

## GOV. MSG. NO. 1404

## EXECUTIVE CHAMBERS HONOLULU

NEIL ABERCROMBIE GOVERNOR

July 09, 2012

The Honorable Shan Tsutsui, President and Members of the Senate Twenty-Sixth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813 The Honorable Calvin Say, Speaker and Members of the House Twenty-Sixth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Tsutsui, Speaker Say and Members of the Legislature:

This is to inform you that on July 09, 2012, the following bill was signed into law:

SB2402 SD1 HD1 CD1

RELATING TO LIGHT POLLUTION. **Act 287 (12)** 

NEIL ABERCROMBIE

Governor, State of Hawaii

THE SENATE
TWENTY-SIXTH LEGISLATURE, 2012
STATE OF HAWAII

ACT 287

S.B. NO.

S.D. 1 H.D. 1

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## A BILL FOR AN ACT

RELATING TO LIGHT POLLUTION.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the night sky is a
- 2 tremendously valuable natural and cultural resource for the
- 3 residents of Hawaii, and for visitors to Hawaii. The dark night
- 4 sky has tremendous scientific value for astronomy, and is
- 5 vitally important for wildlife in Hawaii including birds and
- 6 turtles. Mauna Kea, on the island of Hawaii, is the best
- 7 astronomical observatory site in the northern hemisphere, and
- 8 arguably the best site on Earth. Haleakala on the island of
- 9 Maui is also a world-class astronomical observatory site.
- 10 Unnecessary light pollution is threatening the dark night
- 11 sky over the Hawaiian Islands. This light pollution includes
- 12 sky glow, energy waste, glare, light trespass, visual confusion,
  - 13 and environmental harm. Light can travel enormous distances
  - 14 through the Earth's atmosphere, and therefore does not respect
  - 15 county boundaries. Light pollution spreads across the entire
  - 16 State and must be addressed using statewide legislation.
  - 17 Furthermore, endangered species that are affected by light at
  - 18 night live on many of the Hawaiian Islands.

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1	Many of the problems with light pollution that Hawaii faces
2	are caused by improperly shielded lights. Poorly shielded
3	lights direct energy straight into the atmosphere, where it is
4	wasted. This light produces sky glow, which limits residents'
5	ability to see stars. For example, in Honolulu only about the
6	brightest twenty stars are visible, whereas about two thousand
7	stars can be seen from a dark location. Poorly shielded lights
8	also cause glare, which diminishes a person's ability to see at
9	night. Poorly shielded lights also enter locations where the
10	light is unwanted (light trespass), including bedrooms, making
11	it difficult for residents to sleep. Excessive light in the
12	sleeping environment has recently been linked to an increased
13	incidence of breast cancer. Improperly shielded lights on the
14	island of Kauai have led to many bird deaths, particularly of
15	the endangered Newell's shearwater.
16	Act 161, Session Laws of Hawaii 2009, formed a temporary
17	advisory committee to assist the department of business,
18	economic development, and tourism to develop a statewide
19	starlight reserve strategy to preserve the quality of the night
20	sky and its associated cultural, scientific, astronomical,
21	natural, and landscape-related values. The temporary advisory
22	committee recommended the enactment of certain measures in the

- 1 2012 regular session to conserve energy and promote responsible
- 2 use of light.
- 3 The purpose of this Act (hereinafter to also be known as
- 4 the Hawaii Night Sky Protection Act) is to implement the
- 5 recommended legislation of the temporary advisory committee
- 6 established pursuant to Act 161. It is not the intent of this
- 7 Act to require the realignment or relocation of any existing
- 8 light poles.
- 9 SECTION 2. Chapter 201, Hawaii Revised Statutes, is
- 10 amended by adding a new section to be appropriately designated
- 11 and to read as follows:
- 12 "§201- Night sky protection strategy. (a) Beginning
- 13 July 1, 2014, all state agencies shall comply with shielded
- 14 lighting fixture requirements under this section, whereby,
- 15 except as specified otherwise in subsections (c) through (f),
- 16 every new outdoor lamp light fixture emitting more than three
- 17 thousand lumens shall be required to be fully shielded and to
- 18 have a correlated color temperature of four thousand Kelvin or
- 19 less; provided that the impact of artificial light on shoreline
- 20 and ocean waters shall be subject to compliance with section
- 21 205A-71. A lighting fixture is considered to be fully shielded
- 22 when the lighting fixture is shielded in such a manner that all

