### THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

**S.B. NO.** <sup>1</sup> S.D. 1</sup>

## A BILL FOR AN ACT

RELATING TO STATE RECOGNITION OF THE NATIVE HAWAIIAN PEOPLE, THEIR LANDS, ENTITLEMENTS, HEALTH, EDUCATION, WELFARE, HERITAGE, AND CULTURE.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the State has never
 explicitly acknowledged that Native Hawaiians are the only
 indigenous, aboriginal, "maoli" Hawaiian population.

4 Native Hawaiians are the indigenous, native people of the 5 Hawaiian archipelago that is now part of the United States and 6 the State of Hawaii and are a distinctly native community. From 7 its inception, the State has had a special political and legal 8 relationship with the Native Hawaiian people, and has 9 continually enacted legislation for the betterment of their 10 conditions.

In Section 5(f) of the 1959 Admission Act (An Act to Provide for the Admission of the State of Hawaii into the Union, Public Law 86-3), Congress created what is commonly known as the ceded lands trust. The ceded lands trust, consisting of lands, including submerged lands, natural resources, and the proceeds from the disposition or use of those lands, is for five

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purposes, one of which remains the betterment of the conditions
 of Native Hawaiians.

3 At the 1978 Constitutional Convention, the State 4 established the office of Hawaiian affairs, approved by the voters on November 7, 1978 (Hawaii State Constitution, Article 5 6 XII, sections 5 and 6) and codified as Chapter 10, Hawaii 7 Revised Statutes. The State's designation of the office of 8 Hawaiian affairs as a trust vehicle to act on behalf of Native 9 Hawaiians until a Native Hawaiian governing entity could be 10 reestablished reaffirmed the State's obligations to the Native 11 Hawaiian people.

12 The 1978 Constitutional Convention further amended the 13 State Constitution to affirm its protection of all "rights, 14 customarily and traditionally exercised for subsistence, 15 cultural and religious purposes and possessed by ahupuaa 16 tenants who are descendants of native Hawaiians who inhabited 17 the Hawaiian Islands prior to 1778." (Hawaii State 18 Constitution, Article XII, section 7). Moreover, the Hawaii 19 Revised Statutes also specifically protect Native Hawaiians' 20 ability to practice their traditional and customary rights. 21 (Hawaii Revised Statutes, §§ 1-1, 7-1). The federal and state 22 courts have continuously recognized the right of the Native 2011-1458 SB1 SD1 SMA.doc 

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Hawaiian people to engage in customary and traditional practices
 on public lands.

3 In 1993, the United States formally apologized to Native 4 Hawaiians for the United States' role in the overthrow of the 5 Kingdom of Hawaii. (Public Law 103-150 (107 Stat. 1510) 6 commonly known as the "Apology Resolution"). The Apology 7 Resolution acknowledges that the illegal overthrow of the Kingdom of Hawaii occurred with the active participation of 8 9 agents and citizens of the United States, and further 10 acknowledges that the Native Hawaiian people never directly 11 relinquished to the United States their claims to their inherent 12 sovereignty as a people over their national lands, either 13 through the Kingdom of Hawaii or through a plebiscite or 14 referendum. The Apology Resolution expresses the commitment of 15 Congress and the President to acknowledge the ramifications of 16 the overthrow of the Kingdom of Hawaii and to support 17 reconciliation efforts between the United States and Native Hawaiians. Pursuant to the Apology Resolution, the United 18 19 States Departments of Justice and the Interior conducted 20 reconciliation hearings with the Native Hawaiian people in 1999 21 and issued a joint report entitled, "From Mauka to Makai: The 22 River of Justice Must Flow Freely", which identified promoting

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1 the reorganization of a Native Hawaiian government as a priority 2 recommendation for continuing the process of reconciliation. To 3 further this process of reconciliation, Congress created the 4 Office of Native Hawaiian Relations in the Department of the 5 Interior, with one of its purposes being to consult with Native 6 Hawaiians on the reconciliation process.

7 In December 2010, the United States Justice and Interior 8 Departments reaffirmed the United States support for the Native Hawaiian Government Reorganization Act. This reaffirmation 9 10 recognized that Native Hawaiians are the only one of the 11 Nation's three major indigenous groups that currently lack a 12 government-to-government relationship with the United States. 13 Also in December 2010, the United States endorsed the 14 United Nations Declaration on the Rights of Indigenous Peoples. 15 The United States endorsement of the Declaration included 16 recognition of its support not only for the Native Hawaiian 17 Government Reorganization Act but also many additional statutes 18 for Native Hawaiians such as the National Historic Preservation 19 Act, the Native Hawaiian Education Act, the Native American 20 Housing Assistance and Self-Determination Act, and the Native 21 American Graves Protection and Repatriation Act.

