JAN 1 9 2011

A BILL FOR AN ACT

RELATING TO THE DEPARTMENT OF THE SHERIFF.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the sheriff division
- 2 of the department of public safety shoulders responsibilities
- 3 that are integral to preserving the public peace and safety.
- 4 Specifically, the division:
- 5 (1) Serves and protects the public, government officials,
- 6 and state personnel and property under its
- jurisdiction, including at state facilities, lands,
- 8 airports, and within the jurisdictional boundaries of
- 9 the State of Hawaii, by providing law enforcement
- services that incorporate patrols, surveillance, and
- 11 educational activities:
- 12 (2) Protects state judges and judicial proceedings,
- secures judicial facilities, safely handles detained
- 14 persons, and provides secure transport for persons in
- 15 custody; and
- 16 (3) Executes arrest warrants for the judiciary and the
- 17 Hawaii paroling authority.

1 The legislature also finds that pursuant to Act 162, 2 Session Laws of Hawaii 2009, and House Concurrent Resolution 3 No. 92, H.D. 1 (2009), the auditor conducted a management audit 4 of the sheriff division, which found the division to be bereft 5 of the training and equipment necessary to fulfill its mission. 6 The audit recommended that the division seek accreditation from 7 the Commission on Accreditation for Law Enforcement Agencies, 8 Inc. to help ensure that proper law enforcement standards are 9 The Commission on Accreditation for Law Enforcement 10 Agencies, Inc., created in 1979, serves as a law enforcement 11 credentialing authority through collaboration with law 12 enforcement executive associations. Both Honolulu and Maui 13 police departments are accredited by the Commission on 14 Accreditation for Law Enforcement Agencies, Inc., and the 15 auditor used the Commission's Standards for Law Enforcement Agencies, fifth edition, as a benchmark for its audit. 16 17 legislature finds that the creation of a separate department of 18 the sheriff facilitates accreditation by the Commission on 19 Accreditation for Law Enforcement Agencies, Inc. **20** The purpose of this Act is to create a department of the

sheriff to assume the duties and functions of the sheriff

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division.

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- 1 SECTION 2. The Hawaii Revised Statutes is amended by 2 adding a new chapter to be appropriately designated and to read 3 as follows: 4 "CHAPTER 5 DEPARTMENT OF THE SHERIFF 6 -A Definitions. As used in this chapter: 7 "Department" means the department of the sheriff. "Sheriff" refers to the director of the department of the 8 9 sheriff. 10 Establishment of the department. (a) There is 11 established the department of the sheriff. 12 The department shall be headed by a single executive to be known as the sheriff who shall be appointed in accordance 13 with section 26-34; provided that the sheriff shall have 14 15 previous experience in law enforcement to be qualified for the 16 position to which appointed. 17 The department shall consist of the authority, 18 functions, and services as exercised by the sheriff division of 19 the department of public safety prior to July 1, 2012, as more 20 specifically provided in section
 - administer the law enforcement programs of the department of the 2011-0081 SB SMA-1.doc

-C Sheriff; powers and duties. The sheriff shall

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1	sheriff	and	shall	be	responsible	for	the	formulation	and

- 2 implementation of state goals and objectives for these programs.
- 3 In the administration of these programs, the sheriff may:
- 4 (1) Preserve the public peace, prevent crime, detect and 5 arrest offenders against the law, protect the rights 6 of persons and property, and enforce and prevent 7 violation of all laws and administrative rules of the 8 State as the sheriff deems to be necessary or 9 desirable or upon request, to assist other state **10** officers or agencies that have primary administrative 11 responsibility over specific subject matters or 12 programs;
- 13 (2) Train, equip, maintain, and supervise the force of14 deputy sheriffs and other employees of the department;
 - (3) Serve process both in civil and criminal proceedings;
- 16 (4) Perform other duties as may be required by law;
- 17 (5) Adopt, pursuant to chapter 91, rules that are
 18 necessary or desirable for the administration of law
 19 enforcement programs; and
- (6) Enter into contracts in behalf of the department and
 take all actions deemed necessary and appropriate for

