NEIL ABERCROMBIE GOVERNOR



BRUCE A. COPPA Comptroller

RYAN OKAHARA Deputy Comptroller

#### STATE OF HAWAII DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES P.O. BOX 119 HONOLULU, HAWAII 96810-0119

# TESTIMONY OF BRUCE A. COPPA, COMPTROLLER DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES TO THE HOUSE COMMITTEE ON FINANCE ON February 24, 2011

#### H.B. 1000, H.D. 1

## **RELATING TO ENHANCED 911 SERVICES**

Chair Oshiro and members of the Committee, thank you for the opportunity to testify on H.B. 1000, H.D. 1.

The Department of Accounting and General Services (DAGS) supports H.B. 1000, H.D.

1. DAGS' testimony is not being made on behalf of the Wireless Enhanced 911 Board.

The purpose of this bill is to establish a single entity to administer all enhanced 9-1-1 services for the State of Hawaii. The State of Hawaii is only one of six states that does not have a single entity for the coordination of enhanced 9-1-1 services. The State of Hawaii established and appointed members of the Wireless Enhanced 9-1-1 Board (the Board) to administer the wireless enhanced 9-1-1 service in 2004. Today 9-1-1 technologies have matured and converged to a point where systems required to serve the public are blended. This legislation is proposing

that a single entity administer enhanced 9-1-1 services for the State of Hawaii, expanding representation on the Board and adding to the responsibility of the board for inclusion of all 9-1-1 services.

Currently, the State of Hawaii utilizes the Wireless Enhanced 9-1-1 Board to administer enhanced 9-1-1 services only for the deployment and maintenance of wireless 9-1-1 services. Since this Board was appointed in 2004, enhanced 9-1-1 services have converged to a point that systems required to provide such service have evolved to accept other forms of communications far beyond wired and wireless communications including text, video and telematics data (i.e. motor vehicle systems which transmit accident notification information to public safety answering points). The 9-1-1 Centers are already receiving emergency calls for help from the new and emerging technologies such as Voice Over Internet Protocol (VOIP), converged networks (wireless and broadband) and text message communications service providers.

However, the 9-1-1 Centers must be upgraded to the next generation of 9-1-1 technology to keep pace with the demands for enhanced 9-1-1 response and emergency services dispatch. To address this funding requirement, the proposed bill will expand the scope of the current law so that the wireless enhanced 911 surcharge would be applicable to the new and emerging technologies like broadband service, IP-enabled service, and text messages. This bill would not have any impact on the surcharge collected by companies as set forth by section 269-16.95.

This legislation also amends the current law:

 Change the name of the "Wireless Enhanced 911 Board" to "Enhanced 911 Board"

- 2. Increases the voting members from eleven (11) to thirteen (13). The additional members are for a representative from a VOIP company and a representative chosen by the mayor of the city and county of Honolulu.
  We would also like to request the following revisions to the bill.
- Delete the definition of the "9-1-1 Coordinator" and section 138-2 (l) which outlines the appointment and responsibilities of the 9-1-1 Coordinator. The federal Wireless Telecommuncations and Public Safety Act of 1999 does not require that the State have a 911 coordinator.
- The modification to section 138-2 (3), be revised to add after "Molokai", "and a representative, chosen by the mayor of the city and county of Honolulu" and delete "except as otherwise provided by law, from a list of five names submitted by each respective public safety answering point." Without this revision, the Molokai public safety answer point will not be represented. The bill should read as follows:
   (3) One representative each from the public safety answering points for Oahu, Hawaii, Kauai, Maui, and Molokai and a representative, chosen by the mayor of the city and county of Honolulu, who shall be appointed by the governor, as provided in section 26-34;

The benefit to the public is a comprehensive, efficient, and coordinated approach to implementation, administration, and operations for 9-1-1 systems in the State of Hawaii which match the level of technology used by the public to originate 911 calls.

Thank you for the opportunity to testify on this matter.

NEIL ABERCROMBIE GOVERNOR DWIGHT TAKAMINE DIRECTOR

AUDREY HIDANO DEPUTY DIRECTOR



#### STATE OF HAWAII DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS 830 PUNCHBOWL STREET, ROOM 321 HONOLULU, HAWAII 96813 www.hawaii.gov/abor Phone: (808) 586-842 / Fax: (808) 586-9099 Email: dlir.director@hawaii.gov

February 23, 2011

The Honorable Marcus Oshiro, Chair Committee on Finance House of Representatives State Capitol, Room 306 Honolulu, Hawaii 96813

Dear Chair Oshiro:

Subject: H.B. 1000, H.D. 1 Relating to Enhanced 911 (E911) Services

I am Kenneth G. Silva, Chair of the State Fire Council (SFC) and Fire Chief of the Honolulu Fire Department (HFD). The SFC and the HFD support H.B. 1000, H.D. 1, which proposes to establish a single entity to administer E911 services for the state and expand the membership and responsibilities of the Wireless E911 Board.

