

GOV. MSG. NO. 1183

EXECUTIVE CHAMBERS HONOLULU

NEIL ABERCROMBIE GOVERNOR

June 1, 2011

The Honorable Shan Tsutsui, President and Members of the Senate Twenty-Sixth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

The Honorable Calvin Say, Speaker and Members of the House Twenty-Sixth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Tsutsui, Speaker Say and Members of the Legislature:

This is to inform you that on June 1, 2011, the following bill was signed into law:

HB1045 HD1 SD2 CD1

RELATING TO INSURANCE Act 080 (11)

NEILABERCROMBIE

Governor, State of Hawaii

HOUSE OF REPRESENTATIVES TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

1045 H.B. NO. H.D. 1

A BILL FOR AN ACT

RELATING TO INSURANCE.

	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:			
1	SECTION 1. Section 431:3-401, Hawaii Revised Statutes, is			
2	amended as follows:			
3	1. By adding three new definitions of "benefit society",			
4	"domestic insurer", and "health maintenance organization" to			
5	read:			
6	""Benefit society" means a mutual benefit society			
7	registered under section 432:1-301 or a fraternal benefit			
8	society organized under section 432:2-301.			
9	"Domestic insurer" includes an insurer, a benefit society			
10	or a health maintenance organization.			
11	"Health maintenance organization" means a health			
12	maintenance organization authorized under section 432D-2."			
13	2. By amending the definition of "total adjusted capital"			
14	to read:			

- 15 ""Total adjusted capital" means the sum of:
- 16 An insurer's statutory capital and surplus, or net 17 worth, as determined in accordance with the statutory 18 accounting applicable to the annual financial

1	statements or reports required to be filed under
2	section 431:3-301[+], 432:1-404, 432:2-602, or 432D-5
3	and
4	(2) Any other items that the risk-based capital
5 ,	instructions may provide."
6	SECTION 2. Section 431:3-402, Hawaii Revised Statutes, is
7	amended to read as follows:
8	"§431:3-402 Risk-based capital reports. (a) Every
9	domestic insurer, on or before each March 1 [4], the [4] the [4]
10	$date[\frac{w}{2}]$, shall prepare and submit to the commissioner a report
11	of its risk-based capital levels as of the end of the calendar
12	year just ended, in a form and containing any information that
13	is required by the risk-based capital instructions. In
14	addition, every domestic insurer shall file its risk-based
15	capital report:
16	(1) With the National Association of Insurance
17	Commissioners in accordance with the risk-based
18	capital instructions; and
19	(2) With the insurance commissioner in any state in which
20	the insurer is authorized to do business, if the
21	commissioner has notified the insurer of its request

1	in writing, in which case the insurer shall file its
2	risk-based capital report not later than the later of:
3	(A) Fifteen days from the receipt of notice to file
4	its risk-based capital report with that state; or
5	(B) The filing date.
6	(b) A life or accident and health or sickness insurer's
7	risk-based capital shall be determined in accordance with the
8	formula set forth in the risk-based capital instructions. The
9	formula shall take into account and may adjust for the
10	covariance among the following, which shall be determined in
11	each case by applying the factors in the manner set forth in the
12	risk-based capital instructions:
13	(1) The risk with respect to the insurer's assets;
14	(2) The risk of adverse insurance experience with respect
15	to the insurer's liabilities and obligations;
16	(3) The interest rate risk with respect to the insurer's
17	business; and
18	(4) All other business risks and any other relevant risks
19	that are set forth in the risk-based capital
20	instructions.
21	(c) A property and casualty insurer's risk-based capital
22	shall be determined in accordance with the formula set forth in

