### A BILL FOR AN ACT

RELATING TO SMALL BOAT HARBORS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The department of land and natural resources, 2 through its division of boating and ocean recreation, operates 3 and manages twenty-one harbors, fifty boat ramps, two thousand 4 one hundred twenty-two moorings and berths, and nineteen piers 5 spread throughout the various counties of the State. The 6 legislature finds that these ocean recreation facilities, in 7 light of the present demand, are in short supply and, in most 8 cases where they exist, are in dire need of long overdue repair 9 and maintenance. Some facilities are in such need of repair and 10 replacement that they cannot be used and pose public safety 11 hazards.

12 One of these facilities, the Ala Wai boat harbor, has been 13 the recipient of some recent badly needed repair and replacement 14 of floating docks; however, the need for further maintenance 15 remains unfulfilled. In spite of its needs, the Ala Wai boat 16 harbor includes certain assets within its facilities that are 17 underused and, if properly developed, can potentially generate 18 revenues that cannot only benefit its continued improvement and HB1566 HD1 HMS 2011-2756 1 

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1	maintenan	ce but also benefit the rest of the facilities now		
2	operated by the division of boating and ocean recreation.			
3	In these times of economic malaise and with the State			
4	facing a massive budget deficit over the next biennium, the			
5	State cannot afford the huge loss in the valuable asset that a			
6	further decline of the State's small boat harbors would pose.			
7	The	purpose of this Act is to:		
8	(1)	Allow the limited issuance of commercial use permits		
9		for vessels with assigned moorings in Ala Wai and		
10		Keehi boat harbors;		
11	(2)	Provide for future mooring fees to be established by		
12		appraisal by a state-licensed appraiser and assigned a		
13		schedule B rate, while existing mooring holders remain		
14		in a schedule A class that shall equal schedule B		
15		rates over a five-year period; and		
16	(3)	Direct the department of land and natural resources to		
17		use the request for proposals process to enter into a		
18		public-private partnership for the development of		
19		portions of Ala Wai boat harbor facilities that are		
20		presently underused to maximize the revenue potential		
21	,	from its facilities.		



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SECT	ION 2. Section 46-80.5, Hawaii Revised Statutes, is
amended b	y amending subsection (e) to read as follows:
"(e)	Exemptions.
(1)	Property owned by the state or county governments or
	entities, may be exempt from the assessment except as
	provided in paragraph (3);
(2)	Property owned by the federal government or entities,
	shall be exempt from the assessment except as provided
	in paragraph (3);
(3)	If a public body owning property, including property
	held in trust for any beneficiary, which is exempt
	from an assessment pursuant to paragraphs $(1)$ and $(2)$ ,
	grants a leasehold or other possessory interest in the
	property to a nonexempt person or entity, the
	assessment, notwithstanding paragraphs (1) and (2),
	shall be levied on the leasehold or possessory
	interest and shall be payable by the lessee; [and]
(4)	The Ala Wai boat harbor shall be exempt from the
	assessment and any special improvement district
	requirements regarding redevelopment authorized by
	subsection (a); and
	amended b "(e) (1) (2) (3)



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[+(4)-] (5) No other properties or owners shall be exempt
from the assessment unless the properties or owners
are expressly exempted in the ordinance establishing a
district adopted pursuant to this section or amending
the rate or method of assessment of an existing
district."

SECTION 3. Section 200-2.5, Hawaii Revised Statutes, is 7 8 amended by amending subsections (b) and (c) to read as follows: 9 "(b) The permissible uses under any lease disposed of 10 under this section shall be consistent with the purpose for 11 which the land was set aside by the governor pursuant to section 12 171-11. Permissible uses may include any use that will 13 complement or support the ocean recreation or maritime 14 activities of state boating facilities.

15 (c) Disposition of public lands of state boating 16 facilities constructed, maintained, and operated in accordance 17 with this chapter shall not exceed a maximum term of [fifty-18 five] sixty-five years."

