#### THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

S.B. NO. **1113** 

JAN 2 6 2011

#### A BILL FOR AN ACT

RELATING TO PUBLIC AGENCY MEETINGS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The purpose of this Act is to enhance various
 provisions of Hawaii's laws relating to public agency meetings
 and records, and information practices by:

- 4 (1) Clarifying that the office of information practices
  5 has the authority to enforce the open meetings law,
  6 and allowing the office to waive any fee to access a
  7 record under specified conditions;
- 8 (2) Requiring executive meetings of boards to be properly
  9 noticed and subject matter and discussion in an
  10 executive meeting to be announced in public upon
  11 reconvening;
- 12 (3) Clarifying the scope of discussions that a government
  13 entity may have with its attorney during a closed
  14 executive session by limiting discussions to matters
  15 that may have the potential for litigation; and
  16 clarifying that government entities have no statutory
  17 right to request judicial review of decisions of the
  18 office of information practices;



1	(4)	Requiring notice of state board meetings to be posted
2		on the state central website and eliminating the
3		requirement that these notices be filed with the
4		office of the lieutenant governor;
5	(5)	Allowing for the notification of meetings and the
6		transmittal of meeting minutes by electronic mail and
7		requiring concurrence from the office of information
8		practices rather than the attorney general for boards
9		to hold emergency meeting for unanticipated events;
10		and
11	(6)	Clarifies that audio or video recordings are permitted
12		at public board meetings.
13	SECT	ION 2. Section 92-1.5, Hawaii Revised Statutes, is
14	amended t	o read as follows:
15	"[+]	<pre>§92-1.5[] Administration and enforcement of this</pre>
16	part. Th	e director of the office of information practices shall
17	administer and enforce this part. The director shall establish	
18	procedures for filing and responding to complaints filed by any	
19	person co	ncerning the failure of any board to comply with this
20	part. Th	e director of the office of information practices shall
21	submit an	annual report of these complaints along with final
22	resolutio	n of complaints[ $_{ au}$ ] and other statistical data to the
		SB SMA-1.doc

Page 2

1	legislature[ $_{ au}$ ] no later than twenty days prior to the convening
2	of each regular session."
3	SECTION 3. Section 92-4, Hawaii Revised Statutes, is
4	amended to read as follows:
5	"§ <b>92-4 Executive meetings.</b> (a) A board may hold an
6	executive meeting, subject to subsection (b), closed to the
7	public upon an affirmative vote[ $-$ ] taken at an open meeting[ $-$ ]
8	of two-thirds of the members present; provided that the
9	affirmative vote constitutes a majority of the members to which
10	the board is entitled. A meeting closed to the public shall be
11	limited to matters exempted by section 92-5. The reason for
12	holding such a meeting shall be publicly announced and the vote
13	of each member on the question of holding a meeting closed to
14	the public shall be recorded[ $_{ au}$ ] and entered into the minutes of
15	the meeting.
16	(b) No executive meeting shall be held unless properly
17	noticed on the agenda in advance of a duly noticed open meeting,
18	that includes:
19	(1) A statement of justification for the executive
20	meeting;
21	(2) The subjects to be discussed in the executive meeting;
22	and



1	(3) The time and place of the resumption of the open
2	meeting.
3	Upon resumption of the open meeting, the board shall disclose in
4	that open meeting the subjects discussed and the actions taken
5	in the executive meeting."
6	SECTION 4. Section 92-5, Hawaii Revised Statutes, is
7	amended by amending subsection (a) to read as follows:
8	"(a) A board may hold a meeting closed to the public
9	pursuant to section 92-4 for one or more of the following
10	purposes:
11	(1) To consider and evaluate personal information relating
12	to individuals applying for professional or vocational
13	licenses cited in section 26-9 or both;
14	(2) To consider the hire, evaluation, dismissal, or
15	discipline of an officer or employee or of charges
16	brought against the officer or employee, where
17	consideration of matters affecting privacy will be
18	involved; provided that if the individual concerned
19	requests an open meeting, an open meeting shall be
20	held;
21	(3) To deliberate concerning the authority of persons