1	the proper	r and efficient administration of the
2	department	t.
3	§ -D Appoint	tment of personnel. The sheriff shall
4	appoint a chief depu	uty sheriff to serve as the functional
5	equivalent of a depu	uty department director. The chief deputy
6	sheriff shall have p	previous experience in law enforcement to be
7	qualified for the po	osition to which appointed.
8	§ -E Duties	and functions. (a) The objective of the
9	department of the sh	heriff is to provide for the protection and
10	safety of the people	e of Hawaii through law enforcement at state
11	facilities, lands, h	narbors, and airports, and within the
12	jurisdictional bound	daries of the State of Hawaii. In fulfilling
13	this objective, the	department of the sheriff shall:
14	(1) Apprehend	fugitives, enter and secure sites where
15	search and	d arrest warrants are being executed, and
16	receipt, r	record, and serve arrest warrants and other
17	legal docu	uments issued by the state courts;
18	(2) Provide la	aw enforcement, which incorporates patrols,
19	surveillar	nce, and educational activities, in state
20	facilities	s, including the Honolulu civic center,
21	judiciary	buildings, the state capitol, Washington
22	Place, the	e Hawaii state hospital, Waimano hospital,

1		and the state department of defense's Hawaii national
2		guard armory;
3	(3)	Pursuant to agreement with the department of
4		transportation, provide law enforcement services for
5		Honolulu International Airport and surrounding areas
6		under the jurisdiction of the department of
. 7		transportation airports division, Kalaeloa airport,
8		and Dillingham airfield;
9	(4)	Receive and process arrestees at the district and
10		circuit courts and for the neighbor islands, at the
11		respective county police department receiving desks,
12		and transport them to appropriate agencies and
13		authorized individuals;
14	(5)	Provide law enforcement and protective services for
15		state judges and at state court proceedings, and
16		secure state judicial facilities and surrounding
17	· · · · · · · · · · · · · · · · · · ·	property, including at the district and circuit courts
18		and the Hawaii supreme court;
19	(6)	Provide executive protective services to key state
20		officials, including the governor and lieutenant
21		governor, and other dignitaries as directed by the
22		sheriff;

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1	(7)	Conduct criminal investigations as necessary in
2		connection with the duties and functions under this
3		section; and
4	(8)	Serve as a central clearinghouse for the collection,
5		examination, storage, and disposal of all official
6		records, documents, and reports generated and used by
7		the department.
8	(b)	The department of the sheriff may collaborate with the
9	judiciary	, attorney general, and county police in furtherance of
10	the dutie	s of the department under this section, including
11	entering	into agreements pursuant thereto.
12	(c)	The department of the sheriff shall have no
13	responsib	ilities relating to corrections under chapter 353 or to
14	controlle	d substances under chapter 329, unless the activities
15	are ancil	lary to the duties and functions set forth in this
16	section."	
17	SECT	ION 3. Chapter 26, Hawaii Revised Statutes, is amended
18	by adding	a new section to be appropriately designated and to
19	read as fo	ollows:
20	" <u>§</u> 26	- Department of the sheriff. (a) The department of
21	the sheri	ff shall be headed by a single executive to be known as

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the sheriff.

