# SB 2543

EDT



LINDA LINGLE GOVERNOR

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# STATE OF HAWAII OFFICE OF THE DIRECTOR DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS

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## TO THE SENATE COMMITTEE ON ECONOMIC DEVELOPMENT AND TECHNOLOGY

TWENTY-FIFTH LEGISLATURE Regular Session of 2010

Monday, February 1, 2010 1:30 p.m.

# **TESTIMONY ON S.B. 2543 RELATING TO TECHNOLOGY**

TO THE HONORABLE CAROL FUKUNAGA, CHAIR, AND MEMBERS OF THE COMMITTEE:

My name is Lawrence Reifurth, Director of the Department of Commerce and Consumer Affairs ("Department"). The Department appreciates the opportunity to provide comments on this bill.

S.B. 2543 establishes an Office of Telework Promotion and Broadband
Assistance ("Office") and a broadband advisory council to be attached administratively
to the Department. The Office has two distinct policy goals: 1) to encourage telework
as a family-friendly, business-friendly policy that promotes workplace efficiency and
reduces strain on transportation infrastructure; and 2) the development of widespread
access to broadband services.

#### Telework

The Department's core mission is to protect consumers from unfair business practices while "upholding fairness in the marketplace". The Department's mission does not include providing centralized services to other Executive Branch departments and agencies, as the bill proposes by including as a duty of the Executive Director of the Office to advise and assist State and county agencies in planning, developing, and administering programs to promote telecommuting by State and county employees.

This bill would cause the Department to stray from, and lose focus of its core mission.

#### Broadband

As to the broadband-specific proposals, the bill requires the DCCA Director to appoint the Executive Director and other telework and broadband professionals but does not specify a funding source to be used for the personnel costs. Because the Department is structured to be self-sufficient, it generally does not have access to the general fund, and therefore must charge fees to cover the costs of the services that we provide. Without the authority to impose fees on a revenue source that has a reasonable nexus to the services that are being provided, and in light of the principles enunciated in the Supreme Court's 2008 decision in the *HIC v. Lingle* case, the Department will not be able to fund the activities of the Office.

While the intent of S.B. 2543 is commendable, the Department prefers H.B. 984, H.D. 4, S.D. 1, proposed C.D. 1, a comprehensive broadband bill, versions of which were introduced in the 2009 Session by the House Majority, the Senate Majority, House Minority, and the Administration. A copy of the Department's annotated proposed conference draft for H.B. 984, H.D. 4, S.D. 1 is attached for your convenience.

The proposed conference draft of H.B. 984, H.D. 4, S.D. 1 tracks key recommendations of the Hawai'i broadband task force by establishing the Hawai'i Communications Commission to be administratively attached to the Department. After many legislative committee hearings, and one-on-one and group meetings on various versions of the broadband bill with communications service providers, governmental agencies, and interested parties, general consensus was reached on the proposed conference draft of H.B. 984, which directs the Commission to achieve various goals such as creating access on a competitive basis at reduced prices, increasing service penetration and quality, streamlining the permit approval process, and providing access to businesses and residents at prices and speeds that will make us world leaders, attract investment and empower our people, transfers funding from existing fees and transfers existing Department employees to the Commission.

The proposed conference draft differs from the S.D. 1 in part by the deletion of that portion that was intended to address the partial deregulation of telecommunications, in light of the Legislature's adoption last year of Act 180, Session Laws of Hawaii 2009.

In addition, the proposed conference draft does not specifically address any telework issues, but it does include the regulation of communication services (i.e., telecommunications and video programming) as part of the duties of the Hawai'i Communications Commission. In addition, the Commission shall be responsible to designate the entity to maintain the broadband inventory maps which are currently being developed under a federal American Recovery and Reinvestment Act grant.

Thank you for this opportunity to provide written testimony on this measure.

(Attachment)

#### Report Title:

Hawaii Broadband commissionerCommunications commission; Broadband Regulation; Broadband Franchising; Broadband Permitting

Note: A provider recommended use of "Hawaii Broadband Commission" throughout. DCCA prefers "Hawaii Communications Commission" as broadband is not regulated, but is implemented through cable and telecom providers.

#### Description:

Implements key recommendations of the Hawaii broadband task force by establishing the Hawaii broadband communications commissioner (HCC) in the department of commerce and consumer affairs (DCCA). Transfers functions relating to telecommunications from the public utilities commission to the HCC and functions relating to cable services from DCCA to the HCC. Establishes a work group to develop procedures to streamline state and county broadband regulation, franchising, and permitting and report to the legislature. (SD1)

H.B. NO. 984 H.D. 4 S.D. 1

Proposed C.D. 1

### A BILL FOR AN ACT

RELATING TO TECHNOLOGY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Through Act 2 of the first special session			
2	of 2007, the legislature created the Hawaii broadband task			
3	force to provide recommendations on how to advance Hawaii's			
4	broadband capabilities and use. The legislature finds tha			
5	advanced broadband services are essential infrastructure			
6	for an innovation economy and a knowledge society in the			
7	twenty-first century. High-speed broadband services at			
8	affordable prices are essential for the advancement of			
9	education, health, public safety, research and innovation,			
10	civic participation, e-government, economic development and			
11	diversification, and public safety and services. The			
12	legislature also recognizes the evolution in the manner in			
13	which communications and information services are delivered			
14	to the consumer, including by wireline, wireless, cable			
15	television, and satellite infrastructures, and that the			

- 1 voice, video, and data services provided over these
- 2 infrastructures are converging. In order to position
- 3 Hawaii for global competitiveness in the twenty-first
- 4 century, this Act promotes the following goals:

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(1) Access to broadband communications to all households, businesses, and organizations throughout the State by 2012 at speeds and prices comparable to the average speeds and prices available in the top three performing countries in the world;

Note: A provider suggested deleting language after "State" in goal # (1). DCCA does not concur. This is a stated goal of the Broadband Task Force to measure the progress of the commission's efforts.

- (2) Availability of advanced broadband communications service on a competitive basis to reduce prices, increase service penetration, and improve service to all persons in the State;
- (3) Increased broadband availability at affordable costs to low-income and other disadvantaged groups, including by making low-cost, broadbandcapable computers available to eligible recipients;
- (4) Increased voluntary sharing of the infrastructure used to deploy broadband in order to speed up implementation, reduce costs to providers, reduce

1 underlying costs to providers through incentives 2 rather than eminent domain procedures, ease 3 deployment of broadband, and ease entry into a 4 competitive broadband marketplace; 5 Notes: Changes made to allay the concerns of providers regarding the 6 eminent domain procedures provision. They also have concerns regarding "sharing of infrastructure" which DCCA addressed by specifying 7 that the sharing is voluntary. 8 9 10 (5) Increased, flexible, timely, and responsible 11 access to public rights-of-way and public 12 facilities for broadband service providers; and 13 (6) A more streamlined permit approval process that 14 reduces the time and cost of infrastructure deployment, to be created jointly by disparate 15 16 permitting agencies, stakeholders, and other 17 interested parties. 18 SECTION 2. The purpose of this Act is to establish 19 the Hawaii <del>broadband</del>-communications commissioner as an 20 independent agency that is attached to the department of 21 commerce and consumer affairs for administrative purposes 22 only and require the commissioner to: 23 (1) Investigate, promote, and ensure the growth and 24 development of broadband infrastructure within 25 the State in accordance with the aforementioned

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goals;

1 (2) Champion the State's broadband,
2 telecommunications, and video programming
3 services interests before the federal government,
4 including the United States Congress, the
5 executive branch of the United States, and the
6 Federal Communications Commission; and state and
7 local agencies, including the governor, the
8 legislature, and county governments;

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- (3) Maintain close working relationships with community groups, civic associations, industry trade organizations, industry leaders, and other stakeholders to ensure that the State's interests and concerns are understood;
- (4) Develop state policies relating to the provision of broadband communications services and interstate and international communications services and facilities serving or transiting the State of Hawaii;
- 19 (5) Facilitate the construction and voluntary sharing
  20 of shared telecommunications and broadband
  21 infrastructure and expand the introduction and
  22 capabilities of advanced broadband communications
  23 services where appropriate and permissible under
  24 federal lawnot prohibited by federal law;

1 2 3 4	Notes: Providers agreed to the change. The "not prohibited by/under federal law" language was incorporated at the request of providers here and throughout the bill.
5	(6) Consolidate the regulation of telecommunications
6	carriers currently regulated by the public
7	utilities commission and cable operators
8	currently regulated by the director of commerce
9	and consumer affairs, to cCreate a unified agency
10	to allowan environment that encourages businesses
11	to provideing broadband, telecommunications, and
12	video programming services, and to make their
13	services more readily available to the public;
14 15 16	Notes: Changes made to address the concerns of providers and to more accurately reflect broadband goals.
17	(4)(7) Promptly Further examine rate regulation for
18	telecommunications carriers, including
19	alternatives such as price cap regulation; and
20 21 22 23	Notes: Changes made to more accurately reflect broadband goals and the fact that telcom rate regulation is being immediately impacted by this bill
23 24	(5)(8) Investigate the possibility of
25	implement $ating on of incentive regulation for$
26	telecommunications carriers to increase
27	investment in broadband infrastructure within the
28	State.

