impasse procedures in this
- 22 section. The parties may mutually agree on an impasse



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- 1 procedure, but if the procedure culminates in an arbitration
- 2 decision, the decision shall be pursuant to subsection (f).
- 3 (c) An impasse over the terms of an initial or renewed4 agreement and the date of impasse shall be as follows:
- 5 (1) More than ninety days after written notice by either
 6 party to initiate negotiations, either party may give
 7 written notice to the board that an impasse exists.
 8 The date on which the board receives notice shall be
- 10 (2) If neither party gives written notice of an impasse
 11 and there are unresolved issues on January 31 of a
 12 year in which the agreement is due to expire, the
 13 board shall declare on January 31 that an impasse
 14 exists and February 1 shall be the date of impasse.

the date of impasse; and

(d) If an impasse exists between a public employer and the exclusive bargaining representative of bargaining unit (1), nonsupervisory employees in blue collar positions; bargaining unit (5), teachers and other personnel of the department of education; or bargaining unit (7), faculty of the University of Hawaii and the community college system, the board shall assist in the resolution of the impasse as follows:

1	(1)	Voluntary mediation. During the first twenty days of
2		the date of impasse, either party may request the
3		board to assist in a voluntary resolution of the
4		impasse by appointing a mediator or mediators,
5		representative of the public from a list of qualified
6		persons maintained by the board;
7	(2)	Mediation. If the impasse continues more than twenty
8		days, the board shall appoint a mediator or mediators
9		representative of the public from a list of qualified
10		persons maintained by the board, to assist the parties
11	`	in a voluntary resolution of the impasse. The board
12		may compel the parties to attend mediation, reasonable
13		in time and frequency, until the fiftieth day of
14		impasse. Thereafter, mediation shall be elective with
15		the parties, subject to the approval of the board;
16	(3)	Report of the board. The board shall promptly report
17		to the appropriate legislative body or bodies the
18		following circumstances as each occurs:
19		(A) The date of a tentative agreement and whether the
20		terms thereof are confidential between the
21		parties;

1		(B)	The ratification or failure of ratification of a
2			tentative agreement;
3		(C)	The signing of a tentative agreement;
4		(D)	The terms of a tentative agreement; or
5		(E)	On or about the fiftieth day of impasse, the
6			failure of mediation.
7		The	parties shall provide the board with the requisite
8		info	rmation; and
9	(4)	Afte	r the fiftieth day of impasse, the parties may
10		reso	rt to such other remedies that are not prohibited
11		by a	ny agreement pending between them, other
12		prov	isions of this chapter, or any other law.
13	(e)	If a	n impasse exists between a public employer and the
14	exclusive	repr	esentative of bargaining unit (2), supervisory
15	employees	in b	lue collar positions; bargaining unit (3),
16	nonsuperv	isory	employees in white collar positions; bargaining
17	unit (4),	supe	rvisory employees in white collar positions;
18	bargaining	g uni	t (6), educational officers and other personnel of
19	the depart	ment	of education under the same salary schedule;
20	bargaining	g uni	t (8), personnel of the University of Hawaii and
21	the commun	nity	college system, other than faculty; bargaining
22	unit (9),	regi	stered professional nurses; bargaining unit (10),
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1	insti	tutional,	neartn,	and co	rrection	onal w	orkers;	pargaining	unit
	-								
2	(11),	firefight	ters; ba	rgainin	g unit	(12),	police	officers;	or

3 bargaining unit (13), professional and scientific employees, the

4 board shall assist in the resolution of the impasse as follows:

- (1) Mediation. During the first twenty days after the date of impasse, the board shall immediately appoint a mediator, representative of the public from a list of qualified persons maintained by the board, to assist the parties in a voluntary resolution of the impasse.
- after the date of impasse, the board shall immediately notify the <u>affected</u> employer and the exclusive representative that the impasse shall be submitted to a three-member arbitration panel who shall follow the arbitration procedure provided herein.
 - (A) Arbitration panel. Two members of the arbitration panel shall be selected by the parties; one shall be selected by the employer and one shall be selected by the exclusive representative. The neutral third member of the arbitration panel, who shall chair the arbitration panel, shall be selected by mutual

