## A BILL FOR AN ACT

RELATING TO DIGITAL MEDIA.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The purpose of this Act is to leverage the
3	unique opportunities for digital media industry development in
4	Hawaii resulting from the groundbreaking of the long-awaited
5	University of Hawaii-West Oahu campus in Kapolei and recent
6	high-profile film projects in Hawaii, including the "Pirates of
7	the Caribbean" in 2010.
8	The University of Hawaii-West Oahu campus will house the
9	academy for creative media's student digital media production
10	facility that will provide global-standard student facilities to
11	anchor the premiere media school of the Pacific Rim. The
12	facility will also include a state-of-the-art motion picture and
13	digital media studio complex to serve film and video production
14	(with four sound stages, two production support buildings, a
15	mill/shop extension and extra stage, commissary/kitchen,
16	festival pavilion and screening room to host events and
17	conferences, back-lot retail/shopping/dining area and office
18	buildings that may provide incubator space for new media
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1
    companies). The University of Hawaii-West Oahu Campus will also
 2
    house the Henry Ku'ualoha Giugni Digital Archives, which is
 3
    designed to preserve, digitize, and provide the moving image
 4
    history of Hawaii on the Internet.
5
         The digital media tax incentive in this Act is designed to
 6
    align the strengths of the University of Hawaii system and its
7
    multiple campuses with the creativity of University of Hawaii
    academy for creative media graduates and the talented media
8
 9
    workforce from leeward Oahu emerging from the Waianae Seariders'
10
    program since 1998, or from the schools and businesses that the
11
    Seariders have helped to incubate. By requiring that
12
    beneficiaries of the digital media production infrastructure tax
13
    credit locate in enterprise zones in which some of the
14
    University of Hawaii campuses are located, the tax credit
15
    targets new media industry development, educational public-
16
    private facility and infrastructure development, and job
17
    creation with a focus on measurable economic benefits over time.
18
         The current and proposed University of Hawaii-West Oahu
19
    campuses are located in an existing enterprise zone covering
20
    most of the Kapolei region. Leeward community college and
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Honolulu community college are also located within existing

enterprise zones. Neighbor island community college campuses on

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- 1 Maui, Kauai, and Hawaii are in enterprise zones, as is the
- 2 University of Hawaii at Hilo.
- 3 SECTION 2. Chapter 209E, Hawaii Revised Statutes, is
- 4 amended by adding a new part to be appropriately designated and
- 5 to read as follows:
- 6 DIGITAL MEDIA ENTERPRISE SUBZONES
- 7 §209E-A Definitions. As used in this part:
- 8 "Base investment" means the cost, including fabrication and
- 9 installation, paid or accrued in the taxable year, of tangible
- 10 assets of a type that are, or under the Internal Revenue Code
- 11 will become, eligible for depreciation, amortization, or
- 12 accelerated capital cost recovery for federal income tax
- 13 purposes; provided that the assets are physically located in
- this State for use in a business activity in this State and are 14
- 15 not mobile tangible assets expended by a person in the
- 16 development of a qualified digital media infrastructure project.
- 17 Base investment does not include a direct production expenditure
- 18 or qualified personnel expenditure eligible for a tax credit
- 19 under section 235-17.
- 20 "Department" means the department of business, economic
- 21 development, and tourism.
- 22 "Digital media" has the same meaning as in section 235-17.

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- "Digital media enterprise subzone" means the geographic 1 2 area located within a mile radius of a University of 3 Hawaii campus, on or off campus, that is within an existing 4 enterprise zone established pursuant to part I of this chapter 5 or other delineated geographic area designated by the 6 legislature pursuant to this part; provided that effective from 7 July 1, 2011, to June 30, 2013, establishment of a subzone shall 8 be limited to an area within a mile radius, on or off 9 campus, of the University of Hawaii-West Oahu. 10 "Director" means the director of business, economic 11 development, and tourism. "Qualified digital media infrastructure project" means the 12 13 development, construction, renovation, or operation of a digital 14 media production facility, a postproduction facility, or both, 15 that is located in this State within a digital media enterprise 16 subzone; provided that the facility may include a movie theater 17 or other commercial exhibition facility to assist in offsetting 18 operating costs of the production or postproduction facility, 19 but shall not include a facility used to produce pornographic 20 matter or a pornographic performance. 21 \$209E-B Digital media infrastructure tax credit.
- There shall be allowed to each taxpayer qualifying for a tax