1	Notes: Change made at the request of a provider.
3	(9) Administer special federal funding programs
4	designed to stimulate the economy through
5	investments in broadband programs and services.
6	Notes: Language included at the request of a provider.
7	SECTION 3. The Hawaii Revised Statutes is amended by
8	adding a new chapter to be appropriately designated and to
9	read as follows:
10	"CHAPTER
11	HAWAII BROADBAND COMMISSIONER COMMUNICATIONS COMMISSION
12	PART I. GENERAL PROVISIONS
13 14 15 16 17	Note: Providers recommended changes to the definitions. However, DCCA prefers that the bill's provisions remain consistent with current law. Also, the proposed changes were repetitive and conflicted with the current language in the bill and statute. Consequently, DCCA did not make the changes.
19	§ -1 Definitions. As used in this chapter, unless
20	
	the context otherwise requires:
21	the context otherwise requires:  "Access organization" means any nonprofit organization
21	
	"Access organization" means any nonprofit organization
22	"Access organization" means any nonprofit organization designated by the commissioner to oversee the development,
22	"Access organization" means any nonprofit organization designated by the commissioner to oversee the development, operation, supervision, management, production, or
22 23 24	"Access organization" means any nonprofit organization designated by the commissioner to oversee the development, operation, supervision, management, production, or broadcasting of programs for any channels obtained under

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         "Applicant" means a person who initiates an
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    application or proposal.
         "Application" means an unsolicited filing.
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 4
         "Basic cable service" means any service tier that
 5
    includes the retransmission of local television broadcast
 6
    signals.
 7
         "Broadband" means an "always on" data networking
 8
    service that enables end users to access to the Internet
 9
    and use of a variety of services and applications, at
10
    minimum speeds set by the commissioner.
11
         Notes: Changes made for purposes of clarification.
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         "Cable franchise" means a nonexclusive initial
14
    authorization, or renewal thereof issued pursuant to this
15
    chapter, whether the authorization is designated as a
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    franchise, permit, order, contract, agreement, or
17
    otherwise, which authorizes the construction or operation
18
    of a cable system.
19
         "Cable operator" means any person or group of persons
20
    who:
21
         (1) Provides cable service over a cable system and
22
              directly or through one or more affiliates owns a
23
              significant interest in the cable system; or
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(2) Otherwise controls or is responsible for, through
 any arrangement, the management and operation of
 a cable system.

"Cable service" means:

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- (1) The one-way transmission to subscribers of video programming or other programming service; and
- 7 (2) Subscriber interaction, if any, which is required 8 for the selection of video programming or other 9 programming service.
- "Cable system" means any facility within this State

  11 consisting of a set of closed transmission paths and
  12 associated signal generation, reception, and control
  13 equipment that is designed to provide cable service which
  14 includes video programming and which is provided to
  15 multiple subscribers within a community, but does not
  16 include a facility:
- 17 (1) That serves only to retransmit the television
  18 signals of one or more television broadcast
  19 stations;
- 20 (2) That serves only subscribers in one or more
  21 multiple unit dwellings under common ownership,
  22 control, or management, unless that facility or
  23 facilities uses any public right-of-way; or

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         (3) Of a telecommunications carrier subject in whole
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              or in part to the provisions of part II of this
 3
              chapter, except to the extent that those
              facilities provide video programming directly to
 5
              subscribers.
 6
         "Carrier of last resort" means a telecommunications
 7
    carrier designated by the commissioner to provide universal
8
    service in a given local exchange service area determined
9
    to be lacking in effective competition.
10
         "Department" means the department of commerce and
11
    consumer affairs.
12
         "Designated local exchange service area" means an area
13
    as determined by the commissioner to be best served by
14
    designating a carrier of last resort pursuant to section
15
       -41<del>3</del>.
16
         "Director" means the director of commerce and consumer
17
    affairs.
18
         "Facility" includes all real property, antennae,
19
    poles, supporting structures, wires, cables, conduits,
20
    amplifiers, instruments, appliances, fixtures, and other
21
    personal property used by a cable operator in providing
22 service to its subscribers.
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1
         "Hawaii communications commissionbroadband
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        nissioner or "commissioner" has the same meaning as in
 3
    section
               -2.
         "Institution of higher education" means an academic
 4
 5
    college or university accredited by the Western Association
    of Schools and Colleges.
 6
 7
         "Other programming service" means information that a
 8
    cable operator makes available to all subscribers
9
    generally.
10
         "Person" means an individual, partnership,
11
    association, joint stock company, trust, corporation, or
12
    governmental agency.
13
         "Proposal" means a filing solicited by the
14
    commissioner.
15
         "Public, educational, or governmental access
    facilities" or "PEG access facility" means:
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17
         (1) Channel capacity designated for public,
18
              educational, or governmental uses; and
19
         (2) Facilities and equipment for the use of that
20
              channel capacity.
21
         "Public, educational, or governmental access
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    organization" or "PEG access organization" means any person
23
    or entity that provides public, educational, or
24
   governmental access services.
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         "Public place" includes any property, building,
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    structure, or body of water to which the public has a right
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    of access and use.
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         "School" means an academic and non-college type
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    regular or special education institution of learning
    established and maintained by the department of education
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 7
    or licensed and supervised by that department and includes
 8
    charter schools as defined in chapter 302B.
9
         "Service area" means the geographic area for which a
    cable operator has been issued a cable franchise.
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         "Telecommunications carrier" or "telecommunications
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    common carrier" means any person that owns, operates,
13
    manages, or controls any facility used to furnish
14
    telecommunications services for profit to the public, or to
15
    classes of users as to be effectively available to the
16
    public, engaged in the provision of services, such as
17
    voice, data, image, graphics, and video services, that make
18
    use of all or part of their transmission facilities,
19
    switches, broadcast equipment, signaling, or control
20
    devices.
21
         "Telecommunications service" or "telecommunications"
22
    means the offering of transmission between or among points
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specified by a user, of information of the user's choosing,

including voice, data, image, graphics, and video without

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    and received, by means of electromagnetic transmission, or
 3
    other similarly capable means of transmission, with or
 4
    without benefit of any closed transmission medium, and does
 5
    not include cable service as defined in this section.
 6
         "Video programming" means programming provided by, or
 7
    generally considered comparable to programming provided by,
 8
    a television broadcast station.
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             -2 Hawaii broadband communications commission;
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    establisheder. There shall be established the Hawaii
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    broadband communications commissioner as an independent
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    agency that is attached to the department of commerce and
13
    consumer affairs for administrative purposes only.
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         § -3 Hawaii communications commissioner. The
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    commission shall be under the supervision and control of
16
    the Hawaii communications commissioner, implementation
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    control of the Hawaii broadband commissioner, who shall be
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    exempt from chapter 76 and shall be appointed by the
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    governor, with the advice and consent of the senate. The
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    commissioner shall be responsible for the performance of
    the duties imposed upon the commission to implement this
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change in the form or content of the information, as sent

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chapter.

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Notes: HTC, TWT, and AT&T prefer 3 commissioners. As DCCA's goal is to reduce costs, improve timeliness, and enhance flexibility, we prefer one 2 commissioner. 3 4 5 -43 Deputy commissioner. The commissioner may 6 appoint a deputy commissioner, who shall be exempt from 7 chapter 76. The commissioner may, at pleasure, dismiss the 8 deputy commissioner. The deputy commissioner shall have 9 the power to perform any act or duty assigned by the 10 commissioner and shall be acting commissioner if, for any 11 reason, the commissioner is unable to perform the duties of 12 commissioner, until a new commissioner is appointed. -54 Employment of commission er assistants Formatted: Highlight 13 14 personnel. (a) The commissioner may appoint and employ 15 <del>clerks, stenographers</del> office assistants, agents, engineers, Formatted: Highlight 16 accountants, and other - assistantspersonnel, with or Formatted: Highlight 17 without regard to chapter 76; provided that: 18 (1) The commissioner may employ utility and cable 19 analysts exempt from chapter 76; and 20 (2) Each analyst shall possess at least the minimum 21 qualifications required of comparable experts in 22 the relevant industry. 23 (b) The commissioner may appoint and, at pleasure, 24 dismiss hearings officers as may be necessary, with or 25 without regard to chapter 76.

1 (c) The commissioner may, with the consent of the director, utilize staff including clerks, 2 Formatted: Highlight 3 <mark>stenographers</mark>office assistants, agents, engineers, 4 accountants, hearings officers, and other assistants Formatted: Highlight 5 personnel from the department, as the commissioner finds necessary for the performance of the commissioner's 6 7 functions, and define their powers and duties. Notes: Changes made per ATG and DHRD to accurately reflect current 8 position classifications. 9 10 11 (d) The commissioner may appoint one or more 12 attorneys independent of the attorney general who shall act as attorney(s) for the commissioner and shall be exempt 13 14 from chapter 76. The commissioner shall define their 15 powers and duties and fix their compensation. 16 (e) With the consent of the director, the 17 commissioner may utilize from the department, one or more 18 attorneys independent of the attorney general who shall act as attorney(s) for the commissioner and shall be exempt 19 20 from chapter 76. The commissioner shall define the powers 21 and duties of the attorneys and fix their compensation. 22 -65 Terms. The commissioner shall be appointed 23 for a term of six years and shall not serve more than 24 twelve consecutive years. Each commissioner shall hold

office until the commissioner's successor is appointed and

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relates to the number of terms and consecutive number of
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    years a commissioner may serve.
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             -76 Salary. The salary of the commissioner shall
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    be set equal to that of the chairperson of the public
    utilities commission pursuant to section 269-2.
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             -87 General powers and duties. (a) The
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    commissioner shall have the authority expressly conferred
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    upon the commissioner by, or reasonably implied from, the
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    provisions of this chapter.
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         (b) The commissioner shall have general supervision
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    over all telecommunications carriers and cable operators
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    and shall perform the duties and exercise the powers
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    imposed or conferred upon it by this chapter, as permitted
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       federal law.where not prohibited by federal law.
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         (c) The commissioner has the authority to adopt rules
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    pursuant to chapter 91 necessary for the purposes of this
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    chapter.
19
         (d) The commissioner shall have general supervision
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    over public, educational, or governmental access facilities
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    and public, educational, or governmental access
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    organizations.
23
             -98 TelecCommunications development duties. (a)
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    The commissioner shall strive to ensure that all consumers
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confirmed. Section 26-34 shall not apply insofar as it

1 are provided with nondiscriminatory, reasonable and 2 equitable access to high quality **tele**communications network 3 facilities and capabilities that provide subscribers with 4 sufficient network capacity to access information services 5 that provide a combination of voice, data, image, and 6 video, and that are available at just, reasonable, and 7 nondiscriminatory fair and affordable rates. Note: Change from "telecommunications" to "communications" was made 8 because this section is in Part I of the new chapter, which covers both 9 10 cable and telecommunications. 11 12 (b) No later than July 1, 2011, the commissioner 13 shall study and develop a comprehensive policy to promote 14 further deployment of broadband communications, including 15 internet access, in the State. The study shall include 16 consideration of communications by wire and radio, 17 including satellite and wireless services. 18 commissioner shall develop plans and strategies to increase 19 broadband affordability, penetration, and competitive 20 availability in the State. The plans may include making 21 low-cost, broadband-capable computers available to eligible 22 recipients. The plans may also include measures to work 23 with the counties to streamline access to public rights-of-24 ways and public facilities for providers of 25 telecommunications, cable, and broadband services and the 26 permitting and approval processes required for such access.