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- 1 the risk-based capital instructions. The formula shall take
- 2 into account and may adjust for the covariance among the
- 3 following, which shall be determined in each case by applying
- 4 the factors in the manner set forth in the risk-based capital
- 5 instructions:
- 6 (1) Asset risk;
- 7 (2) Credit risk;
- 8 (3) Underwriting risk; and
- 9 (4) All other business risks and [such] any other relevant
- risks as [are] set forth in the risk-based capital
- instructions.
- 12 (d) A benefit society or health maintenance organization's
- 13 risk-based capital shall be determined in accordance with the
- 14 formula set forth in the risk-based capital instructions. The
- 15 formula shall take into account and may adjust for the
- 16 covariance among the following, which shall be determined in
- 17 each case by applying the factors in the manner set forth in the
- 18 risk-based capital instructions:
- 19 (1) Asset risk;
- 20 (2) Credit risk;
- 21 (3) Underwriting risk; and

1	(4) All other business risks and any other relevant risks			
2	as set forth in the risk-based capital instructions.			
3	[(d)] <u>(e)</u> An excess of capital, or net worth, over the			
4	amount produced by the risk-based capital requirements contained			
5	in this part and the formulas, schedules, and instructions			
6	referenced in this part is desirable in the business of			
7	insurance. Accordingly, insurers shall seek to maintain capital			
8	above the risk-based capital levels required by this part.			
9	Additional capital is used and useful in the business of			
10	insurance and helps to secure an insurer against various risks			
11	inherent $in[\tau]$ or affecting[τ] the business of insurance and not			
12	accounted for or only partially measured by the risk-based			
13	capital requirements contained in this part.			
14	[(e)] <u>(f)</u> If a domestic insurer files a risk-based capital			
15	report which, in the judgment of the commissioner, is			
16	inaccurate, then the commissioner shall adjust the risk-based			
17	capital report to correct the inaccuracy and shall notify the			
18	insurer of the adjustment. The notice shall contain a statement			
19	of the reason for the adjustment. A risk-based capital report			
20	[as so] adjusted pursuant to this subsection is referred to as			
21	an adjusted risk-based capital report."			

1	SECTION 3. Section 431:3-403, Hawaii Revised Statutes, is
2	amended by amending subsection (a) to read as follows:
3	"(a) "Company action level event" means any of the
4	following events:
5	(1) The filing of a risk-based capital report by an
6	insurer which indicates that:
7	(A) The insurer's total adjusted capital is greater
8	than or equal to its regulatory action level
9	risk-based capital but less than its company
10	action level risk-based capital; [er]
11	(B) If a life or accident and health or sickness
12	insurer, the insurer has total adjusted capital
13	[which is] greater than or equal to its company
14	action level risk-based capital but less than the
15	product of its authorized control level risk-
16	based capital and $[2.5,]$ two and a half, and has
17	a negative trend;
18	(C) If a property and casualty insurer, the insurer
19	has a total adjusted capital greater than or
20	equal to its company action level risk-based
21	capital but less than the product of its
22	authorized control level risk-based capital and

•		three, and triggers the trend test determined in
2		accordance with the trend test calculation
3		included in the property and casualty risk-based
4		capital instructions; or
5		(D) If a benefit society or health maintenance
6		organization, the benefit society or health
7		maintenance organization has a total adjusted
8 .		capital greater than or equal to its company
9		action level risk-based capital but less than the
10		product of its authorized control level risk-
11		based capital and three, and triggers the trend
12		test determined in accordance with the trend test
13		calculation included in the health risk-based
14		capital instructions;
15	(2)	The notification by the commissioner to the insurer of
16		an adjusted risk-based capital report that indicates
17		the occurrence of the event in paragraph (1), if the
18		insurer does not challenge the adjusted risk-based
19		capital report under section 431:3-407; or
20	(3)	If, pursuant to section 431:3-407, the insurer
21		challenges an adjusted risk-based capital report that
22		indicates the occurrence of the event in paragraph

