

GOV. MSG. NO. / 254

EXECUTIVE CHAMBERS

NEIL ABERCROMBIE GOVERNOR

June 21, 2011

The Honorable Shan Tsutsui, President and Members of the Senate Twenty-Sixth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

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The Honorable Calvin Say, Speaker and Members of the House Twenty-Sixth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Tsutsui, Speaker Say and Members of the Legislature:

This is to inform you that on June 21, 2011, the following bill was signed into law:

HB1342 HD1 SD2 CD1

RELATING TO TELECOMMUNICATIONS Act 151 (11)

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NEIL ABERCROMBIE Governor, State of Hawaii

Approved by the Governor

ORIGINAL

HOUSEOF REPRESENTATIVES TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

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H.B. NO

A BILL FOR AN ACT

RELATING TO TELECOMMUNICATIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Act 199, Session Laws of Hawaii 2010, 2 established a broadband work group to develop procedures for 3 streamlining permitting functions applicable to the development of broadband services and broadband technology. The legislature 4 5 finds that the broadband work group has recommended the creation of an exemption from various permitting requirements for the 6 7 installation of new or upgraded broadband infrastructure along 8 existing poles and conduits that are already used for telecommunications. Another discussion item of the broadband 9 work group is the streamlining of the processing of pole, 10 conduit, and duct applications. 11

12 The purpose of this Act is to facilitate the deployment of 13 high-speed broadband infrastructure in Hawaii by exempting the installation, improvement, construction, or development of 14 15 infrastructure relating to broadband service or broadband 16 technology from state and county permitting requirements, under 17 certain conditions, and reducing the time and costs associated with requests for access to utility poles and conduits. 18 This HB1342 CD1 HMS 2011-4055

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Act also makes the director of commerce and consumer affairs a member and chairperson of the broadband assistance advisory council and a member and convenor of the broadband work group established under Act 199, Session Laws of Hawaii 2010, and removes the cable television administrator from the broadband assistance advisory council and the broadband work group.

7 SECTION 2. From January 1, 2012, to January 1, 2017, 8 actions relating to the installation, improvement, construction, 9 or development of infrastructure relating to broadband service 10 or broadband technology, including the interconnection of 11 telecommunications cables, shall be exempt from county 12 permitting requirements, state permitting and approval 13 requirements, which includes the requirements of chapters 171, 205A, and 343, Hawaii Revised Statutes, and public utilities 14 15 commission rules under Hawaii Administrative Rules, chapter 6-73, that require existing installations to comply with new pole 16 17 replacement standards at the time of any construction or 18 alteration to the equipment or installation, except to the 19 extent that such permitting or approval is required by federal 20 law or is necessary to protect eligibility for federal funding, 21 services, or other assistance; provided that the installation,

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1	improvement	, construction, or development of infrastructure	
2	shall:		
3	(1) B	e directly related to the improvement of existing	
4	t	elecommunications cables or the installation of new	
5	t	elecommunications cables:	
6	(2	A) On existing or replacement utility poles and	
7		conduits; and	
8	(1	3) Using existing infrastructure and facilities;	
9	(2) Ta	ake place within existing rights-of-way or public	
10	ut	cility easements or use existing telecommunications	
11	ir	ifrastructure; and	
12	(3) Ma	ake no significant changes to the existing public	
13	rj	ghts-of-way, public utility easements, or	
14	te	elecommunications infrastructure.	
15	A person or entity shall use reasonable best efforts to		
16	comply with all applicable safety and engineering requirements		
17	relating to the installation, improvement, construction, or		
18	development of infrastructure relating to broadband service.		
19	A person or entity taking any action under this section		
20	shall, at least thirty calendar days before the action is taken		
21	provide notice to the director of commerce and consumer affairs		

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1 by electronic posting in the form and on the site designated by the director for such posting on the designated central State of 2 3 Hawaii Internet website; provided that notice need not be given 4 by a public utility or government entity for an action relating 5 to the installation, improvement, construction, or development of infrastructure relating to broadband service or broadband 6 7 technology where the action taken is to provide access as the owner of the existing rights-of-way, utility easements, or 8 telecommunications infrastructure. 9

10 SECTION 3. Consistent with federal law, no person or 11 entity shall be required to upgrade or replace an existing 12 utility pole when using that utility pole to install new 13 telecommunications cables or to improve existing 14 telecommunications cables; provided that:

15 (1) The overall weight load and the diameter of the
16 attachment on the utility pole following the
17 installation or improvement does not exceed the
18 overall weight load and diameter of the attachment
19 prior to the installation or improvement; and

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(2) The utility pole is not damaged or made less safe or
 reliable due to the installation or improvement of
 telecommunications cables.

4 The public utilities commission may allow a public utility 5 to recover all prudently incurred costs as approved through 6 rates, charges, or clauses approved or established by the public 7 utilities commission pursuant to section 269-16, Hawaii Revised 8 Statutes, including but not limited to planning, engineering, 9 construction, installation, or replacement of utility poles 10 undertaken to accomplish the objectives of this Act. Recovery 11 of all prudently incurred costs shall also apply to a broadband 12 service provider.