1 The commissioner shall regularly update and revise the 2 commissioner's studies and findings to ensure that the 3 State's policies and initiatives remain effective in 4 promoting the State's interests. 5 Notes: DCCA agreed to AT&T's suggested language. OTW wanted to 6 change "broadband communications" to "broadband services". DCCA does not agree because it would eliminate reference to infrastructure. 7 8 9 DCCA agreed to TW Telcom suggested language that allows the plans to include measures to streamline access to public rights-of-ways and public 10 11 facilities 12 13 (c) The commissioner shall develop programs and 14 initiatives intended to encourage and facilitate, where not prohibited by federal law, the deployment of broadband 15 communications services in the State and access to those 16 17 services by users in the State. The commissioner shall 18 fund these programs and initiatives using funds collected 19 pursuant to sections -2423, -4951-73, -75, 20 and 92-21 and deposited in the commissioner special fund 21 pursuant to section -210. In conjunction with the 22 funds, or alternatively, the commissioner may seek 23 appropriations of funds from the State. 24 Notes: OTW proposed the inclusion of "encourage" and wanted to delete 25 "facilitate". DCCA agreed with the inclusion of "encourage". 26 27 (d) The commissioner shall develop, and routinely 28 update, a state policy and formulate positions to be taken

before federal agencies regarding areas outside its

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    jurisdiction. The commissioner shall advocate on behalf of
    the State's broadband, telecommunications, and video
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    programming distribution interests before the United States
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    Congress, the executive branch of the United States, and
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    the Federal Communications Commission, and locally before
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    the governor, the state legislature, and municipal and
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    county governments. The commissioner shall also maintain
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    close working relationships with community groups, civic
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    associations, industry trade associations, industry
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    leaders, and other stakeholders to ensure that the State's
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    interests and concerns are understood.
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         (e) The commission shall promptly examine
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    telecommunications rate regulation alternatives including
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    rate of return ratemaking and price cap ratemaking. The
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    examination shall include pursuing incentive regulation
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    with local exchange carriers, one goal of which shall be to
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    increase broadband competitive availability and
18
    affordability to consumers in the State.
19
         (f) The commission shall promptly examine the public
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    utilities commission's telecommunications rules that are
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    being made applicable to the commission by this Act to
    determine whether amendments are appropriate to achieve the
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purpose of this chapter.

1	S	- <u>10</u> 9	Investigative powers. (a) Where not
2	prohibite	ed by	federal law, tThe commissioner shall have
3	power to	exami	ne:
4	(1)	The	condition of each telecommunications carrier,
5		cabl	e operator, and PEG access organization;
6	(2)	The	manner in which each telecommunications
7		carr	ier, cable operator, and PEG access
8		orga	nization is operated with reference to the
9		safe	ety or accommodation of the public;
10	(3)	The	safety, working hours, and wages of employees
11		of e	each telecommunications carrier, cable
12		oper	rator, and PEG access organization;
13	(4)	The	fares and rates charged by each
14		tele	communications carrier, cable operator, and
15		PEG	access organization;
16	(5)	The	value of the physical property of each
17		tele	communications carrier, cable operator, and
18		PEG	access organization;
19	(6)	The	issuance by each telecommunications carrier,
20		cabl	e operator, and PEG access organization of
21		stoc	ks and bonds, and the disposition of the
22		proc	eeds thereof;
23	(7)	The	amount and disposition of income of each
24		tele	communications carrier, cable operator, and

1 PEG access organization, and all financial
2 transactions of each telecommunications carrier,
3 cable operator, and PEG access organization;

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- (8) Business relations of each telecommunications carrier, cable operator, and PEG access organization with other persons, companies, or corporations;
- (9) Compliance of each telecommunications carrier, cable operator, and PEG access organization with all applicable state and federal laws and with the provisions of its franchise, charter, and articles of association, if any; and
- (10) Classifications, rules, regulations, practices, and service, and all matters of every nature affecting the relations and transactions between each telecommunications carrier, cable operator, and PEG access organization and the public or persons or corporations.
- (b) The commissioner may investigate any person acting in the capacity of or engaging in the business of a telecommunications carrier within the State of Hawaii without having a certificate of public convenience and necessity or other authority previously obtained under and

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    this chapter or chapter 269.
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         (c) Any investigation may be made by the commissioner
    on the commissioner's own motion, and shall may be made
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    when requested by the telecommunications carrier, cable
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    operator, or PEG access organization to be investigated, or
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    by any person upon a sworn written complaint to the
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    commissioner, setting forth any prima facie cause of
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    complaint.
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             -110 Delegating powers. Any power, duty, or
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    function vested in the commissioner by this chapter may be
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    exercised, discharged, or performed by any employee of the
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    commissioner employed pursuant to section
                                                  -54(a),
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       -54(b), or
                     -54(d) acting in the name and by the
    delegated authority of the commissioner and who the
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    commissioner determines is qualified in the area for which
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    responsibility is being delegated. Any power, duty, or
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    function vested in the commissioner by this chapter may be
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    exercised, discharged, or performed by any employee of the
20
    department utilized pursuant to section
                                                -54(c) or
21
       -54(e) acting in the name and by the delegated authority
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    of the commissioner, with the approval of the director.
23
         Notes: AT&T's suggestion with DCCA modification
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in compliance with this chapter or the rules adopted under

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1 -121 Annual report and register of orders. The 2 commissioner shall prepare and present to the governor, through the director, in the month of January in each year 3 4 a report respecting the commissioner's actions during the 5 preceding fiscal year. This report shall include: (1) Summary information and analytical, comparative, 6 7 and trend data concerning major regulatory issues 8 acted upon and pending before the commissioner; (2) Cases processed by the commissioner, including 9 10 their dispositions; 11 (3) Telecommunications carrier and cable operator 12 operations, capital improvements, and rates; 13 (4) Telecommunications carrier and cable operator 14 performance in terms of efficiency and quality of 15 services rendered; 16 (5) Environmental matters having a significant impact 17 upon telecommunications carriers and cable 18 operators; 19 (6) Actions of the federal government affecting the 20 regulation of telecommunications carriers and 21 cable operators in the State; 22 (7) Long- and short-range plans and objectives of the

commissioner; and

1 (8) The commissioner's recommendations respecting 2 legislation and other matters requiring executive 3 and legislative consideration. 4 Copies of the annual reports shall be furnished by the 5 governor to the legislature. In addition, the  $commission \frac{er}{e}$ shall establish and maintain a register of all of the 6 7 commissioner's orders and decisions, which shall be open 8 and readily available for public inspection. 9 -132 Commissioner's investigative authorityies. 10 In all investigations made by the commissioner, and in all 11 proceedings before the commissioner, the commissioner shall 12 have the same powers respecting administering of oaths, 13 compelling the attendance of witnesses and the production 14 of documentary evidence, examining witnesses, and punishing 15 for contempt, as are possessed by circuit courts. In case 16 of disobedience by any person to any order of the 17 commissioner, or any subpoena issued by the commissioner, 18 or of the refusal of any witness to testify to any matter 19 regarding which the witness may be questioned lawfully, any 20 circuit court, on application by the commissioner, shall 21 compel obedience as in case of disobedience of the 22 requirements of a subpoena issued from a circuit court or a refusal to testify therein. No person shall be excused 23

from testifying or from producing any book, waybill,

- 1 document, paper, electronic record, or account in any
- 2 investigation or inquiry by a hearing before the
- 3 commissioner when ordered to do so, upon the ground that
- 4 the testimony or evidence, book, waybill, document, paper,
- 5 electronic record, or account required of the person may
- 6 tend to incriminate the person or subject the person to
- 7 penalty or forfeiture; but no person shall be prosecuted
- 8 for any crime, punished for any crime, or subjected to any
- 9 criminal penalty or criminal forfeiture for or on account
- 10 of any act, transaction, matter, or thing concerning a
- 11 matter about which the person has testified under oath or
- 12 produced documentary evidence pursuant to a subpoena.
- 13 Nothing in this section shall be construed as in any manner
- 14 giving to any telecommunications carrier, cable operator,
- 15 PEG access organization, or any person, immunity of any
- 16 kind. The fees and traveling expenses of witnesses, when
- 17 mandated to appear, shall be the same as allowed witnesses
- 18 in the circuit courts and shall be paid by the State out of
- 19 any appropriation available for the expenses of the
- 20 commissioner.
- 21 S -143 Notices. (a) Whenever an investigation is
- 22 undertaken and a hearing is scheduled by the commissioner,
- 23 reasonable notice in writing of such fact and of the
- 24 subject or subjects to be investigated shall be given to

