

GOV. MSG. NO. 1140

EXECUTIVE CHAMBERS Honolulu

May 4, 2011

The Honorable Shan Tsutsui, President and Members of the Senate Twenty-Sixth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813 The Honorable Calvin Say, Speaker and Members of the House Twenty-Sixth State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Tsutsui, Speaker Say and Members of the Legislature:

This is to inform you that on May 4, 2011, the following bill was signed into law:

SB1233 SD2 HD2

RELATING TO THE SOLICITATION OF FUNDS FROM THE PUBLIC Act 040 (11)

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NÉIL ABERCROMBIE Governor, State of Hawaii

Approved by the Governor on <u>MAY 4 2011</u> THE SENATE

THE SENATE TWENTY-SIXTH LEGISLATURE, 2011 STATE OF HAWAII

ACT 040 S.B. NO. ¹²³³ S.D. 2 H.D. 2

A BILL FOR AN ACT

RELATING TO THE SOLICITATION OF FUNDS FROM THE PUBLIC.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Chapter 467B, Hawaii Revised Statutes, is
2	amended by adding two new sections to be appropriately
3	designated and to read as follows:
4	" <u>§467B-</u> <u>Service of process; substituted service.</u> (a) A
5	charitable organization, professional solicitor, or professional
6	fundraising counsel that is required to be registered under this
7	chapter and that either has its principal place of business
8	outside of the State or is organized under the laws of another
9	state, and who does not have a registered agent with the
10	department of commerce and consumer affairs, is considered to
11	have irrevocably appointed the department of the attorney
12	general as its agent for the service of a summons, subpoena, or
13	other process directed to the charitable organization,
14	professional fundraising counsel, or professional solicitor, or
Ì5	to a director, officer, partner, or principal of the charitable
16	organization, professional fundraising counsel, or professional
17	solicitor in an investigation, action, or other proceeding



1	brought under this chapter, or for purpose of service of a
2	subpoena under section 467B-9.3.
3	(b) Service under subsection (a) is complete if the
4	department immediately sends notice of the service and a copy of
5	the process to the charitable organization, professional
6	fundraising counsel, or professional solicitor, or to a
7	director, officer, partner, or principal of the charitable
8	organization, professional fundraising counsel, professional
9	solicitor, or other person to whom it is directed, by registered
10	mail, return receipt requested, to the last address known to the
11	department of the charitable organization, professional
12	fundraising counsel, professional solicitor, or other person to
13	whom it is directed.
14	(c) A charitable organization, professional fundraising
15	counsel, or professional solicitor that is required to be
16	registered under this chapter and that has its principal place
17	of business within this State, and does not have a registered
18	agent with the department of commerce and consumer affairs, may
19	be served with a subpoena, summons, or other court process by
20	personal service within this State. If personal service within
21	this State cannot be made, substituted service may be made by
22	any of the following methods:

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1	(1)	Mailing by registered or certified mail to the last-
2		known place of business, residence, or abode within or
3		without this State of the person for whom the subpoena
4		is intended;
5	(2)	For any person other than a natural person, in the
6		manner provided for service of summons in an action or
7		suit; or
8	(3)	Service as directed by a court in lieu of personal
9		service within this State.
10	<u>\$4671</u>	Administrative enforcement; cease and desist
11	orders.	(a) Whenever the attorney general finds that a
12	charitable	e organization has violated section 467B-2.1, the
13	attorney g	general may issue, in addition to the remedies
14	prescribed	l by section 467B-9.7(b), a cease and desist order to
15	the charit	able organization.
16	<u>(b)</u>	Any person aggrieved by an action of the attorney
17	general ur	nder this section may request an administrative hearing
18	to review	that action in accordance with chapter 91 and rules
19	adopted by	the attorney general. Any request for hearing shall
20	be made wi	thin ten days after the attorney general has served
21	the person	with notice of the action; provided that notice shall
22	be deemed	effective upon mailing."
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SECTION 2. Section 467B-6.5, Hawaii Revised Statutes, is
 amended to read as follows:

"[+]\$467B-6.5[+] Annual financial reports; fiscal records 3 and fees. (a) Every charitable organization required to 4 5 register pursuant to section 467B-2.1 shall annually file with 6 the department a report for its most recently completed fiscal [The report shall include a financial statement and other 7 vear. information as the department may require.] If the charitable 8 9 organization files a Form 990 or 990-EZ with the Internal Revenue Service, the annual report shall be a copy of that Form 10 11 990 or 990-EZ. If the registered charitable organization is 12 required to file a Form 990-T with the Internal Revenue Service, 13 the annual report shall include a copy of that Form 990-T. If a charitable organization is not required to file a Form 990 or 14 990-EZ with the Internal Revenue Service, the annual report 15 shall contain all information prescribed by the department. 16 The charitable organization shall file [the] its annual report not 17 [more] later than [eight months] the fifteenth day of the fifth 18 month following the close of its fiscal year [on or before the 19 date the organization files a Form 990 or 990EZ with the 20 Internal Revenue Service]. A charitable organization that has 21 22 obtained an extension of time to file a Form 990 or 990-EZ from SB1233 HD2 HMS 2011-3500

