HOUSE OF REPRESENTATIVES TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII H.B. NO. <sup>1000</sup> H.D. 2 S.D. 2

# A BILL FOR AN ACT

RELATING TO ENHANCED 911 SERVICES.

	BE IT ENAC	CTED BY THE LEGISLATURE OF THE STATE OF HAWAII:
1	SECT	ION 1. Chapter 138, Hawaii Revised Statutes, is
2	amended t	o read as follows:
3		"[+]CHAPTER 138[+]
4		ENHANCED 911 SERVICES [FOR MOBILE PHONES
5	<b>{]§1</b>	38-1[] Definitions. As used in this chapter, unless
6	the conte	xt requires otherwise:
7	<u>"911</u>	" means the digits, address, internet protocol address,
8	or other	information used to access or initiate a call to a
9	public sa	fety answering point.
10	<u>"911</u>	system" means an emergency communications system that:
11	(1)	Enables the user of a voice communications service
12		connection such as telephone, computer, or commercial
13		mobile radio service, interconnected voice over
14		internet protocol service or a data communications
15		service connection that transmits data exclusively,
16		such as text messaging, to reach a public safety
17		answering point by accessing 911, or via a service or



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1	relay bureau or accessing a 911 system through some
2	other means; and
3	(2) Provides enhanced 911 service.
4	"Automatic location identification" means [a wireless] an
5	enhanced 911 service capability that enables the automatic
6	display of information indicating the address or approximate
7	geographic location of the [wireless telephone] communication
8	device used to place a 911 call [in accordance with the Federal
9	Communications Commission Order].
10	"Automatic number identification" means [a wireless] an
11	enhanced 911 service capability that enables the automatic
12	display of the ten-digit [ <del>wireless</del> ] telephone number [ <del>used to</del>
13	place a 911 call in accordance with the Federal Communications
14	Commission order.] or some other unique identifier of the device
15	from which a 911 call is placed.
16	"Board" means the [wireless] enhanced 911 board established
17	under this chapter.
18	"Call" means any communication, message, signal, or
19	transmission.
20	"Commercial mobile radio service" means commercial mobile
21	radio service under sections 3(27) and 332(d) of the Federal
22	Telecommunications Act of 1996, 47 U.S.C. 151 et seq., and the
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1	Omnibus Budget Reconciliation Act of 1993, P.L. 103-66, August
2	10, 1993, 107 Stat. 312.
3	"Commercial mobile radio service connection" means each
4	active wireless telephone number assigned to a commercial mobile
5	radio service customer, including end-users of resellers whose
6	place of primary use is within the State.
7	["Federal Communications Commission order" means the
8	original order issued in the Federal Communications Commission
9	Docket No. 94-102 governing wireless enhanced 911 service and
10	any other Federal [Communications] Commission orders related to
11	the provision of wireless enhanced 911 service.]
12	"Communications service" means a service capable of
13	accessing, connecting with, or interfacing with a 911 system, by
14	dialing, initializing, or otherwise activating the 911 system by
15	means of a local telephone device, commercial mobile radio
16	service device, interconnected voice over internet protocol
17	device, indirect communication through a service bureau or call
18	relay service, such as alarm companies or any other means.
19	"Communications service connection" means each telephone
20	number or a device's unique identifier assigned to a residential
21	or commercial subscriber by a communications service provider,
22	without regard to technology deployed.
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1	"Con	munications service provider" means an entity that
2	provides	communications service to a subscriber.
3	"Dat	abase service provider" means a service supplier who
4	maintains	and supplies or contracts to maintain and supply an
5	automatic	information location database or master street address
6	guide.	
7	"Enh	anced 911 fund" or "fund" means the special fund
8	<u>establish</u>	ed by section 138-3.
9	"Enh	anced 911 service costs" means all capital,
10	nonrecurr	ing, and recurring costs directly related to the
11	implement	ation, operation, and administration of enhanced 911
12	services.	
13	<u>"Int</u>	erconnected voice over internet protocol" or "voice
14	<u>over inte</u>	rnet protocol" means a service that:
15	<u>(1)</u>	Enables real-time, two-way voice communications;
16	(2)	Requires a broadband connection from the user's
17		location;
18	(3)	Requires internet protocol-compatible customer
19		premises equipment; and
20	(4)	Permits users generally to receive calls that
21		originate on the public switched telephone network and