- 1 the telecommunications carrier, cable operator, PEG access
- 2 organization, or the person concerned, and when based upon
- 3 | complaints made to the commissioner as prescribed in
- 4 section -109, a copy of the complaint, and a notice in
- 5 writing of the date and place fixed by the commissioner for
- 6 beginning the investigation, shall be served upon the
- 7 telecommunications carrier, cable operator, PEG access
- 8 organization, or the person concerned, or other respondent
- 9 and the complainant not less than two weeks before the date
- 10 designated for the hearing.
- 11 (b) Any notice provided pursuant to section
- -38(e), shall plainly state the rate, fare, charge,
- 13 classification, schedule, rule, or practice proposed to be
- 14 established, abandoned, modified, or departed from and the
- 15 proposed effective date thereof and shall be given by
- 16 | filing the notice with the commissioner and keeping it open
- 17 for public inspection.
- 18 (c) Any public hearing held pursuant to section
- -38(e), shall be a noticed public hearing or hearings on
- 20 the island on which the telecommunications carrier is
- 21 situated. Notice of the hearing, with the purpose thereof
- 22 and the date, time, and place at which it will open, shall
- 23 be given not less than once in each of three weeks
- 24 statewide, the first notice being not less than twenty-one

- 1 days before the public hearing and the last notice being
- 2 not more than two days before the scheduled hearing. The
- 3 applicant or applicants shall notify their consumers or
- 4 patrons of the proposed change in rates and of the time and
- 5 place of the public hearing not less than one week before
- $\boldsymbol{6}$  the date set, the manner and the fact of notification to be
- 7 | reported to the commissioner before the date of hearing.
- 8 S -154 Right to be represented by counsel. At any
- 9 investigation by or proceeding before the commissioner, the
- 10 telecommunications carrier, cable operator, PEG access
- 11 organization, or the person concerned, or other respondent
- 12 or party and any complainant or permitted intervenor shall
- 13 have the right to be present and represented by counsel, to
- 14 present any evidence desired, and to cross-examine any
- 15 witness who may be called.
- 16 S -165 Commissioner may institute proceedings to
- 17 enforce chapter. (a) If the commissioner is of the
- 18 opinion that any telecommunications carrier, cable
- 19 operator, PEG access organization, or any person is
- 20 violating or neglecting to comply with any provision of
- 21 this chapter or of any rule, regulation, order, or other
- 22 requirement of the commissioner, or of any provisions of
- 23 its certificate of public convenience and necessity,
- 24 franchise, charter, contract, or articles of association,

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if any, or that changes, additions, extensions, or repairs
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    are desirable in its plant or service to meet the
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    reasonable convenience or necessity of the public, or to
 4
    ensure greater safety or security, or that any rates,
 5
    fares, classifications, charges, or rules are unreasonable
    or unreasonably discriminatory, or that in any way it is
 6
7
    doing what it ought not to do, or not doing what it ought
 8
    to do, the commissioner shall in writing inform the
 9
    telecommunications carrier, cable operator, PEG access
10
    organization, or the person and may institute proceedings
11
    before it as may be necessary, where not prohibited by
12
    federal law, to require the telecommunications carrier,
    cable operator, PEG access organization, or the person to
13
14
    correct any deficiency. In that event, the commission \frac{er}{e}
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    may by order direct the consumer advocate to appear in the
16
    proceeding, to carry out the purposes of this section. The
17
    commissioner may examine into any of the matters referred
18
                     -109, notwithstanding that the same may be
    to in section
19
    within the jurisdiction of any court or other body;
20
    provided that this section shall not be construed as in any
21
    manner limiting or otherwise affecting the jurisdiction of
22
    any court or other body. The commissioner may also revoke
23
    or amend any provision of a certificate of public
24
    convenience and necessity, franchise, charter, or articles
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of association, if any, pursuant to section -31 or

Notes: OTW proposed to limit investigative authority to

"telecommunications carriers". As DCCA already has investigative authority over cable providers, OTW's suggestion would reduce the commission's authority. Consequently, DCCA does not agree.

- (b) In addition to any other available remedy, the commissioner or its enforcement officer may issue citations to any person acting in the capacity of or engaging in the business of a telecommunications carrier or cable operator within the State, without having a certificate of public convenience and necessity, franchise, or other authority previously obtained under and in compliance with this chapter or the rules adopted thereunder. Citations issued and persons cited pursuant to this subsection shall be subject to the following:
- (1) The citation may contain an order of abatement and an assessment of civil penalties as provided -243. All penalties collected in section under this subsection shall be deposited in the treasury of the State. Service of a citation issued under this subsection shall be made by personal service whenever possible, or by certified mail, restricted delivery, sent to the

last known business or residence address of the person cited;

- (2) Any person served with a citation under this subsection may submit a written request to the commissioner for a hearing, within twenty days from the receipt of the citation, with respect to the violations alleged, the scope of the order of abatement, and the amount of civil penalties assessed. If the person cited under this subsection timely notifies the commissioner of the request for a hearing, the commissioner shall afford an opportunity for a hearing under chapter 91. The hearing shall be conducted by the commissioner or the commissioner may designate a hearings officer to hold the hearing;
  - (3) If the person cited under this subsection does not submit a written request to the commissioner for a hearing within twenty days from the receipt of the citation, the citation shall be deemed a final order of the commissioner. The commissioner may apply to the appropriate court for a judgment to enforce the provisions of any final order, issued by the commissioner or designated hearings officer pursuant to this

subsection, including the provisions for abatement and civil penalties imposed. In any proceeding to enforce the provisions of the final order of the commissioner or designated hearings officer, the commissioner need only show that the notice was given, that a hearing was held or the time granted for requesting the hearing has run without a request, and a certified copy of the final order of the commissioner or designated hearings officer; and

(4) If any party is aggrieved by the decision of the commissioner or the designated hearings officer, the party may appeal to the intermediate appellate court, in the manner provided for in chapter 602; provided that the operation of an abatement order shall not be stayed on appeal unless specifically ordered by the intermediate appellate court after applying the stay criteria enumerated in section 91-14(c). The sanctions and disposition authorized under this subsection shall be separate and in addition to all other remedies either civil or criminal provided in any other applicable statutory provision. The commissioner may adopt rules under chapter 91 as

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              may be necessary to fully effectuate this
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              subsection.
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             -176 Appeals. An appeal from an order of the
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    commissioner under this chapter shall lie, in the manner
 5
    provided for in chapter 602. Only a person aggrieved in a
    contested case proceeding provided for in this chapter may
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 7
    appeal from a final order, or a preliminary order if it is
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    of the nature defined by section 91-14(a). The
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    commissioner may elect to be a party to all matters, from
10
    which an order of the commissioner is appealed or any
11
    action in any court of law seeking a mandamus, or
12
    injunctive or other relief to compel compliance with this
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    chapter, or any rule or order adopted thereunder, or to
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    restrain or otherwise prevent or prohibit any illegal or
15
    unauthorized conduct in connection therewith, and file
16
    appropriate responsive briefs or pleadings. If there is no
17
    adverse party to the appeal, the commissioner shall be a
18
    party and shall file responsive briefs or pleadings in
19
    defending all orders. The appearance of the commissioner
20
    as a party in judicial proceedings in no way limits the
21
    participation of persons otherwise qualified to be parties
22
    on appeal. The appeal shall not of itself stay the
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    operation of the order appealed from, but the appellate
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court may stay the order after a hearing upon a motion  $% \left( 1\right) =\left( 1\right) \left( 1\right)$ 

- 1 therefor and may impose conditions it deems proper,
- 2 including but not limited to requiring a bond, requiring
- 3 that accounts be kept, or requiring that other measures be
- 4 taken as ordered to secure restitution of the excess
- 5 charges, if any, made during the pendency of the appeal, in
- 6 case the order appealed from is sustained, reversed, or
- 7 modified in whole or in part.
- 8 | § -187 Alternative dispute resolution. The
- 9 commissioner may require the parties in any matter before
- 10 the commissioner to participate in nonbinding arbitration,
- 11 mediation, or other alternative dispute resolution process
- 12 prior to the hearing.
- 13 | S -198 Perjury. Any person who wilfully and
- 14 knowingly makes under oath any false statement in
- 15 connection with any investigation by or proceeding before
- 16 | the commissioner shall be guilty of perjury and, upon
- 17 conviction, shall be subject to the penalty prescribed by
- 18 law for the offense.
- 19 S -20<del>19</del> Telecommunications carriers, cable
- 20 operators, and PEG access organizations, to furnish
- 21 information. Every telecommunications carrier, cable
- 22 operator, PEG access organization, or other person subject
- 23 to investigation by the commissioner, shall at all times,
- 24 upon request, furnish to the commissioner all information

that the commissioner may require respecting any of the 1 2 matters concerning which the commissioner is given power to 3 investigate, and shall permit the examination of its books, 4 records, contracts, maps, and other documents related to 5 its operations in or affecting the state by the 6 commissioner or any person authorized by the commissioner 7 in writing to make the examination, and shall furnish the 8 commissioner with a complete inventory of property under 9 its control or management in or affecting the state in the 10 form as the commissioner may direct. 11 Notes: OTW recommended "in or affecting the state", and DCCA agreed. 12 13 AT&T suggested the following to be included: 14 "Information and data that the commission requires to be produced by a 15 telecommunications carrier, cable operator, PEG access organization, or 16 other person that is proprietary in nature or qualifies as commercially 17 sensitive information shall be treated and protected as confidential by the 18 commission" 19 DCCA disagrees because the current language already provides the same 20 protection and because it reflects the current statute (§269-8, HRS), under 21 which AT&T is currently regulated. 22 23 -210 Hawaii communications c€ommissioner special ← Formatted: Indent: Left: 0" 24 fund. (a) There is established in the state treasury a communications commissioner special fund to be administered 25 by the commissioner. The proceeds of the fund shall be 26 27 used by the commissioner and the division of consumer28 advocacy of the department for all expenses incurred in the

