

GOV. MSG. NO. 1345

EXECUTIVE CHAMBERS HONOLULU

NEIL ABERCROMBIE GOVERNOR

July 06, 2012

The Honorable Shan Tsutsui, President and Members of the Senate Twenty-Sixth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813 The Honorable Calvin Say, Speaker and Members of the House Twenty-Sixth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Tsutsui, Speaker Say and Members of the Legislature:

This is to inform you that on July 06, 2012, the following bill was signed into law:

SB2236 HD2 CD1

RELATING TO INFORMATION TECHNOLOGY. **Act 242 (12)**

NEIL ABERCROMBIE

Governor, State of Hawaii

RECEIVED SENATE OFFICE OF THE PRESIDENT

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THE SENATE TWENTY-SIXTH LEGISLATURE, 2012 STATE OF HAWAII ACT 242

S.B. NO. 2236 H.D. 2 C.D. 1

A BILL FOR AN ACT

RELATING TO INFORMATION TECHNOLOGY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. Chapter 39A, part VI, Hawaii Revised Statutes,
3	is amended by amending its title to read as follows:
4	"Part VI. ASSISTING UTILITIES SERVING THE GENERAL PUBLIC
5	IN PROVIDING ELECTRIC ENERGY [OR], GAS, OR TELECOMMUNICATIONS"
6	SECTION 2. Section 39A-191, Hawaii Revised Statutes, is
7	amended as follows:
8	1. By adding four new definitions to read:
9	"Project" means any energy project or telecommunications
10	project.
11	"Telecommunications carrier" or "telecommunications common
12	carrier" has the meaning defined by section 269-1.
13	"Telecommunications project" means any facilities for each
14	single project or multiproject program for the provision of
15	telecommunications service of a project party that is a
16	telecommunications carrier or a telecommunications common
17	carrier.

- 1 "Telecommunications service" has the meaning defined by
- 2 section 269-1."
- 3 2. By amending the definitions of "project agreement" and
- 4 "project party" to read:
- 5 ""Project agreement" means any agreement entered into under
- 6 this part by the department with the project party for the
- 7 financing from the proceeds of special purpose revenue bonds of
- 8 a telecommunications project or an energy project, including
- 9 without limitation any loan agreement.
- 10 "Project party" means an electric or gas utility serving
- 11 the general public and [which] that is regulated by the public
- utilities commission under chapter 269[-], or a
- 13 telecommunications carrier or telecommunications common carrier,
- 14 whether or not subject to regulation by the public utilities
- 15 commission under chapter 269."
- 16 SECTION 3. Section 39A-192, Hawaii Revised Statutes, is
- 17 amended to read as follows:
- 18 "\$39A-192 Department powers as to [energy] projects. In
- 19 addition to powers that it may now have, the department shall
- 20 have all powers necessary or convenient to accomplish the
- 21 purposes of this part. The powers of the department include but
- 22 are not limited to the following:

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1	(1)	Notwithstanding and without compliance with section
2		103-7 and chapter 103D, but with the approval of the
3	,	governor, to:
4		(A) Enter into and carry out a project agreement, or
5		an amendment or supplement to an existing project
6		agreement, with a project party; and
7		(B) Enter into and carry out any agreement, whereby
8		the obligation of a project party under a project
9		agreement will be unconditionally guaranteed by a
10		person other than a project party;
11	(2)	To issue special purpose revenue bonds pursuant to and
12		in accordance with this part;
13	(3)	To lend the proceeds of the special purpose revenue
14		bonds issued for an [energy] project to the project
15		party for use and application by the project party for
16		the acquisition, purchase, construction,
17		reconstruction, improvement, betterment, or extension
18		of [an energy] <u>a</u> project;
19	(4)	As security for the payment of the principal of and
20		interest on the special purpose revenue bonds issued
21		for [an energy] a project, to:

