THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

S.B. NO. ⁷⁵⁶ S.D. 1

A BILL FOR AN ACT

RELATING TO TAXATION.

1

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

PART I

2 SECTION 1. The legislature finds that allowing all tax 3 documents to be filed electronically will provide benefits to 4 both the taxpayer and the State. Electronic filing of all 5 documents will allow taxpayers - particularly businesses - to 6 accomplish the filing in a timely and cost-efficient manner. 7 For the State, electronic filling will decrease administrative 8 costs and make more efficient use of human and fiscal department 9 resources for more important issues, such as delinquent tax 10 collections and enforcement.

11 The legislature further finds that amendments made by Act 12 196, Session Laws of Hawaii 2009, to advance payment of the 13 general excise tax from the last day of the month to the 14 twentieth day of the month have had a devastating impact on 15 Hawaii businesses, particularly small businesses. While Act 196 16 achieved one of its purposes - to generate a one-time windfall 17 of revenue to the State - the long-term effect has been to



hinder Hawaii's economic recovery by placing an undue burden on
 the business sector.

3 In addition, in 2010, the senate committee on economic 4 development and technology and the house committee on economic revitalization, business, and military affairs convened an 5 6 informal small business discussion group to address the most critical issues facing the small business sectors within 7 8 Hawaii's economy. Representatives from the Chamber of Commerce 9 of Hawaii, construction and trades industries, community 10 nonprofits, the agricultural sector, food and restaurant 11 industries, retailing, the science and technology sector, the 12 commercial transportation industry, and interested stakeholders 13 developed a package of bills that address the most pressing 14 problems facing Hawaii's small business community.

15 The purpose of this Act is to support the findings of the 16 small business working group and recommendations to:

17 (1) Assist the department of taxation in establishing a
18 system to allow taxpayers to file all tax returns,
19 applications, reports, and other documents
20 electronically, telephonically, or by optical means;
21 (2) Provide for electronic payment of general excise taxes
22 for businesses; and

1	(3)	Reestablish the last day of the month as the deadline
2		for filing and payment of general excise taxes and the
3		quarterly filing and payment of periodic insurance
4		premium taxes.
5		PART II
6	SECT	ION 2. The purpose of this part is to provide revenue-
7	generating	g initiatives that will be benefits-funded, meaning the
8	vendor wil	ll be paid when measurable increases in revenues
9	resulting	from the initiatives are collected by the State. The
10	revenues v	will be used by the department of taxation to enhance
11	its comput	ter system, called the integrated tax services and
12	management	system, and to streamline related operational
13	procedures	5.
14	SECTI	ION 3. Chapter 231, Hawaii Revised Statutes, is
15	amended by	y adding a new section to be appropriately designated
16	and to rea	ad as follows:
17	" <u>§</u> 231	I- Integrated tax services and management special
18	fund. (a)	There is established in the state treasury the
19	integrated	d tax services and management special fund to improve
20	customer s	services and taxpayer fairness, and increase cost
21	savings, v	with an emphasis on electronic filings.