19 SECTION 4. Section 200-8, Hawaii Revised Statutes, is20 amended to read as follows:

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1	"[+]	<pre>\$200-8[+] Boating program; payment of costs. The cost</pre>		
2	of administering a comprehensive statewide boating program,			
3	including, but not limited to $[\tau]$ the cost of:			
4	(1) Operating, maintaining, and managing all boating			
5		facilities under the control of the department;		
6		provided that any fees collected within small boat		
7		harbors shall be expended only for costs related to		
8		the operation, upkeep, maintenance, and improvement of		
9		the small boat harbors;		
10	(2)	Improving boating safety;		
11	(3)	Operating a vessel registration and boating casualty		
12		investigation and reporting system; and		
13	(4)	Other boating program activities,		
14	shall be p	paid from the boating special fund. The amortization		
15	(principa	l and interest) of the costs of capital improvements		
16	for boating facilities appropriated after July 1, 1975,			
17	including, but not limited to $[-,]$ berths, slips, ramps, related			
18	accommodations, general navigation channels, breakwaters, aids			
19	to navigation, and other harbor structures, may be paid from the			
20	boating special fund or from general revenues as the legislature			
21	may authorize in each situation. Revenues provided in this			
22	chapter fo	or the boating special fund shall be at least		
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1 sufficient to pay the special fund costs established in this
2 section."

3 SECTION 5. Section 200-9, Hawaii Revised Statutes, is
4 amended to read as follows:

5 "§200-9 Purpose and use of state small boat harbors. (a)
6 State small boat harbors are constructed, maintained, and
7 operated for the purposes of:

8 (1) Recreational boating activities;

9 (2) Landing of fish; and

10 (3) Commercial vessel activities.

11 For the purpose of this section, "recreational boating 12 activities" means the [utilization] use of watercraft for 13 sports, hobbies, or pleasure, and "commercial vessel activities" 14 means the [utilization] use of vessels for activities or 15 services provided on a fee basis. To implement these purposes, 16 only vessels in good material and operating condition that are 17 regularly navigated beyond the confines of the small boat 18 harbor $[\tau]$  and [which] that are used for recreational activities, the landing of fish, or commercial vessel activities shall be 19 20 permitted to moor, anchor, or berth at [such] a state small boat 21 harbor or use any of its facilities.

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1 (b) Vessels used for purposes of recreational boating 2 activities [which] that are also the principal habitation of the 3 owners shall occupy no more than one hundred twenty-nine berths 4 at Ala Wai boat harbor and thirty-five berths at Keehi boat 5 harbor, which is equal to fifteen per cent of the respective 6 total moorage space that was available as of July 1, 1976, at 7 the Ala Wai and Keehi boat harbors. [Notwithstanding the 8 purposes of small boat harbors, moorage for commercial vessels 9 and commercial vessel activities is not permitted in the Ala Wai 10 and Keehi boat harbors; provided that commercial catamarans, for 11 which valid permits or registration certificates have been 12 issued by the department which allow the catamarans to operate 13 upon Waikiki shore waters for hire, may be permitted to moor in 14 Ala Wai boat harbor at facilities leased for commercial 15 purposes.] 16 (C) The total number of valid commercial use permits that may be issued for vessels assigned mooring in Ala Wai boat 17 harbor shall not exceed fifteen per cent of the total berths and 18 19 shall not exceed thirty-five per cent of the total berths at the 20 Keehi boat harbor; provided that at the Ala Wai boat harbor, 21 vessels issued commercial use permits shall: 22 Not exceed sixty-five feet in length; (1)