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While the Native Hawaiian community is still in the process
 of reorganizing a governmental structure, Native Hawaiians have
 continued to maintain their separate identity as a single
 distinctly native political community through cultural, social,
 and political institutions, and to give expression to their
 rights as native people to self-determination, self-governance,
 and economic self-sufficiency.

8 The State of Hawaii has supported the reorganization of a · 9 Native Hawaiian governing entity, as evidenced by two 10 resolutions adopted by the Hawaii State Legislature in the 2000 11 and 2001 sessions of the legislature and subsequently by the 12 governor's testimony in Congress and other statements of 13 support. Recognizing the likelihood of a reorganized Native 14 Hawaiian governing entity, the State of Hawaii has also provided 15 for the transfer of the management and control of the island of 16 Kahoolawe and its waters to the sovereign Native Hawaiian 17 entity.

18 The purpose of this bill is to recognize Native Hawaiians 19 as the only indigenous, aboriginal, "maoli" population of 20 Hawaii. It is also the State's desire to recognize a soon to be 21 reorganized Native Hawaiian Governing Entity and to promote the 22 ultimate federal recognition of Native Hawaiians. The



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1 legislature urges the office of Hawaiian affairs to facilitate 2 the organization process of that entity. 3 SECTION 2. The Hawaii Revised Statutes is amended by adding a new chapter to be appropriately designated and to read 4 5 as follows: 6 "CHAPTER 7 NATIVE HAWAIIAN RECOGNITION 8 -1 Statement of Recognition. The Native Hawaiian S 9 people are hereby recognized as the only indigenous, aboriginal, 10 maoli people of Hawaii. 11 S -2 Purpose. The purpose of this chapter is to provide 12 for and to implement the recognition of the Native Hawaiian people by means and methods that will facilitate their self 13 14 governance, including the establishment of or the amendment to 15 programs, entities, and other matters pursuant to law that 16 relate, or affect ownership, possession, or use of lands by the 17 Native Hawaiian people, and by further promoting their entitlements, health, education, welfare, heritage and culture. 18 19 -3 Native Hawaiian Roll Commission. (a) There is S 20 established a nine-member Native Hawaiian roll commission for 21 the purpose of:



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1	(1)	Preparing	and maintaining a roll of qualified Native
2		Hawaiians	; and
3	(2)	Certifyin	g that the individuals on the roll of
4		qualified	Native Hawaiians meet the definition of
5		qualified	Native Hawaiians. For purposes of
6		establish	ing the roll, a "qualified Native Hawaiian"
7		means an	individual who the commission determines has
8		satisfied	the following criteria and who makes a
9		written s	tatement certifying that the individual who:
10		(A) Is:	
11		(i)	An individual who is one of the indigenous,
12			native people of Hawaii and who is a direct
13			lineal descendant of the aboriginal,
14			indigenous, native people who resided in the
15	7		islands that now comprise the State of
16			Hawaii on or before January 1, 1893, and
17			occupied and exercised sovereignty in the
18			Hawaiian archipelago, including the area
19			that now constitutes the State of Hawaii; or
20		(ii)	An individual who is one of the indigenous,
21			native people of Hawaii and who was eligible
22			in 1921 for the programs authorized by the

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1	Hawaiian Homes Commission Act, 1920 (42			
2	Stat. 108, chapter 42), or a direct lineal			
3	descendant of that individual;			
4	(B) Wishes to participate in the organization of the			
5	Native Hawaii governing entity; and			
6	(C) Is eighteen years of age or older.			
7	(b) No later than one hundred eighty days after the			
8	effective date of this Act, the governor, the president of the			
9	senate, and the speaker of the house of representatives shall			
10	each appoint three members of the commission to develop the roll			
11	of qualified Native Hawaiians.			
12	(c) A vacancy on the commission shall not affect the			
13	powers of the commission, and shall be filled in the same manner			
14	as the original appointment.			
15	(d) Members of the commission shall serve without			
16	compensation but shall be allowed travel expenses, including per			
17	diem in lieu of subsistence while away from their homes or			
18	regular places of business in the performance of services for			
19	the commission.			
20	(e) The commission, without regard to chapter 76, may			
21	appoint and terminate an executive director and other additional			



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personnel as are necessary to enable the commission to perform
 the duties of the commission.