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1	(b)	Notwithstanding any other law to the contrary, the
2	source of	funding of any appropriations to the integrated tax
3	services a	and management special fund for the purposes of funding
4	initiative	es under subsection (c) shall come from the tax
5	revenues o	collected pursuant to chapters 235, 237, and 238.
6	(c)	Moneys in the special fund may be expended upon
7	legislativ	ve appropriation by the department to pay for:
8	(1)	The integrated tax services and management system's
9		performance-based contracts and administrative and
10		operating expenses related to the integrated tax
11		services and management system's post-implementation
12		revenue-generating initiatives;
13	(2)	The improvement of tax collection capabilities and
14		achievement of the operational efficiencies that are
15		the department's responsibilities under this section;
16	(3)	The department's implementation, administration, and
17		compliance of the Streamlined Sales and Use Tax
18		Agreement when state legislation mandating
19		implementation, administration, and compliance is
20		enacted, including but not limited to computer
21		software and hardware costs, technical assistance of
22		contractors for any necessary fiscal or legal matters
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1		resulting from the adoption and implementation of the
2		Streamlined Sales and Use Tax Agreement, and for the
3		support of any committees established in conjunction
4		with the Agreement; and
5	(4)	The improvement of the department's operation and
6		staffing requirements."
7	SECT	ION 4. Section 36-27, Hawaii Revised Statutes, is
8	amended by	y amending subsection (a) to read as follows:
9	"(a)	Except as provided in this section, and
10	notwithst	anding any other law to the contrary, from time to
11	time, the	director of finance, for the purpose of defraying the
12	prorated	estimate of central service expenses of government in
13	relation	to all special funds, except the:
14	(1)	Special out-of-school time instructional program fund
15		under section 302A-1310;
16	(2)	School cafeteria special funds of the department of
17		education;
18	(3)	Special funds of the University of Hawaii;
19	(4)	State educational facilities improvement special fund;
20	(5)	Convention center enterprise special fund under
21		section 201B-8;
22	(6)	Special funds established by section 206E-6;

(7)	Housing loan program revenue bond special fund;
(8)	Housing project bond special fund;
(9)	Aloha Tower fund created by section 206J-17;
(10)	Funds of the employees' retirement system created by
	section 88-109;
(11)	Unemployment compensation fund established under
	section 383-121;
(12)	Hawaii hurricane relief fund established under chapter
	431P;
(13)	Hawaii health systems corporation special funds and
	the subaccounts of its regional system boards;
(14)	Tourism special fund established under section
	201B-11;
(15)	Universal service fund established under section
	269-42;
(16)	Emergency and budget reserve fund under section
	328L-3;
(17)	Public schools special fees and charges fund under
	section 302A-1130;
(18)	Sport fish special fund under section 187A-9.5;
(19)	Glass advance disposal fee established by section
	342G-82;
	 (8) (9) (10) (11) (12) (12) (12) (13) (14) (14) (15) (16) (17) (18)



1	(20)	Center for nursing special fund under section
2		304A-2163;
3	(21)	Passenger facility charge special fund established by
4		section 261-5.5;
5	(22)	Court interpreting services revolving fund under
6		section 607-1.5;
7	(23)	Hawaii cancer research special fund;
8	(24)	Community health centers special fund;
9	(25)	Emergency medical services special fund;
10	(26)	Rental motor vehicle customer facility charge special
11		fund established under section 261-5.6; [and]
12	(27)	Shared services technology special fund under section
13,		27-43 [7] <u>; and</u>
14	(28)	Integrated tax services and management special fund
15		under section 231- ;
16	shall ded	uct five per cent of all receipts of all special funds,
17	which dedu	uction shall be transferred to the general fund of the
18	State and	become general realizations of the State. All
19	officers of	of the State and other persons having power to allocate
20	or disburs	se any special funds shall cooperate with the director
21	in effect:	ing these transfers. To determine the proper revenue
22	base upon	which the central service assessment is to be
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1 calculated, the director shall adopt rules pursuant to chapter 2 91 for the purpose of suspending or limiting the application of 3 the central service assessment of any fund. No later than 4 twenty days prior to the convening of each regular session of 5 the legislature, the director shall report all central service 6 assessments made during the preceding fiscal year." 7 SECTION 5. Section 36-30, Hawaii Revised Statutes, is amended by amending subsection (a) to read as follows: 8 9 "(a) Each special fund, except the: 10 (1) Transportation use special fund established by section 11 261D-1; 12 Special out-of-school time instructional program fund (2) 13 under section 302A-1310; 14 (3) School cafeteria special funds of the department of 15 education; (4) Special funds of the University of Hawaii; 16 17 (5) State educational facilities improvement special fund; 18 (6) Special funds established by section 206E-6; 19 Aloha Tower fund created by section 206J-17; (7) 20 Funds of the employees' retirement system created by (8) 21 section 88-109;

