THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

S.B. NO. 1408

JAN 2 6 2011

A BILL FOR AN ACT

RELATING TO RENEWABLE ENERGY ENTERPRISE ZONES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that Hawaii is dependent 2 on imported oil for more than ninety-two per cent of its energy 3 needs, making it the most vulnerable state in the nation to 4 economic disruption in the event of upheavals in the world oil 5 market, while Hawaii's residents and businesses are burdened 6 with the highest fuel costs in the nation.

7 Hawaii law already requires the establishment of policies 8 designed to increase energy self-sufficiency and energy 9 security, including the use of renewable resources. Hawaii is 10 blessed with an abundance of renewable energy resources, 11 including wind, solar, hydropower, geothermal, and ocean 12 technologies such as wave energy and thermal energy conversion. 13 Act 272, Session Laws of Hawaii 2001, recognized "the economic, 14 environmental, and fuel diversity benefits of renewable energy 15 resources" and the need to "encourage the establishment of a 16 market for renewable energy in Hawaii using the State's 17 renewable energy resources.... " Act 272 further noted that 18 "while Hawaii is a national leader in the development of SB LRB 11-1423.doc



S.B. NO. 1408

renewable energy resources for electricity production, there may
 be more that the State can do to encourage the development and
 implementation of renewable energy."

The legislature further finds that the establishment of 4 5 renewable energy enterprise zones in the State that provide a range of county and state incentives will not only work towards 6 7 reducing our dependence on imported fossil fuels, but will assist in stimulating the creation of integrated campuses that 8 9 will attract a critical nucleus of renewable energy facilities and create a large number of highly skilled jobs in the 10 11 renewable energy field.

The purpose of this Act is to encourage the establishment 12 13 of modern renewable energy facilities within the State by 14 establishing a renewable energy enterprise zone program that 15 initially consists of a single pilot renewable energy enterprise 16 zone in Kalaeloa. Limiting potential investments in a renewable 17 energy enterprise zone to Kalaeloa will minimize the impact on 18 the State and allow the State to evaluate the zone's impact without negatively affecting income streams. 19

20 SECTION 2. The Hawaii Revised Statutes is amended by 21 adding a new chapter to be appropriately designated and to read 22 as follows:



1	"CHAPTER	
2	RENEWABLE ENERGY ENTERPRISE ZONES	
3	§ -1 Definitions. As used in this chapter:	
4	"Department" means the department of business, economic	
5	development, and tourism.	
6	"Establishment" means a single physical location where	
7	renewable energy or research and development services are	
8	provided in a renewable energy facility. A qualified business	
9.	may include one or more establishments, any number of which may	
10	be in a renewable energy enterprise zone.	
11	"Full-time employee" means any employee for whom the	
12	employer is legally required to provide employee fringe	
13	benefits.	
14	"Renewable energy enterprise zone" means any area in the	
15	State declared by the department to be eligible for benefits	
16	pursuant to this chapter.	
17	"Renewable energy facility" means a facility engaged in the	
18	production, generation, or research and development of energy	
19	technologies using the following sources:	
20	(1) Wind;	
21	(2) The sun;	
22	(3) Falling water;	
	SB LRB 11-1423.doc	

S.B. NO. /408

1	(4)	Biogas, including landfill and sewage-based digester
2		gas;
3	(5)	Geothermal;
4	(6)	Ocean water, currents, and waves, including ocean
5		thermal energy conversion;
6	(7)	Biomass, including biomass crops, agricultural and
7		animal residues and wastes, and municipal solid waste
8		and other solid waste;
9	(8)	Biofuels; and
10	(9)	Hydrogen produced from renewable energy sources.
11	"Qu	alified business" means any renewable energy facility
12	that is:	
13	(1)	Authorized to do business in this State; and
14	(2)	Is located within the renewable energy enterprise
15		zone.
16	"Ta	xes due the State" means income taxes due under chapter
17	235.	
18	S	-2 Administration. The department shall administer
19	this cha	pter and have the power and duty to:
20	(1)	Monitor the implementation and operation of this
21	л 	chapter;



