A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1 | PART I |
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| 2 | SECTION 1. The purpose of this Act is to address the |
| 3 | projected \$1,200,000,000 revenue shortfall that the State faces |
| 4 | in the biennium operating budget for fiscal years 2011-2013. |
| 5 | During the 2010 regular session, the legislature reduced |
| 6 | government spending by over \$1,200,000,000 in general fund |
| 7 | budget cuts. In 2009, it reduced tax credits or imposed new |
| 8 | taxes in the amount of over \$550,000,000, added \$115,000,000 in |
| 9 | federal stimulus funds, and made over \$150,000,000 worth of |
| 10 | transfers from special funds in order to tackle the original |
| 11 | \$2,100,000,000 revenue shortfall. |
| 12 | The legislature finds, however, that the range of |
| 13 | alternative solutions is severely limited during the 2011 |
| 14 | regular session. The legislature has already relied on one-time |
| 15 | revenue enhancements and the reduction of government services |
| 16 | through furloughs and lay-offs in critically-needed areas. |
| 17 | Given these actions, reducing government spending by another |
| 18 | \$1,200,000,000 in general fund cuts would be difficult. |
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| 1 | PART II |
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| 2 | SECTION 2. The purpose of this part is to temporarily |
| 3 | suspend the general excise and use tax exemptions for certain |
| 4 | amounts received by certain persons and, instead, require those |
| 5 | persons to pay the applicable tax on those amounts at a |
| 6 | specified rate. The suspension of the exemptions and imposition |
| 7 | of the tax commences on January 1, 2012, and ends on June 30, |
| 8 | 2015. |
| 9 | This part does not suspend the existing general excise tax |
| 10 | exemption for nonprofit organizations, with the exception of the |
| 11 | value or gross income received by nonprofit organizations from |
| 12 | certain conventions, conferences, trade shows, or display |
| 13 | spaces. |
| 14 | SECTION 3. Chapter 237, Hawaii Revised Statutes, is |
| 15 | amended by adding two new sections to be appropriately |
| 16 | designated and to read as follows: |
| 17 | "§237- Temporary suspension of exemption of certain |
| 18 | amounts; levy of tax. (a) Notwithstanding any other law to the |
| 19 | contrary, the exemption of the following amounts from taxation |
| 20 | under this chapter shall be suspended from January 1, 2012, |
| 21 | through June 30, 2015: |

| 1 | <u>(1)</u> | Amounts deducted from the gross income received by |
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| 2 | | contractors as described under section 237-13(3)(B); |
| 3 | (2) | Reimbursements received by federal cost-plus |
| 4 | | contractors for the costs of purchased materials, |
| 5 | | plant, and equipment as described under section 237- |
| 6 | | 13(3)(C); |
| 7 | (3) | Gross receipts of home service providers acting as |
| 8 | | service carriers providing mobile telecommunications |
| 9 | | services to other home service providers as described |
| 10 | | under section 237-13(6)(D); |
| 11 | (4) | Amounts deducted from the gross income of real |
| 12 | | property lessees because of receipt from sublessees as |
| 13 | | described under section 237-16.5; |
| 14 | <u>(5)</u> | The value or gross income received by nonprofit |
| 15 | | organizations from certain conventions, conferences, |
| 16 | | trade shows, or display spaces as described under |
| 17 | | section 237-16.8; |
| 18 | (6) | Amounts received by sugarcane producers as described |
| 19 | | under section 237-24(14); |
| 20 | <u>(7)</u> | Amounts received from the loading, transportation, and |
| 21 | | unloading of agricultural commodities shipped |
| 22 | | interisland as described under section 237-24.3(1); |
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| 1 | (8) | Amounts received from the sale of intoxicating liquor, |
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| 2 | | cigarettes and tobacco products, and agricultural, |
| 3 | | meat, or fish products to persons or common carriers |
| 4 | | engaged in interstate or foreign commerce as described |
| 5 | | under section 237-24.3(2); |
| 6 | (9) | Amounts received or accrued from the loading or |
| 7 | | unloading of cargo as described under section 237- |
| 8 | | 24.3(4)(A); |
| 9 | (10) | Amounts received or accrued from tugboat and towage |
| 10 | | services as described under section 237-24.3(4)(B); |
| 11 | (11) | Amounts received or accrued from the transportation of |
| 12 | | pilots or government officials and other maritime- |
| 13 | | related services as described under section 237- |
| 14 | | 24.3(4)(C); |
| 15 | (12) | Amounts received by labor organizations for real |
| 16 | | property leases as described under section 237- |
| 17 | | <u>24.3(10);</u> |
| 18 | (13) | Amounts received as rent for aircraft or aircraft |
| 19 | | engines used for interstate air transportation as |
| 20 | | described under section 237-24.3(12); |
| 21 | (14) | Amounts received by exchanges and exchange members as |
| 22 | | described under section 237-24.5; |