1		(A)	Pledge, assign, hypothecate, or otherwise
2	•		encumber all or any part of the revenues and
3			receipts derived or to be derived by the
4			department under the project agreement for the
5			[energy] project for which the special purpose
6			revenue bonds are issued;
7		(B)	Pledge and assign the interest and rights of the
8			department under the project agreement or other
9			agreement with respect to the project or the
10			special purpose revenue bonds;
11		(C)	Pledge and assign any bond, debenture, note, or
12			other evidence of indebtedness received by the
13			department with respect to the [energy] project;
14			or
15		(D)	Any combination of the foregoing;
16	(5)	То е	xtend or renew any project agreement or any other
17		agre	ement related thereto; provided that any renewal
18	,	or e	xtension shall be subject to the approval of the
19		gove	rnor unless made in accordance with provisions for
20		the	extension or renewal contained in a project
21		agre	ement or related agreement theretofore approved by
22		the	governor; and

1	(6) 10 do any and all things necessary or convenient to
2	carry out its purposes and exercise the powers given
3	and granted in this part.
. 4	When the department finances $[an energy]$ a project by the
5	issuance of special purpose revenue bonds as contemplated by
6	this part, the State shall not exercise the power of eminent
7	domain to acquire $[an energy]$ \underline{a} project or any part thereof for
8	lease or transfer to a project party, nor shall the State
9	operate a project on behalf of a project party."
10	SECTION 4. Section 39A-193, Hawaii Revised Statutes, is
11	amended to read as follows:
12	"§39A-193 Compliance with state and local law. The
13	financing of any [energy] project under this part shall not
14	relieve any project party or other user of such [energy] project
15	from the laws, ordinances, [and] rules, and regulations of the
16	State and county or any departments or boards thereof with
17	respect to the construction, operation, and maintenance of
18	[energy] projects, compliance with master plans or zoning laws
19	or regulations, obtaining of building permits, compliance with
20	building and health codes and other laws, ordinances, or rules
21	and regulations of similar nature pertaining to the [energy]
22	project, and such laws shall be applicable to such party or such

1	other user to the same extent they would be if the costs of the
2	[energy] project were directly financed by the project party."
3	SECTION 5. Section 39A-194, Hawaii Revised Statutes, is
4	amended by amending subsection (b) to read as follows:
5	"(b) The department shall not enter into any project
6	agreement with respect to any [energy] project unless the
7	department shall determine that:
8	(1) The project party is a responsible party, whether by
9	reason of economic assets or experience in the type of
10	enterprise to be undertaken through the project, or
11	otherwise; or
12	(2) The obligations of the project party under the project
13	agreement will be unconditionally guaranteed by a
14	person who is a responsible party, whether by reason
15	of economic assets or experience in the type of
16	enterprise to be undertaken through the [energy]
17	project, or otherwise."
18	SECTION 6. Section 39A-195, Hawaii Revised Statutes, is
19	amended to read as follows:
20	"\$39A-195 Project agreement. No special purpose revenue
21	bonds shall be issued unless at the time of issuance the
22	department shall have already entered into a project agreement

1	with respe	ect t	o the [energy] project for the financing of which
2	the bonds	are	to be issued. Any project agreement entered into
3	by the dep	partm	ent shall contain provisions unconditionally
4	obligating	g the	project party:
5	(1)	то р	ay to the department during the period or term of
6		the	project agreement, exclusive of any renewal or
7		exte	nsion thereof and whether or not the [energy]
8		proj	ect is used or occupied by the project party, the
9		sum	or sums, at the time or times, and in the amount
10		or a	mounts that shall be sufficient:
11		(A)	To pay the principal and interest on all special
12			purpose revenue bonds issued to finance the
13			[energy] project as the bonds become due,
14			including any premium payable upon any required
15			redemption of the bonds;
16		(B)	To establish or maintain a reserve, if any, as
17			may be required by the instrument authorizing or
18	•		securing the special purpose revenue bonds;
19		(C)	To pay all fees and expenses (including the fees
20			and expenses of the paying agents and trustees)
21			assessed in connection with the special purpose

revenue bonds; and

22.