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1	(9)	Unemployment compensation fund established under
2		section 383-121;
3	(10)	Hawaii hurricane relief fund established under section
4		431P-2;
5	(11)	Convention center enterprise special fund established
6		under section 201B-8;
7	(12)	Hawaii health systems corporation special funds and
8		the subaccounts of its regional system boards;
9	(13)	Tourism special fund established under section
10		201B-11;
11	(14)	Universal service fund established under section
12		269-42;
13	(15)	Emergency and budget reserve fund under section
14		328L-3;
15	(16)	Public schools special fees and charges fund under
16		section 302A-1130;
17	(17)	Sport fish special fund under section 187A-9.5;
18	(18)	Center for nursing special fund under section
19		304A-2163;
20	(19)	Passenger facility charge special fund established by
21		section 261-5.5;

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1	(20)	Court interpreting services revolving fund under
2		section 607-1.5;
3	(21)	Hawaii cancer research special fund;
4	(22)	Community health centers special fund;
5	(23)	Emergency medical services special fund;
6	(24)	Rental motor vehicle customer facility charge special
7		fund established under section 261-5.6; [and]
8	(25)	Shared services technology special fund under section
9		27-43 [7] ; and
10	(26)	Integrated tax services and management special fund
11		under section 231- ;
12	shall be	responsible for its pro rata share of the
13	administr	ative expenses incurred by the department responsible
14	for the o	perations supported by the special fund concerned."
15	SECT	ION 6. Section 235-119, Hawaii Revised Statutes, is
16	amended t	o read as follows:
17	"§23	5-119 Taxes, state realizations. [All] (a) Except as
18	provided	in subsection (b), all income taxes shall be for the
19	use of th	e State and shall be paid into the state treasury at
20	such time	s as the director of finance shall direct.
21	<u>(b)</u>	The director of taxation shall pay the income taxes
22	collected	under this chapter into the state treasury as a state
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1	realization; provided that a sum, not to exceed the amount
2	necessary to meet the obligations of the integrated tax services
3	and management system's performance-based contracts and other
4	purposes of the integrated tax services and management special
5	fund, may be retained and deposited into the state treasury to
6	the credit of the integrated tax services and management special
7	fund. The sum retained by the director of taxation for deposit
8	into the integrated tax services and management special fund
9	shall be limited to amounts appropriated by the legislature."
10	SECTION 7. Section 237-31, Hawaii Revised Statutes, is
11	amended to read as follows:
12	"§237-31 Remittances. All remittances of taxes imposed by
13	this chapter shall be made by money, bank draft, check,
14	cashier's check, money order, or certificate of deposit to the

17 to the taxpayer and shall pay the moneys into the state treasury 18 as a state realization, to be kept and accounted for as provided 19 by law; provided that:

office of the department of taxation to which the return was

transmitted. The department shall issue its receipts therefor

20 (1) The sum from all general excise tax revenues realized
21 by the State that represents the difference between
22 \$45,000,000 and the proceeds from the sale of any



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1		general obligation bonds authorized for that fiscal
2		year for the purposes of the state educational
3		facilities improvement special fund shall be deposited
4		in the state treasury in each fiscal year to the
5		credit of the state educational facilities improvement
6		special fund; [and]
7	(2)	A sum, not to exceed \$5,000,000, from all general
8		excise tax revenues realized by the State shall be
9		deposited in the state treasury in each fiscal year to
10		the credit of the compound interest bond reserve
11	į	fund[-]; and
12	(3)	A sum, not to exceed the amount necessary to meet the
12 13	(3)	A sum, not to exceed the amount necessary to meet the obligations of integrated tax services and management
	(3)	
13	(3)	obligations of integrated tax services and management
13 14	(3)	obligations of integrated tax services and management system's performance-based contracts and other
13 14 15	(3)	obligations of integrated tax services and management system's performance-based contracts and other purposes of the integrated tax services and management
13 14 15 16	<u>(3)</u>	obligations of integrated tax services and management system's performance-based contracts and other purposes of the integrated tax services and management special fund, may be retained and deposited into the
13 14 15 16 17	(3)	obligations of integrated tax services and management system's performance-based contracts and other purposes of the integrated tax services and management special fund, may be retained and deposited into the state treasury to the credit of the integrated tax
13 14 15 16 17 18	<u>(3)</u>	obligations of integrated tax services and management system's performance-based contracts and other purposes of the integrated tax services and management special fund, may be retained and deposited into the state treasury to the credit of the integrated tax services and management special fund. The sum
 13 14 15 16 17 18 19 	<u>(3)</u>	obligations of integrated tax services and management system's performance-based contracts and other purposes of the integrated tax services and management special fund, may be retained and deposited into the state treasury to the credit of the integrated tax services and management special fund. The sum retained by the director of taxation for deposit into