designated by the board to conduct labor negotiations



22

1		or to negotiate the acquisition of public property, or
2		during the conduct of [such] the negotiations;
3	(4)	To consult with the board's attorney on questions and
4		issues pertaining to the board's legal
5		responsibilities and matters relating to potential or
6		actual lawsuits involving the board or the board's
7		powers, duties, privileges, immunities, and
8		liabilities;
9	(5)	To investigate proceedings regarding criminal
10		misconduct;
11	(6)	To consider sensitive matters related to public safety
12		or security;
13	( 7 <sup>°</sup> )	To consider matters relating to the solicitation and
14		acceptance of private donations; and
15	(8)	To deliberate or make a decision upon a matter that
16	•	requires the consideration of information that must be
<b>'17</b>		kept confidential pursuant to a state or federal law,
18		or a court order."
19	SECT	ION 5. Section 92-7, Hawaii Revised Statutes, is
20	amendedas	s follows:
21	1. H	By amending subsections (a), (b), and (c) to read:



## S.B. NO. 1113

1 "(a) The board shall give written public notice of any 2 regular, special, emergency, or rescheduled meeting, or any 3 executive meeting when anticipated in advance. The notice shall 4 include an agenda [which] that lists all of the items to be 5 considered at the forthcoming meeting  $[\tau]$  and the date, time, and 6 place of the meeting [,--and]; provided that in the case of an 7 executive meeting the purpose shall be stated. 8 (b) [The] At least six calendar days before the meeting, 9 the board shall file the notice in the [office of the lieutenant 10 governor or the appropriate county clerk's office, and in the] board's office for public inspection[, at least six calendar 11 12 days before the meeting. The notice shall also be posted] and 13 shall also post the notice at the site of the meeting whenever 14 feasible. At least six calendar days before the meeting, a state board shall also file the notice by electronic posting on 15 16 the state calendar maintained on the designated central State of 17 Hawaii internet website, and a county board shall file the 18 notice in the appropriate county clerk's office. In the event 19 that a state board is unable to file the notice on the state 20 calendar because of an interruption in service that prevents 21 access to the state calendar, the board shall file the notice in 22 the office of information practices. The office of information 2011-0574 SB SMA-1.doc 

1 practices shall then post the notice on the state calendar as 2 soon as service is restored. 3 If the [written public] notice is filed [in the office (C) 4 of the lieutenant governor or] on the state calendar or in the 5 appropriate county clerk's office less than six calendar days 6 before the meeting, the [lieutenant governor] state boards' 7 notice shall be rejected or the appropriate county clerk shall 8 immediately notify the chairperson of the board, or the director 9 of the department within which the board is established or 10 placed, of the tardy filing of the meeting notice. The meeting 11 shall be canceled as a matter of law, and the chairperson of the 12 board or the department director shall ensure that a notice 13 canceling the meeting is posted in the board's office and at the 14 place of the meeting, and no meeting shall be held." 15 2. By amending subsection (e) to read: 16 The board shall maintain a list of names and "(e) 17 electronic and postal mailing addresses of persons who request 18 notification of meetings and shall [mail] transmit a copy of the 19 notice to [such] the persons at their last recorded electronic 20 mail address no later than the time the agenda is filed under 21 subsection (b). If no electronic mail address is listed, then 22 the copy of the notice shall be mailed to the persons at their 2011-0574 SB SMA-1.doc 

1	last reco	rded postal mailing address no later than the time the
2	agenda is	filed under subsection (b)."
3	SECT	ION 6. Section 92-8, Hawaii Revised Statutes, is
4	amended to	o read as follows:
5	"§ <b>92</b> ·	-8 Emergency meetings. (a) If a board finds that an
6	imminent j	peril to the public health, safety, or welfare requires
7	a meeting	in less time than is provided for in section 92-7, the
8	board may	hold an emergency meeting provided that:
9	(1)	The board states in writing the reasons for its
10		findings;
11	(2)	Two-thirds of all members to which the board is
12		entitled agree that the findings are correct and an
13		emergency exists;
14	(3)	An emergency agenda and the findings are filed [with
15		the office of the lieutenant governor or the
16		appropriate county clerk's office, and in the board's
17		office; and] at the locations specified for notices in
18		section 92-7; and
19	(4)	Persons requesting notification on a regular basis are
20		contacted by [ <del>mail or</del> ] telephone <u>or their requested</u>
21		method of notification as soon as practicable.