The Wireless E911 Board recognizes that efficient management of 911 emergency networks saves lives and dramatically reduces the liability of government entities and agencies. The technologies involved in providing E911 services have converged to a point where systems required to provide such services are blended and evolving to accept other forms of communications, such as text, video, and telematics data.

This bill will assist in enhancing 911 emergency telephone reporting services and allow for the delivery of emergency services via 911 from all communications technologies. In addition, the public will benefit from a more comprehensive, efficient, and coordinated implementation, administration, and operation of 911 services for the state.

The SFC and the HFD respectfully urge your committee's passage of H.B. 1000, H.D. 1.

Should you have any questions, please call SFC Administrator Socrates Bratakos at 723-7151.

Sincerely, thicks. Sin

KENNETH G. SILVA Chair

KGS/LR:cn

#### POLICE DEPARTMENT

## CITY AND COUNTY OF HONOLULU

801 SOUTH BERETANIA STREET · HONOLULU, HAWAII 96813 TELEPHONE: (808) 529-3111 · INTERNET: www.honolulupd.org



PETER B. CARLISLE

MAYOR

OUR REFERENCE

February 10, 2011

The Honorable Henry J. C. Aquino, Chair and Members Committee on Public Safety and Military Affairs House of Representatives State Capitol Honolulu, Hawaii 96813

Dear Chair Aquino and Members:

JC-LS

Subject: House Bill No. 1000, Relating to Enhanced 9-1-1 Services

I am Janet Crotteau, Major of the Communications Division of the Honolulu Police Department (HPD), City and County of Honolulu.

The HPD supports House Bill No. 1000 and the amendments it makes to chapter 138, Enhanced 9-1-1 Services, of the Hawaii Revised Statutes. The amendments establish several new definitions to clarify the meanings and contain two main additions to the law. These changes include the creation of a single entity, referred to as the 9-1-1 coordinator, to administer the enhanced 9-1-1 services between the Wireless Enhanced 9-1-1 (WE 9-1-1) Board and the State of Hawaii. It also expands the membership and responsibilities of the WE 9-1-1 Board.

The addition of a 9-1-1 coordinator will provide a more efficient and effective means for the board to create a more consistent development of the 9-1-1 system statewide. This cohesiveness will assist to ensure that all Public Safety Answering Points (PSAPs) in the state are working together. The coordinator can ensure that all types of calls for service, whether from land lines, wireless, or Voice over Internet Protocol (VoIP), are considered in the design and operation of 9-1-1 services.

This bill also increases the membership of the WE 9-1-1 Board from 11 to 13 representatives. Both additional representatives will provide a greater depth of knowledge to the board. The first additional representative will be selected from the primary PSAP, which currently is not represented on the board. The second representative will be chosen from a communications service company that offers interconnected VoIP services. This representative will be an integral part of the Next Generation 9-1-1 developments.

LOUIS M. KEALOHA CHIEF

DELBERT T. TATSUYAMA RANDAL K. MACADANGDANG DEPUTY CHIEFS

Serving and Protecting With Aloha

The Honorable Henry J. C. Aquino and Members Page 2 February 10, 2011

In 2004, the State of Hawaii established the WE 9-1-1 Board and the \$0.66 surcharge on cellular telephones. This surcharge created the fund, which is used to improve the 9-1-1 system. Since that time, the fund has recovered between \$9 million to \$12 million annually. The money has been used statewide to pay for basic costs and advanced technology for the 9-1-1 system with the intention that the best system will save lives and it has.

The 9-1-1 system has always been a highly technological field, but it became even more so with the passage of the New and Emerging Technologies Act in 2008. This act requires all PSAPs to move to a Next Generation, internet protocol (IP)-based 9-1-1 system. This upgrade will allow the 9-1-1 system to capture not only voice transmissions but also text messaging, video streams, and photographs.

The HPD's Communications Division is the primary PSAP for the City and County of Honolulu, and in that role we are committed to keeping the community safe. The HPD believes that the community's safety rests on having the best communications equipment so we can deliver expeditious emergency services to every call for service. As a result, the HPD urges this committee to support these amendments. The WE 9-1-1 Board assists all of the PSAPs in the state to purchase and maintain the best equipment.

Thank you for giving us the opportunity to express our support for these amendments.