administration of this chapter, including, without

limitation, the operation of programs developed by the

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commission er to develop and construct, or encourage the
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 2
    construction of, broadband infrastructure, make broadband
 3
    capable services available to low income and disadvantaged
 4
    persons, or otherwise promote universal availability of
 5
    communications services. The expenditures of the
    commissioner shall be in accordance with legislative
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 7
    appropriations. On a quarterly basis an amount not to
 8
    exceed thirty per cent of the proceeds remaining in the
9
    fund shall be allocated to the division of consumer
10
    advocacy and deposited in the compliance resolution fund
11
    established pursuant to section 26-9(o).
12
          (b) All moneys appropriated to, received, and
13
    collected by the commissioner that are not otherwise
14
    pledged, obligated, or required by law to be placed in any
15
    other special fund or expended for any other purpose shall
16
    be deposited into the communications commissioner special
17
    fund including, but not limited to, all moneys received and
18
    collected by the commissioner pursuant to sections
19
       -<del>2</del>42<del>3</del>,
                  -49<del>51</del>,
                            -73,
                                    -75, and 92-21.
20
          (c) The commissioner shall submit a report to the
21
    legislature detailing all funds received and all moneys
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    disbursed out of the fund prior to the convening of each
23
    regular session.
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(d) The director may transfer any unexpended portion
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    of the franchise fees previously collected to the
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    commissioner by depositing those franchise fees into the
 4
    commissioner special fund.
 5
             -221 Consumer advocate. As the director serves
    as the consumer advocate to the public utilities commission
 6
 7
    pursuant to sections 269-51 through 269-55, the
 8
    commissioner shall recognize the director as the consumer
 9
    advocate in hearings and proceedings relating to
10
    telecommunications before the commissioner.
11
             -232 Communications advisory committee. (a)
12
    There is established the communications advisory
13
    committee. The committee shall consist of
                                                        members
14
    appointed by the governor as provided in section 26-34.
15
         (b) The following shall each provide a list of at
16
    least three — names for the governor's
17
    consideration:
18
         (1) The president of the senate;
19
         (2) The speaker of the house of representatives;
20
         (3);
21
         (4) ; and
22
         (5)
23
         The governor shall select one name from each of the
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Comment [D1]: Conferees need to determine what they want here; DCCA has previously offered a recommendation, which was deleted

lists for appointment to the committee.

## Note: DCCA added "at least three" for purposes of clarification.

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- (c) The <u>communications advisory</u> committee shall meet when called by the commission<del>er</del> and may meet at any other times that the committee deems appropriate; provided that the committee shall meet at least on a quarterly basis.
- 7 (d) The committee shall advise the commissioner,
  8 telecommunications carriers, and cable operators on matters
  9 within the jurisdiction of this chapter at the request of
  10 the commissioner or any telecommunications carrier or cable
  11 operator. The committee may also advise the commissioner
  12 and telecommunications carriers and cable operators on the
  13 committee's own initiative.
- 14 (e) The members of the committee shall serve without
  15 pay but shall be entitled to reimbursement for necessary
  16 expenses, including travel expenses, while attending
  17 meetings and while in discharge of their duties.
- 18 -243 Penalties. (a) Any telecommunications carrier, cable operator, or PEG access organization 19 20 violating, neglecting, or failing in any particular way to 21 conform to or comply with this chapter or any lawful order 22 of the commissioner, including, but not limited to the 23 grounds specified in section -68 for cable operators and 24 PEG access organizations, shall be subject to a civil 25 penalty not to exceed:

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operators, -\$25,000 for each day the violation,
neglect, or failure continues <u>; and</u>
(2) For PEG access organizations, \$2,500 for each day
the violation, neglect, or failure continues;
to be assessed by the commissioner after a hearing in
accordance with chapter 91. The commissioner may order the
telecommunications carrier, cable operator, or PEG access
organization to cease carrying on its business while the
violation, neglect, or failure continues.
Note: DCCA changes in response to PEGs' concerns by limiting the amount that they can be fined but retaining the ability to fine them without canceling their contracts if they violate the chapter.
(b) Notwithstanding subsection (a), any person acting
in the capacity of or engaging in the business of a
telecommunications carrier or a cable operator in the State
without having a certificate of public convenience and
necessity, franchise, or other authority previously
obtained under and in compliance with this chapter and the

(1) For telecommunications carriers and cable

(c) Upon written application filed within fifteendays after service of an order imposing a civil penalty

a continuing violation, \$5,000 for each day that

uncertified activity continues.

rules adopted thereunder may be subject to a civil penalty

not to exceed \$5,000 for each offense, and, in the case of

- 1 pursuant to this section, the commissioner may remit or
- 2 mitigate the penalty upon terms as it deems proper.

4 | section is not paid within the period as the commissioner

(d) If any civil penalty imposed pursuant to this

- 5 may direct, the attorney general shall institute a civil
- 6 action for recovery of the same in circuit court.
- 7 (e) Any penalty assessed under this section shall be
- 8 in addition to any other costs, expenses, or payments for
- 9 which the telecommunications carrier, cable operator, or
- 10 PEG access organization is responsible under this chapter.
- 11 PART II. TELECOMMUNICATIONS
- 12 § -31 Certificates of public convenience and
- 13 necessity. (a) No telecommunications carrier, as defined
- 14 in section -1, shall commence its business without first
- 15 | having obtained from the commissioner a certificate of
- 16 public convenience and necessity. Applications for
- 17 certificates shall be made in writing to the commissioner
- 18 and shall comply with the requirements prescribed in the
- 19 | commissioner's rules. The application for a certificate of
- 20 public convenience and necessity shall include the type of
- 21 service to be performed, the geographical scope of the
- 22 operation, the type of equipment to be employed in the
- 23 service, the names of competing telecommunications carriers
- 24 for the proposed service, a statement of the applicant's

- 1 financial ability to render the proposed service, a current
- 2 financial statement of the applicant, and the rates or
- 3 charges proposed to be charged, including the rules
- 4 governing the proposed service.
- 5 (b) A certificate shall be issued to any qualified
- 6 applicant, authorizing the whole or any part of the
- 7 operations covered by the application, if it is found that
- 8 the applicant is fit, willing, and able to properly perform
- 9 the proposed services and to conform to the terms,
- 10 conditions, and rules adopted by the commissioner, and that
- 11 the proposed service is, or will be, required by the
- 12 present or future public convenience and necessity;
- 13 otherwise the application shall be denied. Any certificate
- 14 issued shall specify the service to be rendered and there
- 15 shall be attached to the exercise of the privileges granted
- 16 by the certificate at the time of issuance and from time to
- 17 time thereafter, reasonable conditions and limitations as a
- 18 public convenience and necessity may require. The
- 19 reasonableness of the rates, charges, and tariff rules
- 20 proposed by the applicant shall be determined by the
- 21 commissioner during the same proceeding examining the
- 22 present and future conveniences and needs of the public and
- 23 qualifications of the applicant, in accordance with the
- 24 standards set forth in section -38.

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         (c) No telecommunications carrier that, as of July 1,
    200910, holds a valid certificate of public convenience and
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 3
    necessity, franchise, or charter enacted or granted by the
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    legislative or executive authority of the State or its
 5
    predecessor governments, or has a bona fide operation as a
    telecommunications carrier recognized by the public
 6
    utilities commission, shall be required to obtain, as a
 8
    result of the enactment of this Act, a new certificate of
 9
    public convenience and necessity under this section.
10
         (d) Any certificate, upon application of the holder
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    and at the discretion of the commissioner, may be amended,
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    suspended, or revoked, in whole or in part. The
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    commissioner after notice and hearing may suspend, amend,
14
    or revoke any certificate in part or in whole, if the
15
    holder is found to be in wilful violation of any of the
16
    provisions of this chapter or with any lawful order or rule
17
    of the commissioner adopted thereunder, or with any term,
18
    condition, or limitation of the certificate.
19
             -32 Location of records. A telecommunications
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    carrier shall keep and maintain records, books, papers,
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    accounts, and other documents related to its operations in
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    or affecting the state as the commissioner may determine
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telecommunications carrier, that upon request of the

are necessary to effectively regulate the

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commission, can be made immediately accessible within a time frame determined when requested by the commissioner; 2 provided that the original copies are made available when 3 4 requested by the commissioner. Notes: DCCA agrees with OTW's and AT&T's proposed changes. 5 6 -33 Annual financial reports. Each annual 8 financial report required to be filed with the commissioner by telecommunications carriers shall include a 10 certification that the report conforms with the applicable 11 uniform system of accounts adopted by the commissioner. 12 The commissioner shall adopt a uniform system of accounts 13 for this purpose. 14 -34 Telecommunications providers and services. 15 (a) Notwithstanding any provision of this chapter to the 16 contrary, the commissioner, upon the commissioner's own 17 motion or upon the application of any person, and upon 18 notice and hearing, may exempt a telecommunications carrier or a telecommunications service from any or all of the 19 20 provisions of this chapter, except the requirements of 21 -36, upon a determination that the exemption is section 22 in the public interest. In determining whether an 23 exemption is in the public interest, the commissioner shall 24 consider whether the exemption promotes state policies in 25 telecommunications, the development, maintenance, and

