HOUSE OF REPRESENTATIVES THE TWENTY FIFTH LEGISLATURE REGUILAR SESSION OF 2010 COMMITTEE ON FINANCE

March 29, 2010

REP. Marcus R. Oshiro Chair REP. Marilyn B. Lee Vice Chair



Dear Representatives Oshiro and Lee,

I appear before you today as a private citizen and advocate for all of the needy residents of our State of Hawaii. I fully support SB2650 and urge you to pass this bill to the floor for a vote. I have previously provided testimony to the House and Senate Human Services Committees, against the Eligibility Processing Operations Division or EPOD which the Department of Human Services Director Lillian Koller is currently rushing into existence as of July 1 2010. This administrations plan to carve a new division into existence, a division that will be responsible to process applications and caseload maintenance for up to three hundred thousand recipients using a Call Center scheme that will require 50% less eligibility staff to do the work is absurd.

Other states have gone this way before, most recently Indiana, which had to cancel their own call center based benefit delivery plan in October 2009, because the Federal Government recommended the plan be halted as clients were waiting too long for benefits. In Hawaii's EPOD plan there would be two call centers one located in Hilo and the other somewhere on Oahu. The rest of the neighbor islands would see the community welfare offices close. Although clients can apply for benefits by phone, fax or e-mail, there will not be any qualified eligibility workers present to provide information about the application process or answer specific questions about the clients ongoing caseload benefits. By firing the 232 highly trained eligibility workers the State of Hawaii stands to save a little over nine million dollars in annual salary from these workers. The Human Services Director is rushing the EPOD plan into existence to save this money, who for and why now? The Governor recently announced her new revitalization plan call Hawaii Premium Plus with a general fund price tag of ten million dollars. Is the DHS Director trying to save nine million dollars by firing these eligibility workers to help fund the Governors revitalization plan.?

Members of the Finance Committee I believe you all understand the consequences for Hawaii if the impending disaster called EPOD is allowed to continue. We know that costs need to be contained especially in the medical program, however limiting the clients ability to access these assistance programs by closing the community offices is not the way to go about it. Setting up a task force consisting of appropriate representatives from all stakeholders and providing a report to the next Legislature on the feasibility of doing a small scale EPOD pilot project is certainly preferable to the rush to implement that we have now. Efficiency and streamlining are catchy words for this administration, and no one disagrees that improvements can be made in assistance program policy, however we must never forget that we at the DHS are here to provide assistance to the sick, disabled, elderly, and homeless population that we serve, it's always nice to save money for the taxpayer, please don't save it on the poorest population in Hawaii. The DHS can't afford any more cuts and DHS can't afford the EPOD. Thank you for allowing me to share my thoughts on this extremely important issue.

Sincerely

Pan E Wink

Carson E. Wilberts Jr.

J YOSHIMOTO

Chair & Presiding Officer Council District 3



 Phone:
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HAWAI'I COUNTY COUNCIL

County of Hawai'i Hawai'i County Building 25 Aupuni Street, Suite 1402 Hilo, Hawai'i 96720

March 29, 2010

LATE TESTIMONY

The Honorable Marcus Oshiro, Chair and Members House Committee on Finance Twenty-Fifth Legislature State Capitol Honolulu, Hawaii 96813

RE: SB 2650, SD2, HD1 Relating to the Department of Human Services

Dear Chair Oshiro and Committee Members:

Thank you for the opportunity to testify in support of the Legislature's efforts to review and consider all venues for revenue stabilization and enhancement, including SB 2650, SD2, HD1. I am testifying in my capacity as an individual Hawai'i County Council Member; the current County Council, as a body, has not taken any position on this matter.

Like the State, our County is suffering the consequences of a stalled economy. However, it does not seem prudent for the DHS administration to propose such a complicated overhaul of the Benefits, Employment and Support Services Division of the department during a time when our most needy are the most vulnerable. As with any big change, it would seem better to utilize the expertise of the stakeholders involved and make a concerted effort to judiciously effect changes rather than rushing into such a huge project.

