JAN 2 6 2011

A BILL FOR AN ACT

RELATING TO SMALL BOAT HARBORS.

SB LRB 11-1470-1.doc

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The department of land and natural resources, 2 through its division of boating and ocean recreation, operates and manages twenty-one harbors, fifty boat ramps, two thousand 3 one hundred twenty-two moorings and berths, and nineteen piers 5 spread throughout the various counties of the State. 6 legislature finds that these ocean recreation facilities, in 7 light of the present demand, are in short supply and, in most cases where they exist, are in dire need of long overdue repair 8 9 and maintenance. Some facilities are in such need of repair and 10 replacement that they cannot be used and pose public safety 11 hazards. One of these facilities, the Ala Wai boat harbor, has been 12 the recipient of some recent badly needed repair and replacement 13 14 of floating docks; however, the need for further maintenance remains unfulfilled. In spite of its needs, the Ala Wai boat 15 harbor includes certain assets within its facilities that are 16 under-used and, if properly developed, can potentially generate 17 18 revenues that cannot only benefit its continued improvement and

1	maintenance	but	also	benefit	the	rest	of	the	facilities	now
---	-------------	-----	------	---------	-----	------	----	-----	------------	-----

- 2 operated by the division of boating and ocean recreation.
- 3 In these times of economic malaise and with the State
- 4 facing a massive budget deficit over the next biennium, the
- 5 State cannot afford the huge loss in the valuable asset that a
- 6 further decline of the State's small boat harbors would pose.
- 7 The purpose of this Act is to:
- 8 (1) Allow the limited issuance of commercial use permits
 9 for vessels with assigned moorings in Ala Wai and
 10 Keehi boat harbors;
- 12 appraisal by a state-licensed appraiser and assigned a
 13 schedule B rate, while existing mooring holders remain
 14 in a schedule A class that shall equal schedule B
 15 rates over a five-year period; and
 - (3) Direct the department of land and natural resources to use the request for proposals process to enter into a public-private partnership for the development of portions of Ala Wai boat harbor facilities that are presently under-used to maximize the revenue potential from its facilities.

16

17

18

19

20

21

1	SECT	ION 2. Section 46-80.5, Hawaii Revised Statutes, is
2	amended b	y amending subsection (e) to read as follows:
3	" (e)	Exemptions.
4	(1)	Property owned by the state or county governments or
5		entities, may be exempt from the assessment except as
6		provided in paragraph (3);
7	(2)	Property owned by the federal government or entities,
8		shall be exempt from the assessment except as provided
9		in paragraph (3);
10	(3)	If a public body owning property, including property
11		held in trust for any beneficiary, which is exempt
12		from an assessment pursuant to paragraphs (1) and (2),
13		grants a leasehold or other possessory interest in the
14		property to a nonexempt person or entity, the
15		assessment, notwithstanding paragraphs (1) and (2),
16		shall be levied on the leasehold or possessory
17		interest and shall be payable by the lessee; [and]
18	(4)	The Ala Wai boat harbor shall be exempt from the
19		assessment and any special improvement district
20		requirements regarding redevelopment authorized by
21		subsection (a); and

1	$\left[\frac{(4)}{(5)}\right]$ No other properties or owners shall be exempt
2	from the assessment unless the properties or owners
3	are expressly exempted in the ordinance establishing a
4	district adopted pursuant to this section or amending
5	the rate or method of assessment of an existing
6	district."
7	SECTION 3. Section 200-2.5, Hawaii Revised Statutes, is
8	amended by amending subsections (b) and (c) to read as follows:
9	"(b) The permissible uses under any lease disposed of
10	under this section shall be consistent with the purpose for
11	which the land was set aside by the governor pursuant to section
12	171-11. Permissible uses may include any use that will
13	complement or support the <u>ocean recreation or</u> maritime
14	activities of state boating facilities.
15	(c) Disposition of public lands of state boating
16	facilities constructed, maintained, and operated in accordance
17	with this chapter shall not exceed a maximum term of [fifty-
18	five] sixty-five years."
19	SECTION 4. Section 200-8, Hawaii Revised Statutes, is
20	amended to read as follows:

Boating program; payment of costs. The cost 1 "[+] §200-8[+] 2 of administering a comprehensive statewide boating program, 3 including, but not limited to, the cost of: Operating, maintaining, and managing all boating 4 (1)facilities under the control of the department; 6 provided that any fees collected within small boat harbors shall be expended only for costs related to 7 the operation, upkeep, maintenance, and improvement of 8 the small boat harbors; 10 Improving boating safety; (2) 11 (3) Operating a vessel registration and boating casualty investigation and reporting system; and 12 Other boating program activities, 13 (4) shall be paid from the boating special fund. The amortization 14 15 (principal and interest) of the costs of capital improvements for boating facilities appropriated after July 1, 1975, 16 17 including, but not limited to, berths, slips, ramps, related accommodations, general navigation channels, breakwaters, aids 18 19 to navigation, and other harbor structures, may be paid from the 20 boating special fund or from general revenues as the legislature 21 may authorize in each situation. Revenues provided in this 22 chapter for the boating special fund shall be at least SB LRB 11-1470-1.doc

```
sufficient to pay the special fund costs established in this
1
2
    section."
         SECTION 5. Section 200-9, Hawaii Revised Statutes, is
3
4
    amended to read as follows:
5
         "§200-9 Purpose and use of state small boat harbors.
6
    State small boat harbors are constructed, maintained, and
7
    operated for the purposes of:
8
         (1)
              Recreational boating activities;
9
              Landing of fish; and
         (2)
         (3) Commercial vessel activities.
10
11
    For the purpose of this section, "recreational boating
12
    activities" means the [utilization] use of watercraft for
13
    sports, hobbies, or pleasure, and "commercial vessel activities"
    means the [utilization] use of vessels for activities or
14
    services provided on a fee basis. To implement these purposes,
15
    only vessels in good material and operating condition that are
16
17
    regularly navigated beyond the confines of the small boat
18
    harbor[-] and [which] that are used for recreational activities,
    the landing of fish, or commercial vessel activities shall be
19
    permitted to moor, anchor, or berth at [such] a state small boat
20
21
    harbor or use any of its facilities.
```

22

- (b) Vessels used for purposes of recreational boating 1 2 activities [which] that are also the principal habitation of the 3 owners shall occupy no more than one hundred twenty-nine berths at Ala Wai boat harbor and thirty-five berths at Keehi boat 4 5 harbor, which is equal to fifteen per cent of the respective total moorage space that was available as of July 1, 1976, at 6 7 the Ala Wai and Keehi boat harbors. [Notwithstanding the purposes of small boat harbors, moorage for commercial vessels 8 9 and commercial vessel activities is not permitted in the Ala Wai 10 and Keehi boat harbors; provided that commercial catamarans, for 11 which valid permits or registration certificates have been 12 issued by the department which allow the catamarans to operate upon Waikiki shore waters for hire, may be permitted to moor in 13 14 Ala Wai boat harbor at facilities leased for commercial 15 purposes.] 16 (c) The total number of valid commercial use permits that may be issued for vessels assigned mooring in Ala Wai boat 17 harbor shall not exceed fifteen per cent of the total berths and 18 19 shall not exceed thirty-five per cent of the total berths at the 20 Keehi boat harbor; provided that at the Ala Wai boat harbor, 21 vessels issued commercial use permits shall:
 - (1) Not exceed sixty-five feet in length;

