

GOV. MSG. NO. 1256

EXECUTIVE CHAMBERS HONOLULU

NEIL ABERCROMBIE GOVERNOR

June 23, 2011

The Honorable Shan Tsutsui, President and Members of the Senate Twenty-Sixth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813 The Honorable Calvin Say, Speaker and Members of the House Twenty-Sixth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Tsutsui, Speaker Say and Members of the Legislature:

This is to inform you that on June 23, 2011, the following bill was signed into law:

HB117 HD2 SD2 CD1

RELATING TO SPECIAL MANAGEMENT AREAS Act 153 (11)

NEIL ABERCROMBIE

Governor, State of Hawaii

JUN 2 3 2011

HOUSE OF REPRESENTATIVES
TWENTY-SIXTH LEGISLATURE, 2011
STATE OF HAWAII

ACT 153 H.B. NO. H.D. 2 S.D. 2 C.D. 1

A BILL FOR AN ACT

RELATING TO SPECIAL MANAGEMENT AREAS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the cost of
- 2 purchasing and importing construction materials, along with the
- 3 cost of labor, has risen at a rate that has increased the
- 4 overall cost of projects that, in the past, may have been viewed
- 5 as insubstantial or minor. Furthermore, the increase in the
- 6 number of these minor projects and the shortage of personnel
- 7 that the various county planning departments are experiencing,
- 8 have significantly slowed the review and processing of minor
- 9 projects within the special management areas of the counties.
- The purpose of this Act is to expedite and facilitate work
- 11 on projects that have been or may be stalled due to delays
- 12 relating to special management area permitting requirements.
- 13 SECTION 2. Section 171-6, Hawaii Revised Statutes, is
- 14 amended to read as follows:
- 15 "\$171-6 Powers. Except as otherwise provided by law, the
- 16 board of land and natural resources shall have the powers and
- 17 functions granted to the heads of departments and the board of
- 18 land and natural resources under chapter 26.

HB117 CD1 HMS 2011-3958

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1	In a	ddition to the foregoing, the board may:
2	(1)	Adopt a seal;
3	(2)	Administer oaths;
4	(3)	Prescribe forms of instruments and documents;
5	(4)	Adopt rules which, upon compliance with chapter 91,
6		shall have the force and effect of law;
7	(5)	Set, charge, demand, and collect reasonable fees for
8		the preparation of documents to be issued, for the
9		surveying of public lands, and for the issuing of
10		certified copies of its government records, which
11		fees, when collected, shall be deposited into the
12		state general fund, unless otherwise specified in this
13		chapter;
14	(6)	Establish additional restrictions, requirements, or
15		conditions, not inconsistent with those prescribed in
16		this chapter, relating to the use of particular land
17		being disposed of, the terms of sale, lease, license,
18		or permit, and the qualifications of any person to
19		draw, bid, or negotiate for public land;
20	(7)	Reduce or waive the lease rental at the beginning of
21		the lease on any lease of public land to be used for
22		any agricultural or pastoral use, or for resort,

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T		Commercial, industrial, or other business use where
2		the land being leased requires substantial
3		improvements to be placed thereon; provided that such
4		reduction or waiver shall not exceed two years for
5		land to be used for any agricultural or pastoral use,
6		or exceed one year for land to be used for resort,
7		commercial, industrial, or other business use;
8	(8)	Delegate to the chairperson or employees of the
9		department of land and natural resources, subject to
10		the board's control and responsibility, such powers
11		and duties as may be lawful or proper for the
12		performance of the functions vested in the board;
13	(9)	[Utilize] Use arbitration under chapter 658A to settle
14		any controversy arising out of any existing or future
15		lease;
16	(10)	Set, charge, and collect reasonable fees in an amount
17		sufficient to defray the cost of performing or
18		otherwise providing for the inspection of activities
19		permitted upon the issuance of a land license
20		involving a commercial purpose;