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the Internal Revenue Service may obtain an extension of time to 1 file the annual report with the department, by filing with the 2 department a copy of the Internal Revenue Service's approved 3 extension of time to file. The report shall be accompanied by a 4 filing fee as prescribed by subsection (d) [and shall be signed 5 6 by two-authorized officers of the organization, one of whom shall be the chief fiscal officer of the organization. These 7 officers shall certify that the report is true and correct to 8 the best of their knowledge. The department shall prescribe the 9 form of the report and shall prescribe standards for its 10 completion]. The department shall accept, under [such] 11 conditions [as] prescribed by the attorney general [may 12 prescribe], a copy or duplicate original of financial 13 statements, reports, or returns filed by the charitable 14 organization with the Internal Revenue Service or another state 15 having requirements similar to the provisions of this section; 16 provided that the attorney general may prescribe the form of the 17 annual financial report for charitable organizations that file 18 the Form [990N] 990-N with the Internal Revenue Service. 19 (b) A charitable organization with gross revenue in excess 20

21 of \$500,000 in the year covered by the report shall include with 22 its annual financial report, an audit report, prepared in



1 accordance with generally accepted accounting principles, by a 2 certified public accountant; provided that any charitable 3 organization shall include with its annual financial report an 4 audit report, prepared in accordance with generally accepted 5 accounting principles, by a certified public accountant [as a 6 result of a requirement imposed] if required to do so by a governmental authority or a third party. For the purpose of 7 8 this subsection, "gross revenue" does not include grants or fees 9 from government agencies or revenue derived from funds held in 10 trust for the benefit of the organization.

11 (c) The department, upon written request and for good
12 cause shown, may grant an extension of time, not to exceed three
13 months, for the filing of the <u>annual report[-] required by this</u>
14 section.

(d) Each charitable organization filing a report required
by this section shall pay a filing fee to the department[7]
based on the total amount of its [income and receipts] gross
<u>revenues</u> during the time covered by the report at the close of
the calendar or fiscal year adopted by the charitable
organization as follows:

21 (1) \$10, if less than \$25,000;

22 (2) \$25, if \$25,000 but less than \$50,000;

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1	(3) \$50, if \$50,000 but less than \$100,000;
2	(4) \$100, if \$100,000 but less than \$250,000;
3	(5) \$150, if \$250,000 but less than \$500,000;
4	(6) \$200, if \$500,000 but less than \$1,000,000;
5	(7) [\$300,] <u>\$250,</u> if \$1,000,000 but less than \$2,000,000;
6	(8) [\$500,] <u>\$350,</u> if \$2,000,000 but less than \$5,000,000;
7	or
8	(9) [\$750,] <u>\$600,</u> if \$5,000,000 or more.
9	(e) If a return or report required under this section is
10	not filed, taking into account any extension of time for filing,
11	unless it is shown that the failure is due to reasonable cause,
12	a fine of \$20 shall be imposed for each day during which the
13	violation continues; provided that the total amount imposed
14	under this subsection shall not exceed \$1,000. [Returns and
15	reports submitted without the proper filing-fee shall not be
16	accepted-for-filing.]
17	(f) Every charitable organization subject to [+]section[+]
18	467B-2.1 and [+]this section[+] shall keep true fiscal records

19 that shall be available to the department for inspection upon 20 request. The organization shall retain the records for no less 21 than three years after the end of the fiscal year to which they 22 relate.

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1 The attorney general may require the annual financial (g) report and audit report required by subsections (a) and (b) to 2 be electronically submitted and to include electronic 3 4 signatures." SECTION 3. Section 467B-9.3, Hawaii Revised Statutes, is 5 amended to read as follows: 6 "[+]§467B-9.3[+] Investigations; subpoenas; court orders. 7 8 The department, on its own motion or [en] upon complaint of (a) any person, may conduct an investigation to determine whether 9 any person has violated or is about to violate any provision of 10 11 sections 467B-2.1, 467B-6.5, and 467B-9. (b) 12 The attorney general or the attorney general's 13 authorized representative may subpoena documentary material relating to any matter under investigation, issue subpoenas to 14 any person involved in or who may have knowledge of any matter 15 under investigation, administer an oath or affirmation to any 16 person, and conduct hearings on any matter under investigation. 17 (c) If any person fails to obey any subpoena issued by the 18 department pursuant to this section, the department, after 19 20 notice, may apply to the circuit court for the first circuit, State of Hawaii, for a hearing on the application, and after the 21 hearing, the court may issue an order requiring the person to 22



