THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII **S.B. NO.** <sup>597</sup> S.D. 2

### A BILL FOR AN ACT

RELATING TO PSYCHOLOGISTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 The legislature finds that there is limited SECTION 1. 2 access to mental health care treatment services for residents 3 across the State of Hawaii. The delivery of comprehensive, 4 accessible, and affordable mental health medical care has been 5 demonstrably enhanced by collaborative practice among licensed 6 clinical psychologists with prescriptive authority and medical 7 doctors in federal facilities and programs as well as states 8 that have authorized prescriptive authority for psychologists. 9 The legislature finds that providing limited prescriptive 10 authority to qualified, licensed clinical psychologists, subject 11 to supervision by a licensed medical doctor, will make 12 comprehensive mental health care more accessible to medically 13 underserved residents of the State. The legislature 14 acknowledges that the Health Resources and Services Administration of the United States Department of Health and 15 16 Human Services has officially designated much of the State, 17 including isolated rural locations and urban areas with high 18 population densities, as a mental health professional shortage 2011-1624 SB597 SD2 SMA.doc 

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area. This designation highlights the critical need for
 expansion of available mental health services and development of
 a corps of mental health professionals to serve the currently
 unmet needs of Hawaii's population.

5 The legislature has previously authorized prescription 6 privileges for advanced practice registered nurses, 7 optometrists, dentists, podiatrists, and physician assistants. These practitioners have been granted prescriptive authority 8 9 based on demonstration of specific training, education, and practical competency. Education and training criteria such as 10 11 degree and minimum experience requirements and passage of 12 national board examinations have worked well to assure quality of services. Limitations on authority including the use of 13 14 approved formularies, limited practice areas, and prohibitions 15 on accepting or distributing drug samples have served to deter abuses in the system and to prevent the inappropriate practice 16 of general medicine. Prescriptive authority for non-physician 17 18 practitioners with varying types of limitations and supervision 19 requirements has proven manageable and has expanded access to 20 important health care services for patients across the state.

21 Clinical psychologists with appropriate training have been 22 allowed to prescribe medications to active duty military



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1 personnel and their families in federal facilities and the 2 federal Indian health service program for years. In recent 3 years, Louisiana and New Mexico have adopted legislation 4 authorizing prescriptive authority for appropriately trained 5 psychologists without regard to the service setting.

6 Since 2000, twenty psychologists in this State have received psychopharmacological training through the Tripler Army 7 8 Medical Center psychology training program. These psychologists 9 have actively collaborated with primary care physicians to 10 provide combined therapy and psychopharmacological care to a 11 medically underserved patient population at eleven federally 12 qualified health centers: Bay Clinic, Hana, Molokai, Kauai, Waianae, Kalihi-Palama, Waimanalo, Koolauloa, West Hawaii, Kokua 13 14 Kalihi Valley, and Waikiki, as well as a native Hawaiian health 15 care system clinic located in a federally designated medically 16 underserved area on Molokai.

17 The American Psychological Association has developed a 18 model curriculum for a master's degree in psychopharmacology for 19 the education and training of prescribing psychologists. This 20 curriculum is currently available within the State at Argosy 21 University and the University of Hawaii at Hilo's college of 22 pharmacy. Independent evaluations of the United States



1 Department of Defense psychopharmacological demonstration 2 project by the United States General Accounting Office, now 3 known as the Government Accountability Office, and the American College of Neuropsychopharmacology, as well as the experiences 4 5 of New Mexico and Louisiana, have demonstrated that 6 appropriately trained clinical psychologists can prescribe 7 psychotropic medications safely and effectively. 8 The purpose of this Act is to create a multi-phase, five-9 year, pilot project to allow qualified psychologists to 10 prescribe psychotropic medications for the treatment of mental illness to patients under the psychologist's care at a federally 11 12 qualified health center. 13 SECTION 2. (a) There is created a pilot program to be 14 administered by the board of psychology to allow clinical 15 psychologists licensed pursuant to chapter 465, Hawaii Revised 16 Statutes, to prescribe psychotropic medications only to patients 17 treated by the psychologist at a federally qualified health 18 center.

