A BILL FOR AN ACT

RELATING TO SMALL BOAT HARBORS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The department of land and natural resources, 2 through its division of boating and ocean recreation, operates 3 and manages twenty-one harbors, fifty boat ramps, two thousand 4 one hundred twenty-two moorings and berths, and nineteen piers 5 spread throughout the various counties of the State. 6 legislature further finds that these ocean recreation facilities 7 are in short supply and in many cases are in dire need of long 8 overdue repair and maintenance. Some facilities are in such 9 disrepair that they cannot be safely used. 10 One of these facilities, the Ala Wai boat harbor, has been 11 a recent recipient of some badly needed repair and replacement 12 of floating docks; however, the need for further maintenance at Ala Wai and other boat harbors remains unfulfilled. 13 14 its needs, the Ala Wai boat harbor includes certain assets 15 within its facilities that are underused and if properly 16 developed could potentially generate revenues that would enable 17 not only its own continued improvement and maintenance but the

improvement and maintenance of the rest of the facilities now



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- 1 operated by the department of land and natural resources' 2 division of boating and ocean recreation. 3 In these times of economic malaise and with the State facing a massive budget deficit over the next biennium, a 4 5 further decline in the State's small boat harbors would be a 6 huge loss that the State cannot allow. 7 The purpose of this Act is to: Allow the limited issuance of commercial use permits 8 (1)for vessels with assigned moorings in Ala Wai and 9 10 Keehi boat harbors; 11 (2) Provide for future mooring fees to be established by 12 appraisal by a state-licensed appraiser and assigned a 13 schedule B rate, while existing mooring holders remain 14 in a schedule A class that shall equal schedule B 15 rates over a five-year period; and **16** (3) Direct the department of land and natural resources to
- 16 (3) Direct the department of land and natural resources to
 17 use the request for proposals process to enter into a
 18 public-private partnership for the development of
 19 portions of Ala Wai boat harbor facilities that are
 20 presently underused to maximize the revenue potential
 21 from its facilities.

H.B. NO. 1566 H.D. 1

| 1 | SECT: | ION 2. Section 46-80.5, Hawaii Revised Statutes, is |
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| 2 | amended by | y amending subsection (e) to read as follows: |
| 3 | "(e) | Exemptions. |
| 4 | (1) | Property owned by the state or county governments or |
| 5 | | entities, may be exempt from the assessment except as |
| 6 | | provided in paragraph (3); |
| 7 | (2) | Property owned by the federal government or entities, |
| 8 | | shall be exempt from the assessment except as provided |
| 9 | | in paragraph (3); |
| 10 | (3) | If a public body owning property, including property |
| 11 | | held in trust for any beneficiary, which is exempt |
| 12 | | from an assessment pursuant to paragraphs (1) and (2), |
| 13 | | grants a leasehold or other possessory interest in the |
| 14 | | property to a nonexempt person or entity, the |
| 15 | | assessment, notwithstanding paragraphs (1) and (2), |
| 16 | | shall be levied on the leasehold or possessory |
| 17 | | interest and shall be payable by the lessee; [and] |
| 18 | (4) | The Ala Wai boat harbor shall be exempt from the |
| 19 | | assessment and any special improvement district |
| 20 | | requirements regarding redevelopment authorized by |
| 21 | | subsection (a); and |

| 1 | $\left[\frac{(4)}{(5)}\right]$ No other properties or owners shall be exempt |
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| 2 | from the assessment unless the properties or owners |
| 3 | are expressly exempted in the ordinance establishing a |
| 4 | district adopted pursuant to this section or amending |
| 5 | the rate or method of assessment of an existing |
| 6 | district." |
| 7 | SECTION 3. Section 200-2.5, Hawaii Revised Statutes, is |
| 8 | amended by amending subsections (b) and (c) to read as follows: |
| 9 | "(b) The permissible uses under any lease disposed of |
| 10 | under this section shall be consistent with the purpose for |
| 11 | which the land was set aside by the governor pursuant to section |
| 12 | 171-11. Permissible uses may include any use that will |
| 13 | complement or support the <u>ocean recreation or</u> maritime |
| 14 | activities of state boating facilities. |
| 15 | (c) Disposition of public lands of state boating |
| 16 | facilities constructed, maintained, and operated in accordance |
| 17 | with this chapter shall not exceed a maximum term of [fifty |
| 18 | <pre>five] sixty-five years."</pre> |
| 19 | SECTION 4. Section 200-8, Hawaii Revised Statutes, is |
| 20 | amended to read as follows: |

