# A BILL FOR AN ACT

RELATING TO TRANSPORTATION.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I			
2	SECTION 1. Act 33, Special Session Laws of Hawaii 2009,			
3	sought to provide the department of transportation with the			
4	discretion and flexibility to provide relief to various airport			
5	concessionaires due to sudden, extraordinary, and severe			
6	economic events. The legislature recognized that the department			
7	of transportation's relief efforts were not fair to all			
8	concessionaires, in that some concessionaires had a self-			
9	adjusting eighty-five per cent guaranteed rent adjusting formula			
10	that provided relief for adverse economic events. Other			
11	concessionaires had a guaranteed rent formula that does not			
12	allow for fluctuations in economic circumstances.			
13	The legislature finds that the issues prompting the			
14	enactment of Act 33 have not been completely resolved as to all			
15	airport concessions, so inequities continue among various			
16	concessions. In addition, as a result of the recent devastating			
17	tsunami and related events taking place in Japan, a number of			
18	airport concessionaires are or will experience a sudden,			
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- 1 extraordinary, and severe economic hardship as they do not have
- 2 the same self-adjusting relief provisions of other airport
- 3 concessionaires. It is estimated that these less fortunate
- 4 concessions could experience a loss of revenues of about
- 5 twenty-five per cent for twelve months or longer or until the
- 6 number of visitors from Japan returns to the level that existed
- 7 prior to the recent tsunami. Those gross revenue losses would
- 8 be devastating to an airport concessionaire lacking the self-
- 9 adjusting rent formula of other concessionaires.
- 10 The purpose of this part is to provide rent relief to
- 11 airport concessionaires that have a guaranteed rent formula with
- 12 the State.
- SECTION 2. Act 33, Special Session Laws of Hawaii 2009, is
- 14 amended as follows:
- 1. By adding a new section to read:
- 16 "SECTION 2A. The governor, or the director of
- 17 transportation if so directed by the governor, shall have the
- 18 discretion and authority to provide additional relief to airport
- 19 concessionaires that do not have a self-adjusting lease formula
- 20 as of March 31, 2011."
- 21 2. By amending section 6 to read:

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Ţ	"SECTION 6. This Act shall take effect on July 1, 2009,
2	and shall be repealed on [July 1, 2011.] July 1, 2013."
3	PART II
4	SECTION 3. Section 251-2, Hawaii Revised Statutes, is
5	amended by amending subsection (a) to read as follows:
6	"(a) There is levied and shall be assessed and collected
7	each month a rental motor vehicle surcharge tax of $[\$2]$ $\$7.50$ a
8	day, except that [for the period of September 1, 1999, to August
9	31, 2011, after June 30, 2012, the tax shall be \$3 a day, or
10	any portion of a day that a rental motor vehicle is rented or
11	leased. The rental motor vehicle surcharge tax shall be levied
12	upon the lessor; provided that the tax shall not be levied on
13	the lessor if:
14	(1) The lessor is renting the vehicle to replace a vehicle
15	of the lessee that is being repaired; and
16	(2) A record of the repair order for the vehicle is
17	retained either by the lessor for two years for
18	verification purposes or by a motor vehicle repair
19	dealer for two years as provided in section 437B-16."
20	SECTION 4. Section 251-5, Hawaii Revised Statutes, is
21	amended to read as follows:

1	"[+] §251-5[+] Remittances. All remittances of surcharge
2	taxes imposed under this chapter shall be made by cash, bank
3	draft, cashier's check, money order, or certificate of deposit
4	to the office of the taxation district to which the return was
5	transmitted. The department shall deposit the moneys into the
6	state treasury to the credit of the state highway fund $[-]$ ;
7	provided that of the rental motor vehicle surcharge taxes
8	assessed and collected pursuant to section 251-2(a), the
9	equivalent of \$4.50 of the tax assessed and collected per day
10	shall be deposited into the state treasury to the credit of the
11	general fund."
12	SECTION 5. Section 261-7, Hawaii Revised Statutes, is
13	amended to read as follows:
14	"§261-7 Operation and use privileges. (a) In operating
15	an airport or air navigation facility owned or controlled by the
16	department of transportation, or in which it has a right or
17	interest, the department may enter into contracts, leases,
18	licenses, and other arrangements with any person:
19	(1) Granting the privilege of using or improving the
20	airport or air navigation facility or any portion or
21	facility thereof or space therein for commercial
22	purposes;