(b) A licensed clinical psychologist shall be eligible to
apply to participate in the pilot program created pursuant to
this Act if the psychologist:

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1	(1)	Meets the requirements for licensure set forth in
2		section 465-7, Hawaii Revised Statutes;
3	(2)	Completed specialized education and training in
4		preparation for prescriptive practice approved by the
5		American Psychological Association and the board of
6		psychology;
7	(3)	Passed the Psychopharmacological Examination for
8		Psychologists or an equivalent national examination
9		relevant to establishing competence for prescriptive
10		practice approved by the board of psychology;
11	(4)	Is employed by, including as a contract provider, a
12		federally qualified health center in this State; and
13	(5)	Meets any other requirements established by the board
14		of psychology.
15	(c)	The pilot program created pursuant to this Act shall
16	be a five-year program that shall allow participating	
17	psychologists to prescribe psychotropic medications under the	
18	supervisi	on of a licensed physician as follows:
19	(1)	In the first two years, participating psychologists
20		shall practice only at Waianae Coast Comprehensive
21		Health Center and shall receive training and be
22		directly supervised by a physician at that location;

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After the first year of the pilot program, the 1 (2)2 supervising physician at Waianae Coast Comprehensive Health Center shall continue to train and supervise 3 participating psychologists and may recruit additional 4 5 physicians at other federally qualified health centers 6 in the State to train and supervise participating 7 psychologists at those locations; Participating psychologists shall be directly 8 (3)supervised by supervising physicians at a federally 9 10 qualified health center for the first two years of the psychologists' participation in the pilot program; 11 After completing two years of direct supervision,  $(4)^{-1}$ 12 participating psychologists shall maintain a 13 collaborative and collegial relationship with a 14 supervising physician and with the medical doctors who 15 16 oversee the general medical care of the participating 17 psychologist's patients at a federally qualified health center and shall exercise prescriptive 18 19 authority only for patients treated by the psychologist at the federally qualified health center. 20 21 (d) At the end of the fourth year of the pilot program, the board of psychology shall prepare a report, under the 22

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1 direction of the supervising physicians of the pilot program and 2 with input from participating psychologists and the physicians and administrators of participating federally gualified health 3 4 centers, to be submitted to the legislature no later than twenty 5 days prior to the convening of the regular session of 2016. 6 report prepared by the board of psychology shall include: 7 (1)The number and type of patients served by 8 participating psychologists; Treatment services outcomes of patients treated by 9 (2)10 participating psychologists; Whether and how the pilot program improved access to 11 (3) mental health care; and 12 Patient satisfaction with mental health care provided 13 (4)14 by participating psychologists. SECTION 3. Chapter 465, Hawaii Revised Statutes, is 15 amended by adding a new part to be appropriately designated and 16 17 to read as follows: 18 "PART PRESCRIPTION CERTIFICATION 19 \$465-Definitions. As used in this part, unless the 20 context otherwise requires:

21 "Board" means the board of psychology established under 22 section 465-4.

1 "Clinical experience" means a period of supervised clinical 2 training and practice involving clinical diagnoses and interventions that are conducted and supervised as part of a 3 4 training program. 5 "Laboratory tests" means any laboratory blood or urine drug 6 screen test necessary to monitor the general health of a patient 7 receiving psychotropic medication. 8 "Narcotics" means natural and synthetic opioid analgesics, 9 and their derivatives, used to relieve pain. "Prescription" is an order for a drug, laboratory test, or 10 medicine, device, or treatment, as defined by state law. 11 "Prescriptive authority" means the authority to prescribe, 12 13 administer, discontinue, or distribute without charge, drugs or controlled substances recognized in or customarily used in the 14 diagnosis, treatment, and management of individuals with 15 16 psychiatric, mental, cognitive, nervous, emotional, or 17 behavioral disorders, or other procedures directly related thereto within the scope of practice of psychology in accordance 18 with rules adopted by the board. 19 "Psychiatrist" means a medical doctor licensed to practice 20

