THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

S.C.R. NO. 32

FEB 1 7 2011

### SENATE CONCURRENT RESOLUTION

ESTABLISHING A JOINT LEGISLATIVE COMMITTEE TO INVESTIGATE THE ADMINISTRATOR OF THE STATE HEALTH PLANNING AND DEVELOPMENT AGENCY'S COMPLIANCE WITH STATE LAWS IN THE MANAGEMENT OF THE AGENCY AND HAWAII'S CERTIFICATE OF NEED PROGRAM.

1 WHEREAS, the Constitution of the State of Hawaii requires 2 all public officers to take an oath of office to swear or affirm 3 that they will support and defend the Constitution of the United 4 States, and the Constitution of the State of Hawaii, and 5 faithfully discharge their duties to the best of their ability; 6 and 7

8 WHEREAS, chapter 323D, Hawaii Revised Statutes, states that 9 the State Health Planning and Development Agency (SHPDA) shall 10 be headed by an Administrator to be appointed by the Governor 11 pursuant to section 26-34, Hawaii Revised Statutes; and 12

WHEREAS, under chapter 323D, Hawaii Revised Statutes, SHPDA is responsible for promoting accessibility for all the people of the State to quality health care services at reasonable cost and for conducting studies and investigations as to the causes of health care costs; and

19 WHEREAS, the SHPDA Administrator is responsible for the
20 health planning activities of the State and the Certificate of
21 Need Program, which regulates certain aspects of health care
22 facilities and health care services; and

24 WHEREAS, in performing the Administrator's job duties, the
25 SHPDA Administrator is required to follow all laws and rules
26 related to SHPDA's functions; and

WHEREAS, chapter 92, Hawaii Revised Statutes, Hawaii's
Sunshine Law, expressly declares that it is the policy of the
State that the formation and conduct of public policy, including
the discussions, deliberations, decisions, and actions of



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1 government agencies, shall be conducted as openly as possible; 2 and

WHEREAS, Hawaii's Sunshine Law declares the Legislature's 4 intent that provisions requiring open meetings be liberally 5 construed and the provisions providing exceptions to open 6 meeting requirements be strictly construed against closed 7 meetings requiring that, minus certain exceptions, all 8 discussions, deliberations, decisions, and actions of a board or 9 commission relating to official business must be conducted as 10 part of a public meeting; and 11

13 WHEREAS, the State Office of Information Practices has
14 opined that the SHPDA Administrator has violated the Sunshine
15 Law on numerous occasions; and

17 WHEREAS, after being informed of such violations, the SHPDA
18 Administrator failed to take any action to remedy the
19 violations; and

21 WHEREAS, the SHPDA Administrator chaired a recent public 22 hearing during which the Administrator was ineffective in 23 preventing an attorney from repeatedly and vocally objecting to 24 a State Representative's public testimony being presented to the 25 Committee; and

WHEREAS, SHPDA has not published the State's Annual Health Care Utilization Report since 2007, the same year the SHPDA Administrator took office, and this Report's data is crucial to health care planners and professionals statewide in planning for the provision of health services; and

33 WHEREAS, the SHPDA Administrator has allowed several of the 34 State's neighbor island Subarea Health Planning Councils (SACs) 35 to lose membership to less than a handful of members; and

WHEREAS, the SACs, by statute, are required to review, seek
public input, and make recommendations relating to health
planning for the geographical subareas they serve; and

41 WHEREAS, under the SHPDA Administrator's direction, many of 42 the SACs have not met in almost a year, which has resulted in an 43 inability for SHPDA to fulfill its duties related to neighbor 44 island health care planning functions; and

