THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

S.B. NO. 1179

JAN 2 6 2011

A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The Hawaii Revised Statutes is amended by 2 adding a new chapter to title 14 to be appropriately designated and to read as follows: 3 4 "CHAPTER SUGAR-SWEETENED BEVERAGES TAX 5 **s -1 Title.** This chapter may be cited as the Sugar-6 7 Sweetened Beverages Tax Act. 8 -2 Definitions. For the purposes of this chapter: S · "Bottle" means any closed or sealed container regardless of 9 10 size or shape, including those made of glass, metal, paper, or plastic or any other material or combination of materials. 11 12 "Bottled sugar-sweetened beverage" means any sugar-13 sweetened beverage contained in a bottle that is ready for 14 consumption without further processing such as, without 15 limitation, dilution or carbonation. 16 "Caloric sweetener" means any caloric substance suitable 17 for human consumption that humans perceive as sweet and includes sucrose, fructose, glucose, other sugars, and fruit juice 18 SB LRB 11-1029.doc

1 concentrates, but does not include non-caloric sweeteners. For purposes of this definition, "caloric" means a substance that 2 3 adds calories to the diet of a person who consumes that 4 substance. "Consumer" means a person who purchases a sugar-sweetened 5 6 beverage for consumption and not for sale to another. "Department" means the department of taxation. 7 8 "Director" means the director of taxation. 9 "Distributor" means any person, including a manufacturer or wholesale dealer, who receives, stores, manufactures, bottles or 10 11 distributes bottled sugar-sweetened beverages, syrup, or powder, 12 for sale to retailers doing business in the State regardless of whether that person also sells such products to consumers. 13 "Fund" means the children's health promotion special fund 14 15 established pursuant to section 321-16 "Non-caloric sweetener" means any non-caloric substance suitable for human consumption that humans perceive as sweet and 17 includes aspartame, saccharin, stevia, and sucralose, but does 18 19 not include caloric sweeteners. For purposes of this definition, "non-caloric" means a substance that does not add 20 21 calories to the diet of a person who consumes that substance.



"Person" means any natural person, partnership, cooperative 1 association, limited liability company, corporation, personal 2 representative, receiver, trustee, assignee, or any other legal 3 4 entity. "Place of business" means any place where sugar-sweetened 5 6 beverages, syrups, or powder are manufactured or received for 7 sale in the State. "Powder" means any solid mixture of ingredients used in 8 9 making, mixing, or compounding sugar-sweetened beverages by mixing the powder with one or more other ingredients, including 10 11 water, ice, syrup, simple syrup, fruits, vegetables, fruit 12 juice, vegetable juice, carbonation, or other gas. "Retailer" means any person who sells or otherwise 13 14 dispenses in the State a sugar-sweetened beverage to a consumer 15 regardless of whether that person is also a distributor as 16 defined in this section. "Sale" means the transfer of title or possession for 17 18 valuable consideration regardless of the manner by which the 19 transfer is completed. "Sugar-sweetened beverage" means any non-alcoholic 20 beverage, carbonated or noncarbonated, that is intended for 21 human consumption and contains any added caloric sweetener. 22 As SB LRB 11-1029.doc

used in this definition, "non-alcoholic beverage" means any 1 beverage that contains less than one-half of one per cent 2 alcohol per volume. "Sugar-sweetened beverage" does not 3 4 include: Beverages sweetened solely with non-caloric 5 (1)6 sweeteners; Beverages consisting of one hundred per cent natural (2)7 fruit or vegetable juice with no added caloric 8 sweetener. For purposes of this paragraph, "natural 9 fruit juice" and "natural vegetable juice" mean the 10 original liquid resulting from the pressing of fruits 11 or vegetables, or the liquid resulting from the 12 dilution of dehydrated natural fruit juice or natural 13 vegetable juice; 14 Milk without any added caloric sweetener, which means: 15 (3) Natural liquid milk regardless of animal source 16 (A) or butterfat content; 17 Natural milk concentrate, whether or not 18 (B) reconstituted, regardless of animal source or 19 butterfat content; or 20