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1		agreement of the parties. In the event that the
2		parties fail to select the neutral third member
3		of the arbitration panel within thirty days from
4		the date of impasse, the board shall request the
5		American Arbitration Association, or its
6		successor in function, to furnish a list of five
7		qualified arbitrators from which the neutral
8		arbitrator shall be selected. Within five days
9		after receipt of such list, the parties shall
10		alternately strike names from the list until a
11		single name is left, who shall be immediately
12		appointed by the board as the neutral arbitrator
13		and chairperson of the arbitration panel.
14	(B)	Final positions. Upon the selection and

Final positions. Upon the selection and appointment of the arbitration panel, each party shall submit to the panel, in writing, with copy to the other party, a final position which shall include all provisions in any existing collective bargaining agreement not being modified, all provisions already agreed to in negotiations, and all further provisions which each party is proposing for inclusion in the final agreement.

1	(C)	Arbitration hearing. Within one hundred twenty
2		days of its appointment, the arbitration panel
3		shall commence a hearing at which time the
4		parties may submit either in writing or through
5		oral testimony, all information or data
6		supporting their respective final positions. The
7		arbitrator, or the chairperson of the arbitration
8		panel together with the other two members, are
9		encouraged to assist the parties in a voluntary
10		resolution of the impasse through mediation, to
11		the extent practicable throughout the entire
12		arbitration period until the date the panel is
13		required to issue its arbitration decision.
14	(D)	Arbitration decision. Within thirty days after
15		the conclusion of the hearing, a majority of the
16		arbitration panel shall reach a decision pursuant
17		to subsection (f) on all provisions that each
18		party proposed in its respective final position
19		for inclusion in the final agreement and transmit
20		a preliminary draft of its decision to the

parties. The parties shall review the

preliminary draft for completeness, technical

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1		correctness, and clarity and may mutually submit
2		to the panel any desired changes or adjustments
3		that shall be incorporated in the final draft of
4		its decision. Within fifteen days after the
5		transmittal of the preliminary draft, a majority
6		of the arbitration panel shall issue the
7		arbitration decision.
8	(f)	An arbitration panel in reaching its decision shall
9	give weig	ht to the following factors and shall include in its
10	written r	eport or decision an explanation of how the factors
11	were take	n into account:
12	(1)	The lawful authority of [the] an employer, including
13		the ability of the employer to use special funds only
14		for authorized purposes or under specific
15		circumstances because of limitations imposed by
16		federal or state laws or county ordinances, as the
17		case may be;
18	(2)	Stipulations of the parties;
19	(3)	The interests and welfare of the public;
20	(4)	The financial ability of [the] an employer to meet
21		these costs; provided that [the] an employer's ability
22		to fund cost items shall not be predicated on the

1		premise that the employer may increase or impose new
2		taxes, fees, or charges, or develop other sources of
3		revenues;
4	(5)	The present and future general economic condition of
5		the [counties and] respective county for arbitrations
6		involving a county or the State[+] for arbitrations
7		involving the State, the judiciary, the Hawaii health
8		systems corporation, the department of education or
9		the University of Hawaii;
10	(6)	Comparison of wages, hours, and conditions of
11		employment of the employees involved in the
12		arbitration proceeding with the wages, hours, and
13		conditions of employment of other persons performing
14		similar services, and of other state and county
15		employees in Hawaii;
16	(7)	The average consumer prices for goods or services,
17		commonly known as the cost of living;
18	(8)	The overall compensation presently received by the
19		employees, including direct wage compensation,
20		vacation, holidays and excused time, insurance and
21		pensions, medical and hospitalization benefits, the

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1	continuity	and	stability	of	employment,	and	all	other
2	benefits re	ecei	ved;					

- (9) Changes in any of the foregoing circumstances during the pendency of the arbitration proceedings; and
- 5 (10) Such other factors, not confined to the foregoing,
 6 which are normally or traditionally taken into
 7 consideration in the determination of wages, hours,
 8 and conditions of employment through voluntary
 9 collective bargaining, mediation, arbitration, or
 10 otherwise between the parties, in the public service
 11 or in private employment.
- The decision of the arbitration panel shall be final 12 13 and binding upon the parties on all provisions submitted to the arbitration panel. If the parties have reached agreement with 14 respect to the amounts of contributions by [the State and 15 counties] a public employer to the Hawaii employer-union health 16 17 benefits trust fund by the tenth working day after the arbitration panel issues its decision, the final and binding 18 agreement of the parties on all provisions shall consist of the 19 panel's decision and the amounts of contributions agreed to by 20 the parties. If the parties have not reached agreement with 21 22 respect to the amounts of contributions by [the State and