1	(11)	Appo	int masters or hearing officers to conduct public
2		hear	ings as provided by law and under such conditions
3		as t	he board by rules shall establish;
4	(12)	Brin	g such actions as may be necessary to remove or
5		reme	dy encroachments upon public lands. Any person
6		caus	ing an encroachment upon public land shall:
7		(A)	Be fined not more than \$1,000 a day for the first
8			offense;
. 9		(B)	Be fined not less than \$1,000 nor more than
10			\$4,000 per day upon the second offense and
11			thereafter;
12		(C)	If required by the board, restore the land to its
13			original condition if altered and assume the
14			costs thereof;
15		(D)	Assume such costs as may result from adverse
16			effects from such restoration; and
17		(E)	Be liable for administrative costs incurred by
18			the department and for payment of damages;
19	(13)	Set,	charge, and collect interest and a service charge
20		on d	elinquent payments due on leases, sales, or other
21		acco	unts. The rate of interest shall not exceed one
22		per	cent a month and the service charge shall not

1		exceed \$50 a month for each delinquent payment;
2		provided that the contract shall state the interest
3		rate and the service charge and be signed by the party
4		to be charged;
5	(14)	Set, charge, and collect additional rentals for the
6		unauthorized use of public lands by a lessee,
7		licensee, grantee, or permittee who is in violation of
8		any term or condition of a lease, license, easement,
9		or revocable permit, retroactive to the date of the
10		occurrence of the violation. Such amounts shall be
11		considered delinquent payments and shall be subject to
12		interest and service charges as provided in paragraph
13		(13);
14	(15)	Set, charge, and collect reasonable fines for
15		violation of this chapter or any rule adopted
16		thereunder. Any person engaging in any prohibited use
17		of public lands or conducting any prohibited activity
18		on public lands, or violating any of the other
19		provisions of this chapter or any rule adopted
20		thereunder, for which violation a penalty is not
21		otherwise provided, shall be:

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1	(A)	Fined not more than \$5,000 per violation for a
2		first violation or a violation beyond five years
3		of the last violation[7]; provided that, after
4		written or verbal notification from the
5		department, an additional \$1,000 per day per
6		violation may be assessed for each day in which
7		the violation persists;
8	(B)	Fined not more than \$10,000 per violation for a
9		second violation within five years of the last
10		violation[τ]; provided that, after written or
11 ·		verbal notification from the department, an
12		additional \$2,000 per day per violation may be
13		assessed for each day in which the violation
14		persists;
15	(C)	Fined not more than \$20,000 per violation for a
16		third or subsequent violation within five years
17		of the last violation[7]; provided that, after
18		written or verbal notification from the
19		department, an additional \$4,000 per day per
20		violation may be assessed for each day in which
21		the violation persists; and

(D) Liable for administrative costs and expenses incurred by the department and for payment for damages, including but not limited to natural resource damages.

In addition to the fines, administrative costs, and damages provided for hereinabove, for damage to or theft of natural resources, the board may also set, charge, and collect a fine that, in its discretion, is appropriate considering the value of the natural resource that is damaged or the subject of the theft. In arriving at an appropriate fine, the board may consider the market value of the natural resource damaged or taken and any other factor it deems appropriate, such as the loss of the natural resource to its natural habitat and environment and the cost of restoration or replacement. The remedies provided for in this paragraph are cumulative and in addition to any other remedies allowed by law.

No person shall be sanctioned pursuant to this section for the exercise of native Hawaiian gathering rights and traditional cultural practices as authorized by law or as permitted by the department pursuant to

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1		article XII, section 7, of the Hawaii [state
2		constitution; State Constitution;
3	(16)	Issue revenue bonds, subject to the approval of the
4		legislature. All revenue bonds shall be issued
5		pursuant to part III of chapter 39, except as provided
6		in this chapter. All revenue bonds shall be issued in
7		the name of the department and not in the name of the
8		State. The final maturity date of the revenue bonds
9		may be any date not exceeding thirty years from the
10		date of issuance;
11	(17)	Pledge or assign all or any part of the receipts and
12		revenues of the department. The revenue bonds shall
13		be payable from and secured solely by the revenue
14		derived by the department from the industrial park or
15		parks for which the bonds are issued;
16	(18)	Reimburse the state general fund for debt service on
17		general obligation bonds or reimbursable general
18		obligation bonds issued by the State for purposes of
19		this chapter; [and]
20	(19)	Notwithstanding part II of chapter 205A to the
21		contrary, plan, design, construct, operate, and
22		maintain any lands or facilities under the