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1
         (b)
              The sheriff shall be responsible for the
2
    administration, management, and operations of law enforcement
3
    activities of the department of the sheriff as provided by law."
4
         SECTION 4. Section 26-4, Hawaii Revised Statutes, is
5
    amended to read as follows:
6
         "§26-4 Structure of government. Under the supervision of
7
    the governor, all executive and administrative offices,
8
    departments, and instrumentalities of the state government and
9
    their respective functions, powers, and duties shall be
10
    allocated among and within the following principal departments
    that are hereby established:
11
12
              Department of human resources development (Section
         (1)
13
              26-5)
              Department of accounting and general services (Section
14
         (2)
15
              26-6)
         (3)
              Department of the attorney general (Section 26-7)
16
17
         (4)
              Department of budget and finance (Section 26-8)
              Department of commerce and consumer affairs (Section
18
         (5)
19
              26-9)
20
              Department of taxation (Section 26-10)
         (6)
21
         (7)
              University of Hawaii (Section 26-11)
22
              Department of education (Section 26-12)
         (8)
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1
         (9)
              Department of health (Section 26-13)
2
        (10)
              Department of human services (Section 26-14)
3
        (11)
              Department of land and natural resources (Section
4
              26-15)
5
        (12)
              Department of agriculture (Section 26-16)
6
        (13)
              Department of Hawaiian home lands (Section 26-17)
7
              Department of business, economic development, and
        (14)
              tourism (Section 26-18)
9
        (15)
              Department of transportation (Section 26-19)
10
        (16)
              Department of labor and industrial relations (Section
11
              26-20)
12
        (17)
              Department of defense (Section 26-21)
13
        (18)
              Department of public safety (Section 26-14.6) [-]
14
        (19)
              Department of the sheriff. (Section 26- )."
                     Section 26-14.6, Hawaii Revised Statutes, is
15
         SECTION 5.
16
    amended to read as follows:
17
         "§26-14.6 Department of public safety.
18
    department of public safety shall be headed by a single
19
    executive to be known as the director of public safety.
20
              The department of public safety shall be responsible
21
    for the formulation and implementation of state policies and
22
    objectives for correctional [, security, law], narcotics
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1	enforcement and public safety programs and functions, for the					
2	administration and maintenance of all public or private					
3	correctional facilities and services, for the service of					
4	$process[_{7}]$ as provided by law, and for the security of state					
5	buildings.					
6	(c) Effective July 1, 1990, the Hawaii paroling authority					
7	and the crime victim compensation commission are placed within					
8	the department of public safety for administrative purposes					
9	only.					
10	(d) Effective July 1, 1990, the functions and authority					
11	heretofore exercised by:					
12	(1) The department of corrections relating to adult					
13	corrections and the intake service centers;					
14	(2) The judiciary relating to the sheriff's office and					
15	judiciary security personnel; and					
16	(3) The department of the attorney general relating to					
17	state law enforcement officers and narcotics					
18	enforcement investigators with the narcotics					
19	enforcement division,					

shall be transferred to the department of public safety $[-]_{\underline{i}}$

authority described in paragraph (2) relating to the sheriff's

provided that effective July 1, 2012, the functions and

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- 1 office and judiciary security shall be transferred to the
- 2 department of the sheriff.
- 3 (e) Effective July 1, 1990, the functions and authority
- 4 heretofore exercised by the department of health pursuant to
- 5 chapters 329 and 329C, with the exception of sections 329-2,
- 6 329-3, and 329-4(3) to (8), shall be transferred to the
- 7 department of public safety.
- 8 (f) Effective July 1, 1990, the functions, authority, and
- 9 obligations, together with the limitations imposed thereon and
- 10 the privileges and immunities conferred thereby, exercised by a
- 11 "sheriff", "sheriffs", a "sheriff's deputy", "sheriff's
- 12 deputies", a "deputy sheriff", "deputy sheriffs", or a "deputy",
- 13 under sections 21-8, 47-18, 105-4, 134-51, 183D-11, 187A-14,
- 14 231-25, 281-108, 281-111, 286-52, 286-52.5, 321-1, 322-6, 325-9,
- 15 353-11, 356D-54, 356D-94, 383-71, 438-5, 445-37, 482E-4,
- **16** 485A-202, 501-42, 501-171, 501-218, 521-78, 578-4, 584-6,
- 17 587-33, 603-29, 604-6.2, 606-14, 607-2, 607-4, 607-8, 633-8,
- **18** 634-11, 634-12, 634-21, 634-22, 651-33, 651-37, 651-51, 654-2,
- 19 655-2, 657-13, 660-16, 666-11, 666-21, 803-23, 803-34, 803-35,
- 20 804-14, 804-18, 804-41, 805-1, 806-71, and 832-23 shall be
- 21 exercised to the same extent by the department of public

