THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII S.B. NO. 683

JAN 21 2011

A BILL FOR AN ACT

RELATING TO KAKAAKO.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Chapter 206E, Hawaii Revised Statutes, is
2	amended by adding a new section to part II to be appropriately
3	designated and to read as follows:
4	" <u>§206E-</u> Transfer of development rights. (a) Subject to
5	adoption of rules by the authority pursuant to chapter 91 and
6	the conditions in this section, an owner of real property in
7	Kakaako makai may convey all or a portion of the transferable
8	development rights appurtenant to that real property to an owner
9	of real property in Kakaako mauka.
10	(b) Prior to the conveyance of transferable development
11	rights pursuant to subsection (a), the sending real property
12	owner, the receiving real property owner, and their respective
13	lienholders, if any, shall submit an application for the
14	conveyance to the authority on the form provided by the
15	authority and shall meet all other conditions required by the
16	authority, pursuant to rules adopted by the authority.
17	(c) Transferable development rights conveyed pursuant to
18	this section shall be interests in real property and shall be
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1	considered as such for purposes of conveyance and taxation.
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2	Once an application under subsection (b) has been approved by
3	the authority and a deed conveying the transferable development
4	rights to the receiving real property owner has been recorded in
5	the bureau of conveyances or the land court, as applicable, the
6 ·	transferable development rights shall vest in the grantee and
7	thereafter may be transferred to a successor in interest. Any
8	transfer of the development rights to a different property in
9	Kakaako mauka shall be subject to review by the authority
10	pursuant to this section and any rules adopted thereto.
11	(d) Concurrently with the recordation of the deed
12	conveying the sending real property's transferable development
13	rights to the receiving real property as described in subsection
14	(c), the owner of the sending real property shall record in the
15	bureau of conveyances or the land court, as applicable, a
16	declaration that runs with the land that shall permanently
17	remove the transferable development rights from the sending real
18	property. The declaration shall also contain a description of
19	residual uses of the sending real property. The declaration
20	shall be executed by the sending real property owner and
21	countersigned by the authority.



1	(e) No amendment to the development plan for Kakaako			
2	mauka, nor any amendments to rules governing zoning for Kakaako			
3	mauka initiated by the authority that eliminate or materially			
4	restrict, reduce, or modify the uses or the density of use			
5	permitted in Kakaako mauka applicable to any receiving real			
6	property to which transferable development rights have been			
7	conveyed shall be effective with respect to the property unless			
8	there has been a mistake, fraud, or change in circumstances			
9	substantially affecting the public health, safety, or welfare.			
10	(f) The authority shall adopt rules pursuant to chapter 91			
11	that establish procedures, methods, and standards for the			
12	implementation of this section."			
13	SECTION 2. Chapter 501, Hawaii Revised Statutes, is			
14	amended by adding a new section to the part designated			
15	"Voluntary Dealing with Land after Original Registration" to be			
16	appropriately designated and to read as follows:			
17	" <u>\$501-</u> Transfer of transferable development rights.			
18	Notwithstanding section 501-109, transferable development			
19	rights, pursuant to section 206E- , shall be considered an			
20	appurtenant real property right that runs with the land, and			
21	shall be reflected on the title of the registered land of the			
22	receiving real property, as defined in section 206E-2, in this			
	2011-0504 SB SMA.doc			

Page 3

1	manner. A declaration filed in accordance with section 206E-
2	(d) shall be treated as an encumbrance on the title of the
3	registered land of the sending real property, as defined in
4	section 206E-2, for purposes of this chapter. The instrument of
5	conveyance shall follow the requirements set forth in section
6	<u>501-103.</u> "
7	SECTION 3. Section 206E-2, Hawaii Revised Statutes, is
8	amended to read as follows:
9	"§206E-2 Definitions. As used in this chapter, the
10	following words and terms shall have the following meanings
11	unless the context shall indicate another or different meaning
12	or intent:
13	[(1)] "Authority" means the Hawaii community development
14	authority established by section 206E-3.
15	[(2)] "County" means any county of the State.
16	"Kakaako makai" means that portion of the Kakaako community
17	development district makai of Ala Moana boulevard and between
18	Kewalo basin and the foreign trade zone.
19	"Kakaako mauka" means that portion of the Kakaako community
20	development district mauka of Ala Moana boulevard and between
21	Kewalo basin and the foreign trade zone.
22	[(3)] "Local governing body" means the county council.