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2 WHEREAS, the SHPDA Administrator violated statutory law by 3 allowing a health care provider to serve as chairperson of a 4 SAC; and 5 WHEREAS, Hawaii's health care is a public utility that is 6 too precious to be developed and regulated in a manner that is 7 inconsistent with the Hawaii Revised Statutes and the Hawaii 8 9 Administrative Rules; and 10 11 WHEREAS, section 21-3, Hawaii Revised Statutes, authorizes 12 the establishment of a legislative investigating committee by 13 resolution, and Rule 13 of the 2011-2012 Rules of the Senate 14 allows for the establishment of special committees; now, 15 therefore, 16 17 BE IT RESOLVED by the Senate of the Twenty-sixth Legislature of the State of Hawaii, Regular Session of 2011, the 18 House of Representatives concurring, that a Joint Legislative 19 20 Committee is established pursuant to chapter 21, Hawaii Revised Statutes, to investigate the Administrator of the State Health 21 Planning and Development Agency for any inconsistent adherence 22 to the Hawaii State Constitution's oath of office, the Hawaii 23 Revised Statutes, and the Hawaii Administrative Rules; and 24 25 BE IT FURTHER RESOLVED that the President of the Senate is 26 27 requested to appoint the Senate Special Committee on 28 Accountability, pursuant to Rule 20 of the 2011-2012 Rules of 29 the Senate, to investigate the above-mentioned issue; and 30 31 BE IT FURTHER RESOLVED that the Speaker of the House of 32 Representatives is requested to appoint, as the Speaker deems appropriate, a House investigative committee with membership 33 34 similar to the Senate Special Committee on Accountability, to investigate the above-mentioned issue; and 35 36 37 BE IT FURTHER RESOLVED that the Senate Special Committee on Accountability and the House investigative committee as 38 39 established by the Speaker of the House, are requested to 40 convene a Joint Legislative Committee to investigate the 41 Administrator of the State Health Planning and Development 42 Agency on matters consistent with this Concurrent Resolution by holding public meetings and hearings, receiving all relevant 43

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1 2 3	informati and	on, and submitting a final report to the Legislature;	
3 4 5 6 7 8 9	to invest and funct chapter 2	BE IT FURTHER RESOLVED that the Joint Legislative Committee to investigate the SHPDA Administrator shall have every power and function allowed to an investigating committee pursuant to chapter 21, Hawaii Revised Statutes, including without limitation the power to:	
10	(1)	Adopt rules for the conduct of its proceedings;	
11 12 13 14 15 16	(2)	Issue subpoenas requiring the attendance and testimony of witnesses and subpoenas duces tecum requiring the production of books, documents, records, papers, or other evidence in any matter pending before the committee;	
17 18 19 20 21	(3)	Hold hearings appropriate for the performance of its duties, at such times and places as the committee determines;	
22 23 24	(4)	Administer oaths and affirmations to witnesses at hearings of the committee;	
25 26	(5)	Report or certify instances of contempt as provided in section 21-14, Hawaii Revised Statutes;	
27 28 29 30 31	(6)	Determine the means by which a record shall be made of its proceedings in which testimony or other evidence is demanded or adduced;	
32 33 34 35 36	(7)	Provide for the submission, by a witness's own counsel and counsel for another individual or entity about whom the witness has devoted substantial or important portions of the witness's testimony, of written questions to be asked of the witness by the chair; and	
37 38 39 40 41	(8)	Exercise all other powers specified under chapter 21, Hawaii Revised Statutes, with respect to investigative committees; and	
41 42 43 44	BE IT FURTHER RESOLVED that the Senate President and the Speaker of the House of Representatives may, from time to time, instruct the Senate Special Committee on Accountability and the		



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House Investigative Committee to convene a Joint Legislative Committee to investigate specific matters that fall within the scope and jurisdiction of the Joint Legislative Committee, and the Joint Legislative Committee shall work in cooperation with the Senate President and the Speaker of the House of Representatives for the purposes stated in this Concurrent Resolution; and

9 BE IT FURTHER RESOLVED that the Joint Legislative Committee 10 shall submit its written findings and recommendations to the 11 Legislature no later than twenty days prior to the convening of 12 the Regular Session of 2012; and

14 BE IT FURTHER RESOLVED that certified copies of this 15 Concurrent Resolution be transmitted to the Governor, President 16 of the Senate, Speaker of the House of Representatives, Director 17 of Health, Attorney General, State Ethics Commissioner, and the 18 Auditor.

OFFERED BY:

Clarena to Aushike

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