13 If access to a utility pole is not granted within forty-five days of a written request for access, the utility must confirm 14 the denial in writing by the forty-fifth day, consistent with 15 16 the requirements established by the Federal Communications Commission under Title 47, Chapter 1, Code of Federal 17 Regulations. The utility's denial of access shall be specific, 18 19 shall include all relevant evidence and information supporting 20 its denial, and shall explain how such evidence and information

1 relate to a denial of access for reasons of lack of capacity, 2 safety, reliability, or engineering standards. 3 SECTION 4. No later than January 1, 2016, the director of 4 commerce and consumer affairs shall: 5 (1)Review the state of broadband communications in Hawaii and the permitting exemptions granted pursuant to this 6 7 Act; and 8 (2) Make a recommendation whether to extend the exemptions 9 provided by this Act. 10 The director of commerce and consumer affairs shall submit a 11 report of the director's findings and recommendations, along 12 with any proposed legislation, to the legislature no later than 13 twenty days prior to the convening of the regular session of 14 2016. SECTION 5. Act 199, Session Laws of Hawaii 2010, is 15 amended by amending section 3 to read as follows: 16 "SECTION 3. Telework promotion and broadband assistance 17 18 advisory council; establishment; purpose. (a) The 19 [administrator of the cable television division of the 20 department of commerce and consumer affairs] director of commerce and consumer affairs shall convene and chair the 21

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1 broadband assistance advisory council to advise the 2 [administrator] director of commerce and consumer affairs on 3 policy and funding priorities to promote and encourage use of 4 telework alternatives for public and private employees, and 5 expedite deployment of affordable and accessible broadband 6 services in Hawaii. 7 (b) The council shall be composed of the [administrator of 8 the cable television division] director of commerce and consumer 9 affairs, or the director's designee, and the following twelve 10 members who shall be equally appointed by the president of the 11 senate and by the speaker of the house of representatives as 12 follows: Two members of the senate, appointed by the president 13 (1)14 of the senate; 15 (2)Two members of the house of representatives, appointed 16 by the speaker of the house of representatives; Four representatives of federal, state, and county (3)17 18 government entities having a role in infrastructure 19 deployment; management of public rights-of-way, regulation, and franchising; information technology; 20 and economic development; and 21

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1	(4) Four representatives of Hawaii's private sector		
2	technology, telecommunications, and investment		
3	industries.		
4	Except for the [administrator of the cable television division]		
5	director of commerce and consumer affairs, all members shall		
6	serve for a term of four years. Any vacancies occurring in the		
7	membership of the advisory council shall be filled for the		
8	remainder of the unexpired term in the same manner as the		
. 9	original appointments.		
10	(c) The [administrator of the cable television division]		
11	director of commerce and consumer affairs shall serve as		
12	chairperson of the council. The council shall meet at times as		
13	may be called by the chairperson. Members shall be reimbursed		
14	for reasonable expenses, including travel expenses, necessary		
15	for the performance of their duties. Administrative support to		
16	the council shall be provided by the department of commerce and		
17	consumer affairs.		
18	(d) The council shall:		
19	(1) Monitor the broadband-based development efforts of		
20	other states and nations in areas such as business,		
21	education, and health;		

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1	(2)	Advise the department on other states' best practices	
2		involving telework promotion and policies and	
3		strategies related to making affordable broadband	
4	•	services available to every Hawaii home and business;	
5	(3)	Monitor broadband-related activities at the federal	
6	. ·	level;	
7	(4)	Monitor regulatory and policy changes for potential	
8		impact on broadband deployment and sustainability in	
9		Hawaii; and	
.10	(5)	Encourage public-private partnerships to increase the	
11		deployment and adoption of broadband services and	
12		applications."	
13	SECTION 6. Act 199, Session Laws of Hawaii 2010, is		
14	amended by amending subsection (a) of section 4 to read as		
15	follows:		
16	"(a) The [administrator of the cable television division		
17	of the department of commerce and consumer affairs] director of		
18	commerce and consumer affairs shall convene a work group to		
19	develop procedures for streamlined permitting functions that are		
20	applicable to the development of broadband services and		
21	broadband technology that are normally available to state and		

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1 local governments for the use or development of broadband 2 service or broadband technology. Members of the work group 3 shall include: 4 (1)The [administrator-of-the-cable-television-division] 5 director of commerce and consumer affairs, or the 6 [administrator's] director's designee; 7 (2)The mayor of the county of Hawaii, or the mayor's 8 designee; 9 (3) The mayor of the city and county of Honolulu, or the 10 mayor's designee; The mayor of the county of Kauai, or the mayor's 11 (4)12 designee; The mayor of the county of Maui, or the mayor's 13 (5) designee; 14 The chairperson of the Hawaii broadband task force 15 (6) established by Act 2, First Special Session Laws of 16 Hawaii 2007; and 17 (7) Two representatives of state agencies with 18 19 jurisdiction over land use and permitting at the state level." 20

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SECTION 7. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.

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3 SECTION 8. This Act shall take effect on July 1, 2011.

APPROVED this 21 day of JUN , 2011 Approved this 21 day of JUN , 2011

GOVERNOR OF THE STATE OF HAWAII