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1	(2) Occupy not more than fifty-six berths located along			
2		the row of berths furthermost mauka or adjacent to		
3	Holomua street, with the remainder located throughout			
4	the Ala Wai boat harbor, with a priority assigned to			
5		row seven hundred and row eight hundred;		
6	(3) Be phased-in in a manner that does not displace any			
7	existing recreational boater or existing catamaran			
8	8 operator; and			
9	(4)	Include commercial catamarans, for which valid		
10		commercial use permits or existing registration		
11		certificates have been issued by the department that		
12	allow the catamarans to operate upon Waikiki shore			
13		waters for hire.		
14	The department shall allow a sole proprietor of a catamaran			
15	operating	with a valid commercial use permit or existing		
16	registrat:	ion certificate, issued by the department, for a		
17	commercial catamaran to land its commercial catamaran on Waikiki			
18	beach and to operate upon Waikiki shore waters for hire, to			
19	transfer the ownership of the vessel from personal ownership to			
20	corporate or other business ownership without terminating the			
21	right to operate under the commercial use permit or existing			
22	registration certificate. The existing commercial use permit or			
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<u>existing</u> registration certificate shall be reissued in a timely
 manner in the name of the transferee corporation or other
 business entity. No <u>valid</u> commercial <u>use permit or existing</u>
 registration <u>certificate</u> issued to an owner of a commercial
 catamaran operating in the Waikiki area shall be denied or
 revoked without a prior hearing held in accordance with chapter
 91.

8 [(e)] (d) Notwithstanding any limitations on commercial
9 permits for Maui county small boat facilities, vessels engaging
10 in inter-island ferry service within Maui county shall be
11 afforded preferential consideration for ferry landings,
12 including the issuance of a commercial operating permit and the
13 waiver of any applicable fees, at Maui county small boat
14 facilities; provided that:

15 (1) The vessel operator has been issued a certificate of
16 public convenience and necessity for the purpose of
17 engaging in inter-island ferry service that includes a
18 route within Maui county;

19 (2) The design and performance characteristics of the
20 vessel will permit safe navigation within the harbor
21 entrance channel and safe docking within Maui county
22 small boat facilities;



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1	(3)	The vessel operations will not result in unreasonable
2		interference with the use of Maui county small boat
3		facilities by other vessels; and
4	(4)	All preferential consideration and waivers, including
5	i	any commercial permits issued under this section,
6	:	shall cease upon the vessel operator's termination of
7	:	inter-island ferry service within Maui county.
8	[ <del>-(d)</del> -]	(e) The chairperson may adopt rules pursuant to
9	chapter 91	to further implement this section."
10	SECTIO	ON 6. Section 200-10, Hawaii Revised Statutes, is
11	amended by	amending subsection (c) to read as follows:
12	"(C)	The permittee shall pay moorage fees to the
13	department	for the use permit that shall be based on[ $ au$ ] but not
14	limited to	$[\tau]$ the use of the vessel, its effect on the harbor,
15	use of fact	ilities, and the cost of administering this mooring
16	program; an	nd, furthermore:
17	(1)	[Moorage] Except for commercial maritime activities
18	v	where there is a tariff established by the department
19	<u>c</u>	of transportation, moorage fees shall be established
20	ł	by appraisal by a state-licensed appraiser approved by
21	t	the department and shall be higher for
22	r	nonresidents $[+]$ . The mooring fees shall be set by

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1		appraisal categories schedule A and schedule B, to be		
2		determined by the department, and may be increased		
3		annually by the department, to reflect a cost-of-		
4		living index increase; provided that:		
5	(A) Schedule A shall include existing mooring			
6		permittees; provided further that schedule A		
7		rates shall be increased by the same amount each		
8		year so that schedule A rates equal schedule B		
9		rates by July 1, 2014; and		
10		(B) Schedule B shall apply to all new mooring		
11		applicants and transient slips on or after July		
12		<u>1, 2011;</u>		
13	(2)	For commercial maritime activities where there is a		
14		tariff established by the department of		
15		transportation, harbors division, the department may		
16		adopt the published tariff of the department of		
17		transportation, harbors division, or establish the fee		
18		by appraisal by a state licensed appraiser approved by		
19		the department;		
20	[ <del>(2)</del> ]	(3) An application fee shall be collected when		
21		applying for moorage in state small boat harbors and		