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1 to terminate calls to the public switched telephone 2 network. 3 "Interconnected voice over internet protocol service 4 provider" means an entity that provides interconnected voice 5 over internet protocol service. 6 "Prepaid connection" means the sale of a communications 7 service that is paid for in advance or sold in predetermined 8 units of which the number of units declines with use of the 9 services. 10 "Proprietary information" means customer lists and other related information (including the number of customers), 11 technology descriptions, technical information, or trade 12 13 secrets, and the actual or developmental costs of [wireless] 14 enhanced 911 service that are developed, produced, or received internally by a [wireless] communications service provider or by 15 16 a provider's employees, directors, officers, or agents. 17 "Public safety agency" means a functional division of [the 18 State or county] a governmental entity that provides or has 19 authority to provide, or a private entity contracted by a [state 20 or county-agency] governmental entity that provides, 21 firefighting, law enforcement, ambulance, medical, or other 22 emergency services.



1 "Public safety answering point" means the public safety 2 agency that receives incoming 911 calls and dispatches 3 appropriate public safety agencies to respond to those calls. 4 "Reseller" means a person or entity that purchases 5 [commercial mobile radio service] communications service from a 6 [wireless] communications service provider for the purpose of 7 reselling [commercial mobile radio service] communications 8 service to end-users. 9 ["Wireless enhanced 911 commercial mobile radio service 10 costs" means all capital, nonrecurring, and recurring costs 11 directly related to the implementation and operation of phase I 12 or phase II wireless enhanced 911 services pursuant to the 13 Federal Communications Commission order. 14 "Wireless enhanced 911 fund" or "fund" means the statewide 15 special fund established to ensure adequate cost recovery for 16 the deployment of phase I and phase II wireless enhanced 911 17 service in Hawaii. 18 "Wireless provider" means a person or entity that is authorized by the Federal Communications Commission to provide 19 20 facilities-based commercial mobile-radio service within the 21 State.]



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1	<u>"Uni</u>	versal emergency number service" or "911 service" means
2	<u>public co</u>	mmunications service that provides service users with
3	the abili	ty to reach a public safety answering point by
4	accessing	a 911 system.
5	[+]\$	138-2[ <del>] Wireless enhanced</del> ] <u>Enhanced</u> 911 board. (a)
6	There is	created within the department of accounting and general
7	services,	for administrative purposes, [ <del>a wireless</del> ] <u>an</u> enhanced
8	911 board	consisting of [ <del>eleven</del> ] <u>thirteen</u> voting members;
9	provided	that the membership shall consist of:
10	(1)	The comptroller or the comptroller's designee;
11	(2)	Three representatives from wireless communications
12		service providers, who shall be appointed by the
13		governor as provided in section 26-34[ <del>, except as</del>
14		otherwise provided by law];
15	(3)	One representative each from the public safety
16		answering points for Oahu, Hawaii, Kauai, Maui, and
17		Molokai[, who shall be appointed by the governor,] and
18	ζ.,	one representative, chosen by the mayor of the city
19		and county of Honolulu, who shall be appointed by the
20		governor as provided in section 26-34 [except as
21		otherwise provided by law, from a list of five names



