H.B. NO. <sup>1100</sup> H.D. 1

## A BILL FOR AN ACT

RELATING TO PASSENGER FACILITY CHARGES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Section 261-7, Hawaii Revised Statutes, is
 amended to read as follows:

3 "§261-7 Operation and use privileges. (a) In operating 4 an airport or air navigation facility owned or controlled by the department of transportation, or in which it has a right or 5 6 interest, the department may enter into contracts, leases, 7 licenses, and other arrangements with any person: 8 Granting the privilege of using or improving the (1) 9 airport or air navigation facility or any portion or 10 facility thereof or space therein for commercial 11 purposes; 12 (2) Conferring the privilege of supplying goods, 13 commodities, things, services, or facilities at the 14 airport or air navigation facility; Making available services, facilities, goods, 15 (3) 16 commodities, or other things to be furnished by the 17 department or its agents at the airport or air 18 navigation facility; or HB1100 HD1 HMS 2011-2584

# H.B. NO. <sup>1100</sup><sub>H.D. 1</sub>

1 Granting the use and occupancy on a temporary basis by (4) 2 license or otherwise any portion of the land under its 3 jurisdiction which for the time being may not be 4 required by the department so that it may put the area 5 to economic use and thereby derive revenue therefrom. 6 All the arrangements shall contain a clause that the land 7 may be repossessed by the department when needed for aeronautics 8 purposes upon giving the tenant temporarily occupying the same 9 not less than thirty days' notice in writing of intention to 10 repossess.

11 Except as otherwise provided in this section, in each (b) 12 case mentioned in subsection (a)(1), (2), (3), and (4), the 13 department may establish the terms and conditions of the 14 contract, lease, license, or other arrangement, and may fix the 15 charges, rentals, or fees for the privileges, services, or things granted, conferred, or made available, for the purpose of 16 17 meeting the expenditures of the statewide system of airports set 18 forth in section 261-5(a), which includes expenditures for 19 capital improvement projects approved by the legislature. Such 20 charges shall be reasonable and uniform for the same class of 21 privilege, service, or thing.

# H.B. NO. <sup>1100</sup> H.D. <sup>1</sup>

1 (c) The department shall enter into a contract with no 2 more than one person ("contractor") for the sale and delivery of 3 in-bond merchandise at Honolulu International Airport, in the 4 manner provided by law. The contract shall confer the right to 5 operate and maintain commercial facilities within the airport 6 for the sale of in-bond merchandise and the right to deliver to 7 the airport in-bond merchandise for sale to departing foreign-8 bound passengers. 9 The department shall grant the contract pursuant to the 10 laws of this State and may take into consideration: 11 The payment to be made on in-bond merchandise sold at (1)12 Honolulu International Airport and on in-bond 13 merchandise displayed or sold elsewhere in the State 14 and delivered to the airport; 15 (2) The ability of the applicant to comply with all 16 federal and state rules and regulations concerning the 17 sale and delivery of in-bond merchandise; and The reputation, experience, and financial capability 18 (3) 19 of the applicant. 20 The department shall actively supervise the operation of the contractor to insure its effectiveness. The department 21 22 shall develop and implement such quidelines as it may find HB1100 HD1 HMS 2011-2584 

Page 4

#### H.B. NO. <sup>1100</sup> H.D. 1

necessary and proper to actively supervise the operations of the
 contractor, and shall include guidelines relating to the
 department's review of the reasonableness of contractor's price
 schedules, quality of merchandise, merchandise assortment,
 operations, and service to customers.

Apart from the contract described in this subsection, the department shall confer no right upon nor suffer nor allow any person to offer to sell, sell, or deliver in-bond merchandise at Honolulu International Airport; provided that this section shall not prohibit the delivery of in-bond merchandise as cargo to the Honolulu International Airport.