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1	(2)	Conferring the privilege of supplying goods,
2		commodities, things, services, or facilities at the
3		airport or air navigation facility;
4	(3)	Making available services, facilities, goods,
5		commodities, or other things to be furnished by the
6		department or its agents at the airport or air
7		navigation facility; or
8	(4)	Granting the use and occupancy on a temporary basis by
9		license or otherwise any portion of the land under its
10		jurisdiction which for the time being may not be
11		required by the department so that it may put the area
12		to economic use and thereby derive revenue therefrom.
13	All	the arrangements shall contain a clause that the land
14	may be re	epossessed by the department when needed for aeronautics
15	purposes	upon giving the tenant temporarily occupying the same
16	not less	than thirty days' notice in writing of intention to
17	repossess	5.
18	(b)	Except as otherwise provided in this section, in each
19	case ment	tioned in subsection (a)(1), (2), (3), and (4), the
20	departmer	nt may establish the terms and conditions of the

contract, lease, license, or other arrangement, and may fix the

charges, rentals, or fees for the privileges, services, or

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- 1 things granted, conferred, or made available, for the purpose of
- 2 meeting the expenditures of the statewide system of airports set
- 3 forth in section 261-5(a), which includes expenditures for
- 4 capital improvement projects approved by the legislature. Such
- 5 charges shall be reasonable and uniform for the same class of
- 6 privilege, service, or thing.
- 7 (c) The department shall enter into a contract with no
- 8 more than one person ("contractor") for the sale and delivery of
- 9 in-bond merchandise at Honolulu International Airport, in the
- 10 manner provided by law. The contract shall confer the right to
- 11 operate and maintain commercial facilities within the airport
- 12 for the sale of in-bond merchandise and the right to deliver to
- 13 the airport in-bond merchandise for sale to departing foreign-
- 14 bound passengers.
- 15 The department shall grant the contract pursuant to the
- 16 laws of this State and may take into consideration:
- 17 (1) The payment to be made on in-bond merchandise sold at
- 18 Honolulu International Airport and on in-bond
- merchandise displayed or sold elsewhere in the State
- 20 and delivered to the airport;

1	(2) The ability of the applicant to comply wit	:h all
2	federal and state rules and regulations co	oncerning the
3	sale and delivery of in-bond merchandise;	and
4	(3) The reputation, experience, and financial	capability
5	of the applicant.	
6	The department shall actively supervise the ope	eration of
7	the contractor to ensure its effectiveness. The dep	artment
8	shall develop and implement such guidelines as it ma	y find
9	necessary and proper to actively supervise the opera	tions of the
10	contractor, and shall include guidelines relating to	the
11	department's review of the reasonableness of contrac	tor's price
12	schedules, quality of merchandise, merchandise assor	tment,
13	operations, and service to customers.	
14	Apart from the contract described in this subse	ection, the
15	department shall confer no right upon nor suffer nor	allow any
16	person to offer to sell, sell, or deliver in-bond me	rchandise at
17	Honolulu International Airport; provided that this s	ection shall
18	not prohibit the delivery of in-bond merchandise as	cargo to the
19	Honolulu International Airport.	

20 (d) The department, by contract, lease, or other
21 arrangement, upon a consideration fixed by it, may grant to any
22 qualified person the privilege of operating, as agent of the