1 "[+] §200-8[+] Boating program; payment of costs. The cost 2 of administering a comprehensive statewide boating program, including $[\tau]$ but not limited to $[\tau]$ the cost of: 4 (1) Operating, maintaining, and managing all boating 5 facilities under the control of the department; (2) Improving boating safety; 7 Operating a vessel registration and boating casualty (3) 8 investigation and reporting system; and 9 Other boating program activities, (4)**10** shall be paid from the boating special fund[-]; provided that 11 any fees collected within small boat harbors shall be expended 12 only for costs related to the operation, upkeep, maintenance, 13 and improvement of the small boat harbors. The amortization 14 (principal and interest) of the costs of capital improvements 15 for boating facilities appropriated after July 1, 1975, 16 including $[\tau]$ but not limited to $[\tau]$ berths, slips, ramps, related 17 accommodations, general navigation channels, breakwaters, aids 18 to navigation, and other harbor structures, may be paid from the **19** boating special fund or from general revenues as the legislature 20 may authorize in each situation. Revenues provided in this 21 chapter for the boating special fund shall be at least

- 1 sufficient to pay the special fund costs established in this
- 2 section."
- 3 SECTION 5. Section 200-9, Hawaii Revised Statutes, is
- 4 amended to read as follows:
- 5 "§200-9 Purpose and use of state small boat harbors. (a)
- 6 State small boat harbors are constructed, maintained, and
- 7 operated for the purposes of:
- **8** (1) Recreational boating activities;
- 9 (2) Landing of fish; and
- 10 (3) Commercial vessel activities.
- 11 For the purpose of this section, "recreational boating
- 12 activities" means the [utilization] use of watercraft for
- 13 sports, hobbies, or pleasure, and "commercial vessel activities"
- 14 means the [utilization] use of vessels for activities or
- 15 services provided on a fee basis. To implement these purposes,
- 16 only vessels in good material and operating condition that are
- 17 regularly navigated beyond the confines of the small boat
- 18 harbor $[\tau]$ and $[\frac{\text{which}}{\text{that}}]$ that are used for recreational activities,
- 19 the landing of fish, or commercial vessel activities shall be
- 20 permitted to moor, anchor, or berth at [such] a state small boat
- 21 harbor or use any of its facilities.