1	(b) to pay the rees, costs, and expenses (direct or
2	indirect) assessed by the department in
3	administering the bonds or in carrying out the
4	project agreement, as determined by the
5	department; and
6	(2) To operate, maintain, and repair the [energy] project
7	as long as it is used in the business of local
8	furnishing of electric energy or gas, or in the
9	business of providing telecommunications service, and
10	to pay all costs of the operation, maintenance, and
11	repair.
12	Moneys received by the department pursuant to paragraph (1)(D)
13	shall not be, nor be deemed to be, revenues of the [energy]
14	project and shall be paid into the general fund of the State."
15	SECTION 7. Section 39A-196, Hawaii Revised Statutes, is
16	amended to read as follows:
17	"§39A-196 Issuance of special purpose revenue bonds to
18	finance [energy] projects. In addition to the other powers
19	[which] that it may otherwise have, the department may issue
20	special purpose revenue bonds to finance, in whole or in part,
21	the costs of [an energy] a project. All bonds issued under this
22	part are special purpose revenue bonds and the provisions of
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- 1 part III of chapter 39 shall not apply thereto. All special 2 purpose revenue bonds issued pursuant to this part shall be 3 issued in the name of the department and not in the name of the 4 State. 5 The department, in determining the cost of any [energy] project, may also include the following: (1) Financing charges, fees, and expenses of any trustee 7 8 and paying agents for special purpose revenue bonds 9 issued to pay the cost of such [energy] project; 10 Interest on such bonds and the expenses of the State (2) 11 in connection with such bonds and the [energy] project 12 to be financed from the proceeds of such bonds accruing or incurred prior to and during the period of 13 construction and for not exceeding six months 14 thereafter: 15 16 (3) Amounts necessary to establish or increase reserves 17 for the special purpose revenue bonds; The cost of plans, specifications, studies, surveys, (4)18 19 and estimates of cost and of revenues; 20 Other expenses incidental to determining the (5) feasibility or practicability of the [energy] project; 21
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Administration expenses;

(6)

1	(7) Interest cost incurred by the project party with
2	respect to the [energy] project prior to the issuance
3	of the special purpose revenue bonds; and
4	(8) Such other costs, commissions, and expenses incidental
5	to the construction, acquisition, reconstruction,
6	renovation, rehabilitation, improvement, betterment,
7	operation, or extension of the [energy] project, the
8	financing thereof, placing of the [energy] project in
9	operation, and the issuance of the special purpose
10	revenue bonds, whether incurred prior to or after the
11	issuance of such bonds.
12	The legislature finds and determines that the exercise of
13	the powers vested in the department by this part constitutes
14	assistance to utilities serving the general public and that the
15	issuance of special purpose revenue bonds to finance facilities
16	of, or for, or to loan the proceeds of such bonds to assist,
17	project parties, is in the public interest."
18	SECTION 8. Section 39A-197, Hawaii Revised Statutes, is
19	amended by amending subsection (a) to read as follows:
20	"(a) Special purpose revenue bonds for each single project
21	or multiproject program for each type of utility serving the
22	general public shall be authorized by a separate act of the
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1 legislature, by an affirmative vote of two-thirds of the members 2 to which each house is entitled; provided that the legislature 3 shall find that the issuance of such bonds is in the public 4 interest; provided further that no authorization shall be made 5 for a period exceeding five years of its enactment. Any such 6 special purpose revenue bond authorization, or any portion of 7 such special purpose revenue bond authorization, [which] that 8 has not been issued at the close of the fiscal year for the 9 period for which the authorization is made, shall lapse. 10 Special purpose revenue bonds issued pursuant to this part may 11 be in one or more series for each [energy] project. The special 12 purpose revenue bonds of each issue shall be dated, shall bear 13 interest at such rate or rates, shall mature at such time or 14 times not exceeding thirty years from their date or dates, shall have such rank or priority and may be made redeemable before 15 16 maturity at the option of the department, at such price or 17 prices and under such terms and conditions, all as may be 18 determined by the department. The department shall determine 19 the form of the special purpose revenue bonds, including any 20 interest coupons to be attached thereto, and the manner of 21 execution of the special purpose revenue bonds, and shall fix

