

## GOV. MSG. NO. 1440

### EXECUTIVE CHAMBERS HONOLULU

NEIL ABERCROMBIE GOVERNOR

July 10, 2012

The Honorable Shan Tsutsui, President and Members of the Senate Twenty-Sixth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813 The Honorable Calvin Say, Speaker and Members of the House Twenty-Sixth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Tsutsui, Speaker Say and Members of the Legislature:

This is to inform you that on July 10, 2012, the following bill was signed into law:

SB2742 SD1 HD2 CD1

RELATING TO THE HAWAII COMMUNITY DEVELOPMENT AUTHORITY.

Act 323 (12)

NEIL ABERCROMBIE

Governor, State of Hawaii

Approved by the Governor Jul. 10 2012

On \_\_\_\_

THE SENATE TWENTY-SIXTH LEGISLATURE, 2012 STATE OF HAWAII ACT 323

S.B. NO. S.D. 1 H.D. 2 C.D. 1

## A BILL FOR AN ACT

RELATING TO THE HAWAII COMMUNITY DEVELOPMENT AUTHORITY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I		
2	SECTION 1. The legislature finds that quorum of the Hawaii		
3	community development authority is difficult to achieve. Due to		
4	the size and restrictions of the membership, often times		
5	decisions are unable to be made in a timely manner. In order t		
6	allow for the benefit of representation of all stakeholders, the		
7	composition of the membership of the authority should be		
8	amended.		
9	The purpose of this part is to change the composition of		
10	the Hawaii community development authority board to nine voting		
11	members for each community development district and allow for		
12	certain members to designate a voting representative if they are		
13	unable to attend a meeting.		
14	SECTION 2. Section 206E-3, Hawaii Revised Statutes, is		
15	amended by amending subsection (b) to read as follows:		
16	"(b) The authority shall consist of [thirteen] <u>nine</u> voting		
17	members[+] for each community development district established		
18	in this chapter. The director of finance, the director of		
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1	business, economic development, and tourism, the comptroller,
2	and the director of transportation, or their respective
3	designated representatives, shall serve as ex officio, voting
4	members[. One member shall be appointed by the governor from a
5	list of not less than three prospective appointees submitted by
6	the president of the senate, and one member shall be appointed
7	by the governor from a list of not less than three prospective
8	appointees submitted by the speaker of the house of
9	representatives. Seven members shall be appointed by the
10	governor for staggered terms pursuant to section 26-34; provided
11	that four members shall be appointed at large and, initially,
12	three] of the authority; provided that, in addition:
13	(1) A cultural expert shall be appointed by the governor
14	pursuant to section 26-34 as a voting member;
15	(2) One member shall be appointed by the governor pursuant
16	to section 26-34 as a voting member; provided further
17	that this paragraph shall not apply to the Kalaeloa
18	community development district; and
19	(3) The chairperson of the Hawaiian homes commission or
20	the chairperson's designee, shall serve as an ex
21	officio, voting member for the Kalaeloa community
22	development district only, shall be considered in

1	determining quorum and majority only on issues
2	relating to the Kalaeloa community development
3	district, and shall vote only on issues relating to
4	the Kalaeloa community development district.
5	Three additional members, hereinafter referred to as county
6	members, shall be selected by the governor from a list of ten
7	prospective appointees recommended by the local governing body
8	of the county in which [the initial] each designated district is
9	situated; [and] provided [further] that when vacancies occur in
10	any of the three positions for which the members were selected
11	from a list of county recommendations, the governor shall fill
12	such vacancies on the basis of one from a list of four
13	recommendations, two from a list of seven recommendations, or
14	three from a list of ten recommendations. The list of
15	recommendations shall be made by the local governing body of the
16	county. Of the [nine] three members appointed [either by the
17	governor from the lists provided by the president of the senate
18	and speaker of the house, at large by the governor, as a
19	cultural expert or as county members recommended by the local
20	governing body of the county in which [the initial] each
21	designated district is situated, [at-least] two members shall
22	represent small businesses and shall be designated as the small
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- 1 business representatives on the board whose purpose, among other
- 2 things, is to vote on matters before the board that affect small
- 3 businesses. The small business representatives shall be owners
- 4 or active managers of a small business with its principal place
- 5 of operation located within the physical boundaries of [the
- 6 initial each designated district. Notwithstanding section 84-
- 7 14(a), the small business representatives [shall not be
- 8 prohibited from voting may vote on any matter concerning any
- 9 district under the board's jurisdiction[+] other than matters
- 10 concerning the Heeia community development district; provided
- 11 that the matter is not limited to solely benefiting the specific
- 12 interest of that member and the matter concerns broader
- 13 interests within the district. One of the county members shall
- 14 be a resident of the designated district; provided that for
- 15 purposes of this section, the county member who is a resident of
- 16 the Kalaeloa community development district shall be a resident
- 17 of the Ewa zone (zone 9, sections 1 through 2), or the Waianae
- 18 zone (zone 8, sections 1 through 9) of the first tax map key
- 19 division. The county members shall be considered in determining
- 20 quorum and majority only on issues not relating to the Heeia
- 21 community development district and may only vote on issues not
- 22 related to the Heeia community development district.