1		(1), the notification by the commissioner to the
2		insurer that the commissioner has, after a hearing,
3		rejected the insurer's challenge."
4	SECT	ION 4. Section 431:3-406, Hawaii Revised Statutes, is
5	amended b	y amending subsection (b) to read as follows:
6	" (b)	In the event of a mandatory control level event:
7	(1)	With respect to a life or accident and health or
8		sickness insurer, the commissioner shall take any
9		actions that are necessary to cause the insurer to be
10		placed under regulatory control under article 15. In
11		that event, the mandatory control level event shall be
12		deemed sufficient grounds for the commissioner to take
13		action under article 15, and the commissioner shall
14		have the rights, powers, and duties with respect to
15		the insurer as [are set forth in] provided by article
16		15. In the event the commissioner takes actions
17		pursuant to an adjusted risk-based capital report, the
18		insurer shall be entitled to the protections [that
19		are] afforded to insurers under section 431:15-201.
20		Notwithstanding [any of the foregoing,] the
21	•	requirements of this paragraph, the commissioner may
22		forego action for up to ninety days after the

T		mandatory control level event if the commissioner
2		finds there is a reasonable expectation that the
3		mandatory control level event may be eliminated within
4		the ninety-day period; [ex]
5	(2)	With respect to a property and casualty insurer, the
6		commissioner shall take any actions that are necessary
7		to cause the insurer to be placed under regulatory
8		control under article 15, or, in the case of an
9		insurer that is writing no business and is running-off
10		its existing business, may allow the insurer to
11		continue its run-off under the supervision of the
12		commissioner. In either event, the mandatory control
13		level event shall be deemed sufficient grounds for the
14		commissioner to take action under article $15[\tau]$ and
15		the commissioner shall have the rights, powers, and
16		duties with respect to the insurer as are set forth in
17		article 15. In the event the commissioner takes
18		actions pursuant to an adjusted risk-based capital
19		report, the insurer shall be entitled to the
20		protections [that are] afforded to insurers under

section 431:15-201. Notwithstanding [any-of-the

foregoing, the requirements of this paragraph, the

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1		commissioner may forego action for up to ninety days
2		after the mandatory control level event if the
3		commissioner finds there is a reasonable expectation
4		that the mandatory control level event may be
5		eliminated within the ninety-day period[-]; or
6	<u>(3)</u>	With respect to a benefit society or health
7		maintenance organization, the commissioner shall take
8		any actions that are necessary to cause the insurer to
9		be placed under regulatory control under article 15.
10		In that event, the mandatory control level event shall
11		be deemed sufficient grounds for the commissioner to
12		take action under article 15, and the commissioner
13		shall have the rights, powers, and duties with respect
14		to the insurer as are set forth in article 15. In the
15		event the commissioner takes actions pursuant to an
16		adjusted risk-based capital report, the insurer shall
17		be entitled to the protections that are afforded to
18		insurers under section 431:15-201. Notwithstanding
19		the requirements of this paragraph, the commissioner
20		may forego action for up to ninety days after the
21		mandatory control level event if the commissioner
22		finds there is a reasonable expectation that the

