THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

S.B. NO. ¹⁵⁴⁹ S.D. 2

A BILL FOR AN ACT

RELATING TO SMALL BOAT HARBORS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The department of land and natural resources, 2 through its division of boating and ocean recreation, operates 3 and manages twenty-one harbors, fifty boat ramps, two thousand one hundred twenty-two moorings and berths, and nineteen piers 4 5 spread throughout the various counties of the State. The 6 legislature finds that these ocean recreation facilities, in light of the present demand, are in short supply and, in most 7 cases where they exist, are in dire need of long overdue repair 8 9 and maintenance. Some facilities are in such need of repair and 10 replacement that they cannot be used and pose public safety 11 hazards.

12 One of these facilities, the Ala Wai boat harbor, has been 13 the recent recipient of badly needed repair and replacement of 14 floating docks; however, the need for further maintenance 15 remains unfulfilled. The Ala Wai boat harbor includes certain 16 assets within its facilities that are underused and, if properly 17 developed, may potentially generate revenues that may not only 18 benefit its continued improvement and maintenance, but also 15 SB1549 SD2 LRB 11-2170.doc

1	benefit t	he rest of the facilities now operated by the division
2	of boatin	g and ocean recreation.
3	In t	hese times of economic malaise and with the State
4	facing a	massive budget deficit over the next biennium, the
5	State can	not afford to let the value of Hawaii's small boat
6	harbors c	ontinue to decline.
7	The	purpose of this Act is to:
8	(1)	Allow the limited issuance of commercial use permits
9		for vessels with assigned moorings in Ala Wai and
10		Keehi boat harbors;
11	(2)	Provide for future mooring fees to be established by
12		appraisal by a state-licensed appraiser and assigned a
13		schedule B rate, while existing mooring holders remain
14		in a schedule A class that shall equal schedule B
15		rates over a five-year period; and
16	(3)	Direct the department of land and natural resources to
17		use the request for proposals process to enter into a
18		public-private partnership for the development of
19		portions of Ala Wai boat harbor facilities that are
20		presently under-used to maximize their revenue
21		potential.



1	SECT	ION 2. Section 46-80.5, Hawaii Revised Statutes, is
2	amended by	y amending subsection (e) to read as follows:
3	"(e)	Exemptions.
4	(1)	Property owned by the state or county governments or
5		entities, may be exempt from the assessment except as
6		provided in paragraph (3);
7	(2)	Property owned by the federal government or entities,
8		shall be exempt from the assessment except as provided
9		in paragraph (3);
10	(3)	If a public body owning property, including property
11		held in trust for any beneficiary, which is exempt
12		from an assessment pursuant to paragraphs (1) and (2),
13		grants a leasehold or other possessory interest in the
14		property to a nonexempt person or entity, the
15		assessment, notwithstanding paragraphs (1) and (2),
16		shall be levied on the leasehold or possessory
17		interest and shall be payable by the lessee; [and]
18	(4)	The Ala Wai boat harbor shall be exempt from the
19		assessment and any special improvement district
20		requirements regarding redevelopment authorized by
21		subsection (a); and

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[(4)] (5) No other properties or owners shall be exempt
from the assessment unless the properties or owners
are expressly exempted in the ordinance establishing a
district adopted pursuant to this section or amending
the rate or method of assessment of an existing
district."

7 SECTION 3. Section 200-2.5, Hawaii Revised Statutes, is 8 amended by amending subsections (b) and (c) to read as follows: 9 The permissible uses under any lease disposed of "(b) 10 under this section shall be consistent with the purpose for 11 which the land was set aside by the governor pursuant to section 12 171-11. Permissible uses may include any use that will 13 complement or support the ocean recreation or maritime 14 activities of state boating facilities.

(c) Disposition of public lands of state boating facilities constructed, maintained, and operated in accordance with this chapter shall not exceed a maximum term of [fifty-<u>five</u>] <u>sixty-five</u> years."