1	Three additional voting members shall be appointed to the
2	authority by the governor pursuant to section 26-34 to represent
3	the Heeia community development district. These three members
4	shall be considered in determining quorum and majority only on
5	issues relating to the Heeia community development district and
6	may vote only on issues related to the Heeia community
7	development district. The three members shall be residents of
8	the Heeia community development district or the Koolaupoko
9	district which consists of sections 1 through 9 of zone 4 of the
10	first tax map key division.
11	If an additional district is designated by the legislature,
12	[the total membership of the authority shall be increased] the
13	governor shall appoint three county members as prescribed above
14	[by the appointment of three additional members, except as
15	provided for in section 206E-191. for each additional
16	designated district.
17	Notwithstanding section 92-15, a majority of all members
18	shall constitute a quorum to do business, and the concurrence of
19	a majority of all members shall be necessary to make any action
20	of the authority valid; except [that, on any matter relating
21	solely to a specific community development district, the members
22	representing districts other than that specific community
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- 1 development district shall neither vote, nor shall they be
- 2 counted to constitute a quorum, and concurrence shall be
- 3 required of a majority of that portion of the authority made up
- 4 of all ex officio voting members, members at large, and county
- 5 and district members representing the district for which action
- 6 is being proposed for such action to be valid.] as provided in
- 7 this subsection. All members shall continue in office until
- 8 their respective successors have been appointed and qualified.
- 9 Except as herein provided, no member appointed under this
- 10 subsection shall be an officer or employee of the State or its
- 11 political subdivisions.
- For [4] purposes[4] of this section, "small business" means
- 13 a business which is independently owned and which is not
- 14 dominant in its field of operation."
- 15 SECTION 3. Section 206E-191, Hawaii Revised Statutes, is
- 16 amended to read as follows:
- 17 "[+] \$206E-191[+] Barbers Point Naval Air Station
- 18 redevelopment; power to redevelop established. (a) The Hawaii
- 19 community development authority shall be the designated agency
- 20 of the State to implement this part.
- (b) The authority shall act as the local redevelopment
- 22 authority to facilitate the redevelopment of Barbers Point Naval

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1	Air Stati	on in accordance with the Barbers Point Naval Air
2	Station c	ommunity reuse plan. In addition to any other duties
3	that the	authority may have pursuant to this chapter, the
4	authority	's duties shall include but not be limited to:
5	(1)	Coordinating with the Navy and other entities during
6		the conveyance of properties and conducting
7		remediation activities for the Barbers Point Naval Air
8		Station community reuse plan;
9	(2)	Assisting landholders designated by the plan to market
10		their properties and process conveyance requests;
11	(3)	Working with the Navy and others to ensure that
12		infrastructure support is provided to the existing
13		developed area, referred to as the "downtown area",
14		and other federally retained areas;
15	(4)	Developing the infrastructure necessary to support the
16		implementation of the Barbers Point Naval Air Station
17	•	community reuse plan; and
18	(5)	Providing, to the extent feasible, maximum opportunity
19		for the reuse of surplus property by private
20		enterprise or state and county government.
21	[ <del>-(c)-</del>	Five additional voting members shall, except as
22	otherwise	provided in this subsection, be appointed to the