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    credit under this part and subject to the taxes imposed under
 2
    chapter 235, a digital media infrastructure tax credit that
 3
    shall be deductible from the taxpayer's net state income tax
 4
    liability for investment expenditures made by the taxpayer for
 5
    all qualified digital media infrastructure projects within a
 6
    digital media enterprise subzone. The tax credit shall be equal
7
            per cent of the taxpayer's base investment. The tax
 8
    credit under this section shall be reduced by any credit claimed
9
    by the taxpayer under chapter 235 for the same base investment.
10
         (b)
              No more than $
                                        in total tax credits under
11
    this section shall be authorized in any one taxable year.
12
              If all or a portion of a qualified digital media
13
    infrastructure project is a facility that may be used for
14
    purposes unrelated to production or postproduction activities,
15
    the project shall be eligible for the tax credit only if the
16
    department determines that the facility will support and be
17
    necessary to secure production or postproduction activity;
18
    provided that the taxpayer agrees to both of the following:
19
         (1)
              The facility will be used as a state-of-the-art
20
              production or postproduction facility or as support
21
              and as a component of the facility for the useful life
22
              of the facility; and
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1	(2)	The tax credit will not be claimed under this section
2		until the facility is complete.
3	(d)	A taxpayer shall be eligible for certification by the

department to qualify for a tax credit if the taxpayer:

- (1) Receives from the department a written certification that the taxpayer has undertaken, or will undertake within one hundred eighty days of the issuance of the certification, the development, construction, renovation, or operation of a qualified digital media infrastructure project within a digital media enterprise subzone; provided that, upon request submitted by the taxpayer based on good cause, the department may extend the period for commencement of work for up to an additional ninety days;
- (2) Before July 1, 2012, shall expend not less than \$100,000 on the base investment for a qualified digital media infrastructure project within a digital media enterprise subzone, and the taxpayer, after July 1, 2012, shall expend not less than \$250,000 on the base investment for a qualified digital media infrastructure project in a digital media enterprise subzone;

- 1 (3) Enters into an agreement as provided in this section;
- 2 (4) Receives an investment expenditure certificate from 3 the department under subsection (i);
- 4 (5) Submits the investment expenditure certificate issued
  5 by the department under subsection (i) to the
  6 department of taxation; and
- 7 (6) Shall not be delinquent in a tax or other obligation 8 owed to the State or be owned or under common control 9 of an entity that is delinquent in a tax or other 10 obligation owed to the State.
- 11 (e) To claim a tax credit under this section, a taxpayer
  12 shall submit an investment expenditure certificate issued under
  13 subsection (i) to the department.
- If the tax credit allowed under this section exceeds the
  amount of taxes owed by the taxpayer, that portion of the tax
  credit that exceeds the tax liability of the taxpayer for the
  tax year shall not be refunded but may be carried forward to
  offset net income tax liability under chapter 235 in subsequent
  tax years for a period not to exceed ten tax years or until
  exhausted, whichever occurs first.
- (f) The tax credit under this section shall be claimed
  after all other tax credits available to the taxpayer have been

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- 1 claimed. A taxpayer eligible to claim a tax credit under this
- 2 section may assign all or a portion of a tax credit under this
- 3 section to any assignee. An assignee may subsequently assign a
- 4 tax credit or any portion of a tax credit assigned under this
- 5 subsection to one or more assignees. A taxpayer may claim a
- 6 portion of a tax credit and assign the remaining tax credit
- 7 amount. A tax credit assignment under this subsection shall be
- 8 irrevocable. The tax credit assignment under this subsection
- 9 shall be made on a form prescribed by the department of
- 10 taxation. A taxpayer claiming a tax credit under this section
- 11 shall submit a copy of the completed assignment form to the
- 12 department in the tax year in which the assignment is made and
- 13 shall attach a copy of the form to the tax return on which the
- 14 tax credit is claimed.
- 15 (g) In order to qualify for the tax credit established
- 16 under this section, the taxpayer shall submit an application to
- 17 enter into an agreement with the department. The application
- 18 shall be submitted in a form prescribed by the department and
- 19 shall be accompanied by a \$100 application fee and all of the
- 20 information and records requested by the department. The
- 21 application fee received by the department under this subsection
- 22 shall be deposited in the Hawaii film office special fund

