A BILL FOR AN ACT

RELATING TO CHARTER SCHOOLS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The legislature finds that during the 2010
3	regular session, the legislature adopted Senate Concurrent
4	Resolution No. 108, S.D. 2, requesting the convening of a task
5	force to establish a consistent funding formula, process, or
6	both, by which equitable funding to charter schools could be
7	determined. Facilities funding for charter schools is a
8	critically important issue, but the legislature recognizes that
9	the establishment of a needs-based facilities funding formula is
10	a work in progress.
11	The legislature further finds that as charter schools
12	continue to become a visible component of the education system
13	in Hawaii, it is imperative to ensure that charter schools
14	function in an efficient and cost-effective manner.
15	The purpose of this Act, therefore, is to:
16	(1) Require the Charter School Administrative Office to
17	include with the budget and capital improvement
18	projects request, a detailed explanation of the
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1		formula used for needs-based facilities funding
2		requests and a funding request breakdown by school;
3	(2)	Re-establish the charter schools funding task force
4		and require the task force to develop a needs-based
5		facilities funding formula, process, or both, for
6		charter schools;
7	(3)	Permit charter schools to appeal a denial of
8		reauthorization by the charter school review panel to
9		the board of education;
10	(4)	Require charter schools and their local school boards
11		to develop internal policies and procedures consistent
12		with ethical standards of conduct;
13	(5)	Change the frequency of each charter school's
14		evaluation to every six years from every five years
15		after the initial evaluation; and
16	(6)	Establish a task force on charter school governance,
17		accountability, and authority to provide clarity to
18		the relationships, responsibilities, and lines of
19		accountability and authority among stakeholders of the
20		charter school system.
21	SECT	ION 2. Section 302B-8, Hawaii Revised Statutes, is
22	amended by	y amending subsection (b) to read as follows:

1	(d) "	The	executive director, under the direction of the
2	panel and	in c	onsultation with the charter schools, shall be
3	responsib	le fo	r the internal organization, operation, and
4	managemen	t of	the charter school system, including:
5	(1)	Prep	aring and executing the budget and the capital
6		impr	ovement projects request for the charter schools,
7		incl	uding submission of the all means of finance
8		budg	et request that reflects all anticipated
9		expe	nditures to the panel, the board, the governor,
10		and	the legislature; provided that, in preparing the
11		budg	et request with regard to needs-based facilities
12		fund	ing, the executive director shall ensure that, as
13		a bu	dget item separate from other operating costs, the
14		requ	est [provides:
15		(A)	Funding for projected enrollment for the next
16			school year for each charter school;
17		(B)	A calculation showing the per-pupil funding based
18			on the department of budget and finance's debt
19			service appropriation for the department of
20			education divided by the department of
21			education's actual enrollment that school year;
22			and

1		(C) That no less than seventy per cent of the amount
2		appropriated shall be allocated by the office to
3		start-up charter schools on a per-pupil basis;
4		provided that the funds remaining shall be
5		allocated to charter schools with facilities
6		needs as recommended by the office and approved
7		by the panel;
8		is accompanied by a detailed explanation of the
9		formula used and a funding request breakdown by
10		school;
11	(2)	Allocating annual appropriations to the charter
12		schools and distribution of federal funds to charter
13		schools;
14	(3)	Complying with applicable state laws related to the
15		administration of the charter schools;
16	(4)	Preparing contracts between the charter schools and
17		the department for centralized services to be provided
18		by the department;
19	(5)	Preparing contracts between the charter schools and
20		other state agencies for financial or personnel
21		services to be provided by the agencies to the charter
22		schools;

1	(6)	Providing independent analysis and recommendations on
2		charter school issues;
3	(7)	Representing charter schools and the charter school
4		system in communications with the board, the governor,
5		and the legislature;
6	(8)	Providing advocacy, assistance, and support for the
7		development, growth, progress, and success of charter
8		schools and the charter school system;
9	(9)	Providing guidance and assistance to charter
10		applicants and charter schools to enhance the
11		completeness and accuracy of information for panel
12		review;
13	(10)	Assisting charter applicants and charter schools in
14		coordinating their interactions with the panel as
15		needed;
16	(11)	Assisting the panel to coordinate with charter schools
17		in panel investigations and evaluations of charter
18		schools;
19	(12)	Serving as the conduit to disseminate communications
20		from the panel, the board, and the department to all
21		charter schools;