- 1 counties] a public employer to the Hawaii employer-union health
- 2 benefits trust fund by the close of business on the tenth
- 3 working day after the arbitration panel issues its decision, the
- 4 parties shall have five days to submit their respective
- 5 recommendations for such contributions to the [legislature,]
- 6 respective legislative body if it is in session, and if [the
- 7 legislature] it is not in session, the parties shall submit
- 8 their respective recommendations for such contributions to the
- 9 [legislature] respective legislative body during [the] its next
- 10 session [of the legislature]. In such event, the final and
- 11 binding agreement of the parties on all provisions shall consist
- 12 of the panel's decision and [the] amounts of contributions
- 13 established by the [legislature] respective legislative body by
- 14 enactment, after the [legislature] respective legislative body
- 15 has considered the recommendations for such contributions by the
- 16 parties. It is strictly understood that no member of a
- 17 bargaining unit subject to this subsection shall be allowed to
- 18 participate in a strike on the issue of the amounts of
- 19 contributions by [the State and counties] a public employer to
- 20 the Hawaii employer-union health benefits trust fund. The
- 21 parties shall take whatever action is necessary to carry out and
- 22 effectuate the final and binding agreement. The parties may, at



- 1 any time and by mutual agreement, amend or modify the panel's
- 2 decision.
- 3 Agreements reached pursuant to the decision of an
- 4 arbitration panel and the amounts of contributions by [the State
- 5 and counties] a public employer to the Hawaii employer-union
- 6 health benefits trust fund, as provided herein, shall not be
- 7 subject to ratification by the employees concerned. All items
- 8 requiring any moneys for implementation shall be subject to
- 9 appropriations by the [appropriate] respective legislative
- 10 [bodies] body and [the] a public employer shall submit all such
- 11 items within ten days after the date on which the agreement is
- 12 entered into as provided herein, to the [appropriate] respective
- 13 legislative [bodies.] body.
- 14 (h) Any time frame provided in an impasse procedure,
- 15 whether an alternate procedure or the procedures in this
- 16 section, may be modified by mutual agreement of the parties. In
- 17 the absence of a mutual agreement to modify time frames, any
- 18 delay, failure, or refusal by either party to participate in the
- 19 impasse procedure shall not be permitted to halt or otherwise
- 20 delay the process, unless the board so orders due to an
- 21 unforeseeable emergency. The process shall commence or continue
- 22 as though all parties were participating.



- 1 (i) Nothing in this section shall be construed to prohibit
- 2 the parties from reaching a voluntary settlement on the
- 3 unresolved issues at any time prior to the issuance of an
- 4 arbitration decision.
- 5 (j) The costs and expenses for mediation provided under
- 6 subsection (d) or (e) shall be borne by the board. The costs
- 7 and expenses for any other services performed by neutrals
- 8 pursuant to mutual agreement of the parties and the costs for a
- 9 neutral arbitrator shall be borne equally by the parties. All
- 10 other costs incurred by either party in complying with this
- 11 section, including the costs of its selected member on the
- 12 arbitration panel, shall be borne by the party incurring them."
- 13 SECTION 9. Section 89-12, Hawaii Revised Statutes, is
- 14 amended to read as follows:
- 15 "§89-12 Strikes, rights and prohibitions. (a) It shall
- 16 be unlawful for any employee to participate in a strike if the
- 17 employee:
- 18 (1) Is not included in the appropriate bargaining unit
- involved in an impasse; [or]
- 20 (2) Is not employed by the employer jurisdiction involved
- in the impasse; or