1	[(4)] "Project" means a specific work or improvement,
2	including real and personal properties, or any interest therein,
3	acquired, owned, constructed, reconstructed, rehabilitated, or
4	improved by the authority, including a residential project, a
5	redevelopment project, or a commercial project, all as defined
6	herein, or any combination thereof, which combination shall
7	hereinafter be called and known as a "multipurpose project".
8	For purposes of this definition, a project includes the
9	following:
10	$\left[\frac{(A)}{(1)}\right]$ "Residential project" means a project or
11	that portion of a multipurpose project, including
12	residential dwelling units, designed and intended for
13	the purpose of providing housing and such facilities
14	as may be incidental or appurtenant thereto;
15	$\left[\frac{(B)}{(2)}\right]$ "Redevelopment project" means an
16	undertaking for the acquisition, clearance,
17	replanning, reconstruction, and rehabilitation or a
18	combination of these and other methods, of an area for
19	a residential project, for an incidental commercial
20	project, and for other facilities incidental or
21	appurtenant thereto, pursuant to and in accordance
22	with this chapter. The terms "acquisition, clearance,

Page 5

1 replanning, reconstruction, and rehabilitation" shall 2 include renewal, redevelopment, conservation, 3 restoration, or improvement, or any combination 4 thereof; 5 [(C)] (3) "Commercial project" means an undertaking involving commercial or light industrial development, 6 7 which includes a mixed use development where 8 commercial or light industrial facilities may be built 9 into, adjacent to, under or above residential units. 10 "Project cost" means the total of all costs incurred [-(5)-] 11 by the authority in carrying out all undertakings which it deems 12 reasonable and necessary for the development of a project including but not limited to: studies; surveys; plans; 13 specifications; architectural, engineering, or any other 14 15 development related services; acquisition of land and any 16 improvement thereon; site preparation and development; 17 construction; reconstruction; rehabilitation; the necessary 18 expenses in administering the chapter; the cost of financing the 19 project; and relocation costs. "Public agency" means any office, department, board, 20 [-(6)-] 21 commission, bureau, division, public corporation agency, or

22 instrumentality of the federal, state, or county government.



S.B. NO. 683

1 [-(7)-] "Public facilities" includes streets, utility and 2 service corridors, and utility lines where applicable, 3 sufficient to adequately service developable improvements in the 4 district, sites for schools, parks, parking garage, sidewalks, 5 pedestrian ways, and other community facilities. "Public 6 facilities" shall also include public highways, as defined by 7 statute, storm drainage systems, water systems, street lighting 8 systems, off-street parking facilities, and sanitary sewerage 9 systems.

10 [(8)] "Qualified person" includes any individual, 11 partnership, corporation or any public agency, possessing the competence, expertise, experience, and resources, including 12 13 financial, personnel and tangible resources, required for the 14 purposes of the project and such other qualifications as may be 15 deemed desirable by the authority in administering the chapter. 16 [(9)] "Real property" means lands, structures, and 17 interests in land, including lands under water and riparian rights, space rights, transferable development rights, and air 18 19 rights and any and all other things and rights usually included 20 within the term. Real property also means any and all interests 21 in such property less than full title, such as easements, 22 incorporeal hereditaments and every estate, interest, or right,

1	legal or equitable, including terms for years and liens thereon		
2	by way of judgments, mortgages, or otherwise.		
3	"Receiving real property" means the real property to which		
4	transferable development rights are transferred.		
5	"Sending real property" means the real property from which		
6	transferable development rights are removed.		
7	"Transferable development rights" means the development		
8	potential of real property that can be removed from the real		
9	property to which is it appurtenant and transferred to other		
10	real property to increase the amount of development allowed on		
11	the other real property. For purpose of this definition,		
12	development potential includes the permitted uses and density of		
13	development that would be allowed on the sending real property		
14	under rules adopted by the authority that are in effect on the		
15	date a transfer is made."		
16	SECTION 4. Section 206E-4, Hawaii Revised Statutes, is		
17	amended to read as follows:		
18	"§206E-4 Powers; generally. Except as otherwise limited		
19	by this chapter, the authority may:		
20	(1) Sue and be sued;		
21	(2) Have a seal and alter the same at pleasure:		