1		submitted by each respective public safety answering
2		<pre>point];</pre>
3	(4)	The consumer advocate or the consumer advocate's
4		designee; [and]
5	(5)	One representative from a communications service
6		company that offers interconnected voice over internet
7		protocol services, who shall be appointed by the
8		governor as provided in section 26-34; and
9	[ <del>-(-5,)-</del> ]	(6) One representative of the [current wireline
10		provider of enhanced 911.] public utility providing
11		telecommunications services and land line enhanced 911
12		services through section 269-16.95.
13	(d)	[Six members] A simple majority shall constitute a
14	quorum, w	hose affirmative vote shall be necessary for all
15	actions by	y the board.
16	(c)	The chairperson of the board shall be elected by the
17	members of	f the board by simple majority and shall serve a term
18	of one ye	ar.
19	(d)	The board shall meet upon the call of the chairperson,
20	but not l	ess than quarterly.
21	(e)	The members representing wireless, the public utility
22	providing	telecommunications services and land line enhanced 911
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1	services through section 269-16.95, and interconnected voice
2	over internet protocol service providers shall be appointed by
3	the governor for terms of two years[ <del>, except that terms of the</del>
4	two members initially appointed shall be for eighteen months].
5	(f) Each member shall hold office until the member's
6	successor is appointed and qualified. Section 26-34 shall apply
7	only insofar as it relates to succession, vacancies, and
8	suspension of board members, and as provided in subsection (a).
9	(g) The board may adopt rules under chapter 91 as
10	necessary to carry out the purposes of this chapter.
11	$\left[\frac{(g)}{(h)}\right]$ The members shall serve without compensation.
12	Members shall be entitled to reimbursements from the [wireless]
13	enhanced 911 fund for reasonable traveling expenses incurred in
14	connection with the performance of board duties.
15	[ <del>(h)</del> ] <u>(i)</u> The board or its chairperson, with the approval
16	of the board, may retain independent, third-party accounting
17	firms, consultants, or other third party to:
18	(1) Create reports, make payments into the fund, process
19	checks, and make distributions from the fund, as
20	directed by the board and as allowed by this chapter;
21	and



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1	(2)	Perform administrative duties necessary to administer
2		the fund or oversee operations of the board, including
3		providing technical advisory support [-]; provided that
4		no third-party accounting firm, consultant, or other
5		third party hired to perform these administrative
6		duties may be retained if the accounting firm,
<b>7</b>		consultant, or other third party, either directly or
8		indirectly, has a conflict of interest or is
9		affiliated with the management of or owns a pecuniary
10		interest in any entity subject to the provisions of
11		this chapter.

12 [-(i)-] (j) The board shall develop reasonable procedures to 13 ensure that all [wireless providers] members receive adequate 14 notice of board meetings and information concerning board 15 decisions.

16 [+] \$138-3[] Wireless enhanced] Enhanced 911 fund. There 17 is established outside the state treasury a special fund, to be 18 known as the [wireless] enhanced 911 fund, to be administered by 19 the board. The fund shall consist of amounts collected under 20 section 138-4. The board shall place the funds in an interest-21 bearing account at any federally insured financial institution, 22 separate and apart from the general fund of the State. Moneys HB1000 SD2 LRB 11-3116.doc 10



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1 in the fund shall be expended exclusively by the board for the 2 purposes of ensuring adequate [cost recovery for the deployment, of phase I and phase II wireless] funding to deploy and sustain 3 4 enhanced 911 service, developing and funding future enhanced 911 5 technologies, and [for] funding expenses of administering the 6 fund. [Any funds that accumulate in the wireless enhanced 911 7 fund shall' be retained in the fund unless determined by the 8 legislature to be in excess. 9 **[]§138-4[] Surcharge**. (a) A monthly [wireless] enhanced 10 911 surcharge, subject to this chapter, shall be imposed upon 11 each [commercial mobile radio] communications service 12 connection [-], except connections of the public utility 13 providing telecommunications services and land line enhanced 911 services through section 269-16.95. 14 15 (b) [The effective date of the surcharge shall be July 1, 16 2004.] The rate of the surcharge shall be set at 66 cents per 17 month for each [commercial mobile radio] communications service 18 connection. The surcharge shall have uniform application and 19 shall be imposed on each [commercial mobile radio] 20 communications service connection operating within the State 21 except:



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1	(1)	Connections billed to federal, state, and county
2		governmental entities; [and]
3	(2)	Prepaid connections [-]; and
4	<u>(3)</u>	Connections provided by the public utility providing
5		telecommunications services and land line enhanced 911
6		services through section 269-16.95.
7	(c)	All [wireless] communications service providers and
8	resellers	shall bill to and collect from each of their customers
9	a monthly	surcharge at the rate established for each [commercial
10	mobile rad	dio] communications service connection. The [wireless]
11	communicat	tions service provider or reseller may list the
12	surcharge	as a separate line item on each bill. If a [wireless]
13	communicat	tions service provider or reseller receives a partial
14	payment fo	or a monthly bill from a [ <del>commercial mobile radio</del> ]
15	communicat	tions service customer, the [ <del>wireless</del> ] <u>communications</u>
16	service p	rovider or reseller shall apply the payment against the
17	amount the	e customer owes the [ <del>wireless</del> ] <u>communications service</u>
18	provider (	or reseller, before applying the partial payment
19	against th	ne surcharge.