19 SECTION 4. Section 200-8, Hawaii Revised Statutes, is20 amended to read as follows:

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1	"[+]\$200-8[+] Boating program; payment of costs. The cost
2	of administering a comprehensive statewide boating program,
3	including, but not limited to, the cost of:
4	(1) Operating, maintaining, and managing all boating
5	facilities under the control of the department;
6	(2) Improving boating safety;
7	(3) Operating a vessel registration and boating casualty
8	investigation and reporting system; and
9	(4) Other boating program activities,
10	shall be paid from the boating special fund $[-]$; provided that
11	any fees collected within small boat harbors shall be expended
12	only for costs related to the operation, upkeep, maintenance,
13	and improvement of the small boat harbors. The amortization
14	(principal and interest) of the costs of capital improvements
15	for boating facilities appropriated after July 1, 1975,
16	including, but not limited to, berths, slips, ramps, related
17	accommodations, general navigation channels, breakwaters, aids
18	to navigation, and other harbor structures, may be paid from the
19	boating special fund or from general revenues as the legislature
20	may authorize in each situation. Revenues provided in this
21	chapter for the boating special fund shall be at least



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1 sufficient to pay the special fund costs established in this 2 section." 3 SECTION 5. Section 200-9, Hawaii Revised Statutes, is 4 amended to read as follows: 5 "§200-9 Purpose and use of state small boat harbors. (a) 6 State small boat harbors are constructed, maintained, and 7 operated for the purposes of: 8 (1)Recreational boating activities; 9 Landing of fish; and (2)10 (3) Commercial vessel activities. 11 For the purpose of this section, "recreational boating 12 activities" means the [utilization] use of watercraft for 13 sports, hobbies, or pleasure, and "commercial vessel activities" 14 means the [utilization] use of vessels for activities or 15 services provided on a fee basis. To implement these purposes, 16 only vessels in good material and operating condition that are 17 regularly navigated beyond the confines of the small boat 18 harbor $[\tau]$ and [which] that are used for recreational activities, 19 the landing of fish, or commercial vessel activities shall be 20 permitted to moor, anchor, or berth at [such] a state small boat harbor or use any of its facilities. 21



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1	(b) Vessels used for purposes of recreational boating		
2	activities [which] <u>that</u> are also the principal habitation of the		
3	owners shall occupy no more than one hundred twenty-nine berths		
4	at Ala Wai boat harbor and thirty-five berths at Keehi boat		
5	harbor, which is equal to fifteen per cent of the respective		
6	total moorage space that was available as of July 1, 1976, at		
7	the Ala Wai and Keehi boat harbors. [Notwithstanding the		
8	purposes of small boat harbors, moorage for commercial vessels		
9	and commercial vessel activities is not permitted in the Ala-Wai		
10	and Keehi boat harbors; provided that]		
11	(c) The total number of valid commercial use permits that		
12	may be issued for vessels assigned mooring in Ala Wai boat		
13	harbor shall not exceed fifteen per cent of the total berths and		
14	shall not exceed thirty-five per cent of the total berths at the		
15	Keehi boat harbor; provided that at the Ala Wai boat harbor,		
16	vessels issued commercial use permits shall:		
17	(1) Not exceed sixty-five feet in length;		
18	(2) Occupy not more than fifty-six berths located along		
19	the row of berths furthermost mauka or adjacent to		
20	Holomua street, with the remainder located throughout		
21	the Ala Wai boat harbor, with a priority assigned to		
22	row seven hundred and row eight hundred;		
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1 (3) Be phased-in in a manner that does not displace any 2 existing recreational boater or existing catamaran 3 operator; and 4 Include commercial catamarans, for which valid (4) 5 commercial use permits or existing registration 6 certificates have been issued by the department 7 [which] that allow the catamarans to operate upon 8 Waikiki shore waters for hire [, may be permitted to 9 moor in Ala Wai boat harbor at facilities leased for 10 commercial purposes]. 11 The department shall allow a sole proprietor of a catamaran 12 operating with a valid commercial use permit or existing 13 registration certificate, issued by the department [for], that 14 allows a commercial catamaran to land its commercial catamaran 15 on Waikiki beach and to operate upon Waikiki shore waters for hire, to transfer the ownership of the vessel from personal 16 17 ownership to corporate or other business ownership without terminating the right to operate under the commercial use permit 18 19 or existing registration certificate. The existing commercial 20 use permit or existing registration certificate shall be 21 reissued in a timely manner in the name of the transferee 22 corporation or other business entity. No valid commercial use SB1549 SD2 LRB 11-2170.doc