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| 1 | (15) | Amounts received as high technology research and |
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| 2 | | development grants under section 206M-15 as described |
| 3 | | under section 237-24.7(10); |
| 4 | (16) | Amounts received from the servicing and maintenance of |
| 5 | | aircraft or construction of aircraft service and |
| 6 | | maintenance facilities as described under section 237- |
| 7 | | 24.9; |
| 8 | (17) | Amounts received by petroleum product refiners from |
| 9 | | other refiners for further refining of petroleum |
| 10 | | products as described under section 237-27; |
| 11 | (18) | Gross proceeds received from the construction, |
| 12 | | reconstruction, erection, operation, use, maintenance, |
| 13 | | or furnishing of air pollution control facilities, as |
| 14 | | described under section 237-27.5, that do not have |
| 15 | | valid certificates of exemption on January 1, 2012; |
| 16 | (19) | Gross proceeds received from shipbuilding and ship |
| 17 | | repairs as described under section 237-28.1; |
| 18 | (20) | Amounts received by telecommunications common carriers |
| 19 | | from call center operators for interstate or foreign |
| 20 | | telecommunications services as described under section |
| 21 | 1 | 237-29.8; |

| 1 | (21) | Gross proceeds received by qualified businesses in | | | | | | |
|----|---|---|--|--|--|--|--|--|
| 2 | | enterprise zones, as described under section 209E-11, | | | | | | |
| 3 | that do not have valid certificates of qualification | | | | | | | |
| 4 | from the department of business, economic development | | | | | | | |
| 5 | and tourism on January 1, 2012; and | | | | | | | |
| 6 | (22) | Gross proceeds received by contractors licensed under | | | | | | |
| 7 | | chapter 444 for construction within enterprise zones | | | | | | |
| 8 | | performed for qualified businesses within the | | | | | | |
| 9 | | enterprise zones or businesses approved by the | | | | | | |
| 10 | | department of business, economic development, and | | | | | | |
| 11 | | tourism to enroll into the enterprise zone program, as | | | | | | |
| 12 | - | described under section 209E-11. | | | | | | |
| 13 | (b) | Except as otherwise provided under subsections (f), | | | | | | |
| 14 | (g), or (| h), there is levied, assessed, and collected annually | | | | | | |
| 15 | against t | he persons under subsection (a), a tax at the rate of | | | | | | |
| 16 | four per | cent on the previously exempt gross income or gross | | | | | | |
| 17 | proceeds | of sale derived from January 1, 2012, to June 30, 2015. | | | | | | |
| 18 | (c) | As used in this section, "previously exempt gross | | | | | | |
| 19 | income or | gross proceeds of sale" means the amount of the gross | | | | | | |
| 20 | income or | gross proceeds of sale, the exemption for which is | | | | | | |
| 21 | suspended | under subsection (a). The term also includes the | | | | | | |
| 22 | value rec | eived by a nonprofit organization from conventions, | | | | | | |
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1 conferences, trade show exhibits, and display spaces, the 2 exemption for which is suspended under subsection (a)(5). 3 (d) The persons under subsection (a), against whom the tax 4 is levied and assessed under this section, shall be responsible 5 for payment of the tax to the director of taxation. 6 (e) Notwithstanding section 237-8.6, no county surcharge 7 shall be levied, assessed, or collected on any previously exempt 8 gross income or gross proceeds of sale that is subject to 9 taxation under subsection (b). 10 This section shall not apply to gross income or gross (f) 11 proceeds from binding written contracts entered into prior to 12 July 1, 2011, that do not permit the passing on of increased 13 rates of taxes. 14 (g) This section shall not apply to gross income or gross 15 proceeds from services furnished to a company by its wholly 16 owned subsidiary. 17 (h) The tax imposed under subsection (b) shall not apply 18 to any gross income or gross proceeds of sale that cannot 19 legally be so taxed under the Constitution or laws of the United

States, but only so long as, and only to the extent to which the

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State is without power to impose the tax.