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- 1 State or otherwise, any airport owned or controlled by the department; provided that no such person shall be granted any 2 3 authority to operate the airport other than as a public airport 4 or to enter into any contracts, leases, or other arrangements in 5 connection with the operation of the airport which the 6 department might not have undertaken under subsection (a). 7 The department may fix and regulate, from time to 8 time, reasonable landing fees for aircraft, including the 9 imposition of landing surcharges or differential landing fees, 10 and other reasonable charges for the use and enjoyment of the 11 airports and the services and facilities furnished by the 12 department in connection therewith, including the establishment 13 of a statewide system of airports landing fees, a statewide 14 system of airports support charges, and joint use charges for 15 the use of space shared by users, which fees and charges may 16 vary among different classes of users such as foreign carriers, **17** domestic carriers, inter-island carriers, air taxi operators, 18 helicopters, and such other classes as may be determined by the 19 director, for the purpose of meeting the expenditures of the 20 statewide system of airports set forth in section 261-5(a), 21 which includes expenditures for capital improvement projects 22 approved by the legislature.
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1 In setting airports rates and charges, including landing 2 fees, the director may enter into contracts, leases, licenses, 3 and other agreements with aeronautical users of the statewide 4 system of airports containing such terms, conditions, and 5 provisions as the director deems advisable. 6 If the director has not entered into contracts, leases, 7 licenses, and other agreements with any or fewer than all of the 8 aeronautical users of the statewide system of airports prior to 9 the expiration of an existing contract, lease, license, or 10 agreement, the director shall set and impose rates, rentals, 11 fees, and charges pursuant to this subsection without regard to 12 the requirements of chapter 91; provided that a public 13 informational hearing shall be held on the rates, rentals, fees, 14 and charges. 15 The director shall develop rates, rentals, fees, and charges in accordance with a residual methodology so that the 16 **17** statewide system of airports shall be, and always remain, self-**18** sustaining. The rates, rentals, fees, and charges shall be set 19 at such levels as to produce revenues which, together with 20 aviation fuel taxes, shall be at least sufficient to meet the expenditures of the statewide system of airports set forth in 21 22 section 261-5(a), including expenditures for capital improvement

- 1 projects approved by the legislature, and to comply with
- 2 covenants and agreements with holders of airport revenue bonds.
- 3 The director may develop and formulate methodology in
- 4 setting the various rates, rentals, fees, and charges imposed
- 5 and may determine usage of space, estimate landed weights, and
- 6 apply such portion of nonaeronautical revenue deemed appropriate
- 7 in determining the rates, rentals, fees, and charges applicable
- 8 to aeronautical users of the statewide system of airports.
- 9 The rates, rentals, fees, and charges determined by the
- 10 director in the manner set forth in this subsection shall be
- 11 those charges payable by the aeronautical users for the periods
- 12 immediately following the date of expiration of the existing
- 13 contract, lease, license, or agreement. If fees are established
- 14 pursuant to this section, the department shall prepare a
- 15 detailed report on the circumstances and rates and charges that
- 16 have been established, and shall submit the report to the
- 17 legislature no later than twenty days prior to the convening of
- 18 the next regular session.
- 19 If a schedule of rates, rentals, fees, and charges
- 20 developed by the director in accordance with this section is
- 21 projected by the department to produce revenues which, together
- 22 with aviation fuel taxes, will be in excess of the amount



- 1 required to meet the expenditures of the statewide system of
- 2 airports set forth in section 261-5(a), including expenditures
- 3 for capital improvement projects approved by the legislature,
- 4 and to comply with covenants and agreements with holders of
- 5 airport revenue bonds, the department shall submit the schedule
- 6 of rates, rentals, fees, and charges to the legislature prior to
- 7 the convening of the next regular session of the legislature.
- 8 Within forty-five days after the convening of the regular
- 9 session, the legislature may disapprove any schedule of rates,
- 10 rentals, fees, and charges required to be submitted to it by
- 11 this section by concurrent resolution. If no action is taken by
- 12 the legislature within the forty-five-day period the schedule of
- 13 rates, rentals, fees, and charges shall be deemed approved. If
- 14 the legislature disapproves the schedule within the forty-five-
- 15 day period, the director shall develop a new schedule of rates,
- 16 rentals, fees, and charges in accordance with this section
- 17 within seventy-five days of the disapproval. Pending the
- 18 development of a new schedule of rates, rentals, fees, and
- 19 charges, the schedule submitted to the legislature shall remain
- 20 in force and effect.
- 21 Notwithstanding any other provision of law to the contrary,
- 22 the department may waive landing fees and other aircraft charges