2 telecommunications services, and the furnishing of 3 telecommunications services at just and reasonable rates and in a fair manner in view of the needs of the various 4 5 customer segments of the telecommunications industry. Among the specific factors the commissioner may consider 6 7 are: 8 Notes: OTW proposed changes intending to differentiate itself from 9 telecommunications carriers, which follows definitional changes that it also 10 proposed. DCCA agrees that OTW is not currently a telecom carrier or common carrier and hence is not subject to chapter 269. Nevertheless, 11 12 DCCA observes no reason to change the current law. 13 14 (1) The responsiveness of the exemption to changes in 15 the structure and technology of the State's 16 telecommunications industry; 17 (2) The benefits accruing to the customers and users 18 of the exempt telecommunications carrier or 19 service; 20 (3) The impact of the exemption on the quality, 21 efficiency, and availability of 22 telecommunications services; 23 (4) The impact of the exemption on the maintenance of

operation of effective and economically efficient

fair, just, and reasonable rates for

telecommunications services;

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1 (5) The likelihood of prejudice or disadvantage to
2 ratepayers of basic local exchange service
3 resulting from the exemption;
4 (6) The effect of the exemption on the preservation
5 and promotion of affordable, universal, basic

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- (6) The effect of the exemption on the preservation and promotion of affordable, universal, basic telecommunications services as those services are determined by the commissioner;
- 8 (7) The resulting subsidization, if any, of the
  9 exempt telecommunications service or provider by
  10 nonexempt services;
- 11 (8) The impact of the exemption on the availability
  12 of diversity in the supply of telecommunications
  13 services throughout the State of Hawaii;
  - (9) The improvements in the regulatory system to be gained from the exemption, including the reduction in regulatory delays and costs;
  - (10) The impact of the exemption on promoting innovations in telecommunications services;
  - (11) The opportunity provided by the exemption for telecommunications carriers to respond to competition;
- (12) The potential for the exercise of substantialmarket power by the exempt provider or by a

- 1 provider of the exempt telecommunications
- 2 service; and
- 3 (13) The impact of the exemption on the competitive
- 4 availability and affordability of broadband and
- 5 other advanced services to consumers.
- 6 (b) The commissioner shall expedite, where
- 7 practicable, the regulatory process with respect to
- 8 exemptions and shall adopt guidelines under which each
- 9 provider of an exempted service shall be subject to similar
- 10 terms and conditions.
- 11 (c) The commissioner may condition or limit any
- 12 exemption as the commissioner deems necessary in the public
- 13 interest. The commissioner may provide a trial period for
- 14 any exemption and may terminate the exemption or continue
- 15 it for a period and under conditions and limitations as the
- 16 | commissioner deems appropriate.
- 17 (d) The commissioner may require a telecommunications
- 18 provider to apply for a certificate of public convenience
- 19 and necessity pursuant to section -31; provided that the
- 20 | commissioner may waive any application requirement whenever
- 21 it deems the waiver to be in furtherance of the purposes of
- 22 this section. The exemptions under this section may be
- 23 granted in a proceeding for certification or in a separate
- 24 proceeding.

(e) The commissioner may waive other regulatory 1 2 requirements under this chapter applicable to 3 telecommunications carriers when it determines that 4 competition will serve the same purpose as public interest 5 regulation. (f) If any provider of an exempt telecommunications 6 7 service or any exempt telecommunications carrier elects to 8 terminate its service, it shall provide notice of this to 9 its customers, the commissioner, and every 10 telecommunications carrier providing basic local exchange 11 service in this State. The notice shall be in writing and 12 given not less than six months before the intended 13 termination date. Upon termination of service by a 14 provider of an exempt service or by an exempt provider, the 15 appropriate telecommunications carrier providing basic

21 service by the customers of the terminated exempt service.

22 (g) Upon the petition of any person or upon the

23 commissioner's own motion, the commissioner may rescind any

24 exemption or waiver granted under this section if, after

local exchange service shall ensure that all customers

affected by the termination receive basic local exchange

service. The commissioner, upon notice and hearing or by

rule, shall determine the party or parties who shall bear

the cost, if any, of access to the basic local exchange

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notice and hearing, the commissioner finds that the 1 2 conditions prompting the granting of the exemption or 3 waiver no longer apply, or that the exemption or waiver is 4 no longer in the public interest, or that the 5 telecommunications carrier has failed to comply with one or more of the conditions of the exemption or applicable 6 7 statutory or regulatory requirements. 8 (h) For the purposes of this section, the 9 commissioner, upon determination that any area of the State 10 has less than adequate telecommunications service, shall 11 require the existing telecommunications carrier to show 12 cause as to why the commissioner should not authorize an 13 alternative telecommunications carrier for that area under 14 the terms and conditions of this section. 15 AT&T proposed a new subsection (i) that specifies that any telecom carrier that holds a valid exemption from the PUC from any HRS provision 16 that is reenacted or made applicable to the HCC, will not need to obtain a 17 new exemption from the HCC. DCCA agrees with the clarification but 18 prefers to address it in Section 56 of the bill, therefore, the proposed 19 20 language was included there instead of here. 21 22 -35 Application of this chapter. This chapter 23 shall not apply to commerce with foreign nations, or 24 commerce with the several states of the United States,

except insofar as the same may be permitted under the

Constitution and laws of the United States; nor shall it

25

- 1 apply to telecommunications carriers owned and operated by
- 2 the State.
- 3 § -36 Obligations of telecommunications carriers.
- 4 In accordance with conditions and guidelines established by
- 5 | the commissioner to facilitate the introduction of
- 6 competition into the State's telecommunications
- 7 marketplace, each telecommunications carrier, upon bona
- 8 fide request, shall provide services or information
- 9 services, on reasonable terms and conditions, to an entity
- 10 seeking to provide intrastate telecommunications,
- 11 including:
- 12 (1) Interconnection to the telecommunications
- 13 carrier's telecommunications facilities at any
- 14 technically feasible and economically reasonable
- 15 point within the telecommunications carrier's
- 16 network so that the networks are fully
- interoperable;
- 18 (2) The current interstate tariff used as the access
- 19 rate until such time that the commissioner may
- 20 adopt a new intrastate local service
- 21 interconnection tariff pursuant to section
- 22 -37;
- 23 (3) Nondiscriminatory and equal access to any
- 24 telecommunications carrier's telecommunications

facilities, functions, and the information
necessary to the transmission and routing of any
telecommunications service and the
interoperability of both carriers' networks;

- (4) Nondiscriminatory access among all telecommunications carriers, where technically feasible and economically reasonable, and where safety or the provision of existing electrical service is not at risk, to the poles, ducts, conduits, and rights-of-way owned or controlled by the telecommunications carrier, or the commissioner shall authorize access to electric utilities' poles as provided by the joint pole agreement, tariffs, rules, orders, or Federal Communications Commission rules and regulations;
- (5) Nondiscriminatory access to the network functions of the telecommunications carrier's telecommunications network, which shall be offered on an unbundled, competitively neutral, and cost-based basis;
- 21 (6) Telecommunications services and network functions
   22 without unreasonable restrictions on the resale
   23 or sharing of those services and functions; and

2 telecommunications carrier of their choice 3 without the need to dial additional digits or 4 access codes, where technically feasible. The 5 commissioner shall determine the equitable 6 distribution of costs among the authorized 7 telecommunications carriers that will use such 8 access and shall establish rules to ensure 9 access. 10 Where possible, telecommunications carriers shall 11 enter into negotiations to agree on the provision of 12 services or information services without requiring 13 intervention by the commissioner; provided that any 14 agreement shall be subject to review by the commissioner to 15 ensure compliance with the requirements of this section. 16 Notes: OTW proposed changes to distinguish ILECs from CLECs. 17 However, current language is consistent with current law, under which that 18 distinction is already clear. Consequently, DCCA did not make the 19 changes. 20 21 -37 Compensation agreements. The commissioner 22 shall ensure that telecommunications carriers are 23 compensated on a fair basis for termination of 24 telecommunications services on each other's networks, 25 taking into account, among other things, reasonable and 26 necessary costs to each telecommunications carrier of

(7) Nondiscriminatory access of customers to the

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providing the services in question. Telecommunications
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    carriers may negotiate compensation arrangements, which may
    include "bill and keep", mutual and equal compensation, or
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4
    any other reasonable division of revenues pending tariff
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    access rates to be set by the commissioner. Upon failure
    of the negotiations, the commissioner shall determine the
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7
    proper methodology and amount of compensation.
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         § -38 Regulation of telecommunications carrier
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    rates; ratemaking procedures. (a) All rates, fares,
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    charges, classifications, schedules, rules, and practices
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    made, charged, or observed by any telecommunications
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    carrier or by two or more telecommunications carriers
13
    jointly shall be just and reasonable and, unless otherwise
14
    provided by law, shall be filed with the commission.
15
    #Notwithstanding any law to the contrary, the rates, fares,
16
    classifications, charges, and rules of every
17
    telecommunications carrier shall be published by the
18
    telecommunications carrier in such manner as the commission
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may require, and copies shall be furnished to any person on

(b) The commission may issue an order imposing

alternative rate regulation procedures.

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request.