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| 1 | To t | he extent that any exemption, exclusion, or |
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| 2 | apportion | ment is necessary to comply with the preceding |
| 3 | sentence, | the director of taxation shall: |
| 4 | (1) | Exempt or exclude the gross income or gross proceeds |
| 5 | | of sale from the tax under subsection (b); or |
| 6 | (2) | Apportion the gross income or gross proceeds of sale |
| 7 | | derived within the State by persons engaged in |
| 8 | | business both within and without the State to |
| 9 | , | determine the gross income or gross proceeds of sale |
| 10 | | that are subject to taxation under this chapter for |
| 11 | | the purposes of section 237-21. |
| 12 | <u>(i)</u> | This chapter shall apply to the payment, collection, |
| 13 | enforceme | nt, and appeal of the tax levied under this section. |
| 14 | The | director of taxation may establish additional |
| 15 | requireme | nts, procedures, and forms pursuant to rules adopted |
| 16 | under cha | pter 91, to effectuate this section. |
| 17 | <u>§237</u> | Information reporting. From January 1, 2012, the |
| 18 | director | of taxation shall require information reporting on all |
| 19 | exclusion | s or exemptions of all amounts, persons, or |
| 20 | transacti | ons from this chapter, except for the following: |
| 21 | (1) | Amounts received that are exempt under section 237- |
| 22 | | 24(1) through (7); and |
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| 1 | (2) | Any other amounts, persons, or transactions as |
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| 2 | | determined by the director to be in the best interest |
| 3 | | of tax administration and made by official |
| 4 | | pronouncement." |
| 5 | SECT | ION 4. Chapter 238, Hawaii Revised Statutes, is |
| 6 | amended b | y adding two new sections to be appropriately |
| 7 | designate | d and to read as follows: |
| 8 | " <u>§</u> 23 | 8- Temporary suspension of exemption of certain |
| 9 | amounts; | levy of tax. (a) Notwithstanding any other law to the |
| 10 | contrary, | the exemption of the following from taxation under |
| 11 | this chap | ter shall be suspended from January 1, 2012, through |
| 12 | June 30, | 2015: |
| 13 | (1) | The leasing or renting of aircraft or keeping of |
| 14 | | aircraft solely for leasing or renting for commercial |
| 15 | | transportation of passengers and goods or the |
| 16 | | acquisition or importation of aircraft or aircraft |
| 17 | | engines by a lessee or renter engaged in interstate |
| 18 | | air transportation, as described under paragraph (6) |
| 19 | | of the definition of "use" in section 238-1; |
| 20 | (2) | The use of oceangoing vehicles for passenger or |
| 21 | | passenger and goods transportation from one point to |
| 22 | | another within the State as a public utility, as |

| 1 | | described under paragraph (7) of the definition of |
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| 2 | | "use" in section 238-1; |
| 3 | (3) | The use of material, parts, or tools imported or |
| 4 | | purchased by a person licensed under chapter 237 which |
| 5 | | are used for aircraft service and maintenance or the |
| 6 | | construction of an aircraft service and maintenance |
| 7 | | facility, as described under paragraph (8) of the |
| 8 | | definition of "use" in section 238-1; |
| 9 | (4) | The use or sale of intoxicating liquor and cigarette |
| 10 | | and tobacco products imported into the State and sold |
| 11 | | to any person or common carrier in interstate |
| 12. | | commerce, whether ocean-going or air, for consumption |
| 13 | | out-of-state by the person, crew, or passengers on the |
| 14 | | shipper's vessels or airplanes, as described under |
| 15 | | section 238-3(g); |
| 16 | (5) | The use of any vessel constructed under section 189-25 |
| 17 | | prior to July 1, 1969, as described under section |
| 18 | | 238-3(h); and |
| 19 | (6) | The use of any air pollution control facility subject |
| 20 | | to section 237-27.5 as described under section |
| 21 | | 238-3(k). |

1 Except as otherwise provided under subsection (f) or 2 (g), there is levied, assessed, and collected annually against 3 the persons under subsection (a), a tax at the rate of four per 4 cent on the previously exempt value of property, services, or 5 contracting that becomes subject to the State's taxing jurisdiction from January 1, 2012, to June 30, 2015. 6 7 (c) As used in this section, "previously exempt value of 8 property, services, or contracting" means the value of property, 9 services, or contracting, the exemption for which is suspended **10** under subsection (a). 11 The persons under subsection (a), against whom the tax 12 is levied and assessed under this section, shall be responsible 13 for payment of the tax to the director of taxation. 14 (e) Notwithstanding section 238-2.6, no county surcharge 15 shall be levied, assessed, or collected on any previously exempt **16** value of property, services, or contracting that is subject to 17 taxation under subsection (b). 18 (f) This section shall not apply to the value of property, 19 services, or contracting from binding written contracts entered 20 into prior to July 1, 2011, that do not permit the passing on of

increased rates of taxes.

