THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII **S.B. NO.** <sup>1174</sup> S.D. 2

## A BILL FOR AN ACT

RELATING TO CHARTER SCHOOLS.

1

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

#### PART I

SECTION 1. The legislature finds that during the 2010
regular session, the legislature adopted Senate Concurrent
Resolution No. 108, S.D. 2, requesting the convening of a task
force to establish a consistent funding formula, process, or
both, by which equitable funding to charter schools could be
determined.

8 The legislature further finds that facilities funding for 9 charter schools is a critically important issue but recognizes 10 that establishment of a needs-based facilities funding formula 11 is a work in progress.

12 The purpose of this Act is to require the charter school 13 administrative office to include a detailed explanation as to 14 the formula used and funding request breakdown by school with 15 any budget request for needs-based facilities funding. This Act 16 also re-establishes the charter schools funding task force 17 requested by Senate Concurrent Resolution No. 108, S.D. 2 (2010), and requires the task force to develop a needs-based 18 SB1174 SD2 LRB 11-2479.doc 

1 facilities funding formula, process, or both, for charter 2 schools. 3 SECTION 2. Section 302B-8, Hawaii Revised Statutes, is 4 amended by amending subsection (b) to read as follows: 5 "(b) The executive director, under the direction of the 6 panel and in consultation with the charter schools, shall be 7 responsible for the internal organization, operation, and 8 management of the charter school system, including: 9 (1)Preparing and executing the budget and the capital 10 improvement projects request for the charter schools, 11 including submission of the all means of finance 12 budget request that reflects all anticipated 13 expenditures to the panel, the board, the governor, 14 and the legislature; provided that, in preparing the 15 budget request with regard to needs-based facilities 16 funding, the executive director shall ensure that, as 17 a budget item separate from other operating costs, the 18 request [provides: 19 (A) Funding for projected enrollment for the next

21 (B) A calculation showing the per-pupil funding based
 22 on the department of budget and finance's debt

school year for each charter school;



Page 3

## **S.B. NO.** <sup>1174</sup> S.D. <sup>2</sup>

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1		service appropriation for the department of
2		education divided by the department of
3		education's actual enrollment that school year;
4	• •	and
5 5		(C) That no less than seventy per cent of the amount
6		appropriated shall be allocated by the office to
7		start-up charter schools on a per-pupil basis;
8		provided that the funds remaining shall be
9		allocated to charter schools with facilities
10		needs as recommended by the office and approved
11		by the panel;]
12		is accompanied by a detailed explanation as to the
13		formula used and funding request breakdown by school;
14	(2)	Allocating annual appropriations to the charter
15		schools and distribution of federal funds to charter
16		schools;
17	(3)	Complying with applicable state laws related to the
18		administration of the charter schools;
19	(4)	Preparing contracts between the charter schools and
20		the department for centralized services to be provided
21		by the department;



1	(5)	Preparing contracts between the charter schools and
2		other state agencies for financial or personnel
3		services to be provided by the agencies to the charter
4		schools;
5	(6)	Providing independent analysis and recommendations on
6		charter school issues;
7	(7)	Representing charter schools and the charter school
8		system in communications with the board, the governor,
9		and the legislature;
10	(8)	Providing advocacy, assistance, and support for the
-11		development, growth, progress, and success of charter
12		schools and the charter school system;
13	(9)	Providing guidance and assistance to charter
14		applicants and charter schools to enhance the
15		completeness and accuracy of information for panel
16		review;
17	(10)	Assisting charter applicants and charter schools in
18		coordinating their interactions with the panel as
19		needed;
20	(11)	Assisting the panel to coordinate with charter schools
21		in panel investigations and evaluations of charter
22		schools;