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1 SECTION 8. Section 238-14, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "§238-14 Taxes state realizations. [All] (a) Except as 4 provided in subsection (b), all taxes collected under this 5 chapter shall be state realizations. 6 (b) The director of taxation shall pay the use taxes 7 collected under this chapter into the state treasury as a state 8 realization; provided that a sum, not to exceed the amount 9 necessary to meet the obligations of the integrated tax services 10 and management system's performance-based contracts and other 11 purposes of the integrated tax services and management special 12 fund, may be retained and deposited into the state treasury to 13 the credit of the integrated tax services and management special 14 fund. The sum retained by the director of taxation for deposit 15 into the integrated tax services and management special fund 16 shall be limited to amounts appropriated by the legislature." 17 SECTION 9. The department of taxation shall execute the 18 performance-based contracts and work assignments authorized 19 under this part in a timely manner; provided that the 20 department's planning for the integrated tax services and 21 management system's enhancements and services authorized by this 22 part shall commence when this Act is enacted.

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PART III
SECTION 10. (a) Notwithstanding any other law to the
contrary, including any law requiring oversight of an executive
department's decisions relating to online portals or
internet-based access, the department of taxation shall utilize
performance-based contracts to enhance, acquire, or enhance and
acquire automated tax systems including computer hardware and
software, for the implementation and administration of the taxes
under title 14, Hawaii Revised Statutes, including the
Streamlined Sales Tax Project under Act 3, Special Session Laws
of Hawaii 2005, and related software upgrade.
(b) For the purposes of this part:
"Performance-based contract" means a contract under which
compensation to the vendor shall be computed according to
performance standards established by the department of taxation.
Any performance-based contract entered into by the department of
taxation for the purposes established under subsection (a) shall
provide for the payment of fees:
(1) Based on a contractually specified amount of the
increase in the amount of taxes, interest, and
penalties collected and attributable to the
implementation of the integrated tax services and



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. 1		management system post-implementation revenue-
2		generating initiatives; or
3	(2)	On a fixed-fee contract basis to be paid from the
4		increase in the amount of taxes, interest, and
5		penalties collected and attributable to the
6		implementation of the integrated tax services and
7		management system post-implementation revenue-
8		generating initiatives.
9	(c)	The State shall receive a permanent license to use the
10	enhanced	or automated tax systems upon full payment to the
11	vendor.	
12	(d)	Notwithstanding any other law to the contrary, the
13	departmen	t of taxation shall award the performance-based
14	contract	pursuant to the requirements of chapter 103D, Hawaii
15	Revised S	tatutes.
16	SECT	ION 11. The director of taxation shall report to the
17	legislatu	re, no later than twenty days prior to the convening of
18	every reg	ular session, beginning with the 2012 regular session,
19	with resp	ect to the status of performance-based contracts
20	pursuant	to this Act and shall provide an accounting of all

21 moneys appropriated. The report shall include:

1	(1)	Detailed information on the costs, benefits, and
2		features of implementing the integrated tax services
3		and management system post-implementation
4		revenue-generating initiatives;
5	(2)	The amount of increased tax, interest, and penalties
6		collected that is attributable to the integrated tax
7		services and management system post-implementation
8		revenue-generating initiatives;
9	(3)	The amount paid to the vendor or vendors contracted
10		under this Act; and
11 <	(4)	Any additional staffing, staffing shifts, or savings
12		in staffing or resource requirements generated through
13		implementation of the integrated tax services and
14		management system post-implementation revenue-
15		generating initiatives.
16	The	report shall also include any other information from
17	the prece	ding fiscal year that may assist the legislature in
18	determini	ng the efficacy of performance-based contracts executed
19	under this	s Act, beginning with the fiscal year immediately
20	preceding	the fiscal year commencing on the effective date of
21	this Act a	and continuing until two complete fiscal years have
22	elapsed f	ollowing the full implementation of the integrated tax
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services and management system post-implementation revenue generating initiatives.

3 SECTION 12. There is appropriated out of the general
4 revenues of the State of Hawaii the sum of \$ or so
5 much thereof as may be necessary for fiscal year 2011-2012 to be
6 deposited into the integrated tax services and management
7 special fund established pursuant to section 231- , Hawaii
8 Revised Statutes, contained in section 3 of this Act.

SECTION 13. There is appropriated out of the integrated 9 10 tax services and management special fund the sum of \$ 11 or so much thereof as may be necessary for fiscal year 2011-2012 12 for the purposes of the integrated tax services and management 13 special fund established pursuant to section 231- , Hawaii Revised Statutes, contained in section 3 of this Act, to assist 14 15 the department of taxation in upgrading its operations, workforce, skills of its employees, or other purposes authorized 16 17 under section 231- , Hawaii Revised Statutes, contained in 18 section 3 of this Act.

19 The sum appropriated shall be expended by the department of 20 taxation for the purposes of this Act.

21 SECTION 14. The department of taxation shall repay the22 general fund for the appropriation made under section 12 to the

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integrated tax services and management special fund established
 pursuant to section 231- , Hawaii Revised Statutes, no later
 than June 30, 2012.

PART IV

5 SECTION 15. The increased use of computers for personal 6 purposes and in daily business operations has led to an increase 7 in electronic and computer-based interactions with government. 8 The department of taxation interacts with nearly every person in 9 Hawaii on a regular basis. The department of taxation also 10 regularly interacts with nonresident taxpayers and mainland-11 based businesses that routinely file tax information.

12 In response to the increase in interactions with 13 out-of-state taxpayers and the increase in electronic tax 14 filings, the legislature, in 1997; made electronic filing an 15 acceptable means of carrying out a taxpayer's obligations under 16 the law. Since this law was enacted, the ability to interact 17 electronically has grown considerably, especially for 18 businesses, nearly all of which have a computer and access to 19 the Internet.

20 Within the next decade, a majority, if not all, of tax 21 filings are predicted to be filed electronically. This will 22 result in greater efficiencies for both the taxpayer and the 2011-1368 SB756 SD1 SMA-2.doc

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State. In addition, the legislature, which is charged with the
 responsibility of overseeing the effectiveness of tax incentives
 and the efficacy of the tax system as a whole, will have access
 to more specific data on Hawaii taxes if the tax data is
 captured electronically.

6 The purpose of this part is to require the department of 7 taxation to establish a system to allow taxpayers to file all 8 tax returns, applications, reports, and other documents 9 electronically, telephonically, or by optical means; provided 10 that the initial implementation of the system shall be for all tax returns, applications, reports, and other documents required 11 12 under chapter 237, Hawaii Revised Statutes; provided further 13 that there shall be no additional cost to the taxpayer for the 14 electronic filing.