- 1 safety[-] and effective July 1, 2012, by the department of the
- 2 sheriff.
- 3 (g) Effective January 1, 1993, the functions and authority
- 4 heretofore exercised by the attorney general and the department
- 5 of the attorney general relating to the executive security
- 6 officers shall be transferred to the department of public
- 7 safety[-], and effective July 1, 2012, to the department of the
- 8 sheriff.
- 9 (h) Effective July 1, 1999, the functions and authority
- 10 heretofore exercised by the director of public safety and the
- 11 department of public safety relating to after hours security
- 12 contracts at department of education facilities, except for the
- 13 security functions being performed by employees of the public
- 14 library system as well as the contractual security services for
- 15 the libraries, shall be transferred to the department of
- 16 education.
- 17 (i) Effective January 1, 1993, the functions and authority
- 18 heretofore exercised by the director of health and the
- 19 department of health relating to uniformed security employees
- 20 and security contracts at various state hospitals throughout the
- 21 State shall be transferred to the department of public

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1
    safety[-], and effective July 1, 2012, to the department of
 2
    health.
 3
         Effective July 1, 2005, the functions, authority, and
    employee positions of the department of public safety relating
 4
    to uniformed security employees and security contracts at health
 5
 6
    facilities that are under the operation, management, and control
7
    of the Hawaii health systems corporation shall be transferred to
8
    the Hawaii health systems corporation.
9
          [(i) Effective January 1, 1993, the functions and
10
    authority heretofore exercised by the director of human services
11
    and the department of human services relating to contractual
12
    security guard services shall be transferred to the department
13
    of public safety.
14
         (k) (j) Effective July 1, 1994, the functions and
15
    authority heretofore exercised by the adjutant general relating
16
    to security for national quard and state civil defense
17
    facilities in the Diamond Head complex, for after work hours,
18
    shall be transferred to the department of public safety [-], and
19
    effective July 1, 2012, to the department of defense.
20
         [\frac{1}{2}] (k) Effective July 1, 2002, the functions and
21
    authority heretofore exercised by the director of public safety
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and the department of public safety relating to after hours

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1	security contracts at department of education facilities,
2	including all security functions being performed by employees o
3	the public library system, as well as the contractual security
4	services for the libraries, shall be transferred to the
5	department of education and the public library system as
6	appropriate.
7	(1) Effective July 1, 2012, the functions and authority
8	heretofore exercised by the director of public safety relating
9	to sheriff division functions shall be transferred to the
10	sheriff as provided in sections -B and -C."
11	SECTION 6. Section 26-52, Hawaii Revised Statutes, is
12	amended to read as follows:
13	"§26-52 Department heads and executive officers. The
14	salaries of the following state officers shall be as follows:
15	(1) The salary of the superintendent of education shall be
16	set by the board of education at a rate no greater
17	than \$150,000 a year;
18	(2) The salary of the president of the University of
19	Hawaii shall be set by the board of regents;
20	(3) Effective July 1, 2004, the salaries of all departmen
21	heads or executive officers of the departments of
22	accounting and general services agriculture attorne

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1		general, budget and finance, business, economic
2		development, and tourism, commerce and consumer
3		affairs, Hawaiian home lands, health, human resources
4		development, human services, labor and industrial
5		relations, land and natural resources, public safety,
6	÷	the sheriff, taxation, and transportation shall be as
7		last recommended by the executive salary commission.
8		Effective July 1, 2007, and every six years
9		thereafter, the salaries shall be as last recommended
10		by the commission on salaries pursuant to section
.11		26-56, unless rejected by the legislature; and
12	(4)	The salary of the adjutant general shall be \$85,302 a
13		year. Effective July 1, 2007, and every six years
14		thereafter, the salary of the adjutant general shall
15		be as last recommended by the commission on salaries
16		pursuant to section 26-56, unless rejected by the
17		legislature, except that if the state salary is in
18		conflict with the pay and allowance fixed by the
19		tables of the regular army or air force of the United
20		States, the latter shall prevail."
21	SECT	ION 7. Section 353C-2, Hawaii Revised Statutes, is
22	amended t	o read as follows:

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1	"§35	3C-2 Director of public safety; powers and duties.
2	[[](a)[]	The] Except for those functions enumerated under
3	section	-E which shall be the responsibility of the
4	departmen	t of the sheriff, the director of public safety shall
5	administe	r the public safety programs of the department of
6	public sa	fety and shall be responsible for the formulation and
7	implement	ation of state goals and objectives for correctional
8	and [law]	narcotics enforcement programs, including ensuring
9	that corr	ectional facilities and correctional services meet the
10	present a	nd future needs of persons committed to the
11	correction	nal facilities. In the administration of these
12	programs,	the director [may:]:
13	(1)	[Preserve] Shall preserve the public peace, prevent
14		crime, detect and arrest offenders against the law,
15		protect the rights of persons and property[, and
16		enforce];
17	(2)	Shall enforce and prevent violation of all laws and
18	•	administrative rules of the State as the director
19		deems to be necessary or desirable or upon request, to
20		assist other state officers or agencies that have
21		primary administrative responsibility over specific
22		subject matters or programs;

1	[(2)	Train, (3) Shall train, equip, maintain, and
2		supervise the force of public safety officers,
3		including law enforcement and correctional personnel,
4		and other employees of the department;
5	[(3)]	(4) Serve process both in civil and criminal
6		proceedings, as provided by law;
7	[-(4)	Perform [[5] Shall perform other duties as may be
8		required by law;
9	[(5)	Adopt, [6] Shall adopt pursuant to chapter 91,
10		rules that are necessary or desirable for the
11		administration of public safety programs; and
12	[(6)	Enter] (7) May enter into contracts in behalf of
13		the department and take all actions deemed necessary
14		and appropriate for the proper and efficient
15		administration of the department.
16	[+] (b) []- The department of public safety shall report to
17	the legis	lature not later than twenty days prior to the
18	commencem	ent of the 2008 regular session, and every session
19	thereafte:	r, with its achievements, continuing improvements, and
20	ongoing p	roblems in providing the appropriate mental health care
21	to commit	ted persons under its jurisdiction."

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- 1 SECTION 8. Section 353C-3, Hawaii Revised Statutes, is amended to read as follows: 2 3 "[+]§353C-3[+] Deputy directors; appointment. The 4 director shall appoint, without regard to chapter 76, three 5 deputy directors to serve at the director's pleasure. Unless 6 otherwise assigned by the director, one deputy director shall 7 oversee the correctional programs and facilities of the 8 department, one deputy director shall oversee the [law] 9 narcotics enforcement programs of the department, and one deputy director shall oversee administration of the department." 10 11 SECTION 9. The revisor shall substitute, as appropriate, **12** the term "department of the sheriff" for the term "office of the **13**. sheriff" in existing statutes. 14 SECTION 10. Upon the effective date of this Act, and until 15 a salary commission established pursuant to article XVI, section 16 3.5 of the Hawaii constitution issues salary recommendations **17** that are not rejected by the legislature, the salaries of the 18 sheriff and chief deputy sheriff shall be equivalent to the 19 salaries of the director and deputy director of public safety. 20 SECTION 11. The revisor of statutes shall assign the 21 appropriate section numbers to the letter designations in
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section 2 of this Act.

1 SECTION 12. All laws and parts of laws heretofore enacted 2 which are in conflict with the provisions of this Act are hereby 3 amended to conform herewith. All acts passed during the regular 4 session of 2012, whether enacted before or after passage of this 5 Act, shall be amended to conform to this Act, unless the Acts 6 specifically provide for the Act relating to the "department of 7 public safety" as being amended. Amendments made to sections of 8 the Hawaii Revised Statutes that are amended by this Act as of a 9 future effective date shall include amendments made after the **10** approval of this Act and before the effective date of the 11 amendments made by this Act, to the extent that the intervening 12 amendments may be harmonized with the amendments made by this 13 Act. 14 SECTION 13. All rights, powers, functions, and duties of 15 the sheriff division of the department of public safety are 16 transferred to the department of the sheriff. 17 All officers and employees whose functions are transferred 18 by this Act shall be transferred with their functions and shall 19 continue to perform their regular duties upon their transfer, 20 subject to the state personnel laws and this Act. 21 No officer or employee of the State having tenure shall