1	COCODITION	ed pursuant to section 201-113. The department shall
2	not proce	ss an application until it is complete. The agreement
3	shall pro	vide for all of the following:
4	(1)	A unique number assigned to the qualified digital
5		media infrastructure project;
6	(2)	A detailed description of the qualified digital media
7		infrastructure project;
8	(3)	A detailed business plan and market analysis for the
9		qualified digital media infrastructure project;
10	(4)	A projected budget for the qualified digital media
11	*	infrastructure project;
12	(5)	An estimated start date and completion date for the
13		qualified digital media infrastructure project;
14	(6)	A requirement that the taxpayer not file a claim for
15		the credit under this section until at least twenty-
16		five per cent of the base investment in the qualified
17		digital media infrastructure project identified in the
18		agreement has been expended; and
19	(7)	A requirement that the taxpayer provide the department
<b>2</b> 0		with the information and independent certification the
21		department deems necessary to verify investment

1		expenditures and eligibility for the credit under this
2		section.
3	(h)	In determining whether to enter into an agreement
4	under thi	s section, the department shall consider all of the
5	following	<b>:</b>
6	(1)	The potential that in the absence of the tax credit
7		allowed under this section, the qualified digital
8		media infrastructure project will be constructed in a
9		location other than this State;
10	(2)	The extent to which the qualified digital media
11		infrastructure project may have the effect of
12		promoting economic development or job creation in this
13		State;
14	(3)	The extent to which the tax credit will attract
15		private investment for the production of motion
16		pictures, videos, television programs, and digital
17	1	media in this State; and
18	(4)	The extent to which the tax credit will encourage the
19	•	development of film, video, television, and digital
20		media production and postproduction facilities in this
21		State.

1 The taxpayer shall submit a request to the department (i) 2 for an investment expenditure certificate on a form prescribed 3 by the department, along with any information or independent certification the department deems necessary. The department 4 5 shall process each request within sixty days after the request 6 is complete. However, the department may request additional 7 information or independent certification before issuing an 8 investment expenditure certificate and need not issue the 9 investment expenditure certificate until satisfied that 10 investment expenditures and eligibility are adequately 11 established. The additional information requested may include a 12 report of expenditures audited and certified by an independent 13 certified public accountant. If the department determines that 14 a taxpayer has complied with the terms of an agreement entered into under this section, the department shall issue an 15 16 investment expenditure certificate to the taxpayer. Each 17 investment expenditure certificate shall be signed by the 18 director and shall include the following information: 19 (1) The name of the taxpayer; 20 (2) A description of the qualified digital media 21 infrastructure project;

3

4

1	(3)	The taxpayer	's el	igible	base	investment	for	the
2		qualified di	gital	media	infra	structure	proje	ect;

- (4) The unique number assigned to the qualified digital media infrastructure project by the department under subsection (g)(1);
- (5) The taxpayer's federal employer identification number
   or state taxpayer identification number; and
- 8 (6) Any independent certification required by the9 department.
- 10 In addition to the \$100 application fee established (i) 11 under subsection (q), the department may establish, assess, and 12 collect a tax credit application and redemption fee to cover the 13 costs of administering the tax credit certification program 14 established under this part. The fee shall not exceed one-half 15 of one per cent of the tax credit claimed, and shall be paid to 16 the department by the taxpayer prior to filing for the tax **17** The department shall deposit any proceeds derived from 18 the fee in the Hawaii film office special fund established under 19 section 201-113.
- (k) If at the close of any taxable year:

	( 1 )	The digital media initastructure project no longer
2		qualifies for the tax credit established under this
3		section;
4	(2)	The digital media infrastructure project or an
5		interest in the digital media infrastructure project
6		has been sold by the taxpayer making a base investment
7		in the qualified digital media infrastructure project;
8		or
9	(3)	The taxpayer has withdrawn the taxpayer's base
10		investment wholly or partially from the qualified
11		digital media infrastructure project,
12	the tax c	redit claimed under this section shall be recaptured.
13	The recap	ture shall be equal to twenty-five per cent of the
14	amount of	the total tax credit claimed under this section in the
15	preceding	two taxable years. The amount of the tax credit
16	recapture	d shall apply only to the investment in the particular
17	digital m	edia infrastructure project that meets the requirements
18	of paragr	aph (1), (2), or (3). The amount of the recaptured tax
19	credit de	termined under this subsection shall be added to the
20	taxpayer'	s tax liability for the taxable year in which the
21	recapture	occurs under this subsection.

- 1 Information, records, or other data received, (1)2 prepared, used, or retained by the department under this section 3 that are submitted by an eligible taxpayer and considered by the 4 taxpayer and acknowledged by the department as confidential 5 shall not be subject to public disclosure. Information, 6 records, or other data shall only be considered confidential to 7 the extent that the information or records describe the 8 commercial and financial operations or intellectual property of 9 the taxpayer, the information or records have not been publicly 10 disseminated at any time, and disclosure of the information or 11 records may put the taxpayer at a competitive disadvantage. 12 A taxpayer who willfully submits information under 13 this section that the taxpayer knows to be fraudulent or false, 14 in addition to any other penalties provided by law, shall be 15 liable for a civil penalty equal to the amount of the taxpayer's 16 credit under this section. A penalty collected under this 17 section shall be deposited in the Hawaii film office special 18 fund established under section 201-113. 19 Chapter 209E, Hawaii Revised Statutes, is SECTION 3.
  - "PART I. ENTERPRISE ZONES"

amended by designating sections 209E-1 through 209E-14 as

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22

follows:

1 SECTION 4. Chapter 431, Hawaii Revised Statutes, is 2 amended by adding a new section to part II of article 7 to be 3 appropriately designated and to read as follows: 4 "§431:7-Digital media infrastructure tax credit. The 5 digital media tax infrastructure tax credit provided under 6 section 209E-B shall apply to this article on July 1, 2011." 7 PART II SECTION 5. Section 201-111, Hawaii Revised Statutes, is 8 9 amended by amending the definitions of "board" and "fund" to 10 read as follows: 11 ""Board" means the Hawaii [television and film development] 12 film office board. 13 "Fund" means the Hawaii [television and film development] 14 film office special fund." 15 SECTION 6. Section 201-112, Hawaii Revised Statutes, is 16 amended by amending the title and subsection (a) to read as 17 follows: 18 "[f]\$201-112[f] Hawaii [television and film development] 19 film office board. (a) There is established the Hawaii 20 [television and film development] film office board. The board 21 shall be attached to the department of business, economic

development, and tourism for administrative purposes only.

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- board shall administer the grant and venture capital investment 1 2 programs and the Hawaii [television and film development] film 3 office special fund established under this part. The board 4 shall also assess and consider the overall viability and 5 development of the television and film industries and make 6 recommendations to appropriate state or county agencies." 7 SECTION 7. Section 201-113, Hawaii Revised Statutes, is 8 amended to read as follows: 9 "[+]\$201-113[+] Hawaii [television-and-film development] 10 film office special fund. (a) There is established in the 11 state treasury the Hawaii [television and film development] film 12 office special fund into which shall be deposited: 13 Appropriations by the legislature; (1)14 (2) Rent from usage of the Hawaii film studio operated by 15 the film office branch; 16 (3) Fees collected by the department for processing 17 taxpayer letters pursuant to section 235-17 and the 18 tax credit certification program pursuant to section 19 209E-B; 20  $\left[\frac{(2)}{(2)}\right]$  (4) Donations and contributions made by private 21 individuals or organizations for deposit into the 22 fund; and
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1	$[\frac{(3)}{(5)}]$ Grants provided by governmental agencies or any
2	other source[; and
3	(4) Any profits or other amounts-received from venture
4	capital investments.
5	(b) The fund shall be used by the board to assist in, and
6	provide incentives for, the production of eligible Hawaii
7	projects that are in compliance with criteria and standards
8	established by the board in accordance with rules adopted by the
9	board pursuant to chapter 91. In particular, the board shall
10	adopt rules to provide for the implementation of the following
11	<del>programs:</del>
12	(1) A grant program. The board shall adopt rules pursuant
13	to chapter 91 to provide conditions and qualifications
14	for grants. Applications for grants shall be made to
15	the board and shall contain such information as the
16	board shall require by rules adopted pursuant to
17	chapter 91. At a minimum, the applicant shall agree
18	to the following conditions:
19	(A) The grant shall be used exclusively for eligible
20	Hawaii projects;
21	(B) The applicant shall have applied for or received
22	all applicable licenses and permits;