1		(C) Dehydrated natural milk, whether or not
2		reconstituted and regardless of animal source or
3		butterfat content;
4	(4)	Coffee or tea without added caloric sweetener;
5	(5)	Infant formula; or
.6	(6)	Water to which neither carbonation nor any other
7		substance has been added, except for minerals and non-
8		caloric flavoring agents.
9	"Syru	p" means a liquid mixture of ingredients used in
10	making, mi	xing, or compounding sugar-sweetened beverages using
11	one or mor	e other ingredients including water, ice, a powder,
12	simple syr	up, fruits, vegetables, fruit juice, vegetable juice,
13	carbonatio	n, or other gas.
14	§ -	3 Tax imposed. (a) Every distributor selling sugar-
15	sweetened	beverages in this State shall pay a tax that is hereby
16	imposed at	the following rates:
17	(1)	\$ per gallon of bottled sugar-sweetened
18		beverages sold or offered for sale to a retailer for
19		sale in the State to a consumer; and
20	(2)	<pre>\$ per gallon of sugar-sweetened beverage</pre>
21		produced from syrup or powder sold or offered for sale
22	- - -	to a retailer for sale in the State to a consumer.
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1	For the purposes of paragraph (2), the volume of sugar-
2	sweetened beverage produced from syrup or powder shall be the
3	larger of: the largest volume resulting from use of the syrup
4	or powder according to any manufacturer's instructions; or the
5	volume actually produced by the retailer, as reasonably
6	determined by the department.
7	(b) Any retailer that sells bottled sugar-sweetened
8	beverages, syrup, or powder in the State to a consumer, on which
9	the tax imposed by this section has not been paid by a
10	distributor, shall be liable for the tax imposed in subsection
11	(a) at the time of sale to the consumer.
12	§ -4 Return, form, contents. Every taxpayer, on or
12 13	§ -4 Return, form, contents. Every taxpayer, on or before the twentieth day of each month, shall file with the
13	before the twentieth day of each month, shall file with the
13 14	before the twentieth day of each month, shall file with the department of taxation in the taxation district in which the
13 14 15	before the twentieth day of each month, shall file with the department of taxation in the taxation district in which the taxpayer's place of business is located, or with the department
13 14 15 16	before the twentieth day of each month, shall file with the department of taxation in the taxation district in which the taxpayer's place of business is located, or with the department in Honolulu, a return showing all sales of sugar-sweetened
13 14 15 16 17	before the twentieth day of each month, shall file with the department of taxation in the taxation district in which the taxpayer's place of business is located, or with the department in Honolulu, a return showing all sales of sugar-sweetened beverages by gallonage and dollar volume in each category
13 14 15 16 17 18	before the twentieth day of each month, shall file with the department of taxation in the taxation district in which the taxpayer's place of business is located, or with the department in Honolulu, a return showing all sales of sugar-sweetened beverages by gallonage and dollar volume in each category defined in section -2 and taxed under section -3 (a) made
 13 14 15 16 17 18 19 	before the twentieth day of each month, shall file with the department of taxation in the taxation district in which the taxpayer's place of business is located, or with the department in Honolulu, a return showing all sales of sugar-sweetened beverages by gallonage and dollar volume in each category defined in section -2 and taxed under section -3(a) made by the taxpayer during the preceding month, showing separately
 13 14 15 16 17 18 19 20 	before the twentieth day of each month, shall file with the department of taxation in the taxation district in which the taxpayer's place of business is located, or with the department in Honolulu, a return showing all sales of sugar-sweetened beverages by gallonage and dollar volume in each category defined in section -2 and taxed under section -3 (a) made by the taxpayer during the preceding month, showing separately the amount of the nontaxable sales, and the amount of the



such information as it may deem necessary for the proper
 administration of this chapter.

3 § -5 Payment of tax; penalties. At the time of the
4 filing of the return required under section -4 and within the
5 time prescribed therefor, each taxpayer shall pay to the
6 department the tax imposed by this chapter, required to be shown
7 by the return.

8 Penalties and interest shall be added to and become a part9 of the tax, when and as provided by section 231-39.

10 § -6 Determination of tax, additional assessments,
11 credit, and refunds. (a) As soon as practicable after each
12 return has been filed, the department of taxation shall cause it
13 to be examined and shall compute and determine the amount of the
14 tax payable thereon.