the denomination or denominations of the special purpose revenue

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- 1 bonds and the place or places of payment of principal and
- 2 interest, which may be at any bank or trust company within or
- 3 without the State. The special purpose revenue bonds may be
- 4 issued in coupon or in registered form, or both, as the
- 5 department may determine, and provisions may be made for the
- 6 registration of any coupon bonds as to principal alone and also
- 7 as to both principal and interest, and for the reconversion into
- 8 coupon bonds of any bonds registered as to both principal and
- 9 interest. The department may sell special purpose revenue bonds
- 10 in such manner, either at public or at private sale, and for
- 11 such price as it may determine."
- 12 SECTION 9. Section 39A-199, Hawaii Revised Statutes, is
- 13 amended to read as follows:
- 14 "\$39A-199 Powers with respect to and security for special
- 15 purpose revenue bonds. [In order to] To secure the payment of
- 16 any of the special purpose revenue bonds issued pursuant to this
- 17 part, and interest thereon, or in connection with such bonds,
- 18 the department shall have the power as to such bonds:
- 19 (1) To pledge all or any part of the revenues derived by
- the department from the project agreement to the
- 21 punctual payment of special purpose revenue bonds
- issued for the [energy] project financed from proceeds

	thereof, and interest thereon, and to covenant against
	thereafter pledging any such revenues or receipts to
	any other bonds or any other obligations of the
	department for any other purpose, except as otherwise
	stated in the law providing for the issuance of
	additional special purpose revenue bonds to be equally
	and ratably secured by a lien upon such revenues.
١ (To pleage and assign the interest and rights of the

- (2) To pledge and assign the interest and rights of the department under the project agreement and other agreements related thereto and the rights, duties, and obligations of the department thereunder, including the right to receive revenues thereunder.
- (3) To covenant as to the use and disposition of the proceeds from the sale of such bonds.
- (4) To covenant to set aside or pay over reserves and sinking funds for such bonds and as to the disposition thereof.
- (5) To covenant and prescribe as to what happenings or occurrences shall constitute "events of default" and the terms and conditions upon which any or all of such bonds shall become or may be declared due before

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. 1	maturity	and a	as to	the	terms	and co	nditions	upon	which
2	such dec	larati	ion a	nd it	s cons	sequenc	es may b	e waiv	ved.

- (6) To covenant as to the rights, liabilities, powers, and duties arising upon the breach by it of any covenant, conditions, or obligation.
- To designate a national or state bank or trust company (7) within or without the State, incorporated in the United States, to serve as trustee for the holders of the special purpose revenue bonds and to enter into a trust indenture or trust agreement or indenture of mortgage with such trustee. The trustee may be authorized by the department to receive and receipt for, hold, and administer the proceeds of the special purpose revenue bonds issued for the [energy] project and to apply the proceeds to the purposes for which such bonds are issued, or to receive and receipt for, hold, and administer the revenues derived by the department under the project agreement and to apply such revenues to the payment of the principal and interest on such bonds, or both, and any excess revenues to the payment of expenses incurred by the State in administering such bonds or in carrying out

the project agreement. In the event that such trustee
shall be appointed, any trust indenture or trust
agreement or indenture of mortgage entered into by the
department with the trustee may contain whatever
covenants and provisions as may be necessary or
convenient or desirable [in-order] to secure such
bonds. The department may pledge and assign to the
trustee the interest of the department under the
project agreement and other agreements related thereto
and the rights, duties, and obligations of the
department thereunder, including the right to receive
revenues thereunder. The department may appoint the
trustee to serve as fiscal agent for the payment of
the principal and interest, and for the purchase,
registration, transfer, exchange, and redemption of
the special purpose revenue bonds, and may authorize
and empower the trustee to perform such functions with
respect to such payment, purchase, registration,
transfer, exchange, and redemption, as the department
may deem necessary, advisable, or expedient, including
without limitation, the holding of the special purpose
revenue bonds and coupons [which] that have been paid

1		and the supervision of the destruction thereof in
2		accordance with law.
3	(8)	To execute all instruments necessary or convenient in
4		the exercise of the powers herein granted or in the
5		performance of its covenants and duties.
6	(9)	To make such covenants and do any and all acts and
7		things as may be necessary or convenient or desirable
8		in order to secure such bonds, notwithstanding that
9		such covenants, acts, or things may not be enumerated
10		herein; it being the purpose hereof to give the
11		department power to do all things in the issuance of
12		such bonds and for their security that may be
13		consistent with the Constitution of the State of
14		Hawaii."
15	SECT	ION 10. Section 39A-203, Hawaii Revised Statutes, is
16	amended t	o read as follows:
17	"§39	A-203 Use of revenues derived from project agreement.
18	The depar	tment shall have the right to appropriate, apply, or
19	expend th	e revenues derived from the project agreement for [an
20	energy] <u>a</u>	project for the following purposes:
21	(1)	To pay when due all special purpose revenue bonds and
22		interest thereon, for the payment of which the