1	(13)	Determining charter school system needs and
2		communicating those needs to the panel, the board, and
3		the department;
4	(14)	Establishing a dispute resolution and mediation
5		process; and
6	(15)	Upon request by one or more charter schools, assisting
7		in the negotiation of a collective bargaining
8		agreement with the exclusive representative of its
9		employees."
10	SECT	ION 3. (a) There is established within the charter
11	school ad	ministrative office for administrative purposes only,
12	the chart	er schools facilities funding task force.
13	(b)	The task force shall consist of the following members:
14	(1)	The chief financial officer of the charter school
15		administrative office;
16	(2)	The chief financial officer of the department of
17		education;
18	(3)	The director of finance, or the director's designee;
19	(4)	The chairperson of the house of representatives
20		committee on finance;
21	(5)	The chairperson of the senate committee on ways and
22		means;

1 A representative of the Ho'okako'o Corporation; (6) 2 (7) The executive director of the Hawaii Charter Schools 3 Network, or the executive director's designee; 4 (8) A representative of the charter school review panel; 5 and 6 (9) A representative from the Hawaii Charter School 7 Network. 8 The task force shall determine a needs-based (c) facilities funding formula, process, or both, to be used by all 9 10 agencies in the calculation of charter school facilities funding 11 in the State. In making this determination, the task force 12 shall examine various aspects of needs-based facilities funding. 13 (d) The charter school administrative office shall provide 14 staff support to the task force. 15 The task force shall submit a report of its findings 16 and recommendations, including any proposed legislation, to the legislature no later than twenty days prior to the convening of 17 18 the regular session of 2012. 19 (f) The task force shall cease to exist on July 1, 2012. 20 PART II SECTION 4. Section 302B-3, Hawaii Revised Statutes, is 21

amended by amending subsection (i) to read as follows:

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1	"(i)	The powers and duties of the panel shall be to:
2	. (1)	Appoint and evaluate the executive director and
3		approve staff and salary levels for the charter school
4		administrative office;
5	(2)	Review, approve, or deny charter applications for new
6		charter schools in accordance with section 302B-5 for
7		the issuance of new charters; provided that applicants
8		that are denied a charter may appeal to the board for
9		a final decision pursuant to section 302B-3.5;
10	(3)	Review, approve, or deny significant amendments to
11		detailed implementation plans to maximize the school's
12		financial and academic success, long-term
13		organizational viability, and accountability. Charter
14		schools that are denied a significant amendment to
15		their detailed implementation plan may appeal to the
16		board for a final decision pursuant to section 302B-
17		3.5;
18	(4)	Pursuant to section 302B-3.6, compile and submit
19		prioritized lists of charter schools to the department
20		and enter into necessary agreements with the
21		department to authorize charter schools to use and

1		occupy vacant public school facilities or portions of
2		school facilities;
3	(5)	Adopt reporting requirements for charter schools;
4	(6)	Review annual self-evaluation reports from charter
5		schools and take appropriate action;
6	(7)	Adopt a clear process and rigorous organizational and
7		educational criteria, including student achievement as
8		a significant factor, for the authorization and
9		reauthorization of school charters;
10	(8)	Evaluate each school charter, for the purpose of
11		determining reauthorization, no later than four years
12		following the initial issue of a charter and every six
13		years thereafter; provided that charter schools that
14		are denied reauthorization may appeal to the board for
15		a final decision pursuant to section 302B-3.5;
16	(9)	Evaluate any aspect of a charter school that the panel
17		may have concerns with and take appropriate action,
18		which may include probation or revocation; provided
19		that charter schools that have their charter revoked
20		may appeal to the board for a final decision pursuant
21		to section 302B-3.5;

