## A BILL FOR AN ACT

RELATING TO THE SOLICITATION OF FUNDS FROM THE PUBLIC.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Chapter 467B, Hawaii Revised Statutes, is 2 amended by adding two new sections to be appropriately 3 designated and to read as follows: 4 "§467B- Service of process; substituted service. (a) 5 A charitable organization, professional solicitor, or 6 professional fundraising counsel that is required to be registered under this chapter and that either has its principal 7 8 place of business outside of the State or is organized under the laws of another state, and who does not have a registered agent 9 with the department of commerce and consumer affairs, is 10 11 considered to have irrevocably appointed the department as its 12 agent for the service of a summons, subpoena, or other process 13 directed to the charitable organization, professional
- 14 fundraising counsel, or professional solicitor, or to a
- 15 director, officer, partner, or principal of the charitable
- 16 organization, professional fundraising counsel, or professional
- solicitor in an investigation, action, or other proceeding **17**

- 1 brought under this chapter, or for purpose of service of a
- 2 <u>subpoena under section 467B-9.3.</u>
- 3 (b) Service under subsection (a) is complete if the
- 4 department immediately sends notice of the service and a copy of
- 5 the process to the charitable organization, professional
- 6 fundraising counsel, or professional solicitor, or to a
- 7 director, officer, partner, or principal of the charitable
- 8 organization, professional fundraising counsel, or professional
- 9 solicitor, or other person to whom it is directed, by registered
- 10 mail, return receipt requested, to the last address known to the
- 11 department of the charitable organization, professional
- 12 fundraising counsel, or professional solicitor or other person
- 13 to whom it is directed.
- 14 (c) A charitable organization, professional fundraising
- 15 counsel, or professional solicitor that is required to be
- 16 registered under this chapter and that has its principal place
- 17 of business within this State, and does not have a registered
- 18 agent with the department of commerce and consumer affairs, may
- 19 be served with a subpoena, summons, or other court process by
- 20 personal service within this State. If personal service within
- 21 this State cannot be made, substituted service therefor may be
- 22 made by any of the following methods:

HB1006 HD1 HMS 2011-1974

1	<u>(1)</u>	The mailing thereof by registered or certified mail to
2		the last-known place of business, residence, or abode
3		within or without this State of such person for whom
4		the subpoena is intended;
5	(2)	As to any person other than a natural person, in the
6		manner provided for service of summons in an action or
7		<pre>suit; or</pre>
8	(3)	Such service as the court may direct in lieu of
9		personal service within this State.
10	<u>§467</u>	B- Administrative enforcement; cease and desist
11	orders.	(a) Whenever the attorney general finds that a
12	charitable	e organization is soliciting contributions in violation
13	of section	n 467B-2.1, the attorney general may, in addition to
14	the remed	ies prescribed by section 467B-9.7(b), issue a cease
15	and desis	t order to any such charitable organization.
16	(b)	Any person aggrieved by an action of the attorney
17	general u	nder this section may request a hearing to review that
18	action in	accordance with chapter 91 and rules adopted by the
19	attorney o	general. Any request for hearing shall be made within
20	ten days	after the attorney general has served the person with
21	notice of	the action, which notice shall be deemed effective
22	upon mail	ing."
	HB1006 HD	1 HMS 2011-1974

1 SECTION 2. Section 467B-6.5, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "[+] §467B-6.5[+] Annual financial reports; fiscal records 4 and fees. (a) Every charitable organization required to 5 register pursuant to section 467B-2.1 shall annually file with 6 the department a report for its most recently completed fiscal 7 year. [The report shall include a financial statement and other information as the department may require.] If the charitable 8 9 organization files an IRS Form 990 or 990EZ with the Internal 10 Revenue Service, the annual report shall be a copy of that IRS 11 Form 990 or 990EZ. Every registered charitable organization 12 shall also submit to the department a copy of any IRS Form 990T 13 submitted to the Internal Revenue Service. In the case of a 14 charitable organization that is not required to file an IRS Form 15 990 or 990EZ, the annual report shall contain such information 16 as the department shall prescribe. The charitable organization **17** shall file the report not more than [eight months] the fifteenth 18 day of the fifth month following the close of its fiscal year 19 [on or before the date the organization files a Form 990 or 20 990EZ with the Internal Revenue Service]. A charitable organization that has obtained an extension of time to file the 21 22 IRS Form 990 or 990EZ from the Internal Revenue Service may