1		revenues are or have been pledged, charged, or	
2		otherwise encumbered, including reserves therefor; and	
3	(2)	To the extent not paid by the project party to provide	
4		for all expenses of administration, operation, and	
5		maintenance of the [energy] project, including	
6		reserves therefor.	
7	Unless and until adequate provision has been made for the		
8	foregoing purposes, the department shall not transfer the		
9	revenues derived from the project agreement to the general fund		
10	of the State."		
11	SECTION 11. Section 39A-205, Hawaii Revised Statutes, is		
12	amended to	o read as follows:	
13	"§39	A-205 Exemption from taxation of department property.	
14	All reven	ues derived by the department from any [energy] project	
15	or under	the project agreement pertaining thereto shall be	
16	exempt from all state and county taxation. Any right, title,		
17	and interest of the department in any [energy] project shall		
18	also be exempt from all state and county taxation. Except as		
19	otherwise provided by law, the interest of the project party or		
20	user of such project in $[an energy]$ a project or under the		
21	project a	greement or related agreement shall not be exempt from	
22	taxation	to a greater extent than it would be if the costs of	

- 1 the [energy] project were directly financed by the project party
- 2 or other user."
- 3 SECTION 12. Section 39A-206, Hawaii Revised Statutes, is
- 4 amended to read as follows:
- 5 "§39A-206 Refunding special purpose revenue bonds. The
- 6 legislature, by act enacted by an affirmative vote of two-thirds
- 7 of the members to which each house is entitled, may authorize
- 8 the issuance of refunding special purpose revenue bonds for the
- 9 purpose of refunding any special purpose revenue bonds then
- 10 outstanding and issued under this part, whether or not such
- 11 outstanding special purpose revenue bonds have matured or are
- 12 then subject to redemption. The legislature may provide, by act
- 13 enacted by an affirmative vote of two-thirds of the members to
- 14 which each house is entitled, for the issuance of a single issue
- 15 of special purpose revenue bonds for the combined purposes of
- 16 [financing]:
- 17 (1) Financing the cost of [an energy] a project or
- improvement or expansion thereof $[\tau]$; and
- 19 (2) [refunding] Refunding special purpose revenue bonds
- 20 [which] that shall theretofore have been issued under
- 21 this part and shall then be outstanding, whether or

1	not such outstanding special purpose revenue bonds			
2	have matured or are then subject to redemption.			
3	Nothing in this section shall require or be deemed to require			
4	the department to elect to redeem or prepay special purpose			
5	revenue bonds being refunded, or to redeem or prepay special			
6	purpose revenue bonds being refunded [which] that were issued in			
7	the form customarily known as term bonds in accordance with any			
8	sinking fund installment schedule specified in any law			
9	authorizing the issuance thereof, or, in the event the			
10	department elects to redeem or prepay any such bonds, to redeem			
11	or prepay as of any particular date or dates. The issuance of			
12	such special purpose revenue bonds, the maturities and other			
13	details thereof, the rights and remedies of the holders thereof,			
14	and the rights, powers, privileges, duties, and obligations of			
15	the department with respect to the bonds, shall be governed by			
16	the foregoing provisions of this part insofar as the provisions			
17	may be applicable."			
18	SECTION 13. Section 39A-208, Hawaii Revised Statutes, is			
19	amended by amending subsection (b) to read as follows:			
20	"(b) For the purpose of public disclosure, the public			
21	utilities commission, in every rate proceeding involving a			
22	public utility that is regulated by the public utilities			

1	commission under chapter 269 and which has utilized special		
2	purpose r	evenue bonds, shall make estimates of [the (A)]:	
3	(1)	The probable amounts [which] that would have been	
4		incurred by the utility as capital costs if financing	
5		by means other than special purpose revenue bonds were	
6		utilized[, (B) the];	
7	(2)	The amount the utility pays for such bonds, including	
8		the principal and sinking fund requirements, the	
9		interest, and other expenses appropriately	
10		attributable to special purpose revenue bond	
11		financing[$_{ au}$] $\underline{:}$ and [$_{ ext{(C)}}$ the]	
12	(3)	The difference between $[-(A)]$ (1) and $[-(B)]$ (2), or	
13		the estimated savings realized by the consumers of the	
14		utility services."	
15		PART II	
16	SECT	TON 14. The legislature finds that the development of	
17	broadband	infrastructure to enable access to affordable ultra	
18	high-spee	high-speed internet is essential to build a vibrant and	
19	sustainable economy and workforce in Hawaii and improve the		
20	quality of life for residents. The legislature further finds		
21	that the utilization of abandoned water mains in conjunction		
22	with Act	151, Session Laws of Hawaii 2011, provides a unique	
		annous and ann de-	