suffer any loss of salary, seniority, prior service credit,

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1 vacation, sick leave, or other employee benefit or privilege as 2 a consequence of this Act, and such officer or employee may be 3 transferred or appointed to a civil service position without the 4 necessity of examination; provided that the officer or employee 5 possesses the minimum qualifications for the position to which 6 transferred or appointed; and provided that subsequent changes 7 in status may be made pursuant to applicable civil service and 8 compensation laws. 9 An officer or employee of the State who does not have 10 tenure and who may be transferred or appointed to a civil 11 service position as a consequence of this Act shall become a 12 civil service employee without the loss of salary, seniority, 13 prior service credit, vacation, sick leave, or other employee 14 benefits or privileges and without the necessity of examination; 15 provided that such officer or employee possesses the minimum 16 qualifications for the position to which transferred or 17 appointed. 18 If an office or position held by an officer or employee 19 having tenure is abolished, the officer or employee shall not 20 thereby be separated from public employment, but shall remain in 21 the employment of the State with the same pay and classification 22 and shall be transferred to some other office or position for



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- 1 which the officer or employee is eligible under the personnel
- 2 laws of the State as determined by the head of the department or
- 3 the governor.
- 4 SECTION 14. All appropriations, records, equipment,
- 5 machines, files, supplies, contracts, books, papers, documents,
- 6 maps, and other personal property heretofore made, used,
- 7 acquired, or held by the sheriff division of the department of
- 8 public safety relating to the functions transferred to the
- 9 department of the sheriff shall be transferred with the
- 10 functions to which they relate.
- 11 SECTION 15. (a) The department of public safety shall
- 12 develop a complete organizational and budget plan, including
- 13 proposed statutory amendments, for the implementation and
- 14 operation of the department of the sheriff for submission to the
- 15 legislature by no later than twenty days prior to the convening
- 16 of the regular session of 2012, for purposes of the state budget
- 17 for fiscal year 2012-2013.
- 18 (b) The department of public safety shall also report to
- 19 the legislature by no later than twenty days prior to the
- 20 convening of the regular session of 2012, on any recommended
- 21 statutory revisions to section 88-74, Hawaii Revised Statutes,

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- 1 relating to allowance on service retirement for personnel of the
- 2 department of the sheriff.
- 3 SECTION 16. There is appropriated out of the general
- 4 revenues of the State of Hawaii the sum of \$ or so
- 5 much thereof as may be necessary for fiscal year 2011-2012 and
- 6 the same sum or so much thereof as may be necessary for fiscal
- 7 year 2012-2013 for the purposes of this Act.
- 8 The sums appropriated shall be expended by the department
- 9 of public safety and the department of the sheriff, as
- 10 appropriate, for the purposes of this Act.
- 11 SECTION 17. It is the intent of this Act not to jeopardize
- 12 the receipt of any federal aid nor to impair the obligation of
- 13 the State or any agency thereof to the holders of any bond
- 14 issued by the State or by any such agency, and to the extent,
- 15 and only to the extent, necessary to effectuate this intent, the
- 16 governor may modify the strict provisions of this Act, but shall
- 17 promptly report any such modification with reasons thereof to
- 18 the legislature at its next session thereafter for review by the
- 19 legislature.
- 20 SECTION 18. This Act shall not be applied so as to impair
- 21 any contract existing as of the effective date of this Act in a

- 1 manner violative of either the Hawaii constitution or Article I,
- 2 section 10, of the United States Constitution.
- 3 SECTION 19. Any claims, proceedings, or actions pending
- 4 against the department of public safety relating to correctional
- 5 facilities as of the date of this Act shall not be deemed to
- 6 encompass the department of the sheriff.
- 7 SECTION 20. Statutory material to be repealed is bracketed
- 8 and stricken. New statutory material is underscored.
- 9 SECTION 21. This Act shall take effect on July 1, 2012;
- **10** provided that sections 15 and 16 shall take effect on July 1,
- 11 2011.

12

INTRODUCED BY: Shranne Chun aakland

Report Title:

Department of the Sheriff; Appropriation

Description:

Creates a department of the sheriff to assume responsibilities and functions exercised by the sheriff division of the department of public safety. Makes appropriation.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.