1	(2)	Conduct a continuing evaluation program of the
2		renewable energy enterprise zones;
3	(3)	Assist the counties in obtaining the reduction of
4		rules within renewable energy enterprise zones;
5	(4)	Submit annual reports to the legislature and the
6		governor evaluating the effectiveness of the program
7		and proposing any recommended legislation;
8	(5)	Administer and enforce rules adopted by the
9		department; and
10	(6)	Administer this chapter in a manner such that the
11		areas designated as renewable energy enterprise zones
12		will provide the most benefit to the areas and the
13		State.
14	S	-3 Renewable energy enterprise zone designation;
15	approval.	(a) Within thirty days of receiving:
16	(1)	A description of a proposed location in a county for a
17		renewable energy enterprise zone; and
18	(2)	A general statement identifying proposed county
19		incentives to complement any state and federal
20		incentives;



S.B. NO. 1408

from the governing body of the county, the department shall
 designate the proposed area as a renewable energy enterprise
 zone.

4 (b) The department shall acquire from the county any 5 additional information that the department deems necessary, and, 6 within sixty days of the date of designation pursuant to 7 subsection (a), the department shall approve the establishment 8 of the renewable energy enterprise zone for a period of seven 9 years.

10 § -4 Duplicative tax incentives; prohibition. There
11 shall be no duplication of existing state tax incentives to
12 qualified businesses that locate in a renewable energy
13 enterprise zone.

14 S Rules. (a) The department, in consultation with - 5 15 the department of taxation, shall adopt rules pursuant to chapter 91 to implement this chapter, including rules relating 16 17 to health, safety, building, planning, zoning, and land use. 18 Rules adopted pursuant to this section shall supersede all other 19 inconsistent ordinances and rules relating to the use, zoning, planning, and development of land and construction in a 20 21 renewable energy enterprise zone; provided that rules adopted 22 pursuant to this section shall conform to existing law, rules,



1	and ordinances as closely as possible to comply with minimum		
2	standards for energy efficiency, health, and safety.		
3	(b) The department may provide by rule that lands within a		
4	renewable energy enterprise zone shall not be developed beyond		
5	existing uses or that improvements thereon shall not be		
6	demolished or substantially reconstructed or provide other		
7	restrictions on the use of the zone.		
8	§ -6 Eligibility; qualified business; sale of property		
9	or services. (a) Any renewable energy facility may be eligible		
10	to be designated a qualified business for purposes of this		
11	chapter if:		
12	(1) The renewable energy facility begins operations in a		
13	renewable energy enterprise zone and:		
14	(A) During each taxable year has at least per		
15	cent of its renewable energy enterprise zone		
16	establishment's gross receipts attributable to		
17	its operation within the renewable energy		
18	enterprise zone;		
19	(B) Increases its average annual number of full-time		
20	employees employed at the facility by at least		
21	per cent by the end of its first tax year		
22	of participation; and		



1	(C) During each subsequent taxable year maintains the
2	level of employment in paragraph (1)(B) or
3	greater for full-time employees; or
4	(2) The renewable energy facility:
5	(A) Is actively engaged in the operation of a
6	renewable energy facility in an area immediately
7	prior to the area being designated a renewable
8	energy enterprise zone;
9	(B) Meets the requirements of paragraph (1)(B); and
10	(C) Increases its average annual number of full-time
11	employees employed at the renewable energy
12	facility's establishment or establishments
13	located within the renewable energy enterprise
14	zone by at least per cent annually.
15	(b) After approval of the renewable energy enterprise
16	zone, each qualified business in the renewable energy enterprise
17	zone shall annually complete and submit to the department, on an
18	application prescribed by the department, the information
19	necessary for the department to determine whether the renewable
20	energy facility qualifies or continues to qualify as a qualified
21	business. If the department determines that the renewable
22	energy facility qualifies as a qualified business, the
	SB LRB 11-1423.doc

S.B. NO. 1408

department shall approve the application and notify the
 department of taxation and the relevant governing body of the
 county.