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(d) A [wireless] communications service provider that:



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1 (1)Is collecting the surcharge and remitting appropriate 2 portions of the surcharge to the fund pursuant to this 3 chapter; and 4 (2) Has been requested by a public safety answering point 5 to provide [phase I or phase II wireless] enhanced 911 6 service in a particular county or counties, 7 may recover [wireless] enhanced 911 [commercial mobile radio] 8 service costs as provided in this chapter. 9 Each [wireless] communications service provider or (e) 10 reseller may retain two per cent of the amount of surcharges 11 collected to offset administrative expenses associated with 12 billing and collecting the surcharge. 13 (f) A [wireless] communications service provider or 14 reseller shall remit to the [wireless] enhanced 911 fund, within 15 sixty days after the end of the calendar month in which the 16 surcharge is collected, an amount that represents the surcharges 17 collected less amounts retained for administrative expenses 18 incurred by the [wireless] communications service provider or 19 reseller, as provided in subsection (e). 20 (g) A public utility providing telecommunications services 21 and land line enhanced 911 services for its customer base and 22 other service providers using the wire line provider's enhanced HB1000 SD2 LRB 11-3116.doc 13 

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1	911 service may collect and retain the surcharge at the
2	established rate set forth in section 269-16.95.
3	[ <del>(g)</del> ] <u>(h)</u> The surcharges collected by the [ <del>wireless</del> ]
4	communications service provider or reseller pursuant to this
5	section shall not be subject to any tax, fee, or assessment, nor
6	are [ <del>they</del> ] <u>the surcharges</u> considered revenue of the provider or
7	reseller.
8	[ <del>(h)</del> ] <u>(i)</u> Each customer who is subject to this chapter
9	shall be liable to the State for the surcharge until it has been
10	paid to the [ <del>wireless</del> ] communications service provider.
11	[Wireless] Communications service providers shall have no
12	liability to remit surcharges that have not been paid by
13	customers. A [wireless] communications service provider or
14	reseller shall have no obligation to take any legal action to
15	enforce the collection of the surcharge for which any customer
16	is billed. However, the board may initiate a collection action
17	against the customer. If the board prevails in such a
18	collection action, reasonable attorney's fees and costs shall be
19	awarded.
20	$\left[\frac{1}{1}\right]$ (j) At any time the members deem it necessary and

21 appropriate, the board may meet to make recommendations to the



1 legislature as to whether the surcharge and fund should be 2 discontinued, continued as is, or amended. 3  $\left[\frac{1}{2}\right]$  (k) When considering whether to discontinue, 4 continue as is, or amend the fund or surcharge, the board's 5 recommendations shall be based on the latest available 6 information concerning costs associated with providing [wireless] enhanced 911 service [in accordance with the Federal 7 8 Communications Commission order]. 9 [{]§138-5[<del>] Recovery</del>] Disbursements from the fund. (a) 10 [After January 1, 2005, every] Every public safety answering 11 point shall be eligible to seek [reimbursement] disbursements 12 from the fund [solely] to pay for the reasonable costs to lease, 13 purchase, or maintain all necessary equipment, including 14 computer hardware, software, and database provisioning, required 15 by the public safety answering point to provide technical 16 functionality for the [wireless] enhanced 911 service [pursuant 17 to the Federal Communications Commission order]. Reasonable 18 costs may include expenses directly associated with the planning 19 phases and training of personnel in any new and emerging 20 technologies involving enhanced 911. All other expenses 21 necessary to operate the public safety answering point, 22 including but not limited to those expenses related to overhead, HB1000 SD2 LRB 11-3116.doc 

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members, on board committees, including established and
investigative committees.
[ <del>(c)</del> ] <u>(e)</u> After the expenses of the board are paid, the
public safety answering points shall be allocated two-thirds of
the remaining balance of the fund. The remaining one-third
shall be available for [wireless] communications service
provider cost recovery. The board shall determine the
reimbursement amounts for the public safety answering points,
based on the limitations set forth in section 138-5(a). The
reimbursement level for each [wireless] communications service
provider shall be limited:
(1) To <u>one-third of</u> the total contribution made by the
[wireless] individual communications service provider
[to the wireless provider cost recovery portion of]
into the fund; provided that this method of direct
reimbursement shall not be available to the provider
of wire line enhanced 911; and
(2) As provided in [section 138-5(b).] subsection (c).
[ <b>+</b> ]§ <b>138-6[+] Report to the legislature.</b> The board shall
submit an annual report to the legislature, including:

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in the last fiscal year;

(1) The total aggregate surcharge collected by the State



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1	(2)	The amount of disbursement from the fund;
2	(3)	The recipient of each disbursement and a description
3		of the project for which the money was disbursed;
4	(4)	The conditions, if any, placed by the board on
5		disbursements from the fund;
6	(5)	The planned expenditures from the fund in the next
7		fiscal year;
8	(6)	The amount of any unexpended funds carried forward for
9		the next fiscal year;
10	(7)	A cost study to guide the legislature towards
11		necessary adjustments to the fund and the monthly
12		surcharge; and
13	(8)	A [ <del>progress</del> ] <u>status</u> report of jurisdictional
14		[readiness] capabilities for [wireless E911] enhanced
15		911 services, including public safety answering
16		points[ <del>, wireless providers,</del> ] and [ <del>wireline</del> ]
17		communications service providers. [The report shall
18		include the status of requirements outlined in the
19		Federal Communications Commission Order 94-102 and
20		subsequent supporting orders related to phase I and
21		phase II wireless 911 services.



1 [] \$138-7 Audits.[]] (a) During any period in which [a 2 wireless] an enhanced 911 surcharge is imposed upon customers, 3 the board may request an audited report prepared by an 4 independent certified public accountant that demonstrates that 5 the request for cost recovery from public safety answering 6 points and [wireless] communications service providers recovers 7 only costs and expenses directly related to the provision of 8 [phase I or phase II wireless] enhanced 911 service as 9 authorized by this chapter. The cost of the audited reports 10 shall be considered expenses of the board. The board shall 11 prevent public disclosure of proprietary information contained 12 in the audited report, unless required by court order or 13 appropriate administrative agency decision.

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14 The board shall select an independent third party to (b) 15 audit the fund every two years to determine whether the fund is 16 being managed in accordance with this chapter. The board may 17 use the audit to determine whether the amount of the surcharge 18 assessed on each [commercial mobile radio] communications 19 service connection is required to be adjusted. The costs of the 20 audit shall be an administrative cost of the board recoverable 21 from the fund.



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1 [{]§138-8[}] Proprietary information. (a) All 2 proprietary information submitted to the board by any third 3 party used by the board in connection with its duties or any 4 public safety answering point in deploying [wireless] enhanced 5 911 service shall be retained in confidence. Proprietary 6 information submitted pursuant to this chapter shall not be 7 released to any person, other than to the submitting [wireless] 8 communications service provider or reseller, the board, or any 9 independent, third-party accounting firm retained by the board, 10 without the express permission of the submitting [wireless] 11 communications service provider or reseller. General 12 information collected by the board shall be released or 13 published only in aggregate amounts that do not identify or 14 allow identification of numbers of subscribers or revenues 15 attributable to an individual [wireless] communications service 16 provider.

(b) The board, any third parties it may retain, and any public safety answering point shall take appropriate measures to maintain the confidentiality of the proprietary information that may be submitted by a [wireless] communications service provider. The board shall hold all propriety information in confidence and shall adopt reasonable procedures to prevent



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disclosure or providing access to the proprietary information to the public and competitors, including members of the board representing other [wireless] communications service providers. Members of the board shall not disclose the information to any third parties, including their employers, without the written consent of the [wireless] communications service provider whose proprietary information is to be disclosed.

8 (c) A committee consisting of all board members, except 9 the [three wireless] communications service provider 10 representatives, shall have the power to act for the board on 11 the specific matters defined by the board, when at least two-12 thirds of the members of the board determine that a board action 13 may be conducted by the committee to prevent disclosure of 14 proprietary information to the [wireless] communications service 15 provider representatives.