1		jurisdiction of the division of boating and ocean
2		recreation of the department without the need to
3		obtain a special management area minor permit or
4		special management area use permit; and
5	[-(19)-]	(20) Do any and all things necessary to carry out its
6		purposes and exercise the powers granted in this
7		chapter."
8	SECT	ION 3. Section 205A-22, Hawaii Revised Statutes, is
9	amended by	y amending the definitions of "development", "special
10	management	area minor permit", and "special management area use
11	permit" to	read as follows:
12	" "Der	velopment" means any of the uses, activities, or
13	operations	s on land or in or under water within a special
14	management	area that are included below:
15	(1)	Placement or erection of any solid material or any
16		gaseous, liquid, solid, or thermal waste;
17	(2)	Grading, removing, dredging, mining, or extraction of
18		any materials;
19	(3)	Change in the density or intensity of use of land,
20		including but not limited to the division or
21		subdivision of land;

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1	(4)	Change in the intensity of use of water, ecology
2		related thereto, or of access thereto; and
3	(5)	Construction, reconstruction, demolition, or
4		alteration of the size of any structure.
5	"Dev	elopment" does not include the following:
6	(1)	Construction or reconstruction of a single-family
7	`	residence that is <u>less</u> than seven thousand five
8		hundred square feet of floor area and is not part of a
9		larger development;
10	(2)	Repair or maintenance of roads and highways within
11		existing rights-of-way;
12	(3)	Routine maintenance dredging of existing streams,
13		channels, and drainage ways;
14	(4)	Repair and maintenance of underground utility lines,
15		including but not limited to water, sewer, power, and
16		telephone and minor appurtenant structures such as pad
17		mounted transformers and sewer pump stations;
18	(5)	Zoning variances, except for height, density, parking,
19		and shoreline setback;
20	(6)	Repair, maintenance, or interior alterations to
21		existing structures;

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1	(7)	Demolition or removal of structures, except those
2		structures located on any historic site as designated
3		in national or state registers;
4	(8)	Use of any land for the purpose of cultivating,
5		planting, growing, and harvesting plants, crops,
6		trees, and other agricultural, horticultural, or
7	4	forestry products or animal husbandry, or aquaculture
8		or mariculture of plants or animals, or other
9		agricultural purposes;
10	(9)	Transfer of title to land;
11	(10)	Creation or termination of easements, covenants, or
12		other rights in structures or land;
13	(11)	Final subdivision approval;
14	[(11)]	(12) Subdivision of land into lots greater than
15		twenty acres in size;
16	[(12)]	(13) Subdivision of a parcel of land into four or
17		fewer parcels when no associated construction
18		activities are proposed; provided that any land which
19		is so subdivided shall not thereafter qualify for this
20		exception with respect to any subsequent subdivision
21		of any of the resulting parcels;

1	[(13)]	(14)	Installation of underground utility lines and
2		appur	tenant aboveground fixtures less than four feet
3		in he	ight along existing corridors;
4	[(14)]	(15)	Structural and nonstructural improvements to
5		exist	ing single-family residences, where otherwise
6		permi	ssible;
7	[(15)]	(16)	Nonstructural improvements to existing
8		comme	rcial structures; and
9	[(16)]	(17)	Construction, installation, maintenance, repair,
10		and re	eplacement of civil defense warning or signal
11		device	es and sirens;
12	provided t	that wh	nenever the authority finds that any excluded
13	use, activ	ity, o	or operation may have a cumulative impact, or a
14	significar	it envi	ronmental or ecological effect on a special
15	management	area,	that use, activity, or operation shall be
16	defined as	deve	elopment" for the purpose of this part.
17	"Spec	cial ma	enagement area minor permit" means an action by
18	the author	rity au	thorizing development the valuation of which is
19	not in exc	ess of	[\$125,000] \$500,000 and which has no
20	substantia	ıl adve	erse environmental or ecological effect, taking
21	into accou	ınt pot	ential cumulative effects.

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- 1 "Special management area use permit" means an action by the
- 2 authority authorizing development the valuation of which exceeds
- 3 [\$125,000] \$500,000 or which may have a substantial adverse
- 4 environmental or ecological effect, taking into account
- 5 potential cumulative effects."
- 6 SECTION 4. This Act does not affect rights and duties that
- 7 matured, penalties that were incurred, and proceedings that were
- 8 begun, before its effective date.
- 9 SECTION 5. Statutory material to be repealed is bracketed
- 10 and stricken. New statutory material is underscored.
- 11 SECTION 6. This Act shall take effect on July 1, 2011.

APPROVED this 23 day of JUN

, 2011

GOVERNOR OF THE STATE OF HAWAII