21 medicine pursuant to chapter 453 who has completed and



1	successfully passed a specialized four-year residency program in			
2	the practice of psychiatry.			
3	"Psy	"Psychologist certified to prescribe" means a licensed,		
4	doctoral-	level clinical psychologist who has:		
5	(1)	Completed specialized education and training in		
6		preparation for prescriptive practice;		
7	(2)	Passed the Psychopharmacological Examination for		
8		Psychologists or an equivalent national examination		
9		accepted by the board relevant to establishing		
10		competence for prescribing; and		
11	(3)	Received from the board a current certificate granting		
12		prescriptive authority, which has not been revoked or		
13		suspended.		
14	"Psy	chopharmacology" means the use of psychoactive drugs in		
15	the treatment or control of mental disorders or psychiatric			
16	disease.			
17	"Psychotropic medication" means only those agents related			
18	to the diagnosis and treatment of mental and emotional disorders			
19	including controlled substances but not including narcotics.			
20	"Supervising physician" means a medically trained and			
21	licensed physician or psychiatrist who accepts professional			

1 responsibility for the provision of psychopharmacotherapy by a 2 psychologist certified to prescribe. 3 §465-Conditional prescription certificate; application. A psychologist who applies for a conditional prescription 4 (a) certificate shall demonstrate all of the following by official 5 transcript or other official evidence satisfactory to the board: 6 7 (1)A current clinical license in good standing to 8 practice psychology in Hawaii; 9 Consistent with established policies of the American (2)10 Psychological Association for educating and training psychologists in preparation for prescriptive 11 12 authority: 13 A master's degree in psychopharmacology that (A) 14 reflects an organized sequence of study in an 15 organized program offering intensive didactic and 16 practical education, and includes the following 17 core areas of instruction: basic life sciences, 18 neurosciences, clinical and research pharmacology 19 and psychopharmacology, clinical medicine and 20 pathophysiology, physical assessment and 21 laboratory examinations, clinical



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1		pharmacotherapeutics, research, and professional,
2		ethical and legal issues; and
3		(B) Relevant clinical experience sufficient to attain
4		competency in the psychopharmacological treatment
5		of a diverse patient population under the
6		direction of a supervising physician that
7		consists of not less than two years and involves
8		at least four hundred hours treating a diverse
9		population of no fewer than one hundred patients
10		with mental disorders including at least two
11		hours of weekly on-site supervision per year by a
12		supervising physician who is not employed by the
13		psychologist being directed or supervised;
14	(3)	Successful completion of the Psychopharmacological
15		Examination for Psychologists or an equivalent
16		national examination relevant to establishing
17		competence for prescribing and approved by the board;
18	(4)	A federal Drug Enforcement Administration registration
19		number for limited use as restricted by state law;
20	(5)	Malpractice insurance sufficient to satisfy the rules
21		adopted by the board, that covers the applicant during



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1 the period the conditional prescription certificate is 2 in effect; 3 Completion of all other requirements, as determined by (6) 4 rules adopted by the board pursuant to chapter 91, for 5 obtaining a conditional prescription certificate; and Employment, including by contract, and an intent to 6 (7) 7 practice the prescriptive authority at a federally 8 qualified health center established pursuant to Title 9 42 United States Code Section 1396. The board shall issue a conditional prescription 10 (b) certificate if it finds that the applicant has met all of the 11 requirements of subsection (a). 12 The conditional prescription certificate shall be 13 (c) 14 immediately relinquished by the psychologist if the psychologist 15 no longer meets the requirements of subsection (a). Conditional prescription certificate; powers, 16 \$465-17 duties, and responsibilities. (a) A psychologist holding a conditional prescription certificate shall: 18 19 (1)Hold a current license to practice psychology in 20 Hawaii and maintain malpractice insurance; 21 (2)Complete the first year of practice under a 22 conditional prescription certificate under the 2011-1624 SB597 SD2 SMA.doc 12