- 1 opportunity to achieve the State's Hawaii broadband initiative
- 2 goals in a timely and cost effective manner. Underground cables
- 3 are protected from weather-related risks and accident damage,
- 4 and preserve Hawaii's uncluttered environment. The use of
- 5 abandoned water mains is a proven way to facilitate cost
- 6 efficient and rapid deployment of buried fiber optic
- 7 infrastructure, while minimizing the unavoidable traffic impacts
- 8 that plague traditional underground construction methods,
- 9 especially in the urban core. For these reasons, the
- 10 legislature finds and declares that the issuance of special
- 11 purpose revenue bonds under this Act is in the public interest
- 12 and for the public health, safety, and general welfare.
- 13 SECTION 15. Pursuant to part VI, chapter 39A, Hawaii
- 14 Revised Statutes, the department of budget and finance, with the
- 15 approval of the governor, is authorized to issue special purpose
- 16 revenue bonds in a total amount not to exceed \$100,000,000, in
- one or more series, for the purpose of assisting Clearcom, Inc.,
- 18 or a partnership headed by Clearcom, Inc., with the planning,
- 19 permitting, designing, constructing, equipping, and operating of
- 20 broadband infrastructure at locations throughout the State.
- 21 SECTION 16. The special purpose revenue bonds and the
- 22 refunding special purpose revenue bonds issued under this Act



- 1 shall be issued pursuant to part VI, chapter 39A, Hawaii Revised
- 2 Statutes, relating to the power to issue special purpose revenue
- 3 bonds to assist utilities serving the general public in
- 4 providing electric energy, gas, or telecommunications.
- 5 SECTION 17. The department of budget and finance is
- 6 authorized, from time to time, including times subsequent to
- 7 June 30, 2017, to issue special purpose revenue bonds in
- 8 whatever principal amounts the department shall determine to be
- 9 necessary to refund the special purpose revenue bonds authorized
- 10 in section 15 and to refund special purpose revenue bonds
- 11 authorized in this section, regardless of whether the
- 12 outstanding special purpose revenue bonds or refunding special
- 13 purpose revenue bonds have matured or are the subject of
- 14 redemption or whether the refunding special purpose revenue
- 15 bonds shall be bonds for the multi-project programs described in
- 16 section 15. In making this determination, the department shall
- 17 comply with federal law relating to the exemption from federal
- 18 income taxation of the interest on bonds of the nature
- 19 authorized by this section.
- 20 SECTION 18. The special purpose revenue bonds issued under
- 21 this Act may be issued in one or more series for a single
- 22 project, multiple projects, a single-project party, or multiple-

- 1 project parties pursuant to the authority of this Act or the
- 2 combined authority of this Act and any one or more other
- 3 separate acts of the legislature pursuant to part VI, chapter
- 4 39A, Hawaii Revised Statutes, and the department of budget and
- 5 finance may combine a single issue of special purpose revenue
- 6 bonds, in one or more series, two or more proposed issues of
- 7 special purpose revenue bonds to be issued pursuant to part VI,
- 8 chapter 39A, Hawaii Revised Statutes, separately authorized, in
- 9 the total amount not to exceed the aggregate of the proposed
- 10 separate issues of special purpose revenue bonds.
- 11 SECTION 19. The authorization to issue special purpose
- 12 revenue bonds under this Act shall lapse on June 30, 2017.
- 13 PART III
- 14 SECTION 20. Statutory material to be repealed is bracketed
- 15 and stricken. New statutory material is underscored.
- 16 SECTION 21. This Act shall take effect on July 1, 2012.

APPROVED this 6 day of JUL , 2012

GOVERNOR OF THE STATE OF HAWAII