### **S.B. NO.** <sup>1174</sup> S.D. 2

1	(12)	Serving as the conduit to disseminate communications
2	4	from the panel, the board, and the department to all
3		charter schools;
4	(13)	Determining charter school system needs and
5		communicating those needs to the panel, the board, and
6		the department;
7	(14)	Establishing a dispute resolution and mediation
8		process; and
9	(15)	Upon request by one or more charter schools, assisting
10		in the negotiation of a collective bargaining
11		agreement with the exclusive representative of its
12		employees."
13	SECT	ION 3. (a) There is established within the charter
14	school ad	ministrative office for administrative purposes only,
15	the chart	er schools facilities funding task force.
16	(b)	The task force shall consist of the following members:
17	(1)	The chief financial officer of the charter school
18		administrative office;
19	(2)	The chief financial officer of the department of
20		education;
21	(3)	The director of finance, or the director's designee;



## **S.B. NO.** $^{1174}_{S.D. 2}$

1	(4)	The chairperson of the house of representatives
2		committee on finance;
3	(5)	The chairperson of the senate committee on ways and
4		means;
5	(6)	A representative of the Hoʻokakoʻo Corporation;
6	(7)	The executive director of the Hawaii Charter Schools
7		Network, or the executive director's designee; and
8	(8)	A representative of the charter school review panel.
9	(c)	The task force shall determine a needs-based
10	facilitie	s funding formula, process, or both, to be used by all
<b>11</b> · 2	agencies	in the calculation of charter school facilities funding
12	in the Sta	ate. In making this determination, the task force
13	shall exam	mine various aspects of needs-based facilities funding.
14	(d)	The charter school administrative office shall provide
15	staff sup	port to the task force.
16	(e)	The task force shall submit a report of its findings
17	and recom	mendations, including any proposed legislation, to the
18	legislatu	re no later than twenty days prior to the convening of
19	the regula	ar session of 2012.
20	(f)	The task force shall cease to exist on July 1, 2012.
21		PART II



## **S.B. NO.** <sup>1174</sup> S.D. <sup>2</sup>

1	SECT	ION 4. Section 302B-3, Hawaii Revised Statutes, is
2	amended b	y amending subsection (i) to read as follows:
3	"(i)	The powers and duties of the panel shall be to:
4	(1)	Appoint and evaluate the executive director and
5		approve staff and salary levels for the charter school
6		administrative office;
7	(2)	Review, approve, or deny charter applications for new
8		charter schools in accordance with section 302B-5 for
9		the issuance of new charters; provided that applicants
10		that are denied a charter may appeal to the board for
11		a final decision pursuant to section 302B-3.5;
12	(3)	Review, approve, or deny significant amendments to
13		detailed implementation plans to maximize the school's
14		financial and academic success, long-term
15	- 	organizational viability, and accountability. Charter
16		schools that are denied a significant amendment to
17		their detailed implementation plan may appeal to the
18		board for a final decision pursuant to section 302B-
19		3.5;
20	(4)	Pursuant to section 302B-3.6, compile and submit
21		prioritized lists of charter schools to the department
22		and enter into necessary agreements with the



## **S.B. NO.** $^{1174}_{S.D. 2}$

1	<i>y</i>	department to authorize charter schools to use and
2		occupy vacant public school facilities or portions of
3		school facilities;
4	(5)	Adopt reporting requirements for charter schools;
5	(6)	Review annual self-evaluation reports from charter
6		schools and take appropriate action;
7	(7)	Adopt a clear process and rigorous organizational and
8		educational criteria, including student achievement as
9		a significant factor, for the authorization and
10		reauthorization of school charters;
11	(8)	Evaluate each school charter, for the purpose of
12		determining reauthorization, no later than four years
13	•	following the initial issue of a charter and every six
14	1999 - A.	years thereafter; provided that charter schools that
15		are denied reauthorization may appeal to the board for
16		a final decision pursuant to section 302B-3.5;
17	(9)	Evaluate any aspect of a charter school that the panel
18		may have concerns with and take appropriate action,
19		which may include probation or revocation; provided
20		that charter schools that have their charter revoked
21		may appeal to the board for a final decision pursuant
22		to section 302B-3.5;