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flexibility for services that the commission determines,
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         ever process it determines to be appropriate pursuant
        rule, to be competitive; provided that the rates for:
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 4
              Basic telephone service and for services that are
 5
              not competitive are regulated and remain just,
 6
              reasonable, and nondiscriminatory; and
 7
          (2) Universal service is preserved and advanced.
 8
         (d) Unless otherwise directed by the commission, a
                                                                      Formatted: Indent: Left: 0", First line: 0"
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    telecommunications carrier may charge any rate for a
10
    service less than or equal to the rate for the service
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    included in the telecommunications carrier's filed tariff.
12
    The rate charged shall be available at the same terms for
13
    all customers in all geographic locations within the
14
    telecommunications carrier's service area.
15
         -(ec) -Except as provided in subsections (a) through
16
    (d)Unless otherwise provided by law, no rate, fare, charge,
17
    classification, schedule, rule, or practice, other than one
18
    established pursuant to an automatic rate adjustment clause
19
    previously approved by the commission, shall be
20
    established, abandoned, modified, or departed from by any
21
    telecommunications carrier, except after thirty days'
22
    notice to the commission as prescribed in section -
23
    14(b), and prior approval by the commission for any
24
    increases in rates, fares, or charges. The commission, in
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1	its discretion and for good cause shown, may allow any
2	rate, fare, charge, classification, schedule, rule, or
3	practice to be established, abandoned, modified, or
4	departed from upon notice less than that provided for in
5	section -14(b). Unless and until the commission waives
6	this requirement, a contested case hearing shall be held in
7	connection with any increase in rates, and the hearing
8	shall be preceded by a public hearing as prescribed in
9	section -14(c), at which the consumers or patrons of the
10	telecommunications carrier may present testimony to the
11	commission concerning the increase. The commission, upon
12	notice to the telecommunications carrier, may:
13	(1) Suspend the operation of all or any part of the
14	proposed rate, fare, charge, classification,
15	schedule, rule, or practice or any proposed
16	abandonment or modification thereof or departure
17	therefrom;
18	(2) After a hearing, by order:
19	(A) Regulate, fix, and change all such rates,
20	fares, charges, classifications, schedules,
21	rules, and practices so that the same shall
22	be just and reasonable;
23	(B) Prohibit rebates and unreasonable
24	discrimination between localities or between

1	users or consumers under substantially
2	similar conditions;
3	(C) Regulate the manner in which the property of
4	every telecommunications carrier is operated
5	with reference to the safety and
6	accommodation of the public;
7	(D) Prescribe its form and method of keeping
8	accounts, books, and records, and its
9	accounting system;
10	(E) Regulate the return upon its
11	telecommunications carrier property;
12	(F) Regulate the incurring of indebtedness
13	relating to its telecommunications carrier
14	business; and
15	(G) Regulate its financial transactions; and
16	(3) Do all things that are necessary and in the
17	exercise of the commission's power and
18	jurisdiction, all of which as so ordered,
19	regulated, fixed, and changed are just and
20	reasonable, and provide a fair return on the
21	property of the telecommunications carrier
22	actually used or useful for telecommunications
23	carrier purposes.

(fd) The commission may in its discretion, after public hearing and upon showing by a telecommunications carrier of probable entitlement and financial need, authorize temporary increases in rates, fares, and charges; provided that the commission shall require by order the telecommunications carrier to return, in the form of an adjustment to rates, fares, or charges to be billed in the future, any amounts with interest, at a rate equal to the rate of return on the telecommunications carrier's rate base found to be reasonable by the commission, received by reason of continued operation that are in excess of the rates, fares, or charges finally determined to be just and reasonable by the commission. Interest on any excess shall commence as of the date that any rate, fare, or charge goes into effect that results in the excess and shall continue to accrue on the balance of the excess until returned. (eg) In any case of two or more organizations, trades, or businesses (whether or not incorporated, whether or not organized in the State, and whether or not affiliated) owned or controlled directly or indirectly by the same interests, the commission may distribute, apportion, or allocate gross income, deductions, credits, or allowances between or among the organizations, trades, or businesses, if it determines that the distribution,

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1 apportionment, or allocation is necessary to adequately 2 reflect the income of any such organizations, trades, or 3 businesses to carry out the regulatory duties imposed by 4 this section. 5 (fh) Notwithstanding any law to the contrary, for 6 telecommunications carrier having annual gross revenues of 7 less than \$2,000,000, the commission may make and amend its 8 rules and procedures to provide the commission with 9 sufficient facts necessary to determine the reasonableness 10 of the proposed rates without unduly burdening the 11 telecommunications carrier company and its customers. 12 Note: DCCA replaced § -38 with the original § -38 found in S.B. 1680/H.B. 984 with a change to the first sentence in subsection (e) to clarify the 13 application of the subsection. Additionally, most of the provisions in 14 subsection (b) were moved to § -9. 15 16 -39 Cross-subsidies. (a) The commissioner shall 17 18 ensure that noncompetitive services shall not cross-19 subsidize competitive services. Cross-subsidization shall 20 be deemed to have occurred: 21 (1) If any competitive service is priced below the 22 total service long-run incremental cost of 23 providing the service as determined by the 24 commissioner in subsection (b); or

(2) If competitive services, taken as a whole, fail to cover their direct and allocated joint and common costs as determined by the commissioner.

Notes: DCCA does not agree with OTW proposal to change terminology to ILECs in numerous places in § -39.

- (b) The commissioner shall determine the methodology and frequency with which telecommunications carriers calculate total service long-run incremental cost and fully allocated joint and common costs. The total service long-run incremental cost of a service shall include an imputation of an amount equal to the contribution that the telecommunications carrier receives from noncompetitive inputs used by alternative providers in providing the same or equivalent service.
  - \$ 40 Separate affiliate audits. The commissioner shall receive the results of joint federal and state audits required for companies to operate separate affiliates, and obtain and pay for a joint federal and state audit every two years from an independent auditor pursuant to title 47 United States Code section 272(d). The commissioner shall make the results of joint federal and state audits available for public inspection. Note: AT&T proposed to delete the "Separate affiliate audits" section. DCCA does not object to the deletion, as, although the provision reflected existing requirements under federal law, the commission could obtain a copy of the audit simply by requesting a copy from the FCC.
  - § 41 Unfair or deceptive acts or practices.
    The commissioner shall adopt rules prohibiting unfair or deceptive acts or practices by telecommunications carriers and telecommunications service providers including resellers and aggregators of

telecommunications services. Unfair or deceptive acts or practices may include unauthorized changes in subscriber carrier selections. Note: AT&T proposed removing the provision requiring the adoption of rules that prohibit UDAPs and replace it with language that authorizes the commission to only investigating complaints. As the bill already provides the commission with investigatory powers, DCCA removed the UDAP section.

§ -402 Lifeline telephone rates. (a) The

commissioner shall implement a program to achieve lifeline telephone rates for residential telephone users. The commissioner may achieve lifeline telephone rates by using funds collected pursuant to section -4951 and deposited in the communications commissioner special fund pursuant to section -210. In conjunction with such funds, or alternatively, the commissioner may seek appropriations of funds from the State.

- (b) For the purposes of this section, "lifeline telephone rate" means a discounted rate for residential telephone users identified as elders with limited income and the handicapped with limited income as designated by the commissioner.
- 23 (c) The commissioner shall require every
  24 telecommunications carrier providing local telephone
  25 service to file a schedule of rates and charges providing a
  26 rate for lifeline telephone subscribers.
- 27 (d) Nothing in this section shall preclude the
  28 commissioner from changing any rate established pursuant to

- 1 subsection (a) either specifically or pursuant to any
- 2 general restructuring of all telephone rates, charges, and
- 3 classifications.
- 4 S -413 Carriers of last resort. (a) The
- 5 commissioner may define and designate local exchange
- 6 service areas where the commissioner has determined that a
- 7 single provider will be the most appropriate way to ensure
- 8 service for these areas.
- 9 (b) The commissioner shall determine the level of
- 10 service that is appropriate for each designated local
- 11 exchange service area and shall invite telecommunications
- 12 providers to bid for a level of service that is
- 13 appropriate. The successful bidder shall be designated as
- 14 the carrier of last resort for the designated local
- 15 exchange service area for a period of time and upon
- 16 conditions set by the commissioner. In determining the
- 17 | successful bidder, the commissioner shall take into
- 18 consideration the level of service to be provided, the
- 19 investment commitment, and the length of the agreement, in
- 20 addition to the other qualifications of the bidder.
- 21 (c) The commissioner shall adopt rules pursuant to
- 22 chapter 91 to carry out this section or adopt the rules
- 23 provided in chapter 6-81 of the Hawaii Administrative
- 24 Rules, which were in effect on July 1, 200910.

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             -424 Telecommunications relay services for the
    deaf, persons with hearing disabilities, and persons with
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    speech disabilities. (a) The commissioner shall implement
    intrastate telecommunications relay services for the deaf,
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    persons with hearing disabilities, and persons with speech
    disabilities.
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 7
         (b) The commissioner shall investigate the
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    availability of experienced providers of quality
 9
    telecommunications relay services for the deaf, persons
    with hearing disabilities, and persons with speech
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11
    disabilities. The provision of these telecommunications
12
    relay services to be rendered on or after July 1, 1992,
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    shall be awarded by the commissioner to the provider or
14
    providers the commissioner determines to be best qualified
15
    to provide these services. In reviewing the qualifications
16
    of the provider or providers, the commissioner shall
17
    consider the factors of cost, quality of services, and
18
    experience, and other factors as the commissioner deems
19
    appropriate.
20
         (c) If the commission \frac{1}{2} determines that the
21
    telecommunications relay service can be provided in a cost-
22
    effective manner by a service provider or service
23
    providers, the commissioner may require every intrastate
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telecommunications carrier to contract with the provider or

