THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

S.B. NO. ⁷⁷⁵ S.D. 1

A BILL FOR AN ACT

RELATING TO CONSTRUCTION SITES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Act 121, Session Laws of Hawaii 2010, created a 2 construction site inspection task force to analyze the 3 feasibility and potential complications of implementing a task force to investigate and inspect construction sites for 4 unlicensed contractors, undocumented workers, and workplace 5 6 safety violations, and to submit a report of its findings to the 7 2011 legislature. The task force submitted its report to the 8 legislature in November 2010, including a number of 9 recommendations for further action. The task force determined 10 that, of the varied issues assigned to the task force for consideration, that of unlicensed contractor activity has the 11 12 greatest direct effect on Hawaii consumers. Accordingly, the 13 task force recommended that the scope of the task force's duties 14 be narrowed to focus particularly on deterring unlicensed 15 contractor activity and enforcing licensure requirements. The 16 legislature finds that construction industry representatives 17 have expressed agreement with the task force's focus on

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1 unlicensed activity and have expressed a willingness to help 2 fund its activities. 3 The purpose of this Act is to enact the findings of the 4 construction site inspection task force by continuing its work 5 for one year, directing it to focus on issues relating to 6 license enforcement, and appropriating moneys from the 7 compliance resolution fund to support its activities. 8 SECTION 2. Section 444-12, Hawaii Revised Statutes, is 9 amended to read as follows: 10 "§444-12 Application; fees. (a) Every applicant for a 11 license under this chapter shall complete and file an 12 application provided by the board and shall furnish any 13 additional information bearing upon the issuance of the license 14 as the board shall require. In the case of a partnership, joint 15 venture, or corporation, any partner, member, or officer thereof 16 may sign the application on behalf of the applicant. 17 (b) Every applicant who is required by the board to be examined shall pay, directly to the testing agency, an 18 19 examination fee [-] to be determined by the director by rules 20 adopted pursuant to chapter 91.

21 (c) [These fees shall be as provided in rules adopted by
22 the director pursuant to chapter 91.] Every application

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1 submitted pursuant to this section shall include a fee of \$10 to 2 be deposited in the compliance resolution fund established by 3 section 26-9(0) for the purpose of offsetting costs incurred by 4 the construction site inspection task force created pursuant to 5 Act 121, Session Laws of Hawaii 2010." 6 SECTION 3. Section 444-15, Hawaii Revised Statutes, is 7 amended by amending subsection (a) to read as follows: 8 "(a) The biennial renewal fee or inactive license fee, and 9 the recovery fund, education fund, and compliance resolution fund fees shall be paid to the board on or before September 30 10 of each even-numbered year. These fees shall be as provided in 11 12 rules adopted by the director pursuant to chapter 91[-] and 13 shall include a \$10 surcharge to be deposited into the 14 compliance resolution fund established by section 26-9(o) for the purpose of offsetting costs incurred by the construction 15 16 site inspection task force created pursuant to Act 121, Session 17 Laws of Hawaii 2010. Failure, neglect, or refusal of any 18 licensee to pay these fees and to submit all documents required 19 by the board on or before September 30 of each even-numbered year shall constitute a forfeiture of the licensee's license." 20 21 SECTION 4. Act 121, Session Laws of Hawaii 2010, is 22 amended by amending sections 2 and 3 to read as follows: 2011-1155 SB775 SD1 SMA.doc

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1 "SECTION 2. The director of commerce and consumer affairs 2 (director) shall convene a construction site inspection task 3 force. The director or the director's designee shall serve as 4 chairperson of the construction site inspection task force. The 5 task force shall include at least two representatives each from 6 the office of the attorney general, the department of commerce and consumer affairs, the disability compensation division of 7 the department of labor and industrial relations, the 8 9 occupational safety and health division of the department of 10 labor and industrial relations, the unemployment insurance division of the department of labor and industrial relations, 11 and the department of taxation [-] and three representatives from 12 13 the construction industry. The task force also shall request that a representative from each county permitting department be 14 15 included in the task force. All proceedings of the task force shall be public proceedings subject to chapter 92F; provided 16 17 that proceedings of the task force related to sensitive matters of law enforcement or public safety shall be exempt from the 18 19 public meetings requirements of chapter 92, as provided in 20 section 92-5.