- 1 (b) Vessels used for purposes of recreational boating 2 activities [which] that are also the principal habitation of the 3 owners shall occupy no more than one hundred twenty-nine berths 4 at Ala Wai boat harbor and thirty-five berths at Keehi boat 5 harbor, which is equal to fifteen per cent of the respective 6 total moorage space that was available as of July 1, 1976, at 7 the Ala Wai and Keehi boat harbors. [Notwithstanding the 8 purposes of small boat harbors, moorage for commercial vessels 9 and commercial vessel activities is not permitted in the Ala Wai 10 and Keehi boat harbors; provided that commercial catamarans, for 11 which valid permits or registration certificates have been 12 issued by the department which allow the catamarans to operate 13 upon Waikiki shore waters for hire, may be permitted to moor in 14 Ala Wai boat harbor at facilities leased for commercial 15 purposes.] 16 The total number of valid commercial use permits that **17** may be issued for vessels assigned mooring in Ala Wai boat 18 harbor shall not exceed fifteen per cent of the total number of 19 berths and shall not exceed thirty-five per cent of the total 20 number of berths at the Keehi boat harbor; provided that at the 21 Ala Wai boat harbor, vessels issued commercial use permits 22 shall:
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| 1 | (1) | Not exceed sixty-five feet in length; | | | | | |
|----|--|--|--|--|--|--|--|
| 2 | (2) | Occupy not more than fifty-six berths located along | | | | | |
| 3 | | the row of berths furthermost mauka or adjacent to | | | | | |
| 4 | | Holomua street, with the remainder located throughout | | | | | |
| 5 | - | the Ala Wai boat harbor, with a priority assigned to | | | | | |
| 6 | | row seven hundred and row eight hundred; | | | | | |
| 7 | <u>(3)</u> | Be phased-in in a manner that does not displace any | | | | | |
| 8 | | existing recreational boater or existing catamaran | | | | | |
| 9 | | operator; and | | | | | |
| 10 | (4) | Include commercial catamarans, for which valid | | | | | |
| 11 | | commercial use permits or existing registration | | | | | |
| 12 | certificates have been issued by the department that | | | | | | |
| 13 | | allow the catamarans to operate upon Waikiki shore | | | | | |
| 14 | | waters for hire. | | | | | |
| 15 | The o | department shall allow a sole proprietor of a catamaran | | | | | |
| 16 | operating | with a valid commercial use permit or existing | | | | | |
| 17 | registration certificate, issued by the department, for a | | | | | | |
| 18 | commercial catamaran to land its commercial catamaran on Waikiki | | | | | | |
| 19 | beach $[\frac{\text{and}}{\underline{l}}]_{\underline{l}}$ to operate upon Waikiki shore waters for hire, $\underline{\text{and}}$ | | | | | | |
| 20 | to transfe | er the ownership of the vessel from personal ownership | | | | | |
| 21 | to corpora | ate or other business ownership without terminating the | | | | | |
| 22 | | operate under the commercial <u>use permit or existing</u> | | | | | |
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existing registration certificate shall be reissued in a timely 2 3 manner in the name of the transferee corporation or other business entity. No valid commercial use permit or existing 4 5 registration certificate issued to an owner of a commercial 6 catamaran operating in the Waikiki area shall be denied or 7 revoked without a prior hearing held in accordance with chapter 8 91. 9 [(c)] (d) Notwithstanding any limitations on commercial permits for Maui county small boat facilities, vessels engaging 10 11 in inter-island ferry service within Maui county shall be **12** afforded preferential consideration for ferry landings, including the issuance of a commercial operating permit and the 13 14 waiver of any applicable fees, at Maui county small boat facilities; provided that: 15 The vessel operator has been issued a certificate of 16

registration certificate. The existing commercial use permit or

20 (2) The design and performance characteristics of the
 21 vessel will permit safe navigation within the harbor

route within Maui county;

public convenience and necessity for the purpose of

engaging in inter-island ferry service that includes a

| 1 | | entrance channel and safe docking within Maui county |
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| 2 | | small boat facilities; |
| 3 | (3) | The vessel operations will not result in unreasonable |
| 4 | | interference with the use of Maui county small boat |
| 5 | | facilities by other vessels; and |
| 6 | (4) | All preferential consideration and waivers, including |
| 7 | | any commercial permits issued under this section, |
| 8 | | shall cease upon the vessel operator's termination of |
| 9 | | inter-island ferry service within Maui county. |
| 10 | [-(d) - | <u>(e)</u> The chairperson may adopt rules pursuant to |
| 11 | chapter 9 | 1 to further implement this section." |
| 12 | SECT: | ION 6. Section 200-10, Hawaii Revised Statutes, is |
| 13 | amended by | y amending subsection (c) to read as follows: |
| 14 | "(C) | The permittee shall pay moorage fees to the |
| 15 | department | t for the use permit that shall be based on $[\tau]$ but not |
| 16 | limited to | $\mathfrak{o}[_{	au}]$ the use of the vessel, its effect on the harbor, |
| 17 | use of fac | cilities, and the cost of administering this mooring |
| 18 | program; | and, furthermore: |
| 19 | (1) | [Moorage] Except for commercial maritime activities |
| 20 | | where there is a tariff established by the department |
| 21 | | of transportation, moorage fees shall be established |
| 22 | | by appraisal by a state-licensed appraiser approved by |