1	<del>(C)</del>	The applicant shall comply with applicable
2		federal and state-laws prohibiting discrimination
3		against any person on the basis of race, color,
4		national origin, religion, creed, sex, age, or
5		physical handicap;
6	<del>(D)</del>	The applicant-shall comply with other
7		requirements as the board may prescribe;
8	<del>(E)</del>	All activities undertaken with funds received
9		shall comply with all applicable federal, state,
10		and county statutes and ordinances;
11	<del>(F)</del>	The applicant shall-indemnify and save harmless
12		the State of Hawaii and its officers, agents, and
13		employees from and against any and all claims
14		arising out of or resulting from activities
15		carried out or projects undertaken with funds
16		provided hereunder, and procure sufficient
17		insurance to provide this indemnification if
18		requested to do so by the department;
19	<del>(C)</del>	The applicant shall make available to the board
20		all records the applicant may have relating to
21		the project, to allow the board to monitor the

1			appricant a compilance with ene purpose of this
2			chapter; and
3		<del>(H)</del>	The applicant, to the satisfaction of the board,
4			shall establish that sufficient funds are
5			available for the completion of the project for
6			the purpose for which the grant is awarded; and
7	<del>-(2)</del>	<del>A-ve</del> i	nture capital program. The board shall adopt
8		rule	s pursuant to chapter 91 to provide conditions and
9		<del>qual</del> :	ifications for venture capital investments in
10		<del>elig</del>	ble Hawaii projects. The program may include a
11		writ!	en agreement between the borrower and the board,
12		<del>as tl</del>	ne representative of the State, that as
13		cons	ideration for the venture capital investment made
14		unde	this part, the borrower shall share any
15		<del>roya</del>	ties, licenses, titles, rights, or any other
16		monet	cary benefits that may accrue to the borrower
17		pursu	ant to terms and conditions established by the
18		board	d by rule pursuant to chapter 91. Venture capital
19		inves	stments may be made on such terms and conditions
20		<del>as-tl</del>	ne board shall determine to be reasonable,
21		appro	ppriate, and consistent with the purposes and
22		obje	ctives of this part].

1	(b)	Moneys in the fund shall be used for the operations of					
2	the Hawai	i film office, including personnel costs of staff					
3	positions	existing on November 1, 2010; provided that the use of					
4	the fund	the fund for personnel costs shall be limited to those employees					
5	performin	g specialized duties who are assigned solely to the					
<b>6</b> .	<u>Hawaii fi</u>	lm office."					
7	SECT	ION 8. Section 201-113, Hawaii Revised Statutes, is					
8	amended t	o read as follows:					
9	"§20	1-113 Hawaii film office special fund. (a) There is					
10	establish	ed in the state treasury the Hawaii film office special					
11	fund into	which shall be deposited:					
12	(1)	Appropriations by the legislature;					
13	[ <del>-(2)</del>	Rent from usage of the Hawaii film studio operated by					
14		the film office-branch;					
15	<del>(3)</del>	Fees collected by the department for processing					
16		taxpayer letters pursuant to sections 235- and					
17		235-17;					
18	<del>(4)</del> ]	(2) Donations and contributions made by private					
19	•	individuals or organizations for deposit into the					
20		fund; [and]					
21	[ <del>-(5)</del> ]	(3) Grants provided by governmental agencies or any					
22		other source[-]; and					