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#### [**[**]**§138-9**[**]**] Limitation of liability. (a)

17 Notwithstanding any law to the contrary, in no event shall any 18 [wireless] communications service provider, reseller,

19 independent, third-party accounting firms, consultants, or other

20 third party retained by the State under section 138-2, or their

21 respective employees, directors, officers, assigns, affiliates,

22 or agents, except in cases of gross negligence or wanton and



1 wilful misconduct, be liable for any civil damages or criminal 2 liability resulting from death or injury to a person or from 3 damage to property incurred by any person in connection with any 4 act or omission in developing, designing, adopting, 5 establishing, installing, participating in, implementing, 6 maintaining, or providing access to [phase I or phase II 7 wireless] enhanced 911 or any other [wireless] communications 8 service intended to help persons obtain emergency assistance. 9 In addition, no [wireless] communications service provider, 10 reseller, independent, third-party accounting firms, consultants, or other third party retained by the State under 11 12 section 138-2, or their respective employees, directors, 13 officers, assigns, affiliates, or agents shall be liable for 14 civil damages or criminal liability in connection with the release of customer information to any governmental entity, 15 16 including any public safety answering point, as required under 17 this chapter. 18 (b) In no event shall any public safety answering point,

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19 or its employees, assigns, or agents, or emergency response 20 personnel, except in cases of gross negligence or wanton and 21 wilful misconduct, be liable for any civil damages or criminal 22 liability resulting from death or injury to the person or from HB1000 SD2 LRB 11-3116.doc

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1 damage to property incurred by any person in connection with any 2 act or omission in the development, installation, maintenance, 3 operation, or provision of [phase I or phase II wireless] 4 enhanced 911 service.

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5 [{]§138-10[}] Database or location information. (a) Anv 6 [commercial mobile radio] communications service location 7 information obtained by any public safety answering point or 8 public safety agency or its personnel for public safety purposes 9 is not a government record open to disclosure under chapter 92F. 10 (b) A person shall not disclose or use, for any purpose. 11 other than the [wireless] enhanced 911 calling system, 12 information contained in the database of the [wireless] 13 communications service provider's network portion of the 14 [wireless] enhanced 911 calling system established pursuant to 15 this chapter, without the prior written consent of the 16 [wireless] communications service provider.

17 [+]\$138-11[+] Dispute resolution. (a) Any [wireless]
18 communications service provider, reseller, independent, third19 party accounting firms, consultants, or other third party
20 retained by the State under section 138-2, or public safety
21 answering point aggrieved by a decision of the board shall have
22 the right to petition the board for reconsideration within ten
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1 days following the rendering of the board's decision. As part 2 of its petition for reconsideration, the aggrieved party may 3 present any reasonable evidence or information for the board to 4 consider. The board shall render its decision on the 5 reconsideration petition as soon as reasonably possible, but no 6 later than thirty days after the reconsideration request is 7 made.

8 An aggrieved party, following the completion of the (b) 9 reconsideration petition process, upon agreement of the other 10 party, may have the dispute resolved through final and binding 11 arbitration by a single arbitrator in accordance with the 12 [Wireless] Industry Arbitration Rules of the American 13 Arbitration Association. The costs of the arbitration, 14 including the fees and expenses of the arbitrator, shall be 15 borne by the nonprevailing party of any arbitration proceeding. 16 The arbitrator's decision shall be final and binding and may be 17 confirmed and enforced in any court of competent jurisdiction. 18 (C) Nothing in this section shall preclude any [wireless] 19 communications service provider, reseller, independent, third-20 party accounting firms, consultants, or other third party 21 retained by the State under section 138-2, or public safety

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1 answering point from pursuing any existing right or remedy to 2 which it is entitled in any court having jurisdiction thereof. 3 [**[**]**§138-12[]** Service contracts. A [wireless] 4 communications service provider shall not be required to provide 5 [wireless] enhanced 911 service until the [wireless] 6 communications service provider and the public safety answering 7 point providing [wireless] enhanced 911 service in the county or 8 counties in which the [wireless] communications service provider 9 is licensed to provide [commercial mobile radio] communications 10 service have entered into a written agreement setting forth the 11 basic terms of service to be provided." 12 SECTION 2. Statutory material to be repealed is bracketed 13 and stricken. New statutory material is underscored. 14 SECTION 3. This Act shall take effect on July 1, 2050.





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#### Report Title:

Enhanced 911 Services; Surcharge; Fund; Board

#### Description:

Makes amendments to chapter 138, Hawaii Revised Statutes, regarding provision of enhanced 911 services. Effective July 1, 2050. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

