# SB 1521 SD 1

NEIL ABERCROMBIE GOVERNOR OF HAWAII





# STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

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Testimony of WILLIAM J. AILA, JR. Chairperson

Before the Senate Committee on WAYS AND MEANS

Tuesday, March 1, 2011 9:20) A.M. State Capitol, Conference Room 211

In consideration of SENATE BILL 1521, SENATE DRAFT 1 RELATING TO AQUATIC RESOURCES

Senate Bill 1521 Senate Draft 1 would amend Section 187A-12, Hawaii Revised Statutes (HRS), to allow the University of Hawaii (University) to use Department of Land and Natural Resources (Department) security staff in addition to land, buildings, apparatus, and appliances of the Department related to a biological laboratory and for research and investigations. Additionally, the Department would exempt the University and affiliated personnel from any state or county permitting for any activities to carry out repair and maintenance of the Island's (Moku-o-loe, Coconut Island) facilities, identified in Section 188-36, HRS. These amendments would exist for 5 years.

The Department cannot support SECTION 2 of this measure as it is currently faced with a shortage of enforcement personnel and it would be difficult to commit officers specifically to monitor the reefs and facilities of the Hawaii Institute of Marine Biology.

However, given the immediate need for repair and maintenance of facilities at the Island, the Department does not oppose the five (5) year exemption from obtaining state permits as proposed in SECTION 3 of the measure.

Thank you for this opportunity to provide testimony.

WILLIAM J. AILA, JR.
INTERIM CHAIRPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT

GUY H. KAULUKUKUI

WILLIAM M. TAM

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
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CONSERVATION AND COASTAL LANDS
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CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILLDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS

Written Testimony Presented Before the
Senate Committee on Ways and Means
Tuesday, March 1, 2011 at 9:20 a.m.
by
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and
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Hawaii Institute of Marine Biology
School of Ocean & Earth Science & Technology
University of Hawai'i at Mānoa

# SB 1521 SD1 RELATING TO AQUATIC RESOURCES

Aloha Chairperson David Ige and Vice-Chairperson Michelle Kidani, and Members of the Committee. I thank you for the opportunity to testify in support of SB1521 SD1.

My name is Jo-Ann Leong and I am the Director of the Hawai'i Institute of Marine Biology. I testify in support of the intent of SB1521 SD12 that allows for the use of DLNR security for Moku o Lo'e (Coconut Island) in the enforcement of the regulations that govern the no-take area around the marine reserve and exempts the University of Hawai'i from permitting requirements for the repair and maintenance of the facilities of the Hawai'i Marine Laboratory Refuge. The bill calls for amendments to Hawai'i Revised Statues 187A-12 and 188-36.

### Background:

Moku o Lo'e, more widely known as Coconut Island, is located in southern Kāne'ohe Bay on the island of O'ahu and is home to the world-renowned research facilities of the Hawai'i Institute of Marine Biology (HIMB), a research institute within the School of Ocean & Earth Science & Technology, University of Hawai'i at Mānoa. The island itself provides a unique living laboratory surrounded by 64 acres of coral reef designated by the State of Hawai'i as a Hawai'i marine laboratory refuge. Approximately 28 acres in size, Moko o Lo'e is also designated as a Conservation District, requiring unique security and grounds maintenance efforts far greater than most organized units on the main campus of University of Hawai'i. HIMB is supported solely by state funds and competitively obtained extramural grant dollars. We support our security personnel and groundskeeper personnel on return of indirect costs from grant dollars.

### Regarding security and enforcement

HIMB conducts scientific research in service of the State of Hawai'i on the coral reef refuge surrounding Coconut Island. Although our research efforts are broad in scope, a

central theme of our research is to provide scientifically sound information to managers, policy makers and other stakeholders to help conserve, protect, and manage our coastal resources. As such, HIMB has a vested interested in protecting and preserving the coral reef refuge surrounding coconut island to enable this important scientific research that is a invaluable resource for Hawai'i. While we have security on the island to oversee day to day operations and safety of personnel and visitors and protect university property, HIMB has no authority to enforce the laws of the refuge as a no-take zone. Visitors to the reef have been caught poaching on several occasions and/or damaging the protected coral fringing reefs by stomping, traversing with boats or kayaks or similar ocean craft during low tides. We have limited ability to intervene. Yet we are tasked to do so by default through the relationship we hold with the state regulated refuge.

# Regarding permitting for repair and maintenance

Permit processes related to repair and maintenance of HIMB facilities and infrastructure have become increasingly prohibitive and has begun to adversely impact our ability to conduct important work in the service of the State and the university, particularly when the repairs and funding for them are time-sensitive. Permitting regulations are arduous for projects which range from the benign to complex. For example, simple invasive plant species removal to allow for native planting projects by community service or school groups require HIMB to prepare detailed landscaping plans before seeking authorization from DLNR which can takes weeks to months for permission. On the other end of the spectrum, permitting to allow for repairs of existing structures, renovations and a new lab took approximately 13 years to obtain and over \$600,000 in consulting fees. The effort and financial resources HIMB faculty must invest in these permitting processes by the agency oversight have detrimentally affected our ability to execute the important scientific research we do in service of the state. Further it can put funding for CIP in jeopardy because such funding generally does not have infinite timelines that can be put on hold until permits are obtained.

# Support of the intent of SB1521

Regarding security, HIMB is in support of the intent of the bill, however does not wish to negatively impact the agency in the process with already limited resources that are exacerbated during these tough fiscal times. HIMB has enjoyed a very positive relationship with DOCARE staff and have been in communication about enforcement issues and potential collaboration. HIMB staff will continue to work collaboratively with their colleagues at the division of aquatic resources for DLNR.

HIMB is always working to overcome the limitations of funding to maintain our research facilities and to do this within the state's regulatory framework. We would like to emphasize that HIMB serves its own interest in making sure Moku o Lo'e's resource are protected and we seek this legislation to ensure that we can meet these obligations to the state and the university. The bill has been amended to provide a time limited exemption that would allow us to address some of the most pressing repair and maintenance issues that need immediate attention, for example falling sea walls and piers, repairs to the existing lab structures and buildings, failing bridges and roads, etc.