1	(4) Any profits or other amounts received from venture
2	capital investments.
3	[(b) Moneys in the fund shall be used for the operations
4	of the Hawaii film office, including personnel costs of staff
5	positions existing on November 1, 2010; provided that the use of
6	the fund for personnel costs shall be limited to those employees
7	performing specialized duties who are assigned solely to the
8	Hawaii film office.]
9	(b) The fund shall be used by the board to assist in, and
10	provide incentives for, the production of eligible Hawaii
11	projects that are in compliance with criteria and standards
12	established by the board in accordance with rules adopted by the
13	board pursuant to chapter 91. In particular, the board shall
14	adopt rules to provide for the implementation of the following
15	programs:
16	(1) A grant program. The board shall adopt rules pursuant
17	to chapter 91 to provide conditions and qualifications
18	for grants. Applications for grants shall be made to
19	the board and shall contain such information as the
20	board shall require by rules adopted pursuant to
21	chapter 91. At a minimum, the applicant shall agree
22	to the following conditions:

1	(A)	The grant shall be used exclusively for eligible
2		Hawaii projects;
3	<u>(B)</u>	The applicant shall have applied for or received
4		all applicable licenses and permits;
5	(C)	The applicant shall comply with applicable
6		federal and state laws prohibiting discrimination
7		against any person on the basis of race, color,
8		national origin, religion, creed, sex, age, or
9		physical handicap;
10	<u>(D)</u>	The applicant shall comply with other
11		requirements as the board may prescribe;
12	<u>(E)</u>	All activities undertaken with funds received
13		shall comply with all applicable federal, state,
14		and county statutes and ordinances;
15	<u>(F)</u>	The applicant shall indemnify and save harmless
16		the State of Hawaii and its officers, agents, and
17		employees from and against any and all claims
18		arising out of or resulting from activities
19		carried out or projects undertaken with funds
20		provided hereunder, and procure sufficient
21		insurance to provide this indemnification if
22		requested to do so by the department;

*		ine applicant snall ma	ke available to the boatu
2		all records the applic	ant may have relating to
3		the project, to allow	the board to monitor the
4		applicant's compliance	with the purpose of this
5		chapter; and	
6		The applicant, to the	satisfaction of the board,
7		shall establish that s	ufficient funds are
8		available for the comp	letion of the project for
9		the purpose for which	the grant is awarded; and
10	.(2)	A venture capital program. The board shall adopt	
11	=	rules pursuant to chapter 91 to provide conditions and	
12		qualifications for venture capital investments in	
13		eligible Hawaii projects. The program may include a	
14		written agreement between the borrower and the board,	
- 15	•	as the representative of the State, that as	
16		consideration for the venture capital investment made	
17		under this part, the borrower shall share any	
18		royalties, licenses, titles, rights, or any other	
19		monetary benefits that may accrue to the borrower	
20		pursuant to terms and conditions established by the	
21		board by rule pursuant to chapter 91. Venture capital	
22		investments may be made on such terms and conditions	

1 as the board shall determine to be reasonable, 2 appropriate, and consistent with the purposes and 3 objectives of this part." 4 SECTION 9. This Act does not affect rights and duties that 5 matured, penalties that were incurred, and proceedings that were 6 begun before its effective date. 7 SECTION 10. In codifying the new sections added by section 8 2 of this Act, the revisor of statutes shall substitute 9 appropriate section numbers for the letters used in designating 10 the new sections in this Act. 11 SECTION 11. Statutory material to be repealed is bracketed 12 and stricken. New statutory material is underscored. 13 SECTION 12. This Act shall take effect on July 1, 2112; 14 provided that: 15 Sections 2, 3, and 4 shall be repealed on June 30, (1)16 2021; 17 (2) Section 7 shall be effective until June 30, 2021; and

(3) Section 8 shall take effect on July 1, 2021.

## Report Title:

Digital Media Enterprise Subzones; Tax Incentives; Investments

## Description:

Establishes digital media enterprise subzones as unspecified geographic areas surrounding University of Hawaii campuses that are also designated as enterprise zones. Establishes tax benefits for digital media infrastructure development and operation. (HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.