 SB LRB 11-1470-1.doc

1	(2)	Occupy not more than fifty-six berths located along
2	· · · · · · · · · · · · · · · · · · ·	the row of berths furthermost mauka or adjacent to
3		Holomua street, with the remainder located throughout
4		the Ala Wai boat harbor, with a priority assigned to
5		row seven hundred and row eight hundred;
6	<u>(3)</u>	Be phased-in in a manner that does not displace any
7		existing recreational boater or existing catamaran
8		operator; and
9	(4)	Include commercial catamarans, for which valid
10		commercial use permits or existing registration
11		certificates have been issued by the department that
12		allow the catamarans to operate upon Waikiki shore
13		waters for hire.
14	The o	department shall allow a sole proprietor of a catamaran
15	operating	with a valid commercial use permit or existing
16	registrat	ion certificate, issued by the department, for a
17	commercia	l catamaran to land its commercial catamaran on Waikiki
18	beach and	to operate upon Waikiki shore waters for hire, to
19	transfer	the ownership of the vessel from personal ownership to
20	corporate	or other business ownership without terminating the
21	right to	operate under the commercial use permit or existing
22	registrat:	ion certificate. The existing commercial use permit or
		-1470-1.doc

existing registration certificate shall be reissued in a timely 1 manner in the name of the transferee corporation or other 2 3 business entity. No valid commercial use permit or existing 4 registration certificate issued to an owner of a commercial catamaran operating in the Waikiki area shall be denied or 5 revoked without a prior hearing held in accordance with chapter 6 7 91. [(c)] (d) Notwithstanding any limitations on commercial 8 9 permits for Maui county small boat facilities, vessels engaging **10** in inter-island ferry service within Maui county shall be 11 afforded preferential consideration for ferry landings, including the issuance of a commercial operating permit and the 12 waiver of any applicable fees, at Maui county small boat 13 14 facilities; provided that: The vessel operator has been issued a certificate of 15 16 public convenience and necessity for the purpose of engaging in inter-island ferry service that includes a 17 18 route within Maui county; (2) The design and performance characteristics of the 19 vessel will permit safe navigation within the harbor 20 21 entrance channel and safe docking within Maui county

small boat facilities;

22

1	(3) The vesser operations will not result in unreasonable
2	interference with the use of Maui county small boat
3	facilities by other vessels; and
4	(4) All preferential consideration and waivers, including
5	any commercial permits issued under this section,
6	shall cease upon the vessel operator's termination of
7	inter-island ferry service within Maui county.
8	[(d)] <u>(e)</u> The chairperson may adopt rules pursuant to
9	chapter 91 to further implement this section."
10	SECTION 6. Section 200-10, Hawaii Revised Statutes, is
11,	amended by amending subsection (c) to read as follows:
12	"(c) The permittee shall pay moorage fees to the
13	department for the use permit that shall be based on $[\tau]$ but not
14	limited to $[\tau]$ the use of the vessel, its effect on the harbor,
15	use of facilities, and the cost of administering this mooring
16	program; and, furthermore:
17	(1) [Moorage] Except for commercial maritime activities
18	where there is a tariff established by the department
19	of transportation, moorage fees shall be established
20	by appraisal by a state-licensed appraiser approved by
21	the department and shall be higher for
22	nonresidents $[+]$. The mooring fees shall be set by

1		appraisal categories schedule A and schedule B, to be				
2	•	determined by the department, and may be increased				
3		annually by the department, to reflect a cost-of-				
4		living index increase; provided that:				
5		(A) Schedule A shall include existing mooring				
6		permittees; provided further that schedule A				
7	÷ *	rates shall be increased by the same amount each				
8		year so that schedule A rates equal schedule B				
9	e tu	rates by July 1, 2014; and				
10		(B) Schedule B shall apply to all new mooring				
11		applicants and transient slips on or after July				
12		<u>1, 2011;</u>				
13	(2)	For commercial maritime activities where there is a				
14		tariff established by the department of				
15		transportation, harbors division, the department may				
16		adopt the published tariff of the department of				
17		transportation, harbors division, or establish the fee				
18		by appraisal by a state licensed appraiser approved by				
19		the department;				
20	[(2)]	(3) An application fee shall be collected when				
21		applying for moorage in state small boat harbors and				