12 (d) The department, by contract, lease, or other 13 arrangement, upon a consideration fixed by it, may grant to any 14 qualified person the privilege of operating, as agent of the 15 State or otherwise, any airport owned or controlled by the 16 department; provided that no such person shall be granted any 17 authority to operate the airport other than as a public airport 18 or to enter into any contracts, leases, or other arrangements in 19 connection with the operation of the airport which the 20 department might not have undertaken under subsection (a). 21 The department may fix and regulate, from time to (e) 22 time, reasonable landing fees for aircraft, including the



H.B. NO. <sup>1100</sup> H.D. 1

1 imposition of landing surcharges or differential landing fees, 2 and other reasonable charges for the use and enjoyment of the 3 airports and the services and facilities furnished by the 4 department in connection therewith, including the establishment 5 of a statewide system of airports landing fees, a statewide 6 system of airports support charges, and joint use charges for 7 the use of space shared by users, which fees and charges may 8 vary among different classes of users such as foreign carriers, 9 domestic carriers, inter-island carriers, air taxi operators, 10 helicopters, and such other classes as may be determined by the 11 director, for the purpose of meeting the expenditures of the 12 statewide system of airports set forth in section 261-5(a), 13 which includes expenditures for capital improvement projects 14 approved by the legislature.

In setting airports rates and charges, including landing fees, the director may enter into contracts, leases, licenses, and other agreements with aeronautical users of the statewide system of airports containing such terms, conditions, and provisions as the director deems advisable.

20 If the director has not entered into contracts, leases,
21 licenses, and other agreements with any or fewer than all of the
22 aeronautical users of the statewide system of airports prior to
HB1100 HD1 HMS 2011-2584

Page 5

## H.B. NO. <sup>1100</sup> H.D. 1

1 the expiration of an existing contract, lease, license, or
2 agreement, the director shall set and impose rates, rentals,
3 fees, and charges pursuant to this subsection without regard to
4 the requirements of chapter 91; provided that a public
5 informational hearing shall be held on the rates, rentals, fees,
6 and charges.

7 The director shall develop rates, rentals, fees, and 8 charges in accordance with a residual methodology so that the 9 statewide system of airports shall be, and always remain, self-10 sustaining. The rates, rentals, fees, and charges shall be set 11 at such levels as to produce revenues which, together with 12 aviation fuel taxes, shall be at least sufficient to meet the 13 expenditures of the statewide system of airports set forth in 14 section 261-5(a), including expenditures for capital improvement 15 projects approved by the legislature, and to comply with 16 covenants and agreements with holders of airport revenue bonds.

17 The director may develop and formulate methodology in
18 setting the various rates, rentals, fees, and charges imposed
19 and may determine usage of space, estimate landed weights, and
20 apply such portion of nonaeronautical revenue deemed appropriate
21 in determining the rates, rentals, fees, and charges applicable
22 to aeronautical users of the statewide system of airports.

Page 7

### H.B. NO. <sup>1100</sup><sub>H.D. 1</sub>

1 The rates, rentals, fees, and charges determined by the 2 director in the manner set forth in this subsection shall be 3 those charges payable by the aeronautical users for the periods 4 immediately following the date of expiration of the existing 5 contract, lease, license, or agreement. If fees are established 6 pursuant to this section, the department shall prepare a 7 detailed report on the circumstances and rates and charges that 8 have been established, and shall submit the report to the 9 legislature no later than twenty days prior to the convening of 10 the next regular session.

11 If a schedule of rates, rentals, fees, and charges 12 developed by the director in accordance with this section is 13 projected by the department to produce revenues which, together 14 with aviation fuel taxes, will be in excess of the amount 15 required to meet the expenditures of the statewide system of 16 airports set forth in section 261-5(a), including expenditures 17 for capital improvement projects approved by the legislature, 18 and to comply with covenants and agreements with holders of 19 airport revenue bonds, the department shall submit the schedule 20 of rates, rentals, fees, and charges to the legislature prior to 21 the convening of the next regular session of the legislature. 22 Within forty-five days after the convening of the regular



# H.B. NO. <sup>1100</sup><sub>H.D. 1</sub>

1 session, the legislature may disapprove any schedule of rates, 2 rentals, fees, and charges required to be submitted to it by 3 this section by concurrent resolution. If no action is taken by 4 the legislature within the forty-five-day period the schedule of 5 rates, rentals, fees, and charges shall be deemed approved. Τf 6 the legislature disapproves the schedule within the forty-five-7 day period, the director shall develop a new schedule of rates, 8 rentals, fees, and charges in accordance with this section 9 within seventy-five days of the disapproval. Pending the 10 development of a new schedule of rates, rentals, fees, and 11 charges, the schedule submitted to the legislature shall remain 12 in force and effect.