I empathize with the State's financial plight and the magnitude of the State's financial challenges. Given these considerations, I believe it is important for the Legislature to continue to scrutinize and carefully consider SB 2650, SD2, HD1.

Sincerely,

J Yoshimoto, Council Chair Hawai'i County Council JY/so



LATE TESTIMONY

STOP THE CLOSURE OF HAWAII'S WELFARE & MEDQUEST OFFICES

Reconsider DHS Director, Lillan Koller's proposal to close Hawaii's welfare and MedQuest offices state-wide in favor of a processing center in Hilo and one in Honolulu. Restricting clients' communication to both processing centers to phones, emails, faxes and/or outreach offices creates undue hardship for specific clients and creates barriers to applying for and receiving public assistance.

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March 28, 2010

LATE TESTIMONY

- TO: The Honorable Marcus Oshiro Chair of Finance Committee
- FROM: Mike Gleason, President and Chief Executive Officer The Arc of Hilo
- SUBJECT: SB2650 SD2 HD1—RELATING TO THE DEPARTMENT OF HUMAN SERVICES

The Arc of Hilo submits testimony with strong support of SB 2650 SD2 HD1—Relating to the Department of Human Services (DHS).

The Arc of Hilo provides a variety of services to improve the quality of life for developmentally disabled people and their families on Hawaii Island. Services include:

- Adult Day Health;
- Personal Assistance;
- Medicaid Waiver Services;
- LASR (Long-term Adult Support and Resources);
- Employment Training Services; and,
- Disability Services Advocacy.

We support SB 2650 SD2 HD1 and oppose the proposed Eligibility Processing Operations Division (EPOD), which would close 31 of 33 eligibility offices: resulting in the loss of 50 eligibility and public assistance units. The EPOD would significantly and adversely affect the developmentally disabled as well as the elderly, physically disabled, mentally disabled, homeless, and indigent populations. Without the current offices, many will not be able to access, and at times, lose their DHS benefits. They will suffer undue hardship, and often, premature death as a direct result of these closures.

We support the preservation and maintenance of the DHS's Eligibility and Public Assistance Units statewide. The state should not close these offices.

It is unacceptable to close these offices at the expense of the lives of these disadvantaged members of our society.



The Twenty-Fifth Legislature, State of Hawaii House of Representatives

> <u>COMMITTEE ON FINANCE</u> Rep. Marcus R. Oshiro, Chair Rep. Marilyn B. Lee, Vice Chair

Rep. Henry J.C. Aquino Rep. Karen Leinani Awana Rep. Tom Brower Rep. Isaac W. Choy Rep. Denny Coffman Rep. Sharon E. Har Rep. Gilbert S.C. Keith-Agaran Rep. Chris Lee

LATE TESTIMONY

Rep. Scott Y. Nishimoto Rep. Roland D. Sagum, III Rep. James Kunane Tokioka Rep. Jessica Wooley Rep. Kyle T. Yamashita Rep. Lynn Finnegan Rep. Gene Ward

Monday, March 29, 2010 2:30 PM, Conference Room 308, State Capitol, 415 South Beretania Street

> Testimony by Priscilla Badua, BESSD Employee

My name is Priscilla Badua. I have been a state employee for the Department of Human Services for 39 years, of which the last 35 years as a supervisor for the West Kauai Income Maintenance Unit located in Eleele.

I am testifying in support of SB2650, SD2, HD1:

 Which would prohibit the use of private contracts and vendor for intake and eligibility of DHS welfare and public assistance services. The Department's eligibility worker (EW) is an integrated worker who possesses extensive knowledge and performs initial and ongoing eligibility determination for financial assistance, medical assistance, food stamps, and information and referral services. The EW is supported by a complex infrastructure: An example is, the 'Hawaii Automated Welfare Information System' (HAWI) which is the computerized information system for financial, medical and food stamp programs; and Electronic Benefit Transfer (EBT) used to issue food stamp, financial and child care benefit by transferring benefits to a debit card.