HB1006 HD1 HMS 2011-1974

- 1 obtain an extension to file the annual report with the
- 2 department by filing with the department a copy of the IRS's
- 3 approved extension of time to file. The report shall be
- 4 accompanied by a filing fee as prescribed by subsection (d) [and
- 5 shall be signed by two authorized officers of the organization,
- 6 one of whom shall be the chief fiscal officer of the
- 7 organization. These officers shall certify that the report is
- 8 true and correct to the best of their knowledge. The department
- 9 shall prescribe the form of the report and shall prescribe
- 10 standards for its completion]. The department shall accept,
- 11 under such conditions as the attorney general may prescribe, a
- 12 copy or duplicate original of financial statements, reports, or
- 13 returns filed by the charitable organization with the Internal
- 14 Revenue Service or another state having requirements similar to
- 15 the provisions of this section; provided that the attorney
- 16 general may prescribe the form of the annual financial report
- 17 for charitable organizations that file the Form 990N with the
- 18 Internal Revenue Service.
- 19 (b) A charitable organization with gross revenue in excess
- 20 of \$500,000 in the year covered by the report shall include with
- 21 its annual financial report, an audit report, prepared in
- 22 accordance with generally accepted accounting principles, by a



- 1 certified public accountant; provided that any charitable
- 2 organization shall include with its annual financial report an
- 3 audit report, prepared in accordance with generally accepted
- 4 accounting principles, by a certified public accountant as a
- 5 result of a requirement imposed by a governmental authority or a
- 6 third party. For purpose of this subsection, "gross revenue"
- 7 does not include grant's or fees from government agencies or
- 8 revenue derived from funds held in trust for the benefit of the
- 9 organization.
- 10 (c) The department, upon written request and for good
- 11 cause shown, may grant an extension of time, not to exceed three
- 12 months, for the filing of the report.
- 13 (d) Each charitable organization filing a report required
- 14 by this section shall pay a filing fee to the department, based
- 15 on the total amount of its [income and receipts] gross revenues
- 16 during the time covered by the report at the close of the
- 17 calendar or fiscal year adopted by the charitable organization
- 18 as follows:
- 19 (1) \$10, if less than \$25,000;
- 20 (2) \$25, if \$25,000 but less than \$50,000;
- 21 (3) \$50, if \$50,000 but less than \$100,000;
- 22 (4) \$100, if \$100,000 but less than \$250,000;

HB1006 HD1 HMS 2011-1974

- 1 (5) \$150, if \$250,000 but less than \$500,000; 2 \$200, if \$500,000 but less than \$1,000,000; (6) 3 (7) [\$300,] \$250, if \$1,000,000 but less than \$2,000,000; 4 [\$500,] \$350, if \$2,000,000 but less than \$5,000,000; (8) 5 or 6 [\$750,] \$600, if \$5,000,000 or more. (9) 7 If a return or report required under this section is 8 not filed, taking into account any extension of time for filing, 9 unless it is shown that the failure is due to reasonable cause, **10** a fine of \$20 shall be imposed for each day during which the 11 violation continues; provided that the total amount imposed 12 under this subsection shall not exceed \$1,000. [<del>Returns and</del> 13 reports submitted without the proper filing fee shall not be 14 accepted for filing.] 15 Every charitable organization subject to [+] section[+] 16 467B-2.1 and [+]this section[+] shall keep true fiscal records 17 that shall be available to the department for inspection upon 18 request. The organization shall retain the records for no less 19 than three years after the end of the fiscal year to which they
- 21 (g) The attorney general may require the annual financial
  22 report and audited financial statements required by subsections



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relate.

- 1 (a) and (b) to be electronically submitted, including the use of
- 2 electronic signatures."
- 3 SECTION 3. Section 467B-9.3, Hawaii Revised Statutes, is
- 4 amended to read as follows:
- 5 "[+] §467B-9.3[+] Investigations; subpoenas; court orders.
- 6 (a) The department, on its own motion or on complaint of any
- 7 person, may conduct an investigation to determine whether any
- 8 person has violated or is about to violate any provision of
- 9 sections 467B-2.1, 467B-6.5, and 467B-9.
- (b) The attorney general or the attorney general's
- 11 authorized representative may subpoena documentary material
- 12 relating to any matter under investigation, issue subpoenas to
- 13 any person involved in or who may have knowledge of any matter
- 14 under investigation, administer an oath or affirmation to any
- 15 person, and conduct hearings on any matter under investigation.
- 16 (c) If any person fails to obey any subpoena issued by the
- 17 department pursuant to this section, the department, after
- 18 notice, may apply to the circuit court for the first circuit,
- 19 State of Hawaii, for a hearing on the application, and after the
- 20 hearing, the court may issue an order requiring the person to
- 21 obey the subpoena or any part thereof, together with any other
- 22 relief as may be appropriate. Any disobedience of any order