Sincerely,

JANET CROTTEAU, Major Communications Division

APPROVED:

LOUIS M. KEAL

Chief of Police

DEPARTMENT OF INFORMATION TECHNOLOGY

## CITY AND COUNTY OF HONOLULU

650 SOUTH KING STREET, 5TH FLOOR HONOLULU, HAWAII 96813 Phone: (808) 768-7684 Fax: (808) 527-6272 Internet: www.honolulu.gov

PETER B. CARLISLE MAYOR



GORDON J. BRUCE DIRECTOR & CIO

## TESTIMONY of GORDON J. BRUCE, DIRECTOR AND CHIEF INFORMATION OFFICER Department of Information Technology

City and County of Honolulu before the

## **COMMITTEE ON FINANCE**

on

## Thursday, February 24, 2011 10:45 a.m. State Capitol, Conference Room 308

#### In consideration of

HOUSE BILL NO. 1000, HD1 - RELATING TO ENHANCED 911 SERVICES.

Chair Oshiro, Vice Chair Lee, and Members of the Committee on Finance.

As the Director of the Department of Information Technology for the City and County of Honolulu, I support HB 1000, HD1.

#### POSITION:

The City & County of Honolulu, Department of Information Technology, supports HB 1000, HD1, that establishes a single entity to administer enhanced 911 services for the State and expands the membership and responsibilities of the Wireless Enhanced 911 Board. Effective July 1, 2020.

#### COMMENTS:

The increased need for interoperable communications and support of the numerous disparate 911 communications warrants the oversight of 911 administration by a single entity.

The Honorable Marcus R. Oshiro, Chair The Honorable Marilyn B. Lee, Vice Chair Committee on Finance Testimony – HB 1000, HD1, Relating to Enhanced 911 Services Date: Thursday, February 24, 2011 Time: 10:45 a.m. Place: Conference Room 308, State Capitol Page 2

We applaud the purpose of this bill and also further emphasize the importance of keeping the funds in tact so that the counties can deliver the necessary 911 capabilities that the citizen demands.

Thank you for this opportunity to testify in support of HB 1000, HD1.

Respectfully submitted. Gordon J. Bruce

Director and Chief Information Officer



ALAN M. ARAKAWA

MAYOR

OUR REFERENCE

YOUR REFERENCE

POLICE DEPARTMENT

COUNTY OF MAUI



GARY A. YABUTA CHIEF OF POLICE

CLAYTON N.Y.W. TOM DEPUTY CHIEF OF POLICE

55 MAHALANI STREET WAILUKU, HAWAII 96793 (808) 244-6400 FAX (808) 244-6411

February 23, 2011

The Honorable Marcus R. Oshiro, Chair and Members of the Committee on Finance House of Representatives State Capitol Honolulu, Hawaii 96813

RE: House Bill No. 1000, HD1, Relating to Enhanced 911 Services

Dear Chair Oshiro and Members of the Committee:

The Maui Police Department supports the passage of H.B. No. 1000 HD1. This bill establishes a single entity to administer enhanced 911 services for the State and expands the membership and responsibilities of the Wireless enhanced 911 Board. With the passage of this bill, the public will benefit from a more comprehensive, efficient and coordinated implementation of the administration and operation of 911 services for Hawaii.

The Maui Police Department asks for your support for H.B. No. 1000, HD1.

Thank you for the opportunity to testify.

Sincerely GARY A. YABUT, Chief of Police

William P. Kenoi Mayor



Harry S. Kubojiri Police Chief

Paul K. Ferreira Deputy Police Chief

# County of Hawai`i

POLICE DEPARTMENT 349 Kapi'olani Street • Hilo, Hawai'i 96720-3998 (808) 935-3311 • Fax (808) 961-2389

February 22, 2011

Representative Marcus R. Oshiro Chair and Members Committee on Finance State Capitol 415 South Beretania Street, Room 308 Honolulu, Hawai'i 96813

#### Re: House Bill 1000, HD 1, Relating to Enhanced 911 Services

Dear Representative Oshiro and Members:

The Hawai'i Police Department strongly supports the passage of House Bill 1000, HD 1, Relating to Enhanced 911 Services, seeking to establish a single entity to administer enhanced 911 services for the State and expands the membership and responsibilities of the Wireless Enhanced 911 Board.

The State of Hawai'i is only one of six states that does not have a single entity that coordinates all enhanced 911 services. Currently there is only one state board, the Wireless Enhanced 911 Board that was established in 2004, that administers enhanced 911 services in the State of Hawai'i, however, strictly for deployment of wireless 911 services in the State.