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1		shall thereafter be collected annually when the
2		application is renewed. The application fee shall be:
3		(A) Set by the department; and
4		(B) Not less than \$100 for nonresidents;
5	[ <del>-(3)</del> ]	(4) If a recreational vessel is used as a place of
6		principal habitation, the permittee shall pay, in
7		addition to the moorage fee, a liveaboard fee that
8		shall be calculated at a rate of:
9		(A) \$5.20 a foot of vessel length a month if the
10		permittee is a state resident; and
11		(B) \$7.80 a foot of vessel length a month if the
12		permittee is a nonresident;
13		provided that the liveaboard fees established by this
14		paragraph may be increased by the department at the
15		rate of the annual cost-of-living index, but not more
16		than five per cent in any one year, beginning
17		[ <del>January</del> ] <u>July</u> 1 of each year; [ <del>and</del> ]
18	[ <del>(4)</del> ]	(5) If a vessel is used for commercial purposes from
19		its permitted mooring, the permittee shall pay, in
20		lieu of the moorage and liveaboard fee, a fee based on
21		three per cent of the gross revenues derived from the
22		use of the vessel or two times the moorage fee



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1		accord for a regreational regard of the same size			
		assessed for a recreational vessel of the same size,			
2	whichever is greater[+]; and				
3	(6) The department is authorized to assess and collect				
4	utility fees, including electrical and water charges,				
5	and common area maintenance fees in small boat				
6		harbors."			
7	SECT	ION 7. (a) Pursuant to section 200-2.5, Hawaii			
8	Revised Statutes, the department of land and natural resources				
9	is directed to lease certain fast lands at the Ala Wai boat				
10	harbor using the request for proposals process for the public-				
11	private development, management, and operation of areas of Ala				
12	Wai boat harbor.				
13	(b)	The permissible uses under the lease issued pursuant			
14	to subsec	tion (a) shall include:			
15	(1)	A minimum of not less than one hundred twenty berths			
16		for vessels; provided that:			
17		(A) Not more than forty berths shall be available for			
18	•	vessels used for purposes of recreational boating			
19		activities that are also the principal habitation			
20		of the owners;			
21		(B) Not more than thirty berths, including those			
22		allowed pursuant to section 200-9(c), Hawaii			
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1		Revised Statutes, shall be available	e for vessels
2		issued commercial use permits; and	
3		(C) All berths provided under this parag	raph shall be
4		made available to the public pursuar	it to
5		department of land and natural resou	rces rules,
6		with moorage fees to be determined h	y the
7		developer;	
8	(2)	Office space, including a minimum of	square
9		feet for division of boating and ocean re	creation use;
10	(3)	Vehicular parking, including a minimum of	parking
11		stalls for division of boating and ocean	recreation
12		use and for public metered parking;	
13	(4)	Commercial uses, including but not limite	ed to
14		restaurants, retail shops, marine supplie	s shops, and
15		sundry stores, all made available to the	<pre>public;</pre>
16	(5)	Hotel, residential, and timeshare uses;	
17	(6)	Vessel fueling facilities;	
18	(7)	Vessel haul-out, storage, and repair faci	lities; and
19	(8)	Deep sea water air conditioning plant.	
20	(c)	The lease shall not exceed a maximum term	ı of sixty-
21	five year:	and shall provide for:	

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1 (1) A minimum lease rent that is the greater of a 2 commercially acceptable percentage of the gross 3 receipts of the lessee from the developed leased 4 premises or a fair return on the fair market value of 5 the vacant leased premises, as determined by appraisal 6 by a state-licensed appraiser approved by the 7 department, with reasonable periodic step-ups in the 8 minimum lease rent over the term of the lease; and 9 (2) A three-year development period with a fixed reduced 10 lease rent. 11 (d) Chapter 171 and section 190D-33, Hawaii Revised 12 Statutes, notwithstanding, all revenues from the lease shall be 13 deposited in the boating special fund. 14 SECTION 8. Statutory material to be repealed is bracketed 15 and stricken. New statutory material is underscored. 16 SECTION 9. This Act shall take effect on July 1, 2030.





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#### Report Title:

Small Boat Harbors; Commercial Vessels; Development

#### Description:

Permits commercial permits in Ala Wai and Keehi small boat harbors; establishes that small boat harbor fees can be used only for the operating and maintenance of small boat the harbors; authorizes a process for a public-private partnership to develop a portion of Ala Wai small boat harbor; changes mooring fee rate process. Effective July 1, 2030. (HB1566 HD1)

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