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1		direction of a supervising physician who is not	
2		employed by the psychologist being directed or	
3		supervised; provided that supervision pursuant to this	
4		paragraph shall include training in diagnostic	
5		laboratory tests, diagnostic imaging, and	
6		electroencephalogram tests;	
7	(3)	Inform the board of the name of the supervising	
8		physician under whose supervision the psychologist	
9		will prescribe psychotropic medication; provided that	
10		the psychologist shall promptly inform the board of	
11		any change of the supervising physician; and	
12	(4)	Maintain an ongoing collaborative relationship	
13		pursuant to subsection (c) with the doctors of	
14		medicine who oversee the general medical care of the	
15		psychologist's patients.	
16	(b)	A psychologist holding a conditional prescription	
17	certificate shall be authorized to prescribe, administer,		
18	discontinue, or distribute without charge, drugs or controlled		
19	substances recognized in or customarily used in the diagnosis,		
20	treatment, and management of individuals with psychiatric,		
21	mental, cognitive, nervous, emotional, or behavioral disorders		
22	and relevant to the practice of psychology, or other procedures		
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1 directly related thereto within the scope of practice of 2 psychology in accordance with rules adopted by the board. The authorization to prescribe shall be limited to prescriptions for 3 4 patients under the care of the psychologist at federally qualified health centers pursuant to Title 42 United States Code 5 Section 1396 identified to the board as the psychologist's 6 7 practice location. (c) When prescribing psychotropic medication for a 8 patient, a psychologist holding a conditional prescription 9 certificate shall maintain an ongoing collaborative relationship 10 with the doctors of medicine who oversee the general medical 11 care of the psychologist's patients to ensure that: 12 13 Necessary medical examinations are conducted; (1)14 (2)The psychotropic medication is appropriate for the patient's medical condition; and 15 Significant changes in the patient's medical or 16 (3) 17 psychological condition are discussed. 18 A prescription for psychotropic medication written by (d) 19 a psychologist holding a conditional prescription certificate 20 shall: Comply with applicable state and federal laws; 21 (1)

Be identified as issued by a "psychologist certified 1 (2)to prescribe"; and 2 Include the psychologist's board number or the 3 (3) identification number assigned by the department of 4 5 commerce and consumer affairs. 6 A psychologist holding a conditional prescription (e) certificate shall not delegate prescriptive authority to any 7 person. Records of all prescriptions shall be maintained in the 8 9 prescribing psychologist's patient records. 10 **Prescription certificate**. (a) A psychologist who §465applies for a prescription certificate shall demonstrate all of 11 the following by official transcript or other official evidence 12 satisfactory to the board: 13 A conditional prescription certificate, which includes 14 (1)successful completion of two years of prescribing 15 psychotropic medication as certified by a supervising 16 17 physician; A current license in good standing to practice 18 (2)19 psychology in Hawaii; Malpractice insurance sufficient to satisfy the rules 20 (3) adopted by the board, that will cover the applicant as 21

a prescribing psychologist; and

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1	(4)	Completion of all other requirements, as determined by
2		rules adopted by the board pursuant to chapter 91, for
3		obtaining a prescription certificate.
4	(b)	The board shall issue a prescription certificate if it
5	finds that	t the applicant has met all of the requirements of
6	subsection	n (a).
7	(c)	A psychologist with a prescription certificate may
8	prescribe	psychotropic medication to any patient under the
9	psycholog	ist's care for whom psychotropic medication is
10	clinically	y indicated if the psychologist:
11	(1)	Holds a current license to practice psychology in
12		Hawaii and maintains malpractice insurance;
13	(2)	Annually satisfies the continuing education
14		requirements for prescribing psychologists recommended
15		by the American Psychological Association which shall
16		be no fewer than twenty hours each year, at least half
17		of which shall be in pharmacology or
18		psychopharmacology; and
19	(3)	Maintains an ongoing collaborative relationship
20		directly or by telecommunication with the doctors of
21		medicine who oversee the general medical care of the
22		psychologist's patients to ensure that:

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1	(A)	Necessary medical examinations are conducted;
2	(B)	Psychotropic medication prescribed is appropriate
3		for the patient's medical condition;
4	(C)	Significant changes in the patient's medical or
5		psychological condition are discussed; and
6	(D)	The psychologist only prescribes psychotropic
7		medications to patients under the care of the
8		psychologist at a federally qualified health
9		center that is identified to the board as the
10		psychologist's practice location.
11	(d) The	prescription certificate shall be immediately
12	relinquished b	y the psychologist if the psychologist no longer
13	meets the requ	irements of subsection (c).
14	§ <b>465</b> -	Administration. (a) The board may adopt rules
15	pursuant to ch	apter 91 to further implement the procedures set
16	forth in this	part to obtain a conditional prescription
17	certificate or	a prescription certificate and to renew a
18	conditional pr	escription certificate or prescription
19	certificate.	The board may set reasonable application and
20	renewal fees.	
21	(b) The	board shall adopt rules pursuant to chapter 91

establishing the grounds for denial, suspension, or revocation



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1 of conditional prescription certificates and prescription 2 certificates, including provisions for suspension or revocation of a license to practice psychology upon suspension or 3 4 revocation of a conditional prescription certificate or 5 prescription certificate. Actions of denial, suspension, or 6 revocation of a conditional prescription certificate or a 7 prescription certificate shall be in accordance with this 8 chapter. 9 (C) The board shall maintain current records on every 10 prescribing psychologist, including federal Drug Enforcement Administration registration numbers. 11 The board shall provide to the board of pharmacy an 12 (d) annual list of psychologists holding a conditional prescription 13 14 certificate or prescription certificate that contains the 15 information agreed upon between the board and the board of 16 pharmacy. The board shall promptly provide the board of

17 pharmacy with the names of any psychologists who are added or 18 deleted from the list.

19 §465- Narcotics and samples prohibited. Notwithstanding
20 any other provision of this chapter to the contrary, a
21 psychologist holding a conditional prescription certificate or
22 prescription certificate shall not administer or prescribe any
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1	narcotic and shall not request, receive, or sign for
2	professional controlled substance samples."
3	SECTION 4. Section 329-1, Hawaii Revised Statutes, is
4	amended as follows:
5	1. By adding a new definition to be appropriately inserted
6	and to read:
7	""Psychologist certified to prescribe" means a person
8	licensed under part of chapter 465, who is registered under
9	this chapter to administer or prescribe psychotropic medication
10	to patients under the person's care at a federally qualified
11	health center, but who is not authorized to request, receive, or
12	sign for professional controlled substance samples."
13	2. By amending the definition of "practitioner" to read:
14	""Practitioner" means:
15	(1) A physician, dentist, veterinarian, scientific
16	investigator, or other person licensed and registered
17	under section 329-32 to distribute, dispense, or
18	conduct research with respect to a controlled
19	substance in the course of professional practice or
20	research in this State;
21	(2) An advanced practice registered nurse with
22	prescriptive authority licensed and registered under



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1		section 329-32 to prescribe and administer controlled
2		substances in the course of professional practice in
3		this State; [ <del>and</del> ]
4	(3)	A psychologist certified to prescribe who is licensed
5		and registered under section 329-32 to prescribe and
6		administer controlled substances in accord with the
7		requirements and limitations of part of chapter
8		465; and
9	[ <del>(3)</del> ]	(4) A pharmacy, hospital, or other institution
10		licensed, registered, or otherwise permitted to
11		distribute, dispense, conduct research with respect to
12		or to administer a controlled substance in the course
13		of professional practice or research in this State."
14	SECT	ION 5. Chapter 465, Hawaii Revised Statutes, is
15	amended by designating sections 465-1 to 465-15 as part I,	
16	entitled "General Provisions".	
17	SECT	ION 6. Section 465-3, Hawaii Revised Statutes, is
18	amended to read as follows:	
19	"§46	5-3 Exemptions. (a) This chapter shall not apply to:
20	(1)	Any person teaching, lecturing, consulting, or
21		engaging in research in psychology insofar as the
22		activities are performed as part of or are dependent
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upon employment in a college or university; provided that the person shall not engage in the practice of psychology outside the responsibilities of the person's employment;