1	(10)	Periodically adopt improvements in the panel's
2		monitoring and oversight of charter schools;
3	(11)	Periodically adopt improvements in the office's
4		support of charter schools and management of the
5		charter school system;
6	(12)	Review, modify, and approve charter schools' all means
7		of finance budget, based upon criteria and an approval
8		process established by the panel;
9	(13)	Survey all charter school facilities prior to, and in
10		preparation for, determining recommendations to
11		allocate non-per-pupil facilities funds to charter
12		schools with facilities needs. The survey shall
13		include, at minimum, for each charter school facility:
14		(A) The current status of the facility;
15		(B) Facilities costs, including all rents, leases,
16		purchases, and repair and maintenance for lands
17		and buildings;
18		(C) A prioritized list of facilities needs;
19		(D) Any capital improvement projects underway or
20		scheduled; and

1	(E) whether the facility is a conversion of start-up
2	charter school, and current and projected
3	enrollment; and
4	(14) Evaluate and investigate charter schools when concerns
5	arise that necessitate the resolution or assistance
6	with the resolution of legal, fiscal, health, safety,
7	and other serious issues."
8	SECTION 5. Section 302B-3.5, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"[+]§302B-3.5[+] Appeals; charter school applications,
11	reauthorizations, revocations, or detailed implementation plan
12	amendments. The board shall have the power to decide appeals
13	from decisions of the panel to deny the approval of a charter
14	school application, deny reauthorization of a charter school,
15	revoke a charter school's charter, or deny the approval of an
16	amendment to a charter school's detailed implementation plan.
17	An appeal shall be filed with the board within twenty-one
18	calendar days of the receipt of the notification of denial or
19	revocation. Only a party whose charter school application has
20	been denied, whose reauthorization has been denied, whose
21	charter has been revoked, or whose amendment to a detailed
22	implementation plan has been denied may initiate an appeal under
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- 1 this section for cause. The board shall review an appeal and
- 2 issue a final decision within sixty calendar days of the filing
- 3 of the appeal. The board may adopt applicable rules and
- 4 procedures pursuant to chapter 91 for implementing the appeals
- 5 process."
- 6 SECTION 6. Section 302B-7, Hawaii Revised Statutes, is
- 7 amended as follows:
- 8 "§302B-7 Charter school local school boards; powers and
- 9 duties. (a) All local school boards, with the exception of
- 10 those of conversion charter schools that are managed and
- 11 operated by a nonprofit organization pursuant to section
- 12 302B-6(e), shall be composed of, at a minimum, one
- 13 representative from each of the following participant groups:
- 14 (1) Principals;
- 15 (2) Instructional staff members selected by the school
- instructional staff;
- 17 (3) Support staff selected by the support staff of the
- 18 school;
- 19 (4) Parents of students attending the school selected by
- 20 the parents of the school;
- 21 (5) Student body representatives selected by the students
- of the school; and



- 1 (6) The community at large.
- 2 (b) No chief executive officer, chief administrative
- 3 officer, executive director, or otherwise designated head of a
- 4 school may serve as the chair of the local school board.
- 5 (c) The local school board shall be the autonomous
- 6 governing body of its charter school and shall be responsible
- 7 for the financial and academic viability of the charter school,
- 8 implementation of the charter, and the independent authority to
- 9 determine the organization and management of the school, the
- 10 curriculum, virtual education, and compliance with applicable
- 11 federal and state laws. The local school board shall have the
- 12 power to negotiate supplemental collective bargaining agreements
- 13 with the exclusive representatives of their employees.
- 14 (d) Local school boards shall be exempt from chapter 103D,
- 15 but shall develop internal policies and procedures for the
- 16 procurement of goods, services, and construction, consistent
- 17 with the goals of public accountability and public procurement
- 18 practices. Charter schools are encouraged to use the provisions
- 19 of chapter 103D wherever possible; provided that the use of one
- 20 or more provisions of chapter 103D shall not constitute a waiver
- 21 of the exemption from chapter 103D and shall not subject the
- 22 charter school to any other provision of chapter 103D.