_	mandatory control level event may be eliminated within
2	the ninety-day period."
3	SECTION 5. Section 431:3-408, Hawaii Revised Statutes, is
4	amended to read as follows:
5	"§431:3-408 Confidentiality and prohibition on
6	announcements; prohibition on use in ratemaking. (a) All risk-
7	based capital reports[+], to the extent the information
8	[therein] contained in the report is not required to be set
9	forth in a publicly available annual statement schedule[+], and
10	risk-based capital plans[+]_ including the results or report of
11	any examination or analysis of an insurer performed pursuant to
12	this part and any corrective order issued by the commissioner
13	pursuant to examination or analysis[+] with respect to any
14	domestic insurer or foreign insurer [which are filed with] that
15	are in the possession or under the control of the commissioner[$ au$
16	constitute information that might be damaging to the insurer if
17	made available to its competitors, and therefore] shall be
18	[kept] confidential by [the commissioner. This information] law
19	and shall be privileged. Risk-based capital reports and risk-
20	based capital plans subject to this section shall not be made
21	public [er], shall not be subject to subpoena[, other than by
22	the commissioner and then only to enforce actions taken by the
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Τ.	COMMITSHE	ner pursuant to this part of any other provision of th
2	insurance	laws of this State.] or discovery, and shall not be
3	admissibl	e as evidence in any private civil action; provided
4	that:	
5	<u>(1)</u>	This section shall not be construed to limit the
6		commissioner's authority to use the documents,
7		materials, or other information in furtherance of any
8		regulatory or legal action brought as part of the
9		commissioner's official duties; and
10	(2)	Neither the commissioner nor any person who received
11		documents, materials, or other information while
12		acting under the authority of the commissioner shall
13		be permitted or required to testify in any private
14		civil action concerning any confidential documents,
15		materials, or information subject to this subsection.
16	(b)	The commissioner may share documents, materials, or
17	other inf	ormation, including confidential and privileged
18	documents	, materials, or information subject to subsection (a),
19	with other	er state, federal, and international regulatory
20	agencies,	with the National Association of Insurance
21	Commissio	ners and its affiliates and subsidiaries, and with
22	state, fe	deral, and international law enforcement authorities;
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- 1 provided that the recipient agrees to maintain the confidential
- 2 and privileged status of the document, material, or other
- 3 information and has the legal authority to do so.
- 4 (c) The commissioner may receive documents, materials, or
- 5 information, including otherwise confidential and privileged
- 6 documents, materials, or information, from the National
- 7 Association of Insurance Commissioners and its affiliates and
- 8 subsidiaries, and from regulatory and law enforcement officials
- 9 of other foreign or domestic jurisdictions. The commissioner
- 10 shall maintain as confidential or privileged, pursuant to
- 11 subsection (a) (2), any document, material, or information
- 12 received with notice or the understanding that it is
- 13 confidential or privileged under the laws of the jurisdiction
- 14 that is the source of the document, material, or information.
- 15 (d) The commissioner may enter into agreements governing
- 16 sharing and use of information consistent with subsections (b)
- 17 and (c).
- 18 (e) No waiver of any applicable privilege or claim of
- 19 confidentiality in the documents, materials, or information
- 20 subject to this section shall occur as a result of disclosure to
- 21 the commissioner under this section or as a result of sharing as
- 22 authorized in subsections (b) and (c).

1 [(b)] (f) The comparison of an insurer's total adjusted 2 capital to any of its risk-based capital levels is a regulatory 3 tool which may indicate the need for possible corrective action 4 with respect to the insurer and is not intended as a means to 5 rank insurers generally. [Therefore, except] Except as 6 otherwise required under this part, [the] making, publishing, 7 disseminating, circulating, or placing before the public[7] or 8 causing, directly or indirectly, to be made, published, 9 disseminated, circulated, or placed before the public[7] in a 10 newspaper, magazine, or other publication[, or]; in the form of 11 a notice, circular, pamphlet, letter, or poster[, or]; over any 12 radio or television station[-]; or in any other way, an 13 advertisement, announcement, or statement containing an assertion, representation, or statement with regard to the risk-14 15 based capital levels of any insurer $[\tau]$ or of any component 16 derived in the calculation $[-\tau]$ by any insurer, producer, or other **17** person engaged in any manner in the insurance business [would 18 be] is misleading and is [therefore] prohibited[; provided that 19 if]. If any materially false statement with respect to the 20 comparison [regarding] of an insurer's total adjusted capital to 21 any or all of its risk-based capital levels [{or any of them}] 22 or [an] any inappropriate comparison of any other amount to the