3 (f) The commission may fix the compensation of the4 executive director and other commission personnel.

5 (g) The commission may procure temporary and intermittent6 services.

7 § -4 Notice of qualified Native Hawaiian roll. (a) The
8 commission shall publish notice of the certification of the
9 qualified Native Hawaiian roll, update the roll as necessary,
10 and publish notice of the updated roll of qualified Native
11 Hawaiians.

12 (b) The publication of the initial and updated roll shall
13 serve as the basis for the eligibility of qualified Native
14 Hawaiians whose names are listed on the rolls to participate in
15 the organization of the Native Hawaiian governing entity.

16 § -5 Interim Council. (a) After the publication of the 17 roll of qualified Native Hawaiians, the commission shall appoint 18 an interim council of nine members from the roll of qualified 19 Native Hawaiians to independently commence the organization of a 20 convention of qualified Native Hawaiians, established for the 21 purpose or organizing themselves.

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(b) The commission may appoint as members of the interim
 council members of Native Hawaiian organizations that were
 established in April 1865 or December 1918 and are currently
 active as a Native Hawaiian organization.

5 § -6 Dissolution of the Native Hawaiian roll commission. 6 The governor shall dissolve the Native Hawaiian roll commission 7 after the interim council is appointed, and notice to the 8 governor by the interim council that it has organized and ready 9 to commence the organization of a convention of qualified Native 10 Hawaiians.

11 § -7 No diminishment of rights or privileges. Nothing 12 contained in this chapter shall diminish, alter, or amend any 13 existing rights or privileges enjoyed by the Native Hawaiian 14 people that are not inconsistent with the provisions of this 15 chapter.

16 § -8 Reaffirmation of delegation of federal authority;
17 governmental authority and power; negotiations. (a) The
18 delegation by the United States of authority to the State of
19 Hawaii to address the conditions of the indigenous, native
20 people of Hawaii contained in the Act entitled "An Act to
21 provide for the admission of the State of Hawaii into the

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Union", approved March 18, 1959 (Public Law 86-3; 73 Stat. 4),
 is reaffirmed.

3 (b) Consistent with the policies of the State of Hawaii,
4 the inherent powers and privileges of self-government of the
5 members of the qualified Native Hawaiian roll, as certified by
6 the Native Hawaiian roll commission, shall be acknowledged by
7 the State of Hawaii. These powers and privileges may be
8 modified by agreement with the State of Hawaii.

9 § -9 Disclaimer. Nothing in this chapter is intended to
10 serve as a settlement of any claims against the State of Hawaii,
11 or affect the rights of the Native Hawaiian people under state,
12 federal, or international law."

13 SECTION 3. The Hawaiian Homes Commission Act, 1920, shall
14 be amended, subject to approval by the United States Congress,
15 if necessary, to accomplish the purposes set forth in this Act
16 in a manner that is expeditious, timely, and consistent with the
17 current needs and requirements of the Native Hawaiian people and
18 the current beneficiaries of the Hawaiian Homes Commission Act,
1920.

20 SECTION 4. The sum of \$ or so much thereof as
21 may be necessary for fiscal year 2011-2012 and the same sum or
22 so much thereof as may be necessary for fiscal year 2012-2013



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for the purposes of this Act; provided that no additional funds
 shall be appropriated for the purposes of this Act.

3 The sums appropriated shall be expended by the office of4 Hawaiian affairs.

5 SECTION 5. If any provision of this Act, or the 6 application thereof to any person or circumstance is held 7 invalid, the invalidity does not affect other provisions or 8 applications of the Act, which can be given effect without the 9 invalid provision or application, and to this end the provisions 10 of this Act are severable.

SECTION 6. This Act does not affect rights and duties that matured, penalties that were incurred, and proceedings that were begun before its effective date.

14 SECTION 7. This Act shall take effect upon approval.

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**Report Title:** Native Hawaiians; Appropriation

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#### Description:

Establishes a nine-member Native Hawaiian roll commission to prepare and maintain a roll of qualified Native Hawaiians; requires the commission, after publication of the roll, to appoint an interim council of nine members from the roll to commence the organization of a convention of qualified Native Hawaiians; requires the governor to dissolve the commission after the interim council is appointed; appropriates unspecified funds. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.