4 (c) A completed form approved by the department, referred
5 to in subsection (b), shall be prima facie evidence of the
6 eligibility of a renewable energy facility for the purposes of
7 this section.

8 (d) Any operations or services provided by a renewable 9 energy facility outside of the renewable energy enterprise zone 10 shall not be included for the purposes of determining gross 11 receipts attributable to the active provision of services under 12 subsection (a).

13 § -7 State business tax credit. (a) The department 14 shall certify annually to the department of taxation the 15 applicability of the tax credit provided in this section for a 16 qualified business against any income taxes imposed under 17 chapter 235. The credit shall be:

18 (1) Eighty per cent of the tax due for the first taxable
19 year that the business qualifies as a qualified
20 business;



1	(2)	Seventy per cent of the tax due for the second taxable
2	,	year that the business qualifies as a qualified
3		business;
4	(3)	Sixty per cent of the tax due in the third taxable
5		year that the business qualifies as a qualified
6		business;
. 7	(4)	Fifty per cent of the tax due in the fourth taxable
8		year that the business qualifies as a qualified
9		business;
10	(5)	Forty per cent of the tax due in the fifth taxable
11		year that the business qualifies as a qualified
12		business;
13	(6)	Thirty per cent of the tax due in the sixth taxable
14	•	year that the business qualifies as a qualified
15		business; and
16	(7)	Twenty per cent of the tax due in the seventh year
17		that the business qualifies as a qualified business.
18	Any	tax credit not used in a taxable year shall not be
19	applied t	o future taxable years.
20	(b)	When a partnership is eligible for a tax credit under
21	this sect	ion, each partner shall be eligible for the tax credit
22	in propor	tion to that partner's income tax liability from the
	SB LRB 11	-1423.doc

S.B. NO. 1408

1 partnership. Any qualified business earning taxable income from 2 the provision of the qualified business's services, both within 3 and without the renewable energy enterprise zone, shall allocate 4 and apportion its taxable income attributable to that provision 5 of services. Tax credits provided for in this section shall 6 only apply to taxable income of a qualified business 7 attributable to the services provided within the renewable 8 energy enterprise zone. 9 (C) In addition to any other tax credit authorized under 10 this section, a qualified business shall be entitled to a tax 11 credit against any taxes due the State in an amount equal to a

percentage of unemployment taxes paid pursuant to chapter 383.

13 The amount of the credit shall be equal to:

14 (1) Eighty per cent of the unemployment taxes paid for
15 during the first taxable year that the business
16 qualifies as a qualified business;

17 (2) Seventy per cent of the unemployment taxes paid for
18 the second year that the business qualifies as a
19 qualified business;

20 (3) Sixty per cent of the unemployment taxes paid for the
21 third year that the business qualifies as a qualified

22

12



business;

1	(4)	Fifty per cent of the unemployment taxes paid for the
2		fourth year that the business qualifies as a qualified
3		business;
4	(5)	Forty per cent of the unemployment taxes paid for the
5		fifth year that the business qualifies as a qualified
6		<pre>business;</pre>
7	(6)	Thirty per cent of the unemployment taxes paid for the
8		sixth year that the business qualifies as a qualified
°9		business; and
10	(7)	Twenty per cent of the unemployment taxes paid for the
11		seventh year that the business qualifies as a
12		qualified business.
13	(d)	Tax credits provided for in subsection (c) shall apply
14	only to t	he unemployment tax paid on employees employed at the
15	qualified	business's establishment or establishments located
16	within th	e renewable energy enterprise zone. Any tax credit not
17	used in a	taxable year shall not be applied to future tax years.
18	S	-8 State general excise and use tax exemptions. The
19	departmen	t shall certify annually to the department of taxation
20	that any	qualified business is exempt from the payment of taxes
21	pursuant	to chapter 237 on the gross proceeds from the provision
22	of renewa	ble energy services and taxes pursuant to chapter 238
	SB LRB 11	