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authority by the governor to represent the Kalaeloa community 1 2 development district. These members shall be considered in 3 determining quorum and majority only on issues relating to the 4 Kalaeloa community development district, and may vote only on 5 issues relating to the Kalaeloa community development district. 6 These members shall consist of: 7 (1) The chairperson of the Hawaiian homes commission; 8  $\frac{(2)}{(2)}$ The director of the city and county of Honolulu 9 department of planning and permitting; (3) Two members representing the surrounding community for 10 11 a term pursuant to section 26-34, one of which shall 12 be selected by the mayor of the city and county of 13 Honolulu; and 14 (4) One member who is a Hawaiian cultural specialist.] " SECTION 4. Section 206E-202, Hawaii Revised Statutes, is 15 16 amended to read as follows: 17 "[{]\$206E-202[}] District established; boundaries. (a) 18 The Heeia community development district is hereby established. 19 The district shall include that area within the boundaries described as follows: the southern boundary begins at the 20 21 southern property line of tax map key number (1) 4-6-16:001 and 22 runs west to Kahekili highway and east to Kamehameha highway.

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- 1 The northern boundary begins at the northern property line of
- 2 tax map key number (1) 4-6-16:001 and runs west to Kahekili
- 3 highway and east to Kamehameha highway. The tax map key numbers
- 4 are (1) 4-6-16:001 and (1) 4-6-16:002 (owned by the authority),
- 5 and (1) 4-6-16:004, :011, :012, and :017 (owned by various
- 6 owners of kuleana parcels).
- 7 (b) The authority shall serve as the local redevelopment
- 8 authority of the district to facilitate culturally appropriate
- 9 agriculture, education, and natural-resource restoration and
- 10 management of the Heeia wetlands, in alignment with the Honolulu
- 11 board of water supply's most current "Koolau Poko Watershed
- 12 Management Plan" and the city and county of Honolulu's most
- 13 current "Koolaupoko Sustainable Communities Plan". In addition
- 14 to any other of its duties under this chapter, the authority
- 15 shall:
- 16 (1) Consult with the following persons and entities:
- 17 (A) Recorded landowners in the district;
- 18 (B) Recorded landowners in section 6 of zone 4 of the
- 19 first tax map key division;
- 20 (C) Koolaupoko Hawaiian Civic Club;
- 21 (D) Kailua neighborhood board;
- 22 (E) Kahaluu neighborhood board; and

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1		(F) Kaneohe neighborhood board,
2		to implement activities related to and supportive of
3		cultural practices, agriculture, education, and
4		natural-resource restoration and management;
5	(2)	Assist land users to manage their properties and
6		implement activities related to and supportive of
7		cultural practices, agriculture, education, and
8		natural-resource restoration and management;
9	(3)	Work with federal, state, county, and other agencies
10		to ensure that infrastructural support is provided for
11		the district;
12	(4)	Develop the infrastructure necessary to support the
13	4	implementation of the Heeia community development
14		district master plan; and
15	(5)	Provide, to the extent feasible, maximum opportunity
16		for the restoration and implementation of sustainable,
17		culturally appropriate, biologically responsible, or
18		agriculturally beneficial enterprises.
19	[ <del>-(c)</del>	Three additional voting members shall, except as
20	otherwise	provided in this subsection, be appointed to the
21	authority	by the governor pursuant to section 26-34 to represent
22	the distr	ict. These three members shall be considered in
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- 1 determining quorum and majority only on issues relating to the
- 2 district and may vote only on issues related to the district.
- 3 The three members shall be residents of the district or the
- 4 Koolaupoko district which consists of sections 1 through 9 of
- 5 zone 4 of the first tax map key division.] "
- 6 SECTION 5. To ensure that the authority for each community
- 7 development district established under chapter 206E, Hawaii
- 8 Revised Statutes, will have the requisite number of members to
- 9 achieve quorum to convene a meeting and conduct business, the
- 10 three county members serving on the Hawaii community development
- 11 authority on the day before the effective date of this Act shall
- 12 serve as the initial county members for each designated district
- 13 notwithstanding any failure to qualify as a small business
- 14 representative or resident of the district, as applicable, and
- 15 shall continue to serve as members for each designated district
- 16 until their respective terms expire or their respective
- 17 successors are appointed, whichever occurs sooner.
- 18 PART II
- 19 SECTION 6. Pursuant to chapter 206E, Hawaii Revised
- 20 Statutes, the Hawaii community development authority is tasked
- 21 with the redevelopment responsibilities for legislatively
- 22 created community development districts. The legislature has