| 1 | | the department and shall be higher for nonresidents $[+]$ | | | | | | | | | | |
|----|-----|---|--|--|--|--|--|--|--|--|--|--|
| 2 | | than for residents. The mooring fees shall be set by | | | | | | | | | | |
| 3 | | appraisal categories schedule A and schedule B, to be | | | | | | | | | | |
| 4 | | determined by the department, and may be increased | | | | | | | | | | |
| 5 | | annually by the department, to reflect a cost-of- | | | | | | | | | | |
| 6 | | living index increase; provided that: | | | | | | | | | | |
| 7 | | (A) Schedule A shall include existing mooring | | | | | | | | | | |
| 8 | | permittees; and | | | | | | | | | | |
| 9 | | (B) Schedule B shall apply to all new mooring | | | | | | | | | | |
| 10 | | applicants and transient slips on or after | | | | | | | | | | |
| 11 | | July 1, 2011; | | | | | | | | | | |
| 12 | | provided further that schedule A rates shall be | | | | | | | | | | |
| 13 | | increased by the same amount each year so that | | | | | | | | | | |
| 14 | | schedule A rates equal schedule B rates by July 1, | | | | | | | | | | |
| 15 | | <u>2014;</u> | | | | | | | | | | |
| 16 | (2) | For commercial maritime activities where there is a | | | | | | | | | | |
| 17 | | tariff established by the department of | | | | | | | | | | |
| 18 | | transportation, harbors division, the department may | | | | | | | | | | |
| 19 | | adopt the published tariff of the department of | | | | | | | | | | |
| 20 | | transportation, harbors division, or establish the fee | | | | | | | | | | |
| 21 | | by appraisal by a state licensed appraiser approved by | | | | | | | | | | |
| 22 | | the department; | | | | | | | | | | |

| 1 | [-(2) -] | (3) An application fee shall be collected when |
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| 2 | | applying for moorage in state small boat harbors and |
| 3 | | shall thereafter be collected annually when the |
| 4 | | application is renewed. The application fee shall be: |
| 5 | | (A) Set by the department; and |
| 6 | | (B) Not less than \$100 for nonresidents; |
| 7 | [(3)] | (4) If a recreational vessel is used as a place of |
| 8 | | principal habitation, the permittee shall pay, in |
| 9 | | addition to the moorage fee, a liveaboard fee that |
| 10 | | shall be calculated at a rate of: |
| 11 | | (A) \$5.20 a foot of vessel length a month if the |
| 12 | | permittee is a state resident; and |
| 13 | | (B) \$7.80 a foot of vessel length a month if the |
| 14 | | permittee is a nonresident; |
| 15 | | provided that the liveaboard fees established by this |
| 16 | | paragraph may be increased by the department at the |
| 17 | | rate of the annual cost-of-living index, but not more |
| 18 | | than five per cent in any one year, beginning |
| 19 | | [January] July 1 of each year; [and] |
| 20 | [-(4)-] | (5) If a vessel is used for commercial purposes from |
| 21 | | its permitted mooring, the permittee shall pay, in |
| 22 | | lieu of the moorage and liveaboard fee, a fee based on |