15 SECTION 16. Section 231-8.5, Hawaii Revised Statutes, is 16 amended to read as follows:

17 "[4]§231-8.5[] Electronic filing of tax returns. (a) 18 The department [may allow filing by electronic, telephonic, or 19 optical means of any tax return, application, report, or other 20 document] shall establish a system to allow taxpayers to file 21 all tax returns, applications, reports, and other documents 22 required under [the provisions of] title 14 [administered by the

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1 department.] electronically, telephonically, or by optical 2 means; provided that no cost shall be incurred by the taxpayer 3 for the electronic filing of tax returns. The date of filing 4 shall be the date the tax return, application, report, or other 5 document is transmitted to the department in a form and manner prescribed by departmental rules adopted pursuant to chapter 91. 6 The department may determine alternative methods for the 7 8 signing, subscribing, or verifying of a tax return, application, 9 report, or other document that shall have the same validity and 10 consequences as the actual signing by the taxpayer. (b) A filing under this section shall be treated in the 11 12 same manner as a filing subject to the penalties under section 13 231-39." 14 SECTION 17. Section 231-9.9, Hawaii Revised Statutes, is 15 amended to read as follows: 16 "§231-9.9 Filing and payment of taxes by electronic funds

17 transfer. (a) The director of taxation is authorized to 18 require every person whose tax liability for any one taxable 19 year exceeds [\$100,000] \$50,000 and who files a tax return for 20 any tax, including consolidated filers, to remit taxes by one of 21 the means of electronic funds transfer approved by the

22 department or through the State's internet portal; provided that

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1 for withholding taxes under section 235-62, electronic funds 2 transfers shall apply to annual tax liabilities that exceed 3 \$40,000. Notwithstanding the tax liability thresholds in this 4 subsection, the director of taxation is authorized to require 5 any person who is required to electronically file a federal 6 return or electronically remit any federal taxes to the federal 7 government, to electronically file a state return and 8 electronically remit any state taxes under title 14 to the 9 department. The director is authorized to grant an exemption to 10 the electronic filing and payment requirements for good cause. 11 (b) Any person who files a tax return for any tax and is 12 not required by subsection (a) to remit taxes by means of electronic funds transfer or through the State's internet portal 13 14 may elect to remit taxes by one of the means of electronic funds 15 transfer approved by the department with the approval of the 16 director of taxation.

(c) If a person who is required under subsection (a) to
file a return electronically or remit taxes by one of the means
of electronic funds transfer approved by the department or
<u>through the State's internet portal</u> fails to file electronically
or to remit the taxes using an approved method on or before the
date prescribed therefor, unless it is shown that the failure is
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1	due to reasonable cause and not to neglect, there shall be added
2	to the tax required to be so remitted a penalty of two per cent
3	of the amount of the tax. The penalty under this subsection is
4	in addition to any penalty set forth in section 231-39.
5	(d) No later than twenty days prior to the convening of
6	each regular session, the department shall submit a report to
7	the legislature containing:
8	(1) The number of taxpayers who were assessed the two per
9	cent penalty pursuant to subsection (c);
10	(2) The amounts of each assessment; and
11	(3) The total amount of assessments collected for the
12	previous year.
13	(e) No costs shall be incurred by the taxpayer for the
14	electronic filing of tax returns or remittance of taxes under
15	this section or any other section."
16	PART V
17	SECTION 18. The purpose of this part is to reestablish the
18	last day of the month as the deadline for filing and payment of
19	miscellaneous taxes, and to reestablish the quarterly filing and
20	payment of periodic insurance premium taxes.
21	SECTION 19. Act 22, Session Laws of Hawaii 2010, is
22	repealed.



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1	PART VI
2	SECTION 20. Statutory material to be repealed is bracketed
3	and stricken. New statutory material is underscored.
4	SECTION 21. This Act shall take effect on July 1, 2011.
5	

Report Title: Taxation; Electronic Filing

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Description:

Establishes the integrated tax services and management special fund to receive revenues from the integrated tax services and management system's post-implementation revenue-generating initiatives; provides that moneys in the fund will be used to pay for the integrated tax services and management system; requires the department of taxation to establish a system to allow taxpayers to file all tax returns, applications, reports, and other documents electronically, telephonically, or by optical means, with no additional cost to the taxpayer; lowers the threshold for any taxpayer required to remit taxes by one of the means of electronic funds transfer from \$100,000 to \$50,000 in tax liability; reestablishes the last day of the month as the deadline for filing and payment of miscellaneous taxes and quarterly filing and payment of periodic insurance premium taxes. (SD1)

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