A BILL FOR AN ACT

RELATING TO EDUCATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that with in-migration 2 and the aging of our population, among other things, the 3 demographics of the State are evolving. Over the past twenty-4 five years, the statewide population has increasingly shifted 5 from the urban core to the suburbs, especially on Oahu, where 6 the population center has steadily moved to the western side of 7 the island.

Meanwhile, some of the areas in the State with the fastest-8 growing populations are Kihei, Maui, and West Hawaii. These 9 demographic shifts have overburdened public school facilities in 10 growing areas and left some public school facilities in other 11 areas underused. Thus, the legislature believes there is a need 12 to revitalize school facilities statewide, including building or 13 expanding schools in certain areas and consolidating or closing 14 schools in other areas. 15

16 However, the legislature finds that despite broad-based 17 public recognition of Hawaii's changing demographics, there is 18 often little public support for changes that affect specific HB344 HD1 HMS 2011-1970

1 constituencies. In particular, this is true of proposals to 2 close or consolidate public schools to maximize resources. 3 The legislature recognizes the difficulties, political and 4 otherwise, inherent in these decisions. But in the face of 5 increasing educational priorities, the legislature believes that 6 just as the construction or expansion of some schools is 7 important, the consolidation or closure of other schools is also 8 necessary. It is imperative that any actions to do so be taken via a very objective and transparent process that benefits the 9 10 greatest number of public school students and their families. 11 The purpose of this Act, therefore, is to revitalize school 12 facilities statewide and to more effectively and efficiently use our taxpayers' investment in public education. Specifically, 13 14 this Act provides for the timely construction, expansion, 15 consolidation, or closure of public schools in Hawaii through an 16 objective and transparent process that: 17 Includes the establishment of a facilities alignment (1)18 commission that shall: 19 (A) Establish criteria for the selection of public 20 schools to be constructed, expanded, 21 consolidated, or closed; and

1 Recommend, based upon these criteria, a list of (B) areas for new school construction, and of schools 2 3 for expansion, consolidation, or closure, which 4 is subject to the review of the legislature; 5 and 6 (2) Directs the board of education to proceed with the 7 process of constructing, expanding, consolidating, or closing schools according to the recommendations of 8 9 the facilities alignment commission, if the 10 legislature does not disapprove of the recommendations in their entirety. 11 12 SECTION 2. Facilities alignment commission. (a) There is established the facilities alignment commission, to be attached 13 14 to the department of education for administrative purposes. The commission shall: 15 Establish criteria for the selection of public schools 16 (1)to be constructed, expanded, consolidated, or closed; 17 18 (2)Recommend, based upon these criteria, a list of areas for new school construction, and of schools for 19 expansion, consolidation, or closure; 20 Explore funding mechanism alternatives to ensure that 21 (3)

funds derived from the consolidation or closure of

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1		schools benefit the affected school or schools or the
2		department of education, as appropriate;
3	(4)	Develop procedures or guidelines for executing
4		memoranda of agreement or memoranda of understanding
5		with the counties, other departments, or entities
6		regarding property on which affected schools are
7		located with regard to the disposition of those
8		properties; and
9	(5)	Develop procedures or guidelines, with the assistance
10		of the department of the attorney general, regarding
11		boilerplate language, terms, and conditions associated
12		with the sale or lease of property on which affected
13		schools are located.
14	(b)	The commission shall be composed of nine members
15	appointed	by the governor; provided that:
16	(1)	Three members shall be appointed from a list of
17		nominees submitted by the president of the senate, of
18		which two members shall be persons with professional
19		experience in education, including former or current
20		teachers or school administrators; and
21	(2)	Three members shall be appointed from a list of
22		nominees submitted by the speaker of the house of

1 representatives, of which two members shall be persons 2 with professional experience in education, including 3 former or current teachers or school administrators. 4 (c) The chairperson of the commission shall be selected by 5 the members of the commission. 6 (d) A majority of the commission's membership shall have

7 professional experience in education, including experience as a
8 teacher or school administrator.

9 (e) At least one member shall be a representative of the10 department of education.

(f) With the sole exception of those who are education professionals, members of the commission shall not be employees of the State.

(g) Any substantive action taken by the commission
pursuant to sections 4 through 6 of this Act shall be approved
by a two-thirds vote of its members. For all other actions of
the commission, five members shall constitute a quorum to do
business, of which a majority vote shall suffice.

(h) The commission shall be exempt from chapter 91, Hawaii
Revised Statutes, but shall be subject to chapters 92 and 92F,
Hawaii Revised Statutes.

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1 The members of the commission shall serve without (i) 2 compensation but shall be reimbursed for expenses necessary for 3 the performance of their duties, including travel expenses. 4 (j) The department of education shall provide administrative support to the commission. The commission shall 5 6 have access to all records in the department of education and 7 department of accounting and general services pertinent to its 8 duties and may request research and analysis assistance from the 9 department of education. Pursuant to chapter 92F, Hawaii 10 Revised Statutes, the commission shall maintain the 11 confidentiality of all confidential information. 12 The commission shall terminate upon adjournment of the (\mathbf{k}) 13 regular legislative session of 2013, sine die. SECTION 3. Procedures for making recommendations for 14 school alignment; school facilities plan. (a) The department 15 of education shall submit to the commission by December 31, 16 17 2011, a school facilities plan. The school facilities plan 18 shall be based on the department's assessment of the projected 19 student enrollment for public schools in critical areas in the 20 State, other than charter schools, including high-growth or steadily declining population areas. In conducting the 21 22 assessment, the department shall:

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1	(1)	Consider the six-year program and financial plan
2		prepared pursuant to section 37-69, Hawaii Revised
3		Statutes, to the extent it is applicable;
4	(2)	Develop and consider a projection of the enrollment at
5		each school across the State and the resulting need
6		for facilities; and
7	(3)	Consider other reliable data relative to population
8		growth and trends, and anticipated levels of funding
9		necessary for every school.
10	(b)	The school facilities plan shall include:
11	(1)	A description of the assessment of projected student
12		enrollment pursuant to subsection (a);
13	(2)	A comprehensive inventory of all department of
14		education facilities;
15	(3)	For each school district, projections of the numbers
16		and locations of schools required annually to
17		accommodate the numbers and types of students in the
18		projected enrollment; and
19	(4)	Recommendations for the construction, expansion,
20		consolidation, or closure of schools based on the
21		projections and assessment made pursuant to this
22		section.
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1	SECT	ION 4. School alignment selection criteria. (a) By
2	December 3	31, 2011, the commission shall establish the criteria
3	that will	be used by the commission to select:
4	(1)	Areas for new school construction;
5	(2)	Schools for expansion, other than charter schools;
6	(3)	Schools to be consolidated, other than charter
7		schools; and
8	(4)	Schools to be closed, other than charter schools.
9	(b)	The criteria shall require the consideration of:
10	(1)	The overuse or underuse of school facilities;
11	(2)	The academic and extracurricular achievement or
12		successes of the student body, and whether that
13		success was due at least in part to the existing size
14		of the school;
15	(3)	The best interests of the students and preserving
16		their potential for success;
17	(4)	The impact of the consolidation or closure of a school
18		on the community in which it is located; and
19	(5)	The costs or savings resulting from the continued
20		operation, consolidation, or closure of a school,
21		including the costs of deferred and future repair and
22		maintenance.
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(c) Before finalizing the school alignment selection 1 2 criteria, the commission shall hold public hearings to obtain 3 public response to the commission's proposed criteria. For each 4 public hearing, the commission shall provide notice, in 5 accordance with section 1-28.5, Hawaii Revised Statutes, in statewide and county-wide publications in each county of the 6 7 State. The commission shall make available to the public draft 8 copies of its proposed criteria not less than two weeks prior to the start of the public hearings. 9 10 SECTION 5. Preliminary recommendations. (a) Βv February 28, 2012, based on the school facilities plan developed 11 12 pursuant to section 3 and the final school alignment selection criteria adopted pursuant to section 4, the commission shall 13 compile a preliminary list of recommended: 14 15 Areas for new school construction; (1)Schools for expansion, other than charter schools; 16 (2) Schools to be consolidated, other than charter 17 (3) 18 schools; and 19 (4) Schools to be closed, other than charter schools. 20 (b) The list of recommendations shall include a summary of the selection process that resulted in the recommendation of 21

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each area or school on the list, including a justification for
 each recommendation.

3 (c) In selecting areas and schools for the list, the
4 commission shall consider equally all schools within the State,
5 without regard to whether the board of education had previously
6 considered the school for consolidation or closure.

7 SECTION 6. Public hearings and final recommendations by the commission. (a) By August 31, 2012, the commission shall 8 9 hold public hearings to obtain public response to the 10 commission's preliminary recommendations. For each public 11 hearing, the commission shall provide notice in accordance with section 1-28.5, Hawaii Revised Statutes, in statewide and 12 13 county-wide publications in each county of the State. The 14 commission shall make available to the public draft copies of 15 the preliminary recommendations not less than two weeks prior to 16 the start of the public hearings.

(b) Not less than twenty days prior to the convening of the regular session of 2013, the commission shall submit to the legislature a report of its findings and conclusions, including a final list of recommendations for:

21 (1) Areas for new school construction;

22 (2) Schools for expansion, other than charter schools; HB344 HD1 HMS 2011-1970

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1	(3)	Schools to be consolidated, other than charter	
2		schools; and	
3	(4)	Schools to be closed, other than charter schools.	
4	(c)	The final list of recommendations shall be subject to	
5	legislati	ve disapproval only in its entirety, by concurrent	
6	resolution.		
7	(đ)	If the legislature does not disapprove the	
8	recommendations pursuant to subsection (c), then after the		
9	adjournment of the regular legislative session of 2013, sine		
10	die, the	board of education shall implement the recommendations	
11	of the co	mmission for the 2015-2016 school year, considering any	
12	procedures and guidelines developed by the commission.		
13	SECT	SECTION 7. There is appropriated out of the general	
14	revenues	of the State of Hawaii the sum of \$ or so much	
15	thereof a	s may be necessary for fiscal year 2011-2012 for	
16	expenses	incurred by the facilities alignment commission in	
17	carrying out its duties.		
18	The	sum appropriated shall be expended by the department of	
19	education	for the purposes of this Act.	
20	SECT	YION 8. This Act shall take effect on July 1, 2011.	

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Report Title:

School Facilities; Facilities Alignment Commission

Description:

Creates the Facilities Alignment Commission to establish criteria for the selection of public schools to be constructed, expanded, consolidated, or closed, and recommend a list of areas for new school construction, and of schools for expansion, consolidation, or closure. Requires the Board of Education to comply with these recommendations if the Legislature does not disapprove of them in their entirety. (HB344 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