5 (2)Any person who performs any, or any combination of the 6 professional services defined as the practice of 7 psychology under the direction of a licensed 8 psychologist in accordance with rules adopted by the 9 board; provided that the person may use the term 10 "psychological assistant", but shall not identify the 11 person's self as a psychologist or imply that the 12 person is licensed to practice psychology; 13 (3) Any person employed by a local, state, or federal 14 government agency in a school psychologist or 15 psychological examiner position, or a position that 16 does not involve diagnostic or treatment services, but 17 only at those times when that person is carrying out 18 the functions of such government employment; 19 (4)Any person who is a student of psychology, a 20 psychological intern, or a resident in psychology

preparing for the profession of psychology under

supervision in a training institution or facility and

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1 who is designated by a title as "psychology trainee", "psychology student", "psychology intern", or 2 3 "psychology resident", that indicates the person's 4 training status; provided that the person shall not 5 identify the person's self as a psychologist or imply 6 that the person is licensed to practice psychology; 7 (5)Any person who is a member of another profession licensed under the laws of this jurisdiction to render 8 9 or advertise services, including psychotherapy, within the scope of practice as defined in the statutes or 10 rules regulating the person's professional practice; 11 12 provided that, notwithstanding section 465-1, the 13 person does not represent the person's self to be a 14 psychologist or does not represent that the person is 15 licensed to practice psychology; 16 (6) Any person who is a member of a mental health 17 profession not requiring licensure; provided that the 18 person functions only within the person's professional 19 capacities; and provided further that the person does 20 not represent the person to be a psychologist, or the 21 person's services as psychological; or

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(7) Any person who is a duly recognized member of the
clergy; provided that the person functions only within
the person's capacities as a member of the clergy; and
provided further that the person does not represent
the person to be a psychologist, or the person's
services as psychological.

7 (b) Nothing in this chapter shall in any way restrict any 8 person from carrying on any of the psychological activities as 9 defined in section 465-1; provided that such person does not 10 offer psychological services as defined in this chapter except 11 as such activities are incidental to the person's lawful 12 occupational purpose.

(c) A person may use the title of
industrial/organizational psychologist, provided that the person
registers with the board, and:

16 (1) Is professionally competent in the practice of
17 industrial/organizational psychology; [and]
18 (2) Holds a doctoral degree from an accredited institution
19 of higher education with training and education in
20 industrial/organizational psychology, satisfactory to
21 the board; and

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(3) Provides psychological service or consultation to
 organizations which does not involve the delivery or
 supervision of direct psychological services to
 individuals or groups of individuals, without regard
 to the source or extent of payment for services
 rendered.

7 (d) Nothing in this chapter shall prevent the provision of
8 expert testimony by a psychologist who is otherwise exempted by
9 this chapter.

10 [(e) Nothing in this chapter shall be construed as
11 permitting the administration or prescription of drugs, or in
12 any way engaging in the practice of medicine as defined in the
13 laws of the State.]"

14 SECTION 7. Notwithstanding the requirements of chapter 91, 15 Hawaii Revised Statutes, or any other law or rule of this State, 16 the board of psychology shall act expeditiously to adopt rules 17 and to take all other actions necessary to ensure that the pilot 18 program established by this Act shall commence no later than 19 July 1, 2012.

20 SECTION 8. The board of psychology shall submit a report 21 to the legislature no later than twenty days prior to the 22 convening of the regular session of 2016; provided that a report 2011-1624 SB597 SD2 SMA.doc



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1 submitted pursuant to this Act shall be prepared under the 2 guidance of the supervising physicians and with the 3 participation of psychologists who participated in the pilot 4 program established pursuant to section 2 of this Act. 5 SECTION 9. Statutory material to be repealed is bracketed 6 and stricken. New statutory material is underscored. SECTION 10. This Act shall take effect upon its approval; 7 8 provided that this Act shall be repealed on June 30, 2016.

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Report Title:

Prescriptive Authority; Psychologists

#### Description:

Establishes a five-year pilot program to allow qualified psychologists limited authority to prescribe psychotropic medications to patients under the care of the psychologist at a federally qualified health center. Repeals June 30, 2016. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