1	[(2)]	(3) Is included in the appropriate bargaining unit
2		involved in an impasse that has been referred to
3		arbitration for a decision.
4	(b)	It shall be lawful for an employee, who is not
5	prohibite	d from striking under subsection (a) and who is in the
6	appropria	te bargaining unit in the employer jurisdiction
7	involved	in an impasse, to participate in a strike under the
8	following	conditions:
9	(1)	The requirements of section 89-11 relating to the
10		resolution of disputes have been complied with in good
11		faith;
12	(2)	The proceedings for the prevention of any prohibited
13		practices have been exhausted;
14	(3)	The collective bargaining agreement and any extension
15		of the agreement has expired; and
16	(4)	The exclusive representative has given a ten-day
17		notice of intent to strike, together with a statement
18		of its position on all remaining issues in dispute, to
19	•	the <u>respective</u> employer and the board.
20	With	in three days of receipt of the notice of intent to
21	strike, t	he <u>respective</u> employer shall submit its position on the
22	remaining	issues in dispute that are included in the statement



- 1 transmitted by the exclusive representative with its notice of
- 2 intent to strike. The board shall immediately release the
- 3 information on the positions of the parties to the public.
- 4 (c) If any employee organization or any employee is
- 5 violating or failing to comply with the requirements of this
- 6 section, or if there is reasonable cause to believe that an
- 7 employee organization or an employee will violate or fail to
- 8 comply with such requirements, the public employer affected
- 9 shall, forthwith, institute appropriate proceedings in the
- 10 circuit in which the violation occurs to enjoin the performance
- 11 of any acts or practices forbidden by this section, or to
- 12 require the employee organization or employees to comply with
- 13 the requirements of this section. Jurisdiction to hear and
- 14 dispose of all actions under this section is conferred upon each
- 15 circuit court, and each court may issue in compliance with
- 16 chapter 380, such orders and decrees, by way of injunction,
- 17 mandatory injunction, or otherwise, as may be appropriate to
- 18 enforce this section. The right to a jury trial shall not apply
- 19 to any proceeding brought under this section."
- 20 SECTION 10. Section 89-13, Hawaii Revised Statutes, is
- 21 amended by amending subsection (b) to read as follows:

1	(d) "	It shall be a prohibited practice for a public
2	employee	or for an employee organization or its designated agent
3	wilfully	to:
4	(1)	Interfere, restrain, or coerce any employee in the
5		exercise of any right guaranteed under this chapter;
6	(2)	Refuse to bargain collectively in good faith with
7		[$\frac{1}{2}$ by public employer, if it is an exclusive
8		representative, as required in section 89-9;
9	(3)	Refuse to participate in good faith in the mediation
10		and arbitration procedures set forth in section 89-11
11	(4)	Refuse or fail to comply with any provision of this
12		chapter; or
13	(5)	Violate the terms of a collective bargaining
14		agreement."
15	SECT	ION 11. Section 89-17, Hawaii Revised Statutes, is
16	amended t	o read as follows:
17	"§89	-17 List of employee organizations and exclusive
18	represent	atives. The board shall maintain a list of employee
19	organizat	ions. To be recognized as such and to be included in
20	the list,	an organization shall file with the board a statement
21	of its na	me, the name and address of its secretary or other
22	officer t	o whom notices may be sent, the date of its



- 1 organization, and its affiliations, if any, with other
- 2 organizations. No other qualifications for inclusion shall be
- 3 required, but every employee organization shall notify the board
- 4 promptly of any change of name or of the name and address of its
- 5 secretary or other officer to whom notices may be sent, or of
- 6 its affiliations.
- 7 The board shall indicate on the list which employee
- 8 organizations are exclusive representatives of appropriate
- 9 bargaining units, the effective dates of their certification,
- 10 and the effective date and expiration date of any agreement
- 11 reached between [the] a public employer and the exclusive
- 12 representative. Copies of the list shall be made available to
- interested parties upon request."
- 14 SECTION 12. Statutory material to be repealed is bracketed
- 15 and stricken. New statutory material is underscored.
- 16 SECTION 13. This Act shall take effect on July 1, 2013.

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INTRODUCED BY:

BY REQUEST

JAN 1 3 2012

Report Title:

Collective Bargaining; Public Sector Unions; City & County of Honolulu Package

Description:

Allows the State and the counties to bargain separately and independently with public sector unions.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.