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permit or existing registration certificate issued to an owner of a commercial catamaran operating in the Waikiki area shall be denied or revoked without a prior hearing held in accordance with chapter 91.

5 [(c)] (d) Notwithstanding any limitations on commercial 6 permits for Maui county small boat facilities, vessels engaging 7 in inter-island ferry service within Maui county shall be 8 afforded preferential consideration for ferry landings, 9 including the issuance of a commercial operating permit and the 10 waiver of any applicable fees, at Maui county small boat 11 facilities; provided that:

- 12 (1) The vessel operator has been issued a certificate of
 13 public convenience and necessity for the purpose of
 14 engaging in inter-island ferry service that includes a
 15 route within Maui county;
- 16 (2) The design and performance characteristics of the
 17 vessel will permit safe navigation within the harbor
 18 entrance channel and safe docking within Maui county
 19 small boat facilities;
- 20 (3) The vessel operations will not result in unreasonable
 21 interference with the use of Maui county small boat
 22 facilities by other vessels; and



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1	(4) All preferential consideration and waivers, including
2	any commercial permits issued under this section,
3	shall cease upon the vessel operator's termination of
4	inter-island ferry service within Maui county.
5	[(d)] <u>(e)</u> The chairperson may adopt rules pursuant to
6	chapter 91 to further implement this section."
7	SECTION 6. Section 200-10, Hawaii Revised Statutes, is
8	amended by amending subsection (c) to read as follows:
9	"(c) The permittee shall pay moorage fees to the
10	department for the use permit that shall be based on[$ au$] but not
11	limited to[$_{ au}$] the use of the vessel, its effect on the harbor,
12	use of facilities, and the cost of administering this mooring
13	program; and, furthermore:
14	(1) [Moorage] Except for commercial maritime activities
15	where there is a tariff established by the department
16	of transportation, moorage fees shall be established
17	by appraisal by a state-licensed appraiser approved by
18	the department and shall be higher for
19	nonresidents $[+]$. The mooring fees shall be set by
20	appraisal categories schedule A and schedule B, to be
21	determined by the department, and may be increased



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1		annually by the department, to reflect a cost-of-
2		living index increase; provided that:
3		(A) Schedule A shall include existing mooring
4		permittees;
5		(B) Schedule B shall apply to all new mooring
6		applicants and transient slips on or after
7		July 1, 2011; and
8		(C) Schedule A rates shall be increased by the same
9	•	amount each year so that schedule A rates equal
10		schedule B rates by July 1, 2014;
11	(2)	For commercial maritime activities where there is a
12		tariff established by the department of
13		transportation, harbors division, the department may
14		adopt the published tariff of the department of
15		transportation, harbors division, or establish the fee
16		by appraisal by a state licensed appraiser approved by
17		the department;
18	[(2)]	(3) An application fee shall be collected when
19		applying for moorage in state small boat harbors and
20		shall thereafter be collected annually when the
21		application is renewed. The application fee shall be:
22		(A) Set by the department; and
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1		(B) Not less than \$100 for nonresidents;
2	[-(3)-]	(4) If a recreational vessel is used as a place of
3		principal habitation, the permittee shall pay, in
4		addition to the moorage fee, a liveaboard fee that
5		shall be calculated at a rate of:
6		(A) \$5.20 a foot of vessel length a month if the
7		permittee is a state resident; and
, 8		(B) \$7.80 a foot of vessel length a month if the
9	,	permittee is a nonresident;
10		provided that the liveaboard fees established by this
11		paragraph may be increased by the department at the
12		rate of the annual cost-of-living index, but not more
13		than five per cent in any one year, beginning
14		[January] <u>July</u> 1 of each year; [and
15	(4)]	(5) If a vessel is used for commercial purposes from
16		its permitted mooring, the permittee shall pay, in
17	· · · · · ·	lieu of the moorage and liveaboard fee, a fee based on
18		three per cent of the gross revenues derived from the
19		use of the vessel or two times the moorage fee
20		assessed for a recreational vessel of the same size,
21		whichever is greater $[-]$; and