Your BESSD EWs are dedicated and have a 'can do' attitude. My experience with private contracts is that they serve a target group. An example, in 2004 when the child care contract with Maximus was terminated the BESSD EW was assigned the child care program. For the EW, this meant learning another information system the 'Hawaii Automated Network of Assistance', new policies, dealing with a different type of clientele, and working with the HAWI and HANA information system. Therefore, from 2004 to 2009 the EW was tasked with the food stamps, financial, medical and child care programs. The child care program after four years was then awarded to Arbor, another private contractor.

It would be irresponsible to utilize private contracts when the BESSD EW receives extensive training in policy (financial, food stamps and medical), system and other related subject areas. Because the EW receives training in three programs; the EW is a valuable resource and asset to the client and to the division in achieving its goals and objectives.

2. <u>Convene a task force to determine the feasibility of the</u> <u>Department of Human Services proposed reorganization</u>.

BESSD was organized in 1997 with the involvement of various offices and staff. This should be the case when a reorganization of this magnitude is proposed. Convening a task force for this purpose will also provide an opportunity to raise issues and improve our service delivery.



LIMMIN

Suspense

INTERNAL

COMMUNICATION FORM

HUMAN SERVICES DEPARTMENT OF SOCAALSARATAGEARA

Subject: HAWI CONVERSION

Originator: J. Nakano/5901

Memo No. 1

Date: 9/6/88

To: OBA, HBA, MBA, From: PWA KBA, ASO, ISO, EVO, PLNG, PERS, PD-IM, HCAD, SRO-

MAHALO AND CONGRATULATIONS!

The statewide implementation of HAWI and the conversion of federally financed income maintenance cases - AF, FS, MN - has been completed. Thank you all for the hard work, the cooperation, and the patience.

HAWI has been approximately 5 years in planning, development, and implementation. To most of us we wondered whether it would ever materialize since it took socoo long. The time and process it took to get the final product is typical of the time that most large systems take. At this time, HAWI is the largest computer project ever undertaken by the state of Hawaii.

The going in the last few months has been difficult for everyone. A year ago very few believed that the system could be implemented within the timetable that had been established. The cooperation that was displayed, especially by those who volunteered to help other units, offices, and branches helped us to achieve our goal. Without this team effort the job could not have been accomplished on schedule.

There are a number of enhancements to the system that have already been identified that will help staff to do their jobs better and to facilitate the flow of work. There are features to the system that could not be implemented as planned, such as the extension of the medical deadline for changes and the use of the warrant cancellation screen. Work is continuing in these and other areas.

Implementation was indeed a team effort. Branch staff did most of the work to prepare the cases and to convert the cases. Staff offices were involved also. PERS assisted with the processing and filling of the exempt clerical positions. ASO staff were involved in planning and testing of the system as well as taking on new responsibilities such as mailing out notices. PLNG staff assisted in planning and budgeting matters, and one member assisted with the conversion of cases. ISO staff were crucial to implementation. EVO staff assisted by providing staff to help PD-IM and also assigned one person full time to the project. PD-IM and HCAD staff assisted as help desk and assistant trainers.

DSSH-0615 (6/77)

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Everyone played a role. At this time, I single out a few individuals who played ma the HAWI system as full time staff of individuals were virtually plucked from and assigned to HAWI with very little not: what was to be expected of them and with v HAWI. Without their dedication and willi put in the extra effort, the project would a timely basis. These individuals, their their primary areas of responsibilities ar Karen Arakaki - EVO/QC Reviewer (Co-d of pre-HAWI orientati development, as implementation help des Sharllene Asato-Yamamoto - PD-IM (Coo development and impleme Test Team, SRO staff) Priscilla Badua - KB IM Supervisor (KI Acceptance Team Member, Arleen Fujimoto - OB IM QMW (Assistand implementation help des Linda Fukunaga - MB IM Supervisor (HB HA Acceptance Team Member, Estralita Hoover - OB GMW (Co-develope pre-HAWI orientation development, as implementation help des Linda Fukunaga - MB IM Supervisor (HB HA Acceptance Team Member, Estralita Hoover - OB QMW (Co-develope pre-HAWI orientation development, ass implementation help des Simplementation	jor roles in developing the project. These their responsibilities fication, knowledge of ery little knowledge of ngness to learn and to not have succeeded on positions/office, and weloper and provider on and resource staff stant trainer, k) dinated security
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	WT Coordinator)
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girl Friday to everyone	CO ETOJGOL MANAGELA .
Emma Koshiro - OB IM Supervisor (HAWI	
Coordinator, HAWI certi	Conversion
Veronica Lane - OB clerk typist (Accep	Conversion lication, SRO staff)
	Conversion ication, SRO staff) ance Test Team
Assistant Clerical Train	Conversion ication, SRO staff) ance Test Team and Security support,
Sandra Matsumoto - OB QMW (Acceptance ' Help Desk, SRO staff)	Conversion ication, SRO staff) ance Test Team and Security support, er, SRO staff)
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DSSH 0615A (6/77)