15 (b) If it appears upon the initial examination of the return, within two years after the filing of the return, or at 16 any time if no return has been filed, as a result of the 17 18 examination or as a result of any examination of the records of 19 the taxpayer or of any other inquiry or investigation, that the correct amount of the tax is greater than that shown on the 20 return, or that any tax imposed by the chapter has not been 21 22 paid, an assessment of additional tax may be made in the manner



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1 provided in section 235-108(b). The amount of the tax for the 2 period covered by the assessment shall not be reduced below the 3 amount determined by an assessment so made, except upon appeal 4 or in a proceeding brought pursuant to section 40-35.

If the taxpayer has paid or returned with respect to 5 (c) 6 any month more than the amount determined to be the correct 7 amount of tax for that month, the amount of the tax so returned 8 and any assessment of tax made pursuant to the return may be 9 reduced, and any overpayment of tax may be credited upon the tax 10 imposed by this chapter, or at the election of the taxpayer, the taxpayer not being delinquent in the payment of any taxes owing 11 12 to the State, may be refunded in the manner provided in section 13 231-23(c); provided that no reduction of tax may be made when 14 forbidden by subsection (b) or more than two years after the 15 filing of the return.

§ -7 Records to be kept. (a) Every taxpayer shall keep 16 17 a record of all sales of sugar-sweetened beverages by gallonage and dollar volume in each category defined in section 18 -2 and -3(a) made by the taxpayer, in such form 19 taxed under section 20 as the department of taxation may prescribe. These records 21 shall be offered for inspection and examination at any time upon demand by the department and shall be preserved for a period of 22



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two years, except that the department may consent in writing to
 their destruction within that period or may require that they be
 kept longer.

4 The department, by rule, may require the taxpayer to keep
5 other records as it may deem necessary for the proper

6 enforcement of this chapter.

7 (b) If any taxpayer fails to keep records upon which a 8 proper determination of the tax due under this chapter may be 9 made, the department may fix the amount of tax for any period 10 from the best information it may obtain and assess the tax as 11 hereinbefore provided.

12 § -8 Inspection. The director of taxation, or the duly authorized agent of the director, may examine all records 13 required to be kept under this chapter and books, papers, and 14 15 records of any person engaged in the sale of sugar-sweetened 16 beverages to verify the accuracy of the payment of the tax imposed by this chapter and other compliance with this chapter 17 and rules adopted pursuant thereto. Every person in possession 18 of such books, papers, and records and the person's agents and 19 employees shall give the director, or the duly authorized agent 20 21 of the director, the means, facilities, and opportunities for 22 the examination.



§ -9 Tax in addition to other taxes. The tax imposed by
 this chapter shall be in addition to any other tax imposed upon
 the business of selling sugar-sweetened beverages or upon any of
 the transactions, acts, or activities taxed by this chapter.

5 § -10 Appeals. Any person aggrieved by any assessment 6 of the tax imposed by this chapter may appeal the assessment in 7 the manner and within the time and in all other respects as 8 provided in the case of income tax appeals by section 235-114. 9 The hearing and disposition of the appeal, including the 10 distribution of costs, shall be as provided in chapter 232.

11 S -11 Other provisions applicable. All of the 12 provisions of chapters 235 and 237 not inconsistent with this 13 chapter and that may appropriately be applied to the taxes, 14 persons, circumstances, and situations involved in this chapter, 15 including without prejudice to the generality of the foregoing: 16 provisions as to penalties and interest; provisions granting 17 administrative powers to the director of taxation; and 18 provisions for the assessment, levy, and collection of taxes; 19 shall be applicable to the taxes imposed by this chapter and to 20 the assessment, levy, and collection thereof.

21 § -12 Investigations; contempts; fees. (a) The
22 director of taxation, and any agent authorized by the director



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to conduct any inquiry, investigation, or hearing under this 1 section, shall have power to administer oaths and take testimony 2 under oath relative to the matter of inquiry or investigation. 3 4 At any hearing ordered by the director, the director or the 5 director's agent may subpoena witnesses and require the production of books, papers, and documents pertinent to the 6 inquiry. No witness under subpoena authorized to be issued by 7 8 this section shall be excused from testifying or from producing 9 books or papers on the ground that the testimony or the 10 production of the books or other documentary evidence would tend to incriminate the witness, but the evidence or the books or 11 12 papers so produced shall not be used in any criminal proceeding against the witness. 13