1	light ray	s emitted by the fixture, either directly from the
2	lamp, or	indirectly from the fixture, are projected below a
3	horizonta	l plane running through the lowest point of the
4	fixture.	
5	(b)	No new mercury vapor lamps shall be sold or installed
6	after Jul	y 1, 2014.
7	<u>(c)</u>	As applicable, retrofit work or replacement of
8	existing	lighting fixtures shall:
9	(1)	Limit the rated correlated color temperature of
10		emitted light (lamp, fixture, and filter if used) to
11		less than or equal to four thousand Kelvin, except in
12		the case of outdoor athletic facilities as described
13		in subsection (d);
14	(2)	Not be subject to the shielding requirement for lamp-
15		by-lamp replacement work; and
16	<u>(3)</u>	Require one hundred per cent fully shielded lighting
17		fixtures be installed if more than fifty per cent of
18		existing nonconforming lighting fixtures need to be
19		replaced.
20	<u>(d)</u>	For outdoor athletic facilities, fully shielded
21	lighting	fixtures with correlated color temperatures less than
22	or equal	to four thousand Kelvin are preferred, but not
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1	required.	Where fully shielded lighting fixtures are not used,
2	acceptabl	e luminaries shall include light fixtures that are:
3	(1)	Equipped with internal, external, or internal and
4		external glare control louvers and are installed so as
5		to limit direct up-light to less than five per cent of
6		the total lumens exiting from the installed fixtures
7		and minimize offsite light trespass; and
8	(2)	Installed and maintained with minimum aiming angles of
9		twenty-five degrees downward from the horizontal;
10		provided that the aiming angle shall be measured from
11	,	the axis of the luminaire maximum beam candlepower, as
12	•	certified by an independent testing agency.
13	(e)	Fully shielded replacement lighting fixtures for state
14	managed r	oadways and highways shall be installed on a case-by-
15	case basi	s, subject to the availability of capital improvement
16	project f	unding and compliance with applicable federal, state,
17	or county	design standards or guidelines. Where fully shielded
18	fixtures	are not used, acceptable luminaires shall be partially
19	shielded	lights that emit no more than five per cent of their
20	light abo	ve the horizontal plane, as certified by an independent
21	testing a	gency.

1	<u>(f)</u>	The use of existing nonconforming lighting fixtures
2	shall be	allowed, subject to compliance with subsection (c)(3),
3	for:	
4	(1)	Lighting fixtures that are extinguished between the
5		hours of 11:00 p.m. and sunrise by an automatic
6		shutoff device; or
7	(2)	Outdoor amphitheaters, ballparks, playfields, play
8		courts, or other similar recreational facilities,
9		whether public or private, that are used for
10		international, national, state, or county tournaments;
11		or as needed to conclude any recreational event,
12		sporting event, or other related clean up activity
13		that is in progress prior to 11:00 p.m. at the
14		amphitheater, ballpark, playfield, play court, or
15		similar recreational facility.
16	(g)	The following light sources shall be exempt from this
17	section:	
18	(1)	Lighting sources emitting three thousand lumens or
19		less, which is comparable to a lighting fixture with
20		an incandescent lamp rated at one hundred fifty watts
21		or less, and temporary ornamental holiday lights;

1	(2)	Emergency lighting used by military, national guard,
2		police, firefighters, correctional, medical, or
3		hazardous material mitigation personnel, or other
4		emergency responders for the duration of the
5		emergency;
6	(3)	Temporary outdoor lighting used for construction or
7		major renovation of buildings or for highway
8	*.	improvements or construction;
9	(4)	Temporary outdoor lighting used for film production
10		and other permitted activities such as carnivals and
11		concerts;
12	(5)	Temporary outdoor lighting used for agricultural
13		operations;
14	<u>(6)</u>	Navigational lights that are required for waterway,
15		open ocean, and aircraft safety;
16	(7)	Existing outdoor lighting fixtures that were legally
17		installed prior to July 1, 2014, subject to compliance
18		with subsection (c)(3);
19	(8)	Outdoor lighting fixtures that are necessary for
20		compliance with applicable federal, state, or county
21		design standards or guidelines that are related to
22		health and safety for the general public;

1	<u>(9)</u>	Upwards facing lighting fixtures used to illuminate
2		buildings, monuments, statues, memorial structures,
3		national or state flags, and other selected facilities
4		or features that were legally installed prior to
5		July 1, 2014, or that will result in the generation of
6		three thousand lumens or less, as certified by an
7		independent testing agency; and
8	(10)	Refurbishment, repair, or replacement-in-kind of
9		lighting fixtures that are character-defining features
10		of a historic property, as determined by the
11		department of land and natural resources historic
12		preservation division.
13	<u>(h)</u>	This section shall be considered to be supplemental to
14	any adopt	ed county lighting ordinances and shall not be
15	construed	to supersede or modify county lighting ordinances or
16	rules; pr	ovided that the county ordinance is not less
17	restricti	ve than this section; and provided further that this
18	section s	hall not apply to counties with populations of less
19	than one	hundred thousand persons."
20	SECT	ION 3. This Act does not affect rights and duties that
21	matured,	penalties that were incurred, and proceedings that were
22	begun bef	ore its effective date.
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- 1 SECTION 4. New statutory material is underscored.
- 2 SECTION 5. This Act shall take effect on July 1, 2012.

APPROVED this

**q** day of

JUL

, 2012

GOVERNOR OF THE STATE OF HAWAII