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1	(6) The department is authorized to assess and collect
2	utility fees, including electrical and water charges,
3	and common area maintenance fees in small boat
4	harbors."
5	SECTION 7. (a) Pursuant to section 200-2.5, Hawaii
6	Revised Statutes, the department of land and natural resources
7	is directed to lease certain fast lands at the Ala Wai boat
8	harbor using the request for proposals process for the public-
9	private development, management, and operation of areas of Ala
10	Wai boat harbor.
11	(b) The permissible uses under a lease issued pursuant to
12	subsection (a) shall include:
13	(1) A minimum of not less than one hundred twenty berths
14	for vessels; provided that:
15	(A) Not more than forty berths shall be available for
16	vessels used for purposes of recreational boating
17	activities that are also the principal habitation
18	of the owners;
19	(B) Not more than thirty berths, including those
20	allowed pursuant to section 200-9(c), Hawaii
21	Revised Statutes, shall be available for vessels
22	issued commercial use permits; and



1		(C) All berths provided under this paragraph shall be
2		made available to the public pursuant to
3		department of land and natural resources rules,
4		with moorage fees to be determined by the
5		developer;
6	(2)	Office space, including a minimum of square
7		feet for division of boating and ocean recreation use;
8	(3)	Vehicular parking, including a minimum of parking
9		stalls for division of boating and ocean recreation
10		use and for public metered parking;
11	(4)	Commercial uses, including but not limited to
12		restaurants, retail shops, marine supplies shops, and
13		sundry stores, all made available to the public;
14	(5)	Hotel, residential, and timeshare uses;
15	(6)	Vessel fueling facilities;
16	(7 ¹)	Vessel haul-out, storage, and repair facilities; and
17	(8)	Deep sea water air conditioning plant.
18	(C)	A lease executed pursuant to subsection (a) shall not
19	exceed a	maximum term of sixty-five years and shall provide for:
20	(1)	A minimum lease rent that is the greater of a
21		commercially acceptable percentage of the gross
22		receipts of the lessee from the developed leased
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1		premises or a fair return on the fair market value of
2		the vacant leased premises, as determined by appraisal
3		by a state-licensed appraiser approved by the
4		department, with reasonable periodic step-ups in the
5	• •	minimum lease rent over the term of the lease; and
6	(2)	A three-year development period with a fixed reduced
7		lease rent.
8	(d)	Chapter 171 and section 190D-33, Hawaii Revised
9	Statutes,	notwithstanding, all revenues from a lease executed
10	pursuant	to subsection (a) shall be deposited in the boating
11	special f	und.
12	SECT	ION 8. Statutory material to be repealed is bracketed
13	and stric	ken. New statutory material is underscored.
14	SECT	ION 9. This Act shall take effect on July 1, 2050.



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Report Title:

Small Boat Harbors; Commercial Vessels; Development

Description:

Permits commercial permits in Ala Wai and Keehi small boat harbors; establishes that small boat harbor fees can be used only for the operating and maintenance of the small boat harbors; authorizes a process for a public-private partnership to develop a portion of Ala Wai small boat harbor; changes mooring fee rate process. Effective 07/01/2050. (SD2)

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