### **S.B. NO.** <sup>1174</sup> S.D. <sup>2</sup>

1	(10)	Periodically adopt improvements in the panel's
2		monitoring and oversight of charter schools;
3	(11)	Periodically adopt improvements in the office's
4		support of charter schools and management of the
5		charter school system;
6	(12)	Review, modify, and approve charter schools' all means
7	•	of finance budget, based upon criteria and an approval
8		process established by the panel;
9	(13)	Survey all charter school facilities prior to, and in
10		preparation for, determining recommendations to
11		allocate non-per-pupil facilities funds to charter
12		schools with facilities needs. The survey shall
13		include, at minimum, for each charter school facility:
14		(A) The current status of the facility;
15		(B) Facilities costs, including all rents, leases,
16		purchases, and repair and maintenance for lands
17		and buildings;
18	. · ·	(C) A prioritized list of facilities needs;
19		(D) Any capital improvement projects underway or
20		scheduled; and



# **S.B. NO.** <sup>1174</sup> S.D. <sup>2</sup>

1	(E) Whether the facility is a conversion or start-up		
2	charter school, and current and projected		
3	enrollment; and		
4	(14) Evaluate and investigate charter schools when concerns		
5	arise that necessitate the resolution or assistance		
6	with the resolution of legal, fiscal, health, safety,		
7	and other serious issues."		
8	SECTION 5. Section 302B-3.5, Hawaii Revised Statutes, is		
9	amended to read as follows:		
10	"[ <del>[</del> ]§302B-3.5[ <del>]</del> ] Appeals; charter school applications,		
11	revocations, or detailed implementation plan amendments. The		
12	board shall have the power to decide appeals from decisions of		
13	the panel to deny the approval of a charter school application,		
14	deny reauthorization of a charter school, revoke a charter		
15	school's charter, or deny the approval of an amendment to a		
16	charter school's detailed implementation plan. An appeal shall		
17	be filed with the board within twenty-one calendar days of the		
18	receipt of the notification of denial or revocation. Only a		
19	party whose charter school application has been denied, whose		
20	charter has been revoked, or whose amendment to a detailed		
21	implementation plan has been denied may initiate an appeal under		
22	this section for cause. The board shall review an appeal and		
	SB1174 SD2 LRB 11-2479.doc		

11

1	issue a f	inal decision within sixty calendar days of the filing	
2	of the ap	peal. The board may adopt applicable rules and	
3	procedure	s pursuant to chapter 91 for implementing the appeals	
4	process."		
5	SECT	ION 6. Section 302B-7, Hawaii Revised Statutes, is	
6	amended a	s follows:	
7	"§30	2B-7 Charter school local school boards; powers and	
8	duties.	(a) All local school boards, with the exception of	
9	those of	conversion charter schools that are managed and	
10	operated	by a nonprofit organization pursuant to section	
11	302B-6(e), shall be composed of, at a minimum, one		
12	representative from each of the following participant groups:		
13	(1)	Principals;	
14	(2)	Instructional staff members selected by the school	
15		instructional staff;	
16	(.3)	Support staff selected by the support staff of the	
17		school;	
18	(4)	Parents of students attending the school selected by	
19		the parents of the school;	
20	(5)	Student body representatives selected by the students	
21		of the school; and	
22	(6)	The community at large.	

SB1174 SD2 LRB 11-2479.doc

### S.B. NO. <sup>1174</sup> S.D. 2

1 (b) No chief executive officer, chief administrative 2 officer, executive director, or otherwise designated head of a 3 school may serve as the chair of the local school board. 4 (C) The local school board shall be the autonomous 5 governing body of its charter school and shall be responsible 6 for the financial and academic viability of the charter school, 7 implementation of the charter, and the independent authority to 8 determine the organization and management of the school, the 9 curriculum, virtual education, and compliance with applicable 10 federal and state laws. The local school board shall have the 11 power to negotiate supplemental collective bargaining agreements 12 with the exclusive representatives of their employees. 13 Local school boards shall be exempt from chapter 103D, (d) but shall develop internal policies and procedures for the 14 15 procurement of goods, services, and construction, consistent 16 with the goals of public accountability and public procurement 17 practices. Charter schools are encouraged to use the provisions 18 of chapter 103D wherever possible; provided that the use of one 19 or more provisions of chapter 103D shall not constitute a waiver 20 of the exemption from chapter 103D and shall not subject the 21 charter school to any other provision of chapter 103D.