1 If an unanticipated event requires a board to take (b) 2 action on a matter over which it has supervision, control, 3 jurisdiction, or advisory power, within less time than is 4 provided for in section 92-7 to notice and convene a meeting of 5 the board, the board may hold an emergency meeting to deliberate 6 and decide whether and how to act in response to the 7 unanticipated event; provided that: 8 The board states in writing the reasons for its (1)9 finding that an unanticipated event has occurred and 10 that an emergency meeting is necessary and the 11 [attorney general] director of the office of 12 information practices concurs that the conditions 13 necessary for an emergency meeting under this 14 subsection exist; 15 (2)Two-thirds of all members to which the board is 16 entitled agree that the conditions necessary for an 17 emergency meeting under this subsection exist; 18 (3) [The finding that an unanticipated event has occurred 19 and that an emergency meeting is necessary and the 20 agenda for the emergency meeting under this subsection 21 are filed with the office of the lieutenant governor 22 or the appropriate county clerk's office, and in the



Page 9

1	•	board's office;] An emergency agenda and the findings
2		are filed at the locations specified for notices in
3		section 92-7;
4	(4)	Persons requesting notification on a regular basis are
5		contacted by [mail or] telephone or their requested
6		method of notification as soon as practicable; and
7	(5)	The board limits its action to only that action which
8		must be taken on or before the date that a meeting
9		would have been held, had the board noticed the
10		meeting pursuant to section 92-7.
11	(c)	For purposes of this part, an "unanticipated event"
12	means:	
13	(1)	An event which members of the board did not have
14		sufficient advance knowledge of or reasonably could
15		not have known about from information published by the
		not have known about from fintormation published by the
16		media or information generally available in the
16 17		
	(2)	media or information generally available in the
17	(2)	media or information generally available in the community;
17 18	(2)	media or information generally available in the community; A deadline established by a legislative $body[_{T}]_{\underline{i}}$ a



# S.B. NO. 113

11

1	(3) A consequence of an event for which reasonably
2	informed and knowledgeable board members could not
3	have taken all necessary action."
۰ 4	SECTION 7. Section 92-9, Hawaii Revised Statutes, is
5	amended by amending subsections (b) and (c) to read as follows:
6	"(b) The minutes shall be public records and shall be
. 7	available within thirty days after the meeting except where
8	[such] the disclosure would be inconsistent with section 92-5;
9	provided that minutes of executive meetings may be withheld so
10	long as their publication would defeat the lawful purpose of the
11	executive meeting, but no longer. Upon request, minutes that
12	have become public record may be electronically mailed to the
13	requester, or if the requester does not have an electronic mail
14	address, then the minutes may be mailed to the requestor at the
15	requestor's last recorded postal mailing address.
16	(c) All or any part of a meeting of a board may be
17	recorded by any person in attendance by means of [ <del>a tape</del> ] <u>an</u>
18	audio or video recorder [ <del>or any other means of sonic</del>
19	reproduction], except when a meeting is closed pursuant to
20	section 92-4; provided the recording does not actively interfere
21	with the conduct of the meeting."

2011-0574 SB SMA-1.doc 

#### S.B. NO. 1113

12

SECTION 8. Section 92-21, Hawaii Revised Statutes, is amended to read as follows:

3 "§92-21 Copies of records; other costs and fees. (a) 4 Except as otherwise provided by law, a copy of any government 5 record, including any map, plan, diagram, photograph, photostat, 6 or geographic information system digital data file, which is 7 open to the inspection of the public, shall be furnished to any person applying for the same by the public officer having charge 8 9 or control thereof upon the payment of the reasonable cost of 10 reproducing [such] the copy.

11 (b) Except as provided in section 91-2.5, the cost of 12 reproducing any government record, except geographic information 13 system digital data, shall not be less than 5 cents per page, 14 sheet, or fraction thereof.