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- 1 designated three community development districts: Kakaako,
- 2 Kalaeloa, and Heeia.
- 3 Currently, section 206E-14, Hawaii Revised Statutes, allows
- 4 the authority to sell or lease for a term not exceeding sixty-
- 5 five years, all or any portion of its real or personal property
- 6 constituting a redevelopment project if the authority finds that
- 7 the sale or lease is in conformity with the community
- 8 development plan. As defined in section 206E-2, Hawaii Revised
- 9 Statutes, a redevelopment project may only be incidental in its
- 10 commercial nature. The legislature finds that this limitation
- 11 adversely impacts the authority's ability to attract long-term
- 12 investors and tenants who seek to develop or redevelop primarily
- 13 commercial projects within the Kakaako community development
- 14 district. This conflicts with the authority's commitment to
- 15 implement longer lasting change in the Kakaako community
- 16 development district.
- 17 In addition, although section 206E-14, Hawaii Revised
- 18 Statutes, provides that a sale may be made without recourse to
- 19 public auction, the section is silent as to whether a lease may
- 20 be made without recourse to public notice for sealed bids.
- 21 The purpose of this part is to provide greater flexibility
- 22 to the authority in implementing its master plan for the Kakaako

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1	community	development district by allowing the authority to	
2	lease:		
3	(1)	For a term not exceeding sixty-five years, property	
4		constituting a project (as opposed to selling the	
5		project, or leasing or selling a redevelopment	
6		project); and	
7	(2)	A project without recourse to public notice for sealed	
8		bids;	
9.	in the	he Kakaako community development district.	
10	The :	legislature further finds, that safeguards remain in	
11	place because all long-term leases require prior approval by the		
12	authority at a publicly noticed meeting and after opportunity		
13	for public comment.		
14	SECT	ION 7. Chapter 206E, Hawaii Revised Statutes, is	
15	amended by adding a new section to part II to be appropriately		
16	designate	d and to read as follows:	
17	" <u>§</u> 20	6E- Lease of projects. (a) Notwithstanding any law	
18	to the con	ntrary, including 206E-14, except as prohibited by	
19	section 2	06E-31.5, the authority may, without recourse to public	
20	auction or public notice for sealed bids, lease for a term not		
21	exceeding sixty-five years all or any portion of the real or		
22	personal j	property constituting a project to any person, upon	
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- 1 such terms and conditions as may be approved by the authority,
- 2 if the authority finds that the lease is in conformity with the
- 3 community development plan.
- 4 (b) In the case of any sale of the leasehold interest in
- 5 the project, the terms of the sale shall provide for the
- 6 repurchase of the leasehold property by the authority at its
- 7 option, in the event that the purchaser, if other than a state
- 8 agency, desires to sell the property within ten years; provided
- 9 that this requirement may be waived by the authority if the
- 10 authority determines that a waiver will not be contrary to the
- 11 community development plan. The authority shall establish at
- 12 the time of original sale a formula setting forth a basis for a
- repurchase price based on market considerations including but 13
- not limited to interest rates, land values, construction costs, 14
- 15 and federal tax laws.
- 16 If the purchaser in a residential project is a state
- agency, the authority may include as a term of the sale a 17
- 18 provision for the repurchase of the property in conformance with
- 19 this section."
- 20 PART III
- Statutory material to be repealed is bracketed 21 SECTION 8.
- and stricken. New statutory material is underscored. 22

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1 SECTION 9. This Act shall take effect upon its approval.

APPROVED this

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day of

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, 2012

GOVERNOR OF THE STATE OF HAWAII