- 1 insurer's risk-based capital levels is published in any written
- 2 publication and the insurer is able to demonstrate to the
- 3 commissioner with substantial proof the falsity or
- 4 inappropriateness of the statement[or the inappropriateness,
- 5 as the case may be, then the insurer may publish an
- 6 announcement in a written publication [if] for the sole purpose
- 7 of [the announcement is to rebut] rebutting the materially false
- 8 or inappropriate statement.
- 9 [(c) The risk-based] (g) Risk-based capital instructions,
- 10 risk-based capital reports, adjusted risk-based capital reports,
- 11 risk-based capital plans, and revised risk-based capital plans
- 12 are intended solely for use by the commissioner in monitoring
- 13 the solvency of insurers and the need for possible corrective
- 14 action with respect to insurers and shall not be used by the
- 15 commissioner for ratemaking, [nor] considered or introduced as
- 16 evidence in any rate proceeding, [nor] or used by the
- 17 commissioner to calculate or derive any elements of an
- 18 appropriate premium level or rate of return for any line of
- 19 insurance which an insurer or any affiliate is authorized to
- 20 write."
- 21 SECTION 6. Section 431:3-409, Hawaii Revised Statutes, is
- 22 amended to read as follows:

1	" §4 3	1:3-409 Supplemental provisions; rules; exceptions.
2	(a) This	part is supplemental to any other laws of this State,
3	and shall	not preclude or limit any other powers or duties of
4	the commi	ssioner under those laws, including[7] but not limited
5	to articl	e 15.
6	(b)	The commissioner may adopt rules pursuant to chapter
7	91 necessa	ary for the implementation of this part.
8	(c)	The commissioner may exempt from the application of
9	this part	any domestic property and casualty insurer [which:]
10	that:	
11	(1)	Writes direct business in this State;
12	(2)	Writes direct annual premiums of \$2,000,000 or less;
13		and
14	(3)	Assumes no reinsurance in excess of five per cent of
15		direct premiums written.
16	<u>(d)</u>	The commissioner may exempt from the application of
17	this part	any domestic benefit society or health maintenance
18	organizati	ion that:
19	(1)	Writes direct business only in this State;
20	(2)	Assumes no reinsurance in excess of five per cent of

direct premiums written; and

21

1	(3) Writes direct annual premiums for comprehensive
2	medical business of \$2,000,000 or less; or
3	(4) Is a benefit society or health maintenance
4	organization that covers fewer than two-thousand
5	lives."
6	SECTION 7. Section 432:1-102, Hawaii Revised Statutes, is
7	amended by amending subsection (b) to read as follows:
8	"(b) Article 2, article 2D, part IV of article 3, article
9	13, [and] article 14G, and article 15 of chapter 431, and the
10	powers [there] granted by those provisions to the commissioner,
11	shall apply to managed care plans, health maintenance
12	organizations, or medical indemnity or hospital service
13	associations[, which] that are owned or controlled by mutual
14	benefit societies[-] so long as the application in any
15	particular case is in compliance with and is not preempted by
16	applicable federal statutes and regulations."
17	SECTION 8. Section 432:2-102, Hawaii Revised Statutes, is
18	amended by amending subsection (b) to read as follows:
19	"(b) Nothing in this article shall exempt fraternal
20	benefit societies from the provisions and requirements of part
21	IV of article 2, part IV of article 3, and article 15 of chapter
22	431 and of section 431:2-215."

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- 1 SECTION 9. Section 432D-19, Hawaii Revised Statutes, is
- 2 amended by amending subsection (d) to read as follows:
- 3 "(d) Article 2, article 2D, part IV of article 3, article
- 4 13, [and] article 14G, and article 15 of chapter 431, and the
- 5 [power-there] powers granted by those provisions to the
- 6 commissioner[7] shall apply to health maintenance organizations,
- 7 so long as the application in any particular case is in
- 8 compliance with and is not preempted by applicable federal
- 9 statutes and regulations."
- 10 SECTION 10. Statutory material to be repealed is bracketed
- 11 and stricken. New statutory material is underscored.
- 12 SECTION 11. This Act shall take effect on July 1, 2011.

APPROVED this: 1 day of JUN , 2011

GOVERNOR OF THE STATE OF HAWAII