Public Law 110-283; New and Emerging Technologies 911 Improvement Act of 2008, became law on July 23, 2008; facilitating the rapid deployment of IP-enabled 911 and E-911 services, encourages the Nation's transition to a national IP-enabled emergency network, and improve 911 and E-911 access to those with disabilities.

The current Wireless Enhanced 911 Board recognizes that the efficient management of 911 Emergency Networks saves lives and dramatically reduces the liability of government entities and agencies. Furthermore, the technologies involved in providing enhanced 911 services have converged to a point that systems required to provide such service are blended and enhanced 911 systems are evolving to accept other forms of communications such as text, video, etc.

Under the current law, the surcharges for wireline and wireless enhanced 911 service do not account for new and emerging technologies such as broadband service or IP-enabled services. As communication devices continue to be introduced to the public that implements the

Representative Marcus R. Oshiro Chair and Members Committee on Finance February 22, 2011 Page 2

#### Re: House Bill 1000, HD 1, Relating to Enhanced 911 Services

convergence of communications and information technology services over one device (e.g., Smart-phones), the need for improvement to the E9-1-1 network cannot be overstated. The Public Safety Answering Points (PSAPs) are already facing the rapidly emerging technology and are required by public law to answer E9-1-1 calls being delivered by several different modes of communications such as analog phone, digital voice, Voice over IP (VoIP), text messaging, streaming video messaging, etc. All of these technologies are required to access the E9-1-1 network to enable callers to call 9-1-1 for emergency assistance. Additionally, the current Wireless Enhanced 911 Board does not include representation of these other communications service providers.

Therefore, in the interest of the safety of the public and visitors to Hawai'i, this legislation is proposed to address the need for a single state entity to administer enhanced 911 services for the State of Hawai'i.

This legislation will assist in enhancing the 911 emergency telephone reporting services that will allow for the delivery of a request for emergency services via 911 from all communications technologies. In addition, the public will benefit from a more comprehensive, efficient and coordinated implementation, administration and operations of 911 services for the State of Hawai'i.

For the reasons above, we strongly urge this committee to approve House Bill 1000, HD 1, Relating to Enhanced 911 Services.

Thank you for allowing the Hawai'i Police Department to testify on this bill.

Sincerely,

Bernard P. Carvalho, Jr. Mayor

> Gary K. Heu Managing Director



Robert F. Westerman Fire Chief

> John T. Blalock Deputy Fire Chief

KAUA'I FIRE DEPARTMENT

**County of Kaua'i, State of Hawai'i** 3083 Akahi Street, Suite 101, Līhu'e, Hawai'i 96766 TEL (808) 241-4980 FAX (808) 241-6508

February 23, 2011

The Honorable Marcus Oshiro, Chair Committee on Finance House of Representatives State Capitol, Room 306 Honolulu, Hawaii 96813

Dear Chair Oshiro:

#### Subject: H.B. 1000, H.D. 1 Relating to Enhanced 911 (E911) Services

I am Robert F. Westerman, Fire Chief of the Kauai Fire Department (KFD) and a member of the State Fire Council (SFC). The SFC and the KFD support H.B. 1000, H.D. 1, which proposes to establish a single entity to administer E911 services for the state and expands the membership and responsibilities of the Wireless E911 Board.

The Wireless E911 Board recognizes that the efficient management of 911 emergency networks saves lives and dramatically reduces the liability of government entities and agencies. The technologies involved in providing E911 services have converged to a point that systems required to provide such services are blended and evolving to accept other forms of communications, such as text, video, and telematics data.

This bill will assist in enhancing the 911 emergency telephone reporting services, which will allow for the delivery of emergency services via 911 from all communications technologies. In addition, the public will benefit from a more comprehensive, efficient, and coordinated implementation, administration, and operation of 911 services for the state.

The SFC and the KFD respectfully urge your committee's passage of H.B. 1000, H.D. 1.

Please call me at (808) 241-4980 should you have any questions regarding this matter.

Sincerely,

Robert Westerman Fire Chief, County of Kaua'i

RFW/eld

An Equal Opportunity Employer

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#### WRITTEN TESTIMONY

HB 1000 HD1 RELATING TO ENHANCED 911SERVICES JAMES LACLAIR BOARD MEMBER WIRELESS ENHANCED 911 Thursday, February 24, 2011

Chair Oshiro and members of the Finance Committee:

I am Jim LaClair, testifying as a member of the Wireless Enhanced 911 Board on HB 1000 HD1, " RELATING TO ENHANCED 911 SERVICES."