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	1	obey the subpoena or any part [thereof,] of the subpoena
	2	together with any other relief as may be appropriate. Any
	3	disobedience of any order entered under this section by any
	4	court shall be punished as $[a]$ contempt $[thereof]$.
	5	(d) In any case where the attorney general has authority
	6	to institute a civil action or proceeding in connection with the
	7	enforcement of this chapter, the attorney general may instead
1	8	accept an assurance of discontinuance of any act or practice
9	9	that violates the law from any person engaged in or who has
1	0	engaged in the act or practice. Assurance accepted under this
1	1	subsection may include a stipulation for the voluntary payment
12	2	by the alleged violator of reasonable costs and disbursements
13	3	incurred by the attorney general during the course of the
14	4	attorney general's investigation. Evidence of a violation of an
15	5	assurance shall constitute prima facie evidence of a violation
16	5	of the applicable law in any civil action or proceeding later
17	7	commenced by the attorney general."
18	3	SECTION 4. Section 467B-9.7, Hawaii Revised Statutes, is
19)	amended by amending subsection (a) to read as follows:
20)	"(a) The attorney general may refuse to register [or may] <u>,</u>
21	L	revoke, or suspend the registration of any charitable
22),	organization, professional fundraising counsel, or professional
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1	solicito	r, or issue a cease and desist order whenever the
2	attorney	general finds that a charitable organization,
3	professio	onal fundraising counsel, or professional solicitor, or
4	[an] <u>its</u>	agent, servant, or employee [thereof]:
5	(1)	Has violated or is operating in violation of this
. б		chapter, the rules of the attorney general, or an
7		order issued by the attorney general;
8	(2)	Has refused or failed, after notice, to produce any
9		records of the organization or to disclose any
10		information required to be disclosed under this
11		chapter or the rules of the attorney general;
12	(3)	Has made a material false statement in an application,
13		statement, or report required to be filed under this
14		chapter; or
15	(4)	Has failed to file the financial report required by
16		section 467B-2.5, or filed an incomplete financial
17		report."
18	SECT	ION 5. Section 467B-11.5, Hawaii Revised Statutes, is
19	amended t	o read as follows:
20	" [+]	§467B-11.5[+] Charitable organizations exempted from
21	registrat	ion and financial disclosure requirements. The
22	following	charitable organizations shall not be subject to
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1	sections	467B-2.1 and 467B-6.5, if [each] the organization
2	submits i	nformation as the department may require to
3	substanti	ate an exemption under this section:
4	(1)	Any duly organized religious corporation, institution,
5	·	or society[+] that is exempt from filing Form 990 with
6		the Internal Revenue Service pursuant to sections
7		6033(a)(3)(A)(i) and (iii) and 6033(a)(3)(C)(i) of the
8		Internal Revenue Code, as amended;
9	(2)	Parent-teacher associations;
10	[(2)]	(3) Any [parent teacher association or] educational
11		institution[, the curricula of which in whole or in
12		part are registered or approved by any state or the
13		United States either directly or by acceptance of
14		accreditation-by an accrediting body;] that is
15		licensed or accredited by any of the following
16		licensing or accrediting organizations:
17		(A) Hawaii Association of Independent Schools;
18		(B) Hawaii Council of Private Schools;
19		(C) Western Association of Schools and Colleges;
20		(D) Middle States Association of Colleges and
21		Schools;
22		(E) New England Association of Schools and Colleges;
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1		(F) North Central Association of Colleges and
2		Schools;
3		(G) Northwest Association of Schools and Colleges;
4		(H) Southern Association of Colleges and Schools; or
5		(I) The National Association for the Education of
6		Young Children;
7		and any organization exempt from taxation under
8		section 501(c)(3) of the Internal Revenue Code
9		expressly authorized by, and having an established
10		identity with, such an educational institution;
11		provided that the organization's solicitation of
12		contributions is primarily directed to the students,
13		alumni, faculty, and trustees of the institutions and
14		their respective families;
15	[-(3) -]	(4) Any nonprofit hospital licensed by the State or
16		any similar provision of the laws of any other state;
17	[-(4) -]	(5) Any [governmental unit or instrumentality of any
18		state or the United States;] corporation established
19		by an act of the United States Congress that is
20		required by federal law to submit to Congress annual
21		reports, fully audited by the United States Department



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1		of Defense, of its activities including itemized
2	• •	accounts of all receipts and expenditures;
3	[(5)]	(6) Any [person who solicits solely for the benefit
4		of organizations described in paragraphs (1) to (4);]
5		agency of this State, another state, or the federal
6		government; and
7	[-(6)]	(7) Any charitable organization that normally
8		receives less than \$25,000 in contributions annually,
9		if the organization does not [compensate any person
10		primarily to conduct solicitations.] employ or
11		compensate a professional solicitor or professional
12		fundraising counsel."
13	SECTI	ION 6. Statutory material to be repealed is bracketed
14	and strick	en. New statutory material is underscored.
15	SECTI	ON 7. This Act shall take effect upon its approval.

APPROVED this

MAY

, 2011

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GOVERNOR OF THE STATE OF HAWAII

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