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1	(e)	Char	ter schools and their local school boards shall be
2	exempt fr	om the	e requirements of chapters 91 and 92. The local
3	school bo	ards :	shall:
4	(1)	Make	available the notices and agendas of public
5		meet	ings:
6		(A)	At a publicly accessible area in the local school
7			board's office or the charter school
8			administrative office so as to be available for
9			review during regular business hours; and
10		(B)	On the local school board's or charter school's
11			internet website not less than six calendar days
12			prior to the public meeting, unless a waiver is
13			granted by the executive director in the case of
14			an emergency; and
15	(2)	Make	available the minutes from public meetings on a
16		time	ly basis in:
17		(A)	The local school board's office or the charter
18			school administrative office so as to be
19			available for review during regular business
20			hours; and
21		(B)	On the local school board's or charter school's
22			internet website.

- Charter schools and their local school boards shall 1 (f) develop internal policies and procedures consistent with ethical 2 standards of conduct, pursuant to chapter 84. 3 $\left[\frac{f}{f}\right]$ (g) The State shall afford the local school board of 4 any charter school the same protections as the State affords the 5 6 board." SECTION 7. Section 302B-14, Hawaii Revised Statutes, is 7 amended by amending subsection (b) to read as follows: 8 The panel shall conduct a multi-year evaluation of 9 "(b) each charter school on its fourth anniversary year and every **10** [five] six years thereafter. The panel may from time to time 11 establish a schedule to stagger the multi-year evaluations." 12 There is established within the department SECTION 8. (a) 13 of education for administrative purposes only, a task force on 14 15 charter school governance, accountability, and authority. The purpose of the task force shall be to provide clarity to the 16 relationships, responsibilities, and lines of accountability and 17
- 19 (b) The task force shall consist of the following members:

authority among stakeholders of the charter school system.

- 20 (1) The chair of the senate committee on education;
- 21 (2) The chair of the house of representatives committee on education;



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Ţ	(3)	A representative from the office of the governor;
2	(4)	The state ethics commissioner, or the commissioner's
3		designee;
4	(5)	A member of the board of education;
5	(6)	The superintendent of education, or the
6		superintendent's designee;
7	(7)	The executive director of the charter school
8		administrative office, or the executive director's
9		designee;
10	(8)	The chair of the charter school review panel, or the
11		chair's designee;
12	(9)	A representative from Kamehameha Schools;
13	(10)	A representative from the Ho'okako'o Corporation;
14	(11)	A representative from a start-up charter school; and
15	(12)	A representative from the Hawaii Charter Schools
16		Network.
17	(c)	The task force shall:
18	(1)	Develop legislation or administrative rules that
19		clearly and definitively designate the governance
20		structure and authority between and among key charter
21		school organizations and the department of education,

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1		the board of education, and the office of the
2		governor; and
3	(2)	Identify how the governance structure connects and
4		relates to the state education agency and local
5		education agency.
6	(d)	The charter school administrative office shall be
7	designate	d to provide administrative support, if necessary, to
8	the task	force.
9	(e)	The task force shall submit a report of its findings
10	and recom	mendations, including any proposed legislation, to the
11	legislatu:	re no later than twenty days prior to the convening of
12	the regula	ar session of 2012.
13		PART III
14	SECT	ION 9. Statutory material to be repealed is bracketed
15	and stricken. New statutory material is underscored.	
16	SECT	ION 10. This Act shall take effect on July 1, 2050.

Report Title:

Charter Schools; Facilities Funding Formula; Governance; Accountability; Task Forces

Description:

Requires charter school budget requests for needs-based facilities funding to include a detailed explanation as to the formula used and the funding request breakdown by school. Allows charter schools to appeal and denied reauthorizations to BOE. Requires charter schools and their local school boards to develop internal policies and procedures on ethics. Requires the Charter School Review Panel to conduct a multi-year evaluation of each charter school every six years, instead of every five. Establishes separate task forces to (1) determine a needs-based facilities funding formula for charter schools and (2) address issues on charter school governance, accountability, and authority. Effective July 1, 2050. (SB1174 HD1).

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