	Subject:	HAWI CO	NVERSION		. 0	riginator; J.	Nakano/5901
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	Mai	rie Mattson	- OB QMW (A Trainer)	cceptance	Test Te	am Member,	Lead
	Li	llian Murak	ami - OB QMW Help Desk)		nce Test	: Team Membe	er, OB
	Gwe	m. Murashig	e - OB QMW (System's 7 Test Team		m Member, , Lead Trai	lner, OB
Ĭ	Juć	ly Nakano -	PD-IM (HAWI	Implement	ation C	oordinator)	
.	. Cha	irlene Sant	ee - HCAD (C	o-develope	r of HA	WI Training	f
	•		Training C	cordinator	•)	Coordinate	Dr, IM
•			uro - OBA (H				
· {	Sus	anne Snima	bukuro - OB			resource	
1			developmen		assista		rainer, `
			implementa	tion help	desk)		• ·
ľ		-	- OB QMW (A Trainer)	-		-	•
		-	OB QMW (Acc Trainer)	-		-	
	Lor	ie Young -	PD-IM (Assi: desk)	stant Trai	ner, im	plementatio	n help
5	HAWI, al	though the	others who a y were not cknowledge th	full time	members	s of the P	roject.
	Ern	esto Acopar	n - PD-IM (As help d esk)	sistant _. T	rainer,	implementa	tion
. 1	Har	ry Akamine	- PD-IM (Ass help desk)	istant Tra	ainer, j	implementat:	ion
					•		
	÷		- PD-IM (Ass help desk)	-			ion
	Marl	k Aragaki -	- PD-IM (Ass help desk) HB IM Super implementat	visor (As ion help d	sistant lesk)	Trainer,	
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SSH 0615A (6/77)