Notwithstanding any other provision of law to the contrary, the department may waive landing fees and other aircraft charges established under this section at any airport owned or

16 controlled by the State whenever:

17 (1) The governor declares a state of emergency; and
18 (2) The department determines that the waiver of landing
19 fees and other charges for the aircraft is consistent
20 with assisting in the delivery of humanitarian relief
21 to disaster-stricken areas of the State.

## H.B. NO. <sup>1100</sup> H.D. 1

(f) To enforce the payment of any charges for repairs or
 improvements to, or storage or care of any personal property
 made or furnished by the department or its agent in connection
 with the operation of an airport or air navigation facility
 owned or operated by the department, the department shall have
 liens on the property, which shall be enforceable by it as
 provided by sections 507-18 to 507-22.

8 (g) The department from time to time may establish
9 developmental rates for buildings and land areas used
10 exclusively for general aviation activities at rates not less
11 than fifty per cent of the fair market rentals of the buildings
12 and land areas and may restrict the extent of buildings and land
13 areas to be used.

14 (h) Notwithstanding any laws to the contrary, the 15 department may establish, levy, assess, and collect rental motor 16 vehicle customer facility charges without regard to chapter 91, 17 which shall be paid to the department periodically as determined 18 by the department and shall be used to pay for, or finance on a 19 long-term basis or other-term basis where appropriate, the design, planning, construction, and other uses of the rental 20 21 motor vehicle customer facility charges as set forth by the

# H.B. NO. <sup>1100</sup> H.D. 1

rental motor vehicle customer facility charge special fund in
 section 261-5.6.

3 The rental motor vehicle customer facility charges shall be
4 levied, assessed, and collected from all rental motor vehicle
5 customers who benefit from the use of any type of rental motor
6 vehicle facility or service provided by the department at a
7 state airport.

8 Beginning September 1, 2010, the department shall levy, 9 assess, and collect a rental motor vehicle customer facility 10 charge of \$4.50 per day, or any portion of a day that a rental 11 motor vehicle is rented or leased, by a rental motor vehicle 12 concession where customers pick up and return rental vehicles to 13 a facility at a state airport as determined by the director.

14 All rental motor vehicle customer facility charges shall be 15 collected by lessors as defined in section 437D-3 and who 16 operate a rental motor vehicle concession awarded by the 17 department at a state airport; provided that customers of 18 lessors, as defined in section 437D-3, who do not operate a 19 rental motor vehicle concession at a state airport but whose 20 customers benefit from the use of a rental motor vehicle 21 facility or service at a state airport paid for by rental motor 22 vehicle customer facility charges, shall collect from rental HB1100 HD1 HMS 2011-2584 10

## H.B. NO. <sup>1100</sup><sub>H.D. 1</sub>

21

1 motor vehicle customers, rental motor vehicle customer facility 2 charges in an amount determined by the department in its sole 3 discretion that represents a fair share of the cost and ongoing 4 expenses relating to customer use of the facility or service 5 notwithstanding any law to the contrary and without regard to 6 the requirements of chapter 91. All rental motor vehicle 7 customer facility charges collected by the lessor shall be paid 8 to the department.

9 Notwithstanding any law to the contrary, the department may 10 negotiate and contract the management, maintenance, and 11 operations of the facility and related services with one or more 12 airport concessions or their designee that share in the use of a 13 rental motor vehicle customer facility at a state airport.

14 (i) Notwithstanding any laws to the contrary and without 15 regard to the requirements of chapter 91, the department may 16 assess passenger facility charges as authorized under 49 United 17 States Code Section 40117 and as provided under 14 Code of 18 Federal Regulations Part 158 for each overseas or international 19 passenger who uses a state airport. The department shall establish the charges in accordance with applicable federal laws 20 21 and regulations. No passenger facility charge shall be assessed



# H.B. NO. <sup>1100</sup> H.D. 1

#### 1 on flight segments between two or more airports within the

- 2 State."
- 3 SECTION 2. New statutory material is underscored.
- 4 SECTION 3. This Act shall take effect upon its approval.



# H.B. NO. <sup>1100</sup><sub>H.D. 1</sub>

#### Report Title:

Transportation; Passenger Facility Charges; Revenues; Special Fund

#### Description:

Authorizes the Department of Transportation to collect increases in passenger facility charges without amending the administrative rule. (HB1100 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