- 1 entered under this section by any court shall be punished as a
- 2 contempt thereof.
- 3 (d) In any case where the attorney general has authority
- 4 to institute a civil action or proceeding in connection with the
- 5 enforcement of this chapter, in lieu thereof the attorney
- 6 general may accept an assurance of discontinuance of any act or
- 7 practice in violation of such law from any person engaged or who
- 8 has engaged in such act or practice. Such assurance may include
- 9 a stipulation for the voluntary payment by the alleged violator
- 10 of the reasonable costs and disbursements incurred by the
- 11 attorney general during the course of the attorney general's
- 12 investigation. Evidence of a violation of such assurance shall
- 13 constitute prima facie proof of violation of the applicable law
- 14 in any civil action or proceeding thereafter commenced by the
- 15 attorney general."
- 16 SECTION 4. Section 467B-9.7, Hawaii Revised Statutes, is
- 17 amended by amending subsection (a) to read as follows:
- 18 "(a) The attorney general may refuse to register or may
- 19 revoke [or], suspend the registration of any charitable
- 20 organization, professional fundraising counsel, or professional
- 21 solicitor, or issue a cease and desist order, whenever the
- 22 attorney general finds that a charitable organization,



# H.B. NO. H.D. 1

1	profession	nal fundraising counsel, or professional solicitor, or	
2	an agent,	servant, or employee thereof:	
3	(1)	Has violated or is operating in violation of this	
4		chapter, the rules of the attorney general, or an	
5		order issued by the attorney general;	
6	(2)	Has refused or failed, after notice, to produce any	
7		records of the organization or to disclose any	
8		information required to be disclosed under this	
9		chapter or the rules of the attorney general;	
10	(3)	Has made a material false statement in an application,	
11		statement, or report required to be filed under this	
12		chapter; or	
13	(4)	Has failed to file the financial report required by	
14		section 467B-2.5, or filed an incomplete financial	
15		report."	
16	SECTION 5. Section 467B-11.5, Hawaii Revised Statutes, is		
17	amended to read as follows:		
18	" [+] !	\$467B-11.5[] Charitable organizations exempted from	
19	registration and financial disclosure requirements. The		
20	following charitable organizations shall not be subject to		
21	sections 467B-2.1 and 467B-6.5, if each organization submits		

sections 467B-2.1 and 467B-6.5, if each organization submits

1	informati	on as the department may require to substantiate an
2	exemption	under this section:
3	(1)	Any duly organized religious corporation, institution
4		or society[+] that is exempt from filing an Internal
5		Revenue Service Form 990 with the Internal Revenue
6		Service pursuant to sections 6033(a)(3)(A)(i) and
7		(iii) and 6033(a)(3)(C)(i) of the Internal Revenue
8		Code, as amended;
9	(2)	Parent-teacher associations;
10	[ <del>-(2)-</del> ]	(3) Any [parent-teacher association or] educational
11		institution[, the curricula of which in whole or in
12		part are registered or approved by any state or the
13		United States either directly or by acceptance of
14		accreditation by an accrediting body; ] that is
15		licensed or accredited by any of the following
16		licensing or regional accrediting organizations:
17		(A) Hawaii Association of Independent Schools;
18		(B) Hawaii Council of Private Schools;
19		(C) Western Association of Schools and Colleges;
20		(D) Middle States Association of Schools and
21		Colleges;
22	•	(E) New England Association of Schools and Colleges:

1		(F) North Central Association of Schools and
2		Colleges;
3		(G) Northwest Association of Schools and Colleges;
4		(H) Southern Association of Schools and Colleges;
5		(I) National Association for the Education of Young
6		Children.
7	[ <del>-(3)-</del> ]	(4) Any nonprofit hospital licensed by the State or
8		any similar provision of the laws of any other state;
9	[ <del>-(4)</del> ]	(5) Any [governmental unit or instrumentality of any
10		state or the United States; corporation established
11		by an act of the United States Congress that is
12		required by federal law to submit to Congress annual
13		reports, fully audited by the United States Department
14		of Defense, of its activities including itemized
15		accounts of all receipts and expenditures;
16	[ <del>(5)</del> ]	(6) Any [person who solicits solely for the benefit
17	•	of organizations described in paragraphs (1) to (4);
18		agency of this State, another state, or the federal
19		government; and
20	[ <del>-(6)</del> ]	(7) Any charitable organization that normally
21		receives less than \$25,000 in contributions annually,
22		if the organization does not [compensate any person

1	primarily to conduct solicitations. employ or
2	compensate a professional solicitor or professional
3	fundraising counsel."
4	SECTION 6. Statutory material to be repealed is bracketed
5	and stricken. New statutory material is underscored.
<b>S</b>	SECTION 7 This Not shall take offect upon its approval

#### Report Title:

Charitable Organizations; Solicitation of Funds from the Public

### Description:

Allows service of process by substitute service. Allows the Attorney General to accept assurances of discontinuance and to issue cease and desist orders for violations of the law. Amends and clarifies the charity registration exemptions, and clarifies the time period for the filing of a charity's annual financial report. (HB1006 HD1)

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