Subjec	t: HAWI CONVERSI	ON	Originator: J. Nakano/5	90
K	BA, HBA, MB A rom: BA, ASO, ISO, EVO, ERS, PD-IM, HCAD, S	PWA Date: 9/6/8 PLNG, RO	Memo No. 1, page	4
	he pi de Marie Mueller - C Patricia Murakami he Wayne Nishi - KB in Yumi Roberts - OE Patricia Williams he	elp desk, co-develope re-HAWI orientation evelopment) DB IM Supervisor (Ass: - PD-IM (Assistant ' elp desk) IM Supervisor (Assist plementation help des IM Supervisor (Assist	and resource staff istant Trainer) Trainer, implementation tant Trainer, sk) stant Trainer) Trainer, implementation	
· ·	Geraldine Migita	- EVO/QC (Acceptance	Test Team)	
Oth	ers who assisted in Winifred Odo - HC Ann Tam Sing - OB		of development are:	•
volu othe help an	inteered to help wi er units and branch MB because of the	th conversion prepara es. HB staff made a ir staffing problems	ade to the staff who ation and conversion in additional effort to . New friendships and eveloped from those	
Thar	ik you all for a jo	b well done !!!		
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	Subject:	BESSD REOR				Originator	P. Mura 586-523			
		NIBA, SO : All Units	Fro	m: BESSDA	C	Date: 7/	15/02	Me	mo N	0. 1
	This is to	inform you of the	status of the BES	SD reorganization	n plans.					
	orientation approach environme Neighbor we deten	BESSD was on h/environment in es or strategies ant that would sup Island Sections w mined the Neight o achieve this goa	service delivery. that would enab port our service over rere integrated and bor Island Branc	Our long-range le us to improve delivery, and maxi d the Oahu Section	e plans i e our cus imize stat ons were	ncluded stomer s If resource not integ	considerati service, est ces. From grated. Afte	ion of ablish the out er a fev	vario a wo Iset, t v yea	ous ork he ins,
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	and staff "blended"	nbor Island Brand responsibilities. workers in the Fir Island Branch as	They were prop st To Work Unit.	gressive in imple We are appreciat	ementing live of the	the use innovati	of a limit	ed nun	nber	of
	position d Finally, in the issue reorganize	1999 and June 2 escriptions, workle June 2002, we be s. I am very aj ation. You devote aps, like some of u	bad and caseload elieved we had de ppreciative of th ed countless hours	plans, operationa veloped a propos e staff who par s, never lost sight	al plans, ti ed organi ticipated	raining p izational in plan	lans, and tra design that ning and	ansitior : addres designi	n plan ssed ing tl	ns. all he
	TANF pro	ewing the Departi grams with the Di approach to integ	rector and the BE	SSD administrate	ors, it was	s agreed	we would p	oursue	a mo	ore
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	Subject:	BESSD REORGANIZATION			Originator:	ni
		BA, NIBA, SO TTN: All Units	From:	BESSDA	Date: 7/1	5/02

section, integrating the Sections, and establishing an Assistant Oahu Branch Administrator. This means we will not integrate the Units' and the EW or SSSS workers' functions into a "blended" worker at this time. Our focus will be to streamline and improve the efficiency of the Administration and enhance the effectiveness of the programs by decreasing the current span of control for the Section Administrators and integrating the Sections to better coordinate the IM and FTW services within geographical areas. For the Neighbor Island Branch, integration efforts will continue as allowed under their current approved Organization. As a Division, we will continue to work on the infrastructure issues to allow integration of services when and where deemed appropriate, e.g., staff development, supervision, office environment, workload, integrated worker within an IM Unit to support the Neighbor Island Branch plan, etc.

Some of you may question why the proposed reorganization is impacted by the Department's priorities. We need to remember BESSD is part of a Department with responsibilities for a wide array of human services. We need to ensure the BESSD's organizational structure, partnership with other Divisions, and how we deliver services facilitates or supports the Department's mission. Unfortunately, there are times the working environment causes us to lose sight of this as we are busily pursuing excellence in our own programs and are frustrated by the lack of adequate resources throughout the Department. Finally, there will be a new administration taking office in December 2002 and we do not know what their priorities will be. However, we believe having both the Oahu Branch and Neighbor Island Branch organized in a similar manner will allow us to better address the next administration's priorities.

Others will wonder what impact the federal changes to the food stamp and TANF programs will have on the BESSD. We do not have all the answers as reauthorization of the TANF program is currently being debated in Congress. From all indications, we envision the participation rate requirement will increase, number of hours an individual must participate in a work activity to be considered meeting the participation requirement will increase, caseload reduction credit will be eliminated, and state waivers will be terminated. These four issues are of concern as we are currently just meeting our participation rate requirement with the help of the caseload reduction credit and the waivers. These changes may require a different and possibly, a more aggressive approach to how we deliver services to ensure we avoid fiscal penalties. For the Food Stamp program, there will be a change in how States qualify for enhanced funding, States will continue to be held accountable for their accuracy rate, and States will be allowed to align several features of the Food Stamp program with the TANF program. The impact these changes will have on the staff's workload and caseload is still being evaluated.

This overview and the reasons behind our decision are being provided to ensure all staff receives the same information. I continue to believe the integration of services is a good approach for both staff and those we serve. However, there are many paths to reaching this goal and your continued support and assistance as we better define and move toward this goal is very much appreciated. If you have any questions or concerns, please feel free to contact me.

Fitter Muskins

BESSDA