If any person disobeys a subpoena process or, having 14 (b) appeared in obedience thereto, refuses to answer any pertinent 15 16 question put to the person by the director or the director's 17 authorized agent or to produce any books and papers pursuant thereto, the director or the agent may apply to the circuit 18 court of the circuit wherein the taxpayer resides or wherein the 19 transaction, act, or activity under investigation has occurred, 20 or to any judge of the court, setting forth the disobedience to 21 process or refusal to answer. The court or the judge shall cite 22



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the person to appear before the court or the judge to answer the 1 question or to produce such books and papers and, upon the 2 person's refusal shall hold the person in contempt and sentence 3 4 the person to prison until the person testifies; provided that the period of imprisonment shall not exceed sixty days. 5 Notwithstanding the serving of the term of any imprisonment by 6 any person, the director may proceed in all respects with the 7 inquiry and examination as if the witness had not previously 8 9 been called upon to testify.

10 Officers who serve subpoenas issued by the director or (C)11 under the director's authority and witnesses attending hearings conducted by the director shall be awarded fees in an amount 12 13 equal to witness fees awarded in accordance with section 621-7, to be paid on vouchers of the director, from any moneys 14 15 available for litigation expenses of the department of taxation. Administration by director; rules. 16 S -13 The 17 administration of this chapter is vested in the director of taxation, who may adopt and enforce rules in accordance with 18 chapter 91 for the enforcement and administration of this 19 20 chapter.

21 § -14 Disposition of revenues. All moneys collected
22 pursuant to this chapter shall be paid into the children's



1	beelth promotion apprical fund established purguant to costion		
1	health promotion special fund established pursuant to section		
2	321- , to be kept and accounted for as provided by law.		
3	§ -15 Exemptions. The following shall be exempt from		
4	the tax imposed by this chapter:		
5	(1) Bottled sugar-sweetened beverages, syrups, and powder		
6	sold to the United States government and American		
7	Indian tribal governments;		
8	(2) Bottled sugar-sweetened beverages, syrups, and powder		
9	sold by a distributor or a retailer expressly for		
10	resale or consumption outside the State; and		
11	(3) Bottled sugar-sweetened beverages, syrups, and powder		
12	sold by a distributor to another distributor, if the		
13	sales invoice clearly indicates that the sale is		
14	exempt. If the sale is to a person who is both a		
15	distributor and a retailer, the sale shall be exempt		
16	and the tax shall be paid when the purchasing		
17	distributor/retailer resells the product to a retailer		
18	or a consumer. This exemption does not apply to any		
19	other sale to a retailer."		
20	SECTION 2. Chapter 321, Hawaii Revised Statutes, is		
21	amended by adding a new section to be appropriately designated		
22	and to read as follows:		
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1	" <u>§</u> 32	1- Children's health promotion special fund. (a)
2	There is	established in the state treasury a special fund to be
3	known as	the children's health promotion special fund and to be
4	administe	red by the department of health, into which shall be
5	deposited	sugar-sweetened beverages tax revenues pursuant to
6	section	-14.
7	(b)	The fund shall be used for:
8	(1)	All costs to implement this chapter;
9	(2)	Statewide childhood obesity prevention activities and
10		programs;
11	(3)	Community-based childhood obesity prevention programs;
12	(4)	Evidence-based prevention, early recognition,
13		monitoring, and weight management intervention
14		activities in the medical setting; and
15	(5)	Promotion of nutrition and physical activity in
16		elementary and secondary schools.
17	(c)	All moneys in the children's health promotion special
18	fund shal	<u>1:</u>
19	(1)	Be expended only for the purposes expressed in this
20		section;
21	(2)	Be used only to supplement existing levels of service;
22		and



1	(3) Not be used to supplant current federal, state, or
2	local funding for existing levels of service."
3	SECTION 3. New statutory material is underscored.
4	SECTION 4. This Act, upon its approval, shall apply to
5	taxable years beginning after December 31, 2010.

INTRODUCED BY:

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Report Title: Sugar-Sweetened Beverages Tax

Description:

Establishes a tax on the sale of sugar-sweetened beverages in the State. Creates a children's health promotion special fund.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