1	for purch	ases by the qualified business. The gross proceeds	
2	received	by a contractor licensed under chapter 444 shall be	
3	exempt from taxation under chapter 237 for construction within a		
4	renewable energy enterprise zone performed for a qualified		
5	business within a renewable energy enterprise zone. The		
6	exemption in this section shall extend for a period not to		
7	exceed se	ven years after the effective date of this chapter.	
8	S	-9 Local incentives. (a) A county may propose local	
. 9	incentive	s, including:	
10	(1)	Reduction of permit fees;	
11	(2)	Reduction of user fees; and	
12	(3)	Reduction of real property taxes.	
13	(b)	A county may propose measures for regulatory	
14	flexibili	ty including:	
15	(1)	Special zoning districts;	
16	(2)	Permit process reform;	
17	(3)	Exemptions from local ordinances; and	
18	(4)	Other public incentives proposed in the locality's	
19		application, which shall be binding upon the locality	
20		upon designation of the renewable energy enterprise	
21		zone.	



S.B. NO. 1408

-10 Termination of renewable energy enterprise zone. 1 S 2 Upon designation of the area as a renewable energy enterprise 3 zone, the proposals for regulatory flexibility, tax incentives, and other public incentives specified in this chapter shall be 4 binding upon the governing body of the county for a period of 5 6 seven years. If the governing body of the county is unable or unwilling to provide any of the incentives set forth in section 7 -9 or other incentives acceptable to the department, and 8 9 the department has not adopted rules pursuant to section -5 10 that supersede inconsistent ordinances and rules relating to the 11 use, zoning, planning, and development of land and construction 12 in a renewable energy enterprise zone, then the renewable energy 13 enterprise zone shall terminate. Qualified businesses located 14 in the renewable energy enterprise zone shall be eligible to 15 receive the tax incentives provided by this chapter even though 16 the zone designation has terminated. No renewable energy facility may become a qualified business after the date of zone 17 18 termination."

SECTION 3. The governing body of the city and county of
Honolulu, pursuant to this Act, shall transmit to the director
of business, economic development, and tourism, no later than
November 30, 2011, a description of a proposed location in



S.B. NO. /408

Kalaeloa as a pilot renewable energy enterprise zone. 1 The 2 director of business, economic development, and tourism, 3 pursuant to this Act, shall designate the proposed area as a 4 renewable energy enterprise zone for a period of seven years. 5 The department of business, economic SECTION 4. development, and tourism, in consultation with the department of 6 7 taxation, shall submit a written report to the legislature by December 31 of each year, beginning in 2012, regarding the 8 9 implementation of the pilot renewable energy enterprise zone in Kalaeloa, including an evaluation of the success or failure of 10 11 the pilot renewable energy enterprise zone to fulfill its 12 intended purpose.

SECTION 5. It is the intent of this Act not to jeopardize 13 the receipt of any federal aid nor to impair the obligation of 14 15 the State or any agency thereof to the holders of any bond issued by the State or by any agency, and to the extent, and 16 only to the extent, necessary to effectuate this intent, the 17 governor may modify the strict provisions of this Act, but shall 18 promptly report any modification with reasons therefore to the 19 legislature at its next regular session thereafter for review by 20 the legislature. 21



S.B. NO. 1408

This Act does not affect rights and duties that 1 SECTION 6. 2 matured, penalties that were incurred, and proceedings that were 3 begun before its effective date. 4 SECTION 7. If any provision of this Act, or the 5 application thereof to any person or circumstance is held 6 invalid, the invalidity does not affect other provisions or 7 applications of the Act, which can be given effect without the 8 invalid provision or application, and to this end the provisions 9 of this Act are severable. 10 SECTION 8. This Act shall take effect upon its approval; provided that this Act shall apply to taxable years beginning 11 12 after December 31, 2010, and shall be repealed on January 1, 13 2018. 14

INTRODUCED BY: Carol Juliang



S.B. NO. 1408

Report Title:

Renewable Energy Enterprise Zones; Pilot Project in Kalaeloa

Description:

Establishes renewable energy enterprise zones in the State to encourage the development of renewable energy technologies. Creates a 7-year pilot renewable energy enterprise zone in Kalaeloa.

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