1	(3)	Make and execute contracts and all other instruments
2		necessary or convenient for the exercise of its powers
3		and functions under this chapter;
4	(4)	Make and alter bylaws for its organization and
5		internal management;
6	(5)	Make rules with respect to its projects, operations,
7		properties, and facilities, which rules shall be in
8		conformance with chapter 91;
9	(6)	Through its executive director appoint officers,
10		agents, and employees, prescribe their duties and
11		qualifications, and fix their salaries, without regard
12		to chapter 76;
13	(7)	Prepare or cause to be prepared a community
14		development plan for all designated community
15	. "	development districts;
16	(8)	Acquire, reacquire, or contract to acquire or
17		reacquire by grant or purchase real, personal, or
18	•	mixed property or any interest therein $[+]$, including
19		transferable development rights; to own, hold, clear,
20		improve, and rehabilitate, and to sell, assign,
21		exchange, transfer, convey, lease, or otherwise
22		dispose of or encumber the same;





S.B. NO. 683

1	(9)	Acquire or reacquire by condemnation real, personal,
2		or mixed property or any interest therein for public
3		facilities, including but not limited to streets,
4		sidewalks, parks, schools, and other public
5		improvements;
6	(10)	By itself, or in partnership with qualified persons,
7		acquire, reacquire, construct, reconstruct,
8		rehabilitate, improve, alter, or repair or provide for
9		the construction, reconstruction, improvement,
10		alteration, or repair of any project; own, hold, sell,
11		assign, transfer, convey, exchange, lease, or
12		otherwise dispose of or encumber any project, and in
13		the case of the sale of any project, accept a purchase
14		money mortgage in connection therewith; and repurchase
15		or otherwise acquire any project which the authority
16		has theretofore sold or otherwise conveyed,
17		transferred, or disposed of;
18	(11)	Arrange or contract for the planning, replanning,
19		opening, grading, or closing of streets, roads,
20		roadways, alleys, or other places, or for the
21		furnishing of facilities or for the acquisition of



S.B. NO. 683

1		property or property rights or for the furnishing of
2		property or services in connection with a project;
3	(12)	Grant options to purchase any project or to renew any
4		lease entered into by it in connection with any of its
5		projects, on such terms and conditions as it deems
6		advisable;
7	(13)	Prepare or cause to be prepared plans, specifications,
8		designs, and estimates of costs for the construction,
9		reconstruction, rehabilitation, improvement,
10		alteration, or repair of any project, and from time to
11		time to modify such plans, specifications, designs, or
12		estimates;
13	(14)	Provide advisory, consultative, training, and
14		educational services, technical assistance, and advice
15		to any person, partnership, or corporation, either
16		public or private, to carry out the purposes of this
17		chapter, and engage the services of consultants on a
18		contractual basis for rendering professional and
19		technical assistance and advice;
20	(15)	Procure insurance against any loss in connection with
21	•	its property and other assets and operations in such
22		amounts and from such insurers as it deems desirable;
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S.B. NO. 683

1 (16)Contract for and accept gifts or grants in any form 2 from any public agency or from any other source; 3 Do any and all things necessary to carry out its (17)4 purposes and exercise the powers given and granted in 5 this chapter; and Allow satisfaction of any affordable housing 6 (18)7 requirements imposed by the authority upon any 8 proposed development project through the construction 9 of reserved housing, as defined in section 206E-101, by a person on land located outside the geographic 10 boundaries of the authority's jurisdiction; provided 11 that the authority shall not permit any person to make 12 13 cash payments in lieu of providing reserved housing, 14 except to account for any fractional unit that results 15 after calculating the percentage requirement against 16 residential floor space or total number of units developed. The substituted housing shall be located 17 on the same island as the development project and 18 19 shall be substantially equal in value to the required reserved housing units that were to be developed on 20 21 The authority shall establish the following site. 22 priority in the development of reserved housing:



S.B. NO. 683

13

(A) Within the community development district;
(B) Within areas immediately surrounding the
community development district;
(C) Areas within the central urban core;
(D) In outlying areas within the same island as the
development project.
The Hawaii community development authority shall
adopt rules relating to the approval of reserved
housing that are developed outside of a community
development district. The rules shall include, but
are not limited to, the establishment of guidelines to
ensure compliance with the above priorities."
SECTION 5. Section 206E-31.5, Hawaii Revised Statutes, is
amended to read as follows:
"[+]§206E-31.5[+] Prohibitions. Anything contained in
this chapter to the contrary notwithstanding, the authority is
prohibited from:
(1) Selling or otherwise assigning the fee simple interest
in any lands in the Kakaako community development
district to which the authority in its corporate
capacity holds title, except with respect to:
(A) Utility easements;

S.B. NO. 683

1	(В) Remnants as defined in section 171-52;
2	(C) Grants to any state or county department or
3.		agency; [or]
4	(D) Transferable development rights; or
5	[.(D) -] (E) Private entities for purposes of any
6		easement, roadway, or infrastructure
7		improvements; or
8	(2) Ap	proving any plan or proposal for any residential
9	de	velopment in [that portion of the Kakaako community
10	de	velopment district makai of Ala Moana boulevard and
11	be	tween Kewalo basin and the foreign trade zone.]
12	Ka	kaako mauka."
13	SECTION	6. The Hawaii community development authority
14	shall develo	p and adopt rules pursuant to chapter 91, Hawaii
15	Revised Stat	utes, to implement this Act. The rules shall
16	include the	following:
17	(1) Th	e form of and procedure for recording the
18	in	struments necessary to sever transferable
19	de	velopment rights from the sending real property and
20	to	affix the transferable development rights to the
21	re	ceiving real property. The rules shall require that
22	th	ese instruments shall be executed by the affected
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2011-0504 SB SMA.doc

S.B. NO. 683

1		property owners and any lienholders. The instrument
2		shall identify the transferable development rights
3	•	being transferred and the legal descriptions of the
4		sending real property and the receiving real property;
5	(2)	A methodology to address the preservation of the
6		character of the sending real property and assure that
7		the prohibitions against the use and development of
8		the sending real property shall bind the landowner and
9		every successor in interest to the landowner;
10	(3)	A list of residual uses for the sending real
. 11 .		properties when all transferable development rights
12		have been conveyed;
13	(4)	A system for monitoring the severance, ownership,
14		assignment, and transfer of transferable development
15		rights;
16	(5)	The identification of parcels, if any, within Kakaako
17		mauka that are inappropriate as receiving real
18		properties;
19	(6)	Permitted uses and the maximum increases in density in
20		Kakaako mauka;
21	(7)	The minimum acreage of a sending real property and the
22		minimum reduction in density of the sending real

2011-0504 SB SMA.doc

S.B. NO. 683

1		property that may be conveyed in a transfer of
2		development rights;
3	(8)	An assessment of the infrastructure in Kakaako Mauka
4		that identifies the ability of the area to accept
5		increases in density and the Hawaii community
6		development authority's plans to provide necessary
7		utility services within Kakaako mauka;
8	(9)	A procedure whereby the Hawaii community development
9		authority may review and approve the conveyance prior
10		to its completion to determine whether the transaction
11		complies with the provisions of this Act and any rules
12		adopted pursuant hereto. An application by the
13		affected parties shall be deemed approved upon the
14		determination of compliance with this Act and any
15		rules adopted pursuant hereto and upon recordation of
16		the instrument transferring the development rights in
17		the bureau of conveyances or the land court, as
18		applicable;
19	(10)	The allowance for non-residential density in Kakaako
20		makai to be converted to an increase in the square
21	7 · · ·	feet of a residential, commercial, industrial, mixed-
22		use, or other use on the receiving real property; and

7	INTRODUCED BY: DIALUTED 7
6	SECTION 8. This Act shall take effect upon its approval.
5	and stricken. New statutory material is underscored.
4	SECTION 7. Statutory material to be repealed is bracketed
3	implementation of the provisions of this Act.
2	development authority deems necessary to aid in the
1	(11) Such other provisions as the Hawaii community



Report Title:

HCDA; Kakaako; Conveyance of Transferable Development Rights

Description:

Allows the conveyance of transferable development rights from landowners in Kakaako makai to landowners in Kakaako mauka, subject to approval by the Hawaii community development authority. Requires the Hawaii community development authority to adopt rules to regulate and authorize these conveyances.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

