THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

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S.R. NO. 56

MAR 1 6 2011

SENATE RESOLUTION

ESTABLISHING A SENATE SPECIAL LEGISLATIVE COMMITTEE TO OVERSEE THE INVESTIGATION OF THE DEPARTMENT OF TAXATION'S CONTRACT AWARD, AND AMENDMENTS THERETO, TO CGI TECHNOLOGIES AND SOLUTIONS, INC., RELATING TO THE INTEGRATED TAX INFORMATION MANAGEMENT SYSTEM.

WHEREAS, in 1999, the Department of Taxation (DOTAX)
entered into a benefits funded contract with American Management
Systems, Inc., which later became CGI Technologies and
Solutions, Inc. (CGI), to create the Integrated Tax Information
Management System (ITIMS); and

7 WHEREAS, ITIMS replaced an aging technical infrastructure 8 with the intention to create new business processes and allow 9 for the reallocation of DOTAX staff to better serve the citizens 10 and taxpayers; and

12 WHEREAS, at the end of this five-year project, DOTAX had 13 integrated collections, net income, and business taxes 14 collectively into one application, which allowed the majority of 15 the tax clearance functions to be automated and DOTAX's customer 16 service representatives to provide a one-stop service to 17 taxpayer inquiries; and

19 WHEREAS, in January 2008, DOTAX executed Statement of 20 Work 1 (SOW 1) to collect new delinquent taxes, to be paid on a 21 contingent fee basis, whereby CGI receives one-third of all new 22 delinquent taxes collected up to a cap of \$25,000,000 subject to 23 the State's realization of \$75,000,000 in total additional tax 24 collections; and

26 WHEREAS, SOW 1 was executed for a cost of \$25,000,000 and 27 enables DOTAX to collect delinquent taxes, integrate all tax 28 revenues into one electronic system, and train DOTAX staff on 29 how to operate ITIMS;

WHEREAS, in 2009 DOTAX executed a Statement of Work 2
contract (SOW 2) with CGI, which modified the SOW 1 contract and
also reduced the duties, requirements, and initiatives that CGI



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was obligated to deliver to the State under the SOW 1 contract; 1 2 however, DOTAX failed to also negotiate a corresponding reduction in the \$25,000,000 SOW 1 contract price; and 3 4 WHEREAS, there have been numerous reports regarding poor 5 cooperation between DOTAX and CGI in carrying out day-to-day 6 operations; and 7 8 WHEREAS, there also have been several incidents that 9 demonstrate a widespread lack of respect and professionalism 10 between DOTAX staff and its management and the CGI consultants; 11 and 12 13 WHEREAS, the tension existing between DOTAX employees and 14 CGI consultants in the workplace has led to extensive 15 operational inefficiencies and incompetence in implementing, 16 delivering, and maintaining ITIMS; consequently, the usefulness 17 18 of ITIMS for DOTAX has been compromised; and 19 WHEREAS, based on an analysis and detailed review of the 20 information, documents, and testimony received by the Senate 21 Committee on Ways and Means during informational briefings and 22 hearings conducted on March 9, 2011, the Senate Committee on 23 Ways and Means concluded that monetary appropriations to DOTAX 24 for the original ITIMS contract in 1999 and the SOW 1 and SOW 2 25 contracts in 2008 and 2009 respectively, have not been wisely 26 utilized by DOTAX; and 27 28 WHEREAS, the State Auditor examined the legalities 29 surrounding the SOW 1 and SOW 2 contract modifications between 30 DOTAX and CGI and issued a report in December 2010, Report 31 No. 10-11, finding that the CGI contract is flawed; and 32 33 34 WHEREAS, section 21-3, Hawaii Revised Statutes, authorizes the establishment of a legislative investigating committee by 35 resolution, and Rule 13 of the 2011-2012 Rules of the Senate 36 allows for the establishment of special committees; now, 37 therefore, 38 39 BE IT RESOLVED by the Senate of the Twenty-sixth 40 Legislature of the State of Hawaii, Regular Session of 2011, 41 42 that: 43



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(1)The Senate hereby establishes a Senate Special 1 Committee on Accountability pursuant to chapter 21, 2 Hawaii Revised Statutes, to oversee the investigation 3 of DOTAX's award of and subsequent amendments to the 4 5 CGI contract, including the SOW 1 and SOW 2 contracts; 6 7 (2) The purpose and the duties of the Special Committee on 8 Accountability and the subject matter and scope of its 9 investigatory authority shall be to review the CGI contract award documents and subsequent SOW 1 and 10 SOW 2 contracts to investigate the issues raised in 11 12 the Senate Committee on Ways and Means' informational briefings and hearings and to also assess the possible 13 14 legal ramifications of DOTAX's actions with respect to the CGI contract and SOW 1 and SOW 2 contracts; 15 16 (3) The Special Committee on Accountability shall hold 17 meetings and hearings as requested, receive all 18 information from the investigation, and prepare a 19 final report detailing its findings; and 20 21 The Special Committee on Accountability shall have 22 (4)every power and function allowed to an investigating 23 24 committee under the law, including without limitation the power to: 25 26 Adopt rules for the conduct of its proceedings; 27 (A) 28 29 (B) Issue subpoenas requiring the attendance and testimony of witnesses and subpoenas duces tecum 30 requiring the production of books, documents, 31 records, papers, or other evidence in any matter 32 pending before the investigating committee; 33 34 Hold hearings appropriate for the performance of 35 (C) its duties, at such times and places as the 36 committee determines; 37 38 (D) Administer oaths and affirmations to witnesses at 39 hearings of the Committee; 40 41 (E) Report or certify instances of contempt as 42 provided in section 21-14, Hawaii Revised 43 Statutes; 44 45



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1 (F) Determine the means by which a record shall be 2 made of its proceedings in which testimony or other evidence is demanded or adduced; 3 4 5 (G) Provide for the submission of written questions to be asked of the witness by the Chair, 6 7 including submissions from a witness's own counsel and counsel for another individual or 8 9 entity about whom the witness has devoted substantial or important portions of the 10 11 witness's testimony; and 12 13 (H) Exercise all other powers specified under 14 chapter 21, Hawaii Revised Statutes, with respect 15 to an investigating committee; and 16 17 BE IT FURTHER RESOLVED that the President of the Senate is 18 requested to appoint the Senate Special Committee on 19 Accountability, pursuant to Rule 20 of the 2011-2012 Rules of the Senate, to investigate the above-mentioned issue; and 20 21 22 BE IT FURTHER RESOLVED that the Senate President, from time to time, may refer to the Special Committee on Accountability 23 specific matters that are within the scope of the committee's 24 25 jurisdiction, and that the Committee shall work in cooperation with the President for the purposes stated in this Resolution; 26 27 and 28 29 BE IT FURTHER RESOLVED that the Special Committee on 30 Accountability submit its written findings and recommendations 31 to the Legislature no later than twenty days prior to the 32 convening of the Regular Session of 2012; and 33 34 BE IT FURTHER RESOLVED that certified copies of this 35 Resolution be transmitted to the Governor, President of the Senate, Director of Taxation, Attorney General, and Auditor. 36 37 38 39 - OFFERED BY: min calland Fielan 2011-1668 SR SMA-1.doc