| 1 | <u>(g)</u> | The tax imposed under subsection (b) shall not apply | | | | | | |
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| 2 | to any pr | operty, services, or contracting or to any use of the | | | | | | |
| 3 | property, | services, or contracting that cannot legally be so | | | | | | |
| 4, | taxed und | er the Constitution or laws of the United States, but | | | | | | |
| 5 | only so l | only so long as, and only to the extent to which the State is | | | | | | |
| 6 | without p | ower to impose the tax. | | | | | | |
| 7 | To t | he extent that any exemption, exclusion, or | | | | | | |
| 8 | apportion | ment is necessary to comply with the preceding | | | | | | |
| 9 | sentence, | the director of taxation shall: | | | | | | |
| 10 | (1) | Exempt or exclude the property, services, or | | | | | | |
| -:11 | | contracting or the use of the property, services, or | | | | | | |
| 12 | | contracting, from the tax under subsection (b); or | | | | | | |
| 13 | (2) | Apportion the gross value of services or contracting | | | | | | |
| 14 | | sold to customers within the State by persons engaged | | | | | | |
| 15 | | in business both within and without the State to | | | | | | |
| 16 | | determine the value of that portion of the services or | | | | | | |
| 17 | | contracting that is subject to taxation under chapter | | | | | | |
| 18 | | 237 for the purposes of section 237-21. | | | | | | |
| 19 | (h) | This chapter shall apply to the payment, collection, | | | | | | |
| 20 | enforceme | nt, and appeal of the tax levied under this section. | | | | | | |

| 1 | The director of taxation may establish additional |
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| 2 | requirements, procedures, and forms pursuant to rules adopted |
| 3 | under chapter 91, to effectuate this section. |
| 4 | §238- Information reporting. From January 1, 2012, the |
| 5 | director of taxation shall require information reporting on all |
| 6 | exclusions or exemptions of all amounts, persons, or |
| 7 | transactions from this chapter, except for any amounts, persons, |
| 8 | or transactions as determined by the director to be in the best |
| 9 | interest of tax administration and made by official |
| 10 | pronouncement." |
| 11 | PART III |
| 12 | SECTION 5. There is appropriated out of the general |
| 13 | revenues of the State of Hawaii the sum of \$ or so |
| 14 | much thereof as may be necessary for fiscal year 2011-2012 for |
| 15 | the department of taxation to implement procedures necessary to |
| 16 | expedite the tax provisions of this Act. |
| 17 | The sum appropriated shall be expended by the department of |
| 18 | taxation for the purposes of this Act. |
| 19 | PART IV |
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| 20 | SECTION 6. Statutory material to be repealed is bracketed |

and stricken. New statutory material is underscored.

| 1 | SECT | ION 7. | This Act | shall | take | effect | on | July | 1, | 2011, | and |
|---|----------|----------|----------|-----------------|--------|----------|----|------|----|-------|-----|
| 2 | shall be | repealed | on June | e 30 , 2 | 015; p | provided | th | nat: | | | |

- (1) The department of taxation shall have the authority to postpone the payment of the tax imposed under this Act until the deadline to file the general excise or use tax annual return and reconciliation form, as applicable, without regard to any extension;
- (2) The suspension of the exemption from taxation of amounts described under section 237-24(14), Hawaii Revised Statutes, pursuant to section 3 of this Act, shall not be affected by the repeal and reenactment of that section on December 31, 2013, pursuant to Act 70, Session Laws of Hawaii 2009; and
- (3) The suspension of certain exemptions from taxation of amounts described under sections 237-24.3 and 237-24.7, Hawaii Revised Statutes, pursuant to section 3 of this Act, shall not be affected by the repeal and reenactment of those sections on December 31, 2014, pursuant to Act 91, Session Laws of Hawaii 2010.

Report Title:

Taxation; Exemptions; Suspension; Appropriation

Description:

Suspends from 1/1/2012, to 6/30/2015, the exemptions for certain persons and certain amounts of gross income or proceeds from the general excise and use tax and requires the payment of the tax at a rate of 4%. Appropriates funds to expedite implementation. (SD1)

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