1		shall thereafter be collected annually when the
2		application is renewed. The application fee shall be:
3		(A) Set by the department; and
4		(B) Not less than \$100 for nonresidents;
5	[-(3)]	(4) If a recreational vessel is used as a place of
\ 6		principal habitation, the permittee shall pay, in
7		addition to the moorage fee, a liveaboard fee that
8	,	shall be calculated at a rate of:
9		(A) \$5.20 a foot of vessel length a month if the
10		permittee is a state resident; and
11		(B) \$7.80 a foot of vessel length a month if the
12		permittee is a nonresident;
13		provided that the liveaboard fees established by this
14		paragraph may be increased by the department at the
15		rate of the annual cost-of-living index, but not more
16		than five per cent in any one year, beginning
17		[January] July 1 of each year; [and]
18	[-(4)-]	(5) If a vessel is used for commercial purposes from
19		its permitted mooring, the permittee shall pay, in
20		lieu of the moorage and liveaboard fee, a fee based or
21		three per cent of the gross revenues derived from the
22		use of the vessel or two times the moorage fee

1		assessed for a recreational vessel of the same size,
2		whichever is greater [-]; and
3	(6)	The department is authorized to assess and collect
4		utility fees, including electrical and water charges,
5	•	and common area maintenance fees in small boat
6		harbors."
7	SECT	ION 7. (a) Pursuant to section 200-2.5, Hawaii
8	Revised S	tatutes, the department of land and natural resources
9	is direct	ed to lease certain fast lands at the Ala Wai boat
10	harbor us	ing the request for proposals process for the public-
11	private d	evelopment, management, and operation of areas of Ala
12	Wai boat	harbor.
13	(b)	The permissible uses under the lease issued pursuant
14	to subsec	tion (a) shall include:
15	(1)	A minimum of not less than one hundred twenty berths
16		for vessels; provided that:
17		(A) Not more than forty berths shall be available for
18		vessels used for purposes of recreational boating
19		activities that are also the principal habitation
20		of the owners;
21		(B) Not more than thirty berths, including those
22		allowed pursuant to section 200-9(c), Hawaii

1		Revised Statutes, shall be available for vessels
2		issued commercial use permits; and
3		(C) All berths provided under this paragraph shall be
4		made available to the public pursuant to
5		department of land and natural resources rules,
6		with moorage fees to be determined by the
7		developer;
8	(2)	Office space, including a minimum of square
9		feet for division of boating and ocean recreation use;
10	(3)	Vehicular parking, including a minimum of parking
11		stalls for division of boating and ocean recreation
12		use and for public metered parking;
13	(4)	Commercial uses, including but not limited to
14		restaurants, retail shops, marine supplies shops, and
15		sundry stores, all made available to the public;
16	(5)	Hotel, residential, and timeshare uses;
17	(6)	Vessel fueling facilities;
18	(7)	Vessel haul-out, storage, and repair facilities; and
19	(8)	Deep sea water air conditioning plant.
20	(c)	The lease shall not exceed a maximum term of sixty-
21	five year	s and shall provide for:

1	(1)	A minimum lease rent that is the greater of a
2		commercially acceptable percentage of the gross
3		receipts of the lessee from the developed leased
4		premises or a fair return on the fair market value of
5		the vacant leased premises, as determined by appraisal
6		by a state-licensed appraiser approved by the
7		department, with reasonable periodic step-ups in the
8		minimum lease rent over the term of the lease; and
9	(2)	A three-year development period with a fixed reduced
10		lease rent.
11	(d)	Chapter 171 and section 190D-33, Hawaii Revised
12	Statutes,	notwithstanding, all revenues from the lease shall be
13	deposited	in the boating special fund.
14	SECT	ION 8. Statutory material to be repealed is bracketed
15	and stric	ken. New statutory material is underscored.
16	SECT	ION 9. This Act shall take effect on July 1, 2011.
17		INTRODUCED BY. Ohm Mercadi K

By Request

Report Title:

Small Boat Harbors; Commercial Vessels; Development

Description:

Permits commercial permits in Ala Wai and Keehi small boat harbors; establishes that small boat harbor fees can be used only for the operating and maintenance of small boat the harbors; authorizes a process for a public-private partnership to develop a portion of Ala Wai small boat harbor; changes mooring fee rate process.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.