15 (c) The cost of reproducing geographic information system
16 digital data shall be in accordance with rules adopted by the
17 agency having charge or control of that data. [Such] The
18 reproduction cost shall include but shall not be limited to
19 labor cost for search and actual time for reproducing, material
20 cost, including electricity cost, equipment cost, [including]
21 rental cost, cost for certification, and other related costs.



## S.B. NO. 1113

1 (d) All fees shall be paid [in] by the public officer 2 receiving or collecting the same to the state director of finance, the county director of finance, or to the agency or 3 department by which the officer is employed, as government 4 5 realizations; provided that fees collected by the public 6 utilities commission pursuant to this section shall be deposited 7 in the public utilities commission special fund established 8 under section 269-33. 9 (e) Notwithstanding any law to the contrary, the office of 10 information practices may waive any fee to access a record if it determines that the public's interest is served by the waiver; 11 12 provided that any cost borne by an agency for the waiver shall 13 not unduly disrupt operations of that agency." 14 SECTION 9. Section 92F-15.5, Hawaii Revised Statutes, is amended by amending subsection (b) to read as follows: 15 [If the] Notwithstanding any other law to the 16 "(b) 17 contrary, if the office of information practices' decision is to 18 disclose, the decision shall not be subject to appeal or any 19 other judicial action to the circuit court by the agency. The 20 office of information practices shall notify the person and the 21 agency, and the agency shall make the record available. If the 22 denial of access is upheld, in whole or in part, the office of 2011-0574 SB SMA-1.doc 13 

14

information practices shall, in writing, notify the person of
 the decision, the reasons for the decision, and the right to
 bring a judicial action under section 92F-15(a)."

4 SECTION 10. Section 302A-1106, Hawaii Revised Statutes, is
5 amended to read as follows:

6 "§302A-1106 Organization; quorum; meetings. [<del>(a)</del>] The 7 board shall elect from its own membership a chairperson and a 8 vice-chairperson. A majority of all members to which the board 9 is entitled shall constitute a quorum to do business and the 10 concurrence of a majority of all members to which the board is 11 entitled shall be necessary to make any action of the board 12 valid; provided that due notice shall have been given to all 13 members of the board or a bona fide attempt shall have been made 14 to give due notice to all members of the board to whom it was 15 reasonably practicable to give due notice. Meetings shall be called and held, at the call of the chairperson or by a quorum, 16 17 as often as may be necessary for the transaction of the 18 department's business.

19 [-(b) Chapter 92 notwithstanding, from the convening of the 20 legislature in regular session to adjournment sine die of each 21 regular session, and during each special session of the 22 legislature, the board may file any notice that specifies only 2011-0574 SB SMA-1.doc





1	legislation or legislation-related agenda items, no fewer than
2	two calendar days before the meeting.]"
3	SECTION 11. This Act does not affect rights and duties
4	that matured, penalties that were incurred, and proceedings that
5	were begun before its effective date.
6	SECTION 12. Statutory material to be repealed is bracketed
7	and stricken. New statutory material is underscored.
8	SECTION 13. This Act shall take effect upon its approval.
9	Che Man
	INTRODUCED BY:

Marte La uno

Came Juhninge Michille Sedari Russly & Del

2011-0574 SB SMA-1.doc

Report Title: Public Agency Meetings

#### Description:

Authorizes the office of information practices to enforce chapter 92, public agency meetings and records, and to waive fees to access government records; requires executive meetings of boards to be properly noticed, and subject matter and discussion in an executive meeting to be announced in public upon reconvening of an open meeting; clarifies the reasons a board may hold a meeting closed to the public with the board's attorney, and that an agency shall not appeal an office of information practices' decision to disclose to circuit court; requires notice of state board meetings to be posted on the central state internet website and eliminates the requirement that notice of state board meetings be filed in the office of the lieutenant governor; authorizes notification of meetings and transmittal of meeting minutes by electronic mail; requires concurrence from the office of information practices rather than the attorney general for a board to hold emergency meetings for unanticipated events; allows audio or video recordings of board meetings.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