21

The construction site inspection task force shall:



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1	(1)	Discuss, research, and report on the advantages of
2		sharing among the participating agencies information
3		necessary to combat unlicensed contracting[, the use
4		of undocumented workers, and workplace safety
5		violations,] including a discussion of the potential
6	,	advantages and disadvantages of a shared automated
7		information database systems, common case numbers, and
8		a centralized debt collection system;
9	(2)	Discuss, research, and report on ways to improve the
10		coordination of activities among the participating
11		agencies;
12	(3)	Discuss, research, and report on ways to develop
13		methods to pool, focus, and target the enforcement
14		resources of the participating agencies to deter [tax
15		evasion,] unlicensed contractor activity[, and
16		workplace-safety violations and] to maximize recovery
17		of penalties for violations of laws and rules; and
18	(4)	Discuss, research, and report on ways to reduce
19		enforcement costs wherever possible by eliminating
20		duplicative audits and investigations.
21	The	task force shall have the authority to:

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1	(1)	Form joint discussion teams to discuss ways to utilize
2		the existing investigation and enforcement
3		capabilities of the participating members, including
4		the appointment of inspectors by the director or by
5		participating members[. The]; provided that joint
6		discussion teams shall evaluate the efficiencies of
7		conducting site inspections on sites suspected of
8		engaging in [tax evasion,] unlicensed contractor
9		activity[, workplace safety violations, and violations
10		of other labor laws] as well as random site
11		inspections to ensure compliance with existing laws;
12	(2)	Solicit the future cooperation and participation of
13		other state and local agencies in carrying out the
14		objectives of the task force;
15	(3)	Establish potential procedures, including but not
16		limited to an advertised telephone hotline, for
17		soliciting referrals of suspected violations from the
18		<pre>public;</pre>
19	(4)	Develop procedures to enable the use of civil
20		sanctions in lieu of criminal actions wherever
21		possible;

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1	(5)	Evaluate the need for statutory changes to achieve the	
2		purp	oses of this section, including:
3		(A)	Eliminating barriers to interagency information
4			sharing;
5		(B)	Improving the ability of the participating
6			agencies to audit, investigate, and prosecute
7			violations;
8		(C)	Deterring violations and improving voluntary
9			compliance;
10		(D)	Establishing centralized, automated data
11			collection services for the participating
12			agencies; and
13		(E)	[Emphasizing-civil penalties instead-of criminal
14			ones whenever possible; and] Implementing
15		·	effective criminal and civil sanctions to enforce
16			licensing requirements and deter unlicensed
17 ⁻			activity;
18	(6)	Eval	uate the need for the authority to enter at
19		reas	onable times and without prior notice, any
20		prop	erty, public or private, for the purpose of
21		inve	stigating and inspecting the [condition or
22		oper	ation of a construction site.] licensure of all
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1		contractors and subcontractors at a construction site;	
2		and	
3	(7)	Consult with outside experts, including regulatory	
4		specialists from other jurisdictions, for assistance	
5		in achieving the objectives of the task force.	
6	SECT	ION 3. The construction site inspection task force	
7	shall sub	mit $[a]$ an initial report to the legislature no later	
8	than sixt	y days before the commencement of the 2011 regular	
9	session o	n its findings and recommendations on implementing a	
10	task force to investigate and inspect construction sites for		
11	unlicensed contractors, undocumented workers, and workplace		
12	safety vi	olations. The report shall include but not be limited	
13	to:		
14	(1)	The scope of potential cases of violations and	
15		noncompliance with tax laws that could be identified,	
16		audited, investigated, prosecuted through civil	
17		action, or referred for criminal prosecution;	
18	(2)	Actions and authority needed by the task force to	
19		undertake and publicize its activities;	
20	(3)	Recommendations for any legislation needed to	
21		accomplish the goals and to implement the	

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1	recommendations of the construction site inspection		
2	task force; and		
3	(4) Identification of funding streams and estimated		
4	expenditures needed in order to fully implement the		
5	recommendations of the construction site inspection		
6	task force.		
7	The task force shall submit a final report to the		
8	legislature no later than sixty days before the commencement of		
9	the 2012 regular session making recommendations for specific		
10	legislation or other actions required to implement the findings		
11	of the task force relating to unlicensed contractor activity."		
12	SECTION 5. There is appropriated out of the compliance		
13	resolution fund established pursuant to section 26-9(0), Hawaii		
14	Revised Statutes, the sum of \$ or so much thereof as		
15	may be necessary for fiscal year 2011-2012 for the continued		
16	work of the construction site task force.		
17	The sum appropriated shall be expended by the department of		
18	commerce and consumer affairs for the purposes of this Act.		
19	SECTION 6. Statutory material to be repealed is bracketed		
20	and stricken. New statutory material is underscored.		
21	SECTION 7. This Act shall take effect on July 1, 2011.		
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Report Title:

Construction Site Task Force; Appropriation

Description:

Reauthorizes the construction site task force and narrows its focus to unlicensed activity; establishes a fee to offset the costs of task force activities to be added to license application and renewal fees; requires report; appropriates funds from the compliance resolution fund. (SD1)

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