HOUSE CONCURRENT RESOLUTION

REQUESTING THE AUDITOR TO CONDUCT A STUDY REGARDING THE TRANSFER OF NON-GENERAL FUNDS TO THE GENERAL FUND.

WHEREAS, there are many non-general funds, and those funds
can provide financial relief to the State if transferred to the
general fund; and

5 WHEREAS, while some non-general funds are easily defined 6 and can be legally transferred to the general fund, many non-7 general funds are difficult to define and that ambiguity causes 8 problems in transferring funds to the general fund; and 9

10 WHEREAS, for example, under the Hawaii Insurers Council 11 case, special fund moneys derived from regulatory fees that are 12 imposed by an administrative agency pursuant to authority 13 delegated to the agency by the Legislature cannot be transferred 14 to the general fund; and

16 WHEREAS, furthermore, the Hawaii Supreme Court determined 17 that this type of transfer violated the separation of powers 18 doctrine because administrative fees and assessments imposed by 19 an administrative agency can only be used for the purpose of 20 providing services to the persons or entities paying such fees, 21 and any other use of the fees would constitute a tax, which can 22 only be imposed by the Legislature; and

24 WHEREAS, the source of the money comprising the special 25 fund is important in determining whether it is appropriate to 26 transfer moneys from that special fund to the general fund; now, 27 therefore,

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BE IT RESOLVED by the House of Representatives of the
Twenty-sixth Legislature of the State of Hawaii, Regular Session

HCR HMS 2011-2565

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H.C.R. NO.166

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1 2 3 4 5	conduct a be transf	the Senate concurring, that the Auditor is requested to study that identifies the non-general funds that can erred to the general fund and determines the source of general fund moneys; and
6 7	BE I	T FURTHER RESOLVED that the study:
, 8 9 10 11	(1)	Identify whether the source of the money is a regulatory fee, a tax, or from a difference source; and
12 13 14 15		(A) Whether the regulatory agency assessed the fee via an administrative rule, whereby it is more likely to be a regulatory fee; or
16 17 18 19		(B) Whether the fee is statutorily set by the Legislature, whereby it is more likely to be a tax;
19 20 21 22 23 24 25 26	(2)	Identify whether the moneys collected by a special or revolving fund are service or user fees, rather than regulatory fees, and if fees were imposed by an administrative rule, perform an analysis to determine if such fees would be retained by the special fund or could be transferred to the general fund;
20 27 28 29	(3)	Determine whether the non-general moneys are used for a public purpose, or to defray regulatory expenses;
30 31 32	(4)	Identify whether an existing special or revolving fund may be serving as security for revenue bonds issued by a department;
33 34 35 36 37	(5) and	Identify if federal law requires federal funds be segregated and used only for purposes specified by the federal government;
38 39 40 41 42 43	and recomm any recomm general fu	T FURTHER RESOLVED that the Auditor report its finding mendations, including proposed legislation to implement mended transfers of non-general fund moneys to the und, to the Legislature no later than 20 days prior to ning of the Regular Session of 2012; and

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BE IT FURTHER RESOLVED that certified copies of this
Concurrent Resolution be transmitted to the Attorney General,
the Auditor, the Comptroller, and the Director of Finance.

5 6 OFFERED BY: Mee " ven Unan HCR HMS 2011-2565



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