		•	
1	(e)	Char	ter schools and their local school boards shall be
2	exempt fr	om th	e requirements of chapters 91 and 92. The local
3	school bo	ards	shall:
4	(1)	Make	available the notices and agendas of public
5		meet	ings:
6		(A)	At a publicly accessible area in the local school
7			board's office or the charter school
8			administrative office so as to be available for
9			review during regular business hours;
10		(B)	On the local school board's or charter school's
11			internet website not less than six calendar days
12			prior to the public meeting, unless a waiver is
13			granted by the executive director in the case of
14			an emergency; and
15	(2)	Make	available the minutes from public meetings on a
16		time	ly basis in:
17		(A)	The local school board's office or the charter
18			school administrative office so as to be
19			available for review during regular business
20			hours; and
21		(B)	On the local school board's or charter school's
22			internet website.



## **S.B. NO.** $^{1174}_{S.D. 2}$

1	(f) Charter schools and their local school boards shall
2	develop internal policies and procedures consistent with ethical
3	standards of conduct, pursuant to chapter 84.
4	$\left[\frac{f}{f}\right]$ (g) The State shall afford the local school board of
5	any charter school the same protections as the State affords the
6	board."
7	SECTION 7. Section 302B-14, Hawaii Revised Statutes, is
8	amended by amending subsection (b) to read as follows:
9	"(b) The panel shall conduct a multi-year evaluation of
10	each charter school on its fourth anniversary year and every
11	[five] six years thereafter. The panel may from time to time
12	establish a schedule to stagger the multi-year evaluations."
13	SECTION 8. (a) There is established within the department
14	of education for administrative purposes only, a task force on
15	charter school governance, accountability, and authority. The
16	purpose of the task force shall be to provide clarity to the
17	relationships, responsibilities, and lines of accountability and
18	authority among stakeholders of the charter school system.
19	(b) The task force shall consist of the following members:
20	(1) The chair of the senate committee on education;
21	(2) The chair of the house of representatives committee on
22	education;



1	(3)	A representative from the office of the governor;
2	(4)	The state ethics commissioner, or the commissioner's
3		designee;
4	(5)	A member of the board of education;
5	(6)	The superintendent of education, or the
6		<pre>superintendent's designee;</pre>
7	(7)	The executive director of the charter school
8		administrative office, or the executive director's
9		designee;
10	(8)	The chair of the charter school review panel, or the
11		chair's designee;
12	(9)	A representative from Kamehameha Schools;
13	(10)	A representative from the Ho'okako'o Corporation; and
14	(11)	A representative from a start-up charter school.
15	(C)	The task force shall:
16	(1)	Develop legislation or administrative rules that
17		clearly and definitively designate the governance
18		structure and authority between and among key charter
19		school organizations and the department of education,
20		the board of education, and the office of the
21		doverpor. and



## **S.B. NO.** <sup>1174</sup> S.D. 2

1	(2) Identify how the governance structure connects and
2	relates to the state education agency and local
3	education agency.
4	(d) The charter school administrative office shall be
5	designated to provide administrative support, if necessary, to
6	the task force.
7	(e) The task force shall submit a report of its findings
8	and recommendations, including any proposed legislation, to the
9	legislature no later than twenty days prior to the convening of
10	the regular session of 2012.
11	PART III
12	SECTION 9. Statutory material to be repealed is bracketed
13	and stricken. New statutory material is underscored.
14	SECTION 10. This Act shall take effect on July 1, 2050.



17

#### Report Title:

Charter Schools; Facilities Funding Formula; Governance; Accountability; Task Forces

#### Description:

Requires charter school budget requests for needs-based facilities funding to include a detailed explanation as to the formula used and the funding request breakdown by school. Allows charter schools to appeal charter revocations and denied reauthorizations to BOE. Requires charter schools and their local school boards to develop internal policies and procedures on ethics. Requires the Charter School Review Panel to conduct a multi-year evaluation of each charter school every six years. Establishes separate task forces to (1) determine a needs-based facilities funding formula for charter schools and (2) address issues on charter school governance, accountability, and authority. Effective 7/1/2050. (SD2).

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