I respectfully request your committee's support of HB 1000 HD1 as crafted and approved by the Wireless Enhanced Board of Directors. I was part of an executive committee chartered by the Wireless Enhanced Board of Directors to help draft this legislation. The committee, which included representatives from the local wireless and communication providers, County police departments, and other local support agencies, feel this bill offers the best path to evolve the Wireless Enhance 911 Board into a Board with broader scope that can better help Hawaii implement 911 technologies now and into the future.

I respectfully request your committee to support HB 1000 HD1.

Thank you for the opportunity to testify.

# TESTIMONY OF PAUL K. FERREIRA, CHAIR STATE OF HAWAI'I, WIRELESS ENHANCED 911 BOARD TO THE HOUSE COMMITTEE ON FINANCE REPRESENTATIVE MARCUS R. OSHIRO, CHAIR REPRESENTATIVE MARILYN B. LEE, VICE CHAIR ON FEBRUARY 24, 2011 10:45 A.M. STATE CAPITOL, CONFERENCE ROOM 308

## IN SUPPORT OF HOUSE BILL 1000, S.D. 1, RELATING TO ENHANCED 911 SERVICES

Dear Representative Oshiro and Members:

I am Paul Ferreira, the Deputy Police Chief for the Hawai'i Police Department; however, I am providing testimony as the Chair of the Wireless Enhanced 911 (E911) Board that is comprised of representatives from each of the Public Safety Answering Points (PSAPs) and representatives of the wireless carriers.

The members of the Wireless E911 Board was instrumental in the drafting of this legislation and **strongly supports** the passage of House Bill 1000, S.D. 1, Relating to Enhanced 911 Services that seeks to establish a single entity to administer enhanced 911 services for the State and expand the membership and responsibilities of the Wireless E911 Board.

The State of Hawai'i is one of only six states that does not have a single entity that coordinates all E911 services. Currently there is only one state board, the Wireless E911 Board that was established in 2004, that administers E911 services in the State of Hawai'i, however, strictly for deployment of wireless 911 services in the State.

Public Law 110-283; New and Emerging Technologies 911 Improvement Act of 2008, became law on July 23, 2008; facilitating the rapid deployment of IP-enabled 911 and E911 services, encourages the Nation's transition to a national IP-enabled emergency network, and improve 911 and E911 access to those with disabilities.

The current Wireless E911 Board recognizes that the efficient management of 911 Emergency Networks saves lives and dramatically reduces the liability of government entities and agencies. Furthermore, the technologies involved in providing E911 services have converged to a point that systems required to provide such service are blended and E911 systems are evolving to Representative Marcus R. Oshiro Chair and Members Committee on Finance February 24, 2011 Page 2

#### Re: In Support of House Bill 1000, HD 1, Relating to Enhanced 911 Services

accept other forms of communications such as text messaging, streaming video, and other forms of electronic data.

Under the current law, the surcharges for wireline and wireless E911 service do not account for new and emerging technologies such as broadband service or IP-enabled services. As communication devices continue to be introduced to the public that implement the convergence of communications and information technology services over one device (e.g., Smart-phones), the need for improvement to the E911 network cannot be overstated. The PSAPs are already facing the rapidly emerging technology and are required by public law to answer E911 calls being delivered by several different modes of communications such as analog phone, digital voice, Voice over IP (VoIP), text messaging, streaming video messaging, etc. All of these technologies are required to access the E911 network to enable callers to call 911 for emergency assistance. Additionally, the current Wireless E911 Board does not include representation of these other communications service providers.

Therefore, in the interest of the safety of the public and visitors to Hawai'i, this legislation is proposed to address the need for a single state entity to administer E911 services for the State of Hawai'i.

This legislation will assist in enhancing the 911 emergency telephone reporting services that will allow for the delivery of a request for emergency services via 911 from all communications technologies. In addition, the public will benefit from a more comprehensive, efficient and coordinated implementation, administration and operation of 911 services for the State of Hawai'i.

For the reasons above, we strongly urge this committee to approve House Bill 1000, HD 1, Relating to Enhanced 911 Services.

Thank you for allowing me to testify on this bill.

Sincerely,

PAUL K. FERREIRA CHAIR WIRELESS E911 BOARD

## HOUSE COMMITTEE ON FINANCE

## February 24, 2011

## House Bill 1000, HD 1 Relating to Enhanced 911 Services

Chair Oshiro and members of the House Committee on Finance, I am Rick Tsujimura, representing General Motors, LLC (General Motors).

General Motors supports House Bill 1000, HD 1 Relating to Enhanced 911 Services as written in House Draft 1 and urges passage of this measure as drafted.

Thank you for the opportunity to present this testimony.