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- 1 established under this section at any airport owned or
- 2 controlled by the State whenever:
- 3 (1) The governor declares a state of emergency; and
- 4 (2) The department determines that the waiver of landing
- fees and other charges for the aircraft is consistent
- 6 with assisting in the delivery of humanitarian relief
- 7 to disaster-stricken areas of the State.
- 8 (f) To enforce the payment of any charges for repairs or
- 9 improvements to, or storage or care of any personal property
- 10 made or furnished by the department or its agent in connection
- 11 with the operation of an airport or air navigation facility
- 12 owned or operated by the department, the department shall have
- 13 liens on the property, which shall be enforceable by it as
- 14 provided by sections 507-18 to 507-22.
- 15 (g) The department from time to time may establish
- 16 developmental rates for buildings and land areas used
- 17 exclusively for general aviation activities at rates not less
- 18 than fifty per cent of the fair market rentals of the buildings
- 19 and land areas and may restrict the extent of buildings and land
- 20 areas to be used.
- 21 [(h) Notwithstanding any laws to the contrary, the
- 22 department may establish, levy, assess, and collect rental motor



1 vehicle customer facility charges without regard to chapter 91, 2 which shall be paid to the department periodically as determined by the department and shall be used to pay for, or finance on a 3 4 long-term basis or other term basis where appropriate, the 5 design, planning, construction, and other uses of the rental motor vehicle customer facility charges as set forth by the 6 7 rental motor vehicle customer facility charge special fund in 8 section 261 5.6. 9 The rental motor vehicle customer facility charges shall be 10 levied, assessed, and collected from all rental motor vehicle customers who benefit from the use of any type of rental motor 11 12 vehicle facility or service provided by the department at a 13 state-airport. 14 Beginning September 1, 2010, the department shall levy, 15 assess, and collect a rental motor vehicle customer-facility 16 charge of \$4.50 per day, or any portion of a day that a rental **17** motor vehicle is rented or leased, by a rental motor vehicle 18 concession where customers pick up and return rental vehicles to 19 a facility at a state airport as determined by the director. 20 All rental motor vehicle customer facility charges shall be 21 collected by lessors as defined in section 437D 3 and who 22 operate a rental motor vehicle concession awarded by the



1 department at a state airport; provided that customers of 2 lessors, as defined in section 437D 3, who do not operate a 3 rental motor vehicle concession at a state airport but whose 4 customers benefit from the use of a rental motor vehicle 5 facility or service at a state airport paid for by rental motor 6 vehicle customer facility charges, shall collect from rental 7 motor vehicle customers, rental motor vehicle customer facility 8 charges in an-amount determined by the department in its sole 9 discretion that represents a fair share of the cost and ongoing 10 expenses relating to customer use of the facility or service 11 notwithstanding any law to the contrary and without regard to 12 the requirements of chapter 91. All rental motor vehicle 13 customer facility charges collected by the lessor shall be paid 14 to the department. 15 Notwithstanding any law to the contrary, the department may 16 negotiate and contract the management, maintenance, and operations of the facility and related services with one or more **17** 18 airport concessions or their designee that share in the use of a 19 rental motor vehicle customer facility at a state airport.] " 20 SECTION 6. If any provision of this Act, or the 21 application thereof to any person or circumstance is held 22 invalid, the invalidity does not affect other provisions or HB1039 CD1 HMS 2011-4069

- 1 applications of the Act, which can be given effect without the
- 2 invalid provision or application, and to this end the provisions
- 3 of this Act are severable.
- 4 SECTION 7. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 8. This Act shall take effect on June 30, 2011;
- 7 provided that part II of this Act shall take effect on July 1,
- 8 2011; provided further that on June 30, 2012, sections 4 and 5
- 9 of this Act shall be repealed and sections 251-5 and 261-7,
- 10 Hawaii Revised Statutes, shall be reenacted in the form in which
- 11 they read on the day before the effective date of this Act.

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#### Report Title:

Transportation; Guaranteed Rent Adjusting Formula

#### Description:

Provides rent relief to airport concessionaires that do not have a self-adjusting rent formula. Extends sunset date of Act 33, First Special Session Laws of Hawaii 2009, until July 1, 2013. Increases the rental motor vehicle surcharge tax under section 251-2(a), Hawaii Revised Statutes, to \$7.50 per day until June 30, 2012, and deposits \$4.50 per day of the tax into the general fund until that date. Suspends the rental motor vehicle customer facility charges under section 261-7(h), HRS, until June 30, 2012. (HB1039 CD1)

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