| 1 | three per dent of the gross revenues derived from the | | | | | | |
|----|--|---|--|--|--|--|--|
| 2 | use of the vessel or two times the moorage fee | | | | | | |
| 3 | assessed for a recreational vessel of the same size, | | | | | | |
| 4 | whichever is greater [-]; and | | | | | | |
| 5 | (6) The department is authorized to assess and collect | | | | | | |
| 6 | utility fees, including electrical and water charges, | - | | | | | |
| 7 | and common area maintenance fees in small boat | | | | | | |
| 8 | harbors." | | | | | | |
| 9 | SECTION 7. (a) Pursuant to section 200-2.5, Hawaii | | | | | | |
| 10 | Revised Statutes, the department of land and natural resources | | | | | | |
| 11 | is directed to lease certain fast lands at the Ala Wai boat | | | | | | |
| 12 | harbor using the request for proposals process for the public- | | | | | | |
| 13 | private development, management, and operation of areas of Ala | | | | | | |
| 14 | Wai boat harbor. | | | | | | |
| 15 | (b) The permissible uses under the lease issued pursuant | | | | | | |
| 16 | to subsection (a) shall include: | | | | | | |
| 17 | (1) A minimum of not less than one hundred twenty berths | | | | | | |
| 18 | for vessels; provided that: | | | | | | |
| 19 | (A) Not more than forty berths shall be available fo | r | | | | | |
| 20 | vessels used for purposes of recreational boatin | g | | | | | |
| 21 | activities that are also the principal habitatio | n | | | | | |
| 22 | of the owners; | | | | | | |

| . 1 | | (B) Not more than thirty berths, including those |
|-----|-----|---|
| 2 | | allowed pursuant to section 200-9(c), Hawaii |
| 3 | | Revised Statutes, shall be available for vessels |
| 4 | | issued commercial use permits; and |
| 5 | | (C) All berths provided under this paragraph shall be |
| 6 | | made available to the public pursuant to |
| 7 | | department of land and natural resources rules, |
| 8 | | with moorage fees to be determined by the |
| 9 | | developer; |
| 10 | (2) | Office space, including a minimum of square feet |
| 11 | | for division of boating and ocean recreation use; |
| 12 | (3) | Vehicular parking, including a minimum of |
| 13 | | parking stalls for division of boating and ocean |
| 14 | | recreation use and for public metered parking; |
| 15 | (4) | Commercial uses, including but not limited to |
| 16 | | restaurants, retail shops, marine supplies shops, and |
| 17 | | sundry stores, all made available to the public; |
| 18 | (5) | Hotel, residential, and timeshare uses; |
| 19 | (6) | Vessel fueling facilities; |
| 20 | (7) | Vessel haul-out, storage, and repair facilities; and |
| 21 | (8) | Deep [sea water] seawater air conditioning [plant.] |
| 22 | | plants. |

| 1 | | (C) | The | lease | shall | not | exceed | а | maximum | term | of | sixty- |
|---|------|-------|-----|-------|-------|-------|--------|---|---------|------|----|--------|
| 2 | five | years | and | shall | provi | ide : | for: | | | | | |

- 3 (1) A minimum lease rent that is the greater of a 4 commercially acceptable percentage of the gross 5 receipts of the lessee from the developed leased premises or a fair return on the fair market value of 7 the vacant leased premises, as determined by appraisal 8 by a state-licensed appraiser approved by the 9 department, with reasonable periodic step-ups in the 10 minimum lease rent over the term of the lease; and
- 11 (2) A three-year development period with a fixed reduced12 lease rent.
- (d) Chapter 171 and section 190D-33, Hawaii Revised
 Statutes, notwithstanding, all revenues from the lease shall be deposited in the boating special fund.
- SECTION 8. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.
- 18 SECTION 9. This Act shall take effect on July 1, 2030.

Report Title:

Small Boat Harbors; Commercial Vessels; Development

Description:

Exempts Ala Wai boat harbor from assessment and special improvement district requirements regarding redevelopment. Clarifies the permissible uses of leased state boating facility properties to include ocean recreation activities. Extends the maximum term for the disposition of public lands of state boating facilities to sixty-five years. Requires any fees collected within the small boat harbors to be expended only for costs relating to the operation, upkeep, maintenance, and improvement of small boat harbors. Permits commercial permits in Ala Wai and Keehi small boat harbors. Provides for future mooring fees to be established by appraisal by a state-licensed appraiser. Authorizes the department of land and natural resources to assess and collect utility and common area maintenance fees. Directs the department of land and natural resources to use a request for proposals to develop a portion of Ala Wai small boat harbor. Effective July 1, 2030. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.