- 1 providers for the provision of the telecommunications relay
- 2 | service under the terms established by the commissioner.
- 3 (d) The commissioner may establish a surcharge to
- 4 collect customer contributions for telecommunications relay
- 5 services required under this section.
- 6 (e) The commissioner may adopt rules to establish a
- 7 mechanism to recover the costs of administering and
- 8 providing telecommunications relay services required under
- 9 this section.
- 10 (f) The commissioner shall require every intrastate
- 11 telecommunications carrier to file a schedule of rates and
- 12 charges and every provider of telecommunications relay
- 13 service to maintain a separate accounting for the costs of
- 14 providing telecommunications relay services for the deaf,
- 15 persons with hearing disabilities, and persons with speech
- 16 disabilities.
- 17 (g) Nothing in this section shall preclude the
- 18 commissioner from changing any rate established pursuant to
- 19 this section either specifically or pursuant to any general
- 20 restructuring of all telephone rates, charges, and
- 21 classifications.
- 22 (h) As used in this section:
- "Telecommunications relay services" means telephone
- 24 transmission services that provide an individual who has a

- 1 hearing or speech disability, the ability to engage in
- 2 communication by wire or radio with a hearing individual in
- 3 a manner that is functionally equivalent to the ability of
- 4 an individual who does not have a hearing or speech
- 5 disability to communicate using wire or radio voice
- 6 communication services. "Telecommunications relay
- 7 services includes services that enable two-way
- 8 communication using text telephones or other non-voice
- 9 terminal devices, speech-to-speech services, video relay
- 10 services, and non-English relay services.
- 11 § -435 Telecommunications number portability. The
- 12 | commission<del>er</del> shall ensure that telecommunications number
- 13 portability within an exchange is available, upon request,
- 14 as soon as technically feasible and economically
- 15 reasonable. An impartial entity shall administer
- 16 telecommunications numbering and make the numbers available
- 17 on an equitable basis.
- 18 S -446 Emergency telephone service; capital costs;
- 19 ratemaking. (a) A telecommunications carrier providing
- 20 local exchange telecommunications services may recover the
- 21 capital cost and associated operating expenses of providing
- 22 a statewide enhanced 911 emergency telephone service in the
- 23 public switched telephone network, through a telephone line
- 24 surcharge.

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(b) The commissioner shall require every
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 2
    telecommunications carrier providing statewide enhanced 911
 3
    emergency telephone service to maintain a separate
    accounting of the costs of providing an enhanced 911
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    emergency service and the revenues received from related
    surcharges. The commissioner shall further require that
 6
    every telecommunications carrier imposing a surcharge shall
    identify on all customer billing statements the separate
    line item for enhanced 911 emergency service.
9
10
         (c) This section shall not preclude the commissioner
11
    from changing any rate, established pursuant to this
12
    section, either specifically or pursuant to any general
13
    restructuring of all telephone rates, charges, and
14
    classifications.
             -457 Issuance of securities. A
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16
    telecommunications carrier corporation may, on securing the
17
    prior approval of the commissioner, and not otherwise,
18
    issue stocks and stock certificates, bonds, notes, and
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other evidences of indebtedness, payable at periods of more

than twelve months after the date thereof, for the

(1) For the acquisition of property;

following purposes and no other, namely:

- 1 (2) For the construction, completion, extension, or
  2 improvement of or addition to its facilities or
  3 service;
- 4 (3) For the discharge or lawful refunding of its obligations;

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- (4) For the reimbursement of moneys actually expended from income or from any other moneys in its treasury not secured by or obtained from the issue of its stocks or stock certificates, or bonds, notes, or other evidences of indebtedness; and
- 12 (5) For any of the aforesaid purposes except 13 maintenance of service, replacements, and 14 substitutions not constituting capital 15 expenditure in cases where the corporation has 16 kept its accounts for such expenditures in such 17 manner as to enable the commissioner to ascertain 18 the amount of moneys so expended and the purposes 19 for which the expenditures were made, and the 20 sources of the funds in its treasury applied to 21 the expenditures.

As used in this section, "property" and "facilities",
mean property and facilities used in all operations of a
telecommunications carrier corporation whether or not

- 1 included in its operations or rate base. A
- 2 telecommunications carrier corporation may not issue
- 3 securities to acquire property or to construct, complete,
- 4 extend, improve, or add to its facilities or service if the
- 5 commissioner determines that the proposed purpose will have
- 6 a materially adverse effect on its telecommunications
- 7 carrier operations.
- 8 All stocks and every stock certificate, bond, note, or
- 9 other evidence of indebtedness of a telecommunications
- 10 carrier corporation not payable within twelve months,
- 11 issued without an order of the commissioner authorizing the
- 12 same, then in effect, shall be void.
- 13 S -468 Issuance of voting stock; restrictions.
- 14 (a) For the purposes of this section:
- 15 "Foreign corporation" means a foreign corporation as
- 16 defined in section 235-1 or a corporation in which a
- 17 majority of the voting stock is held by a single foreign
- 18 corporation as defined in section 235-1.
- 19 "Nonresident alien" means a person not a citizen of
- 20 the United States who is not defined as a resident alien by
- 21 the United States Citizenship and Immigration Services.
- 22 (b) No more than twenty-five per cent of the issued
- 23 and outstanding voting stock of a corporation that is
- 24 organized under the laws of the State and that owns,

- 1 controls, operates, or manages any plant or equipment, or
- 2 any part thereof, as a telecommunications carrier within
- 3 the definition set forth in section -1 shall be held,
- 4 whether directly or indirectly, by any single foreign
- 5 corporation or any single nonresident alien, or held by any
- 6 person, unless prior written approval is obtained from the
- 7 | commissioner, or unless a transaction is exempt. An exempt
- 8 transaction is:
- 9 (1) Any purchase or sale by an underwriter; or
- 10 (2) A transaction to acquire shares of a corporation
- 11 with less than one hundred shareholders and less
- 12 than \$1,000,000 in assets.
- 13 Every assignment, transfer, contract, or agreement for
- 14 assignment or transfer of any shares in violation of this
- 15 section shall be void and of no effect; and no such
- 16 transfer shall be made on the books of the corporation.
- 17 Nothing in this section shall be construed to make illegal
- 18 the holding of stock lawfully held, directly or indirectly,
- 19 prior to June 4, 1977.
- 20 S -479 Acquisition of stock of another
- 21 telecommunications carrier. No person or entity shall
- 22 purchase or acquire, take or hold, any part of the capital
- 23 stock of any telecommunications carrier corporation,
- 24 organized or existing under or by virtue of the laws of the

- 1 State, without having been first authorized to do so by the
- 2 order of the commissioner. Every assignment, transfer,
- 3 contract, or agreement for assignment or transfer of any
- 4 stock by or through any person or corporation to any
- 5 corporation or otherwise in violation of this section shall
- 6 be void and of no effect; and no such transfer shall be
- 7 made on the books of any telecommunications carrier.
- 8 Nothing in this section shall be construed to make illegal
- 9 the holding of stock lawfully acquired before July 1, 1933.

## 10 S -4850 Merger and consolidation of

- 11 telecommunications carriers. No telecommunications carrier
- 12 corporation shall sell, lease, assign, mortgage, or
- 13 otherwise dispose of or encumber the whole or any part of
- 14 its road, line, plant, system, or other property necessary
- 15 or useful in the performance of its duties to the public,
- 16 or any franchise or permit, or any right thereunder, nor by
- 17 any means, directly or indirectly, merge or consolidate
- 18 with any other person or entity without first having
- 19 secured from the commissioner an order authorizing it so to
- 20 do. Every sale, lease, assignment, mortgage, disposition,
- 21 encumbrance, merger, or consolidation, made other than in
- 22 accordance with the order of the commissioner shall be
- 23 void.

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              -4951 Finances; regulatory fee. (a) There shall
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    be paid to the commissioner in the months of July and
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    December of each year, by each telecommunications carrier
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    subject to this chapter, a fee set by the \operatorname{commission}_{\operatorname{er}} not
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    to exceed three tenthsone-fourth of one per cent of the
    gross income from the telecommunications carrier's business
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 7
    during the preceding year, or the sum of $30, whichever is
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    greater. The commissioner shall set the fee amount based
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    on its projected budget for the year to administer and
10
    enforce this chapter. This fee shall be deposited with the
11
    director of finance to the credit of the communications
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    commissioner special fund created pursuant to section
13
        -21<del>0</del>.
          Note: By agreement of all parties, percentage was changed to revert back
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15
          to the current 1/4 %.
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17
          (b) Each telecommunications carrier paying a fee
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    under subsection (a) may impose a surcharge to recover the
19
    amount paid above one-eighth of one per cent of gross
20
    income. The surcharge imposed shall not be subject to the
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    notice, hearing, and approval requirements of this chapter;
22
    provided that the surcharge may be imposed by the
23
    telecommunications carrier only after thirty days' notice
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    to the commissioner.
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          Notes: By agreement with all providers, subsection (c) is deleted.
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1 2 additional fees on 3 4 5 6 7 al fund created pursuant 8 9 -502 Injury to carrier property. Any person who 10 injures or destroys, through want of proper care, any 11 necessary or useful facility, equipment, or property of any 12 telecommunications carrier shall be liable to the 13 telecommunications carrier for all damages sustained 14 thereby. The measure of damages to the facility, 15 equipment, or property injured or destroyed shall be the 16 cost to repair or replace the property injured or destroyed 17 including direct and allocated costs for labor, materials, 18 supervision, supplies, tools, taxes, transportation, 19 administrative and general expense, and other indirect or 20 overhead expenses, less credit, if any, for salvage. The 21 specifying of the measure of damages for the facility, 22 equipment, or property shall not preclude the recovery of 23 other damages occasioned thereby as may be authorized by 24 law. 25 -513 One call center; advance warning to 26 excavators. To finance the establishment and operation of the one call center, pursuant to chapter 269E, and the 27

administrative costs of the commissioner, the commissioner

- 1 shall direct telecommunications carriers to pay to the
- 2 public utilities commission a fee in an amount and at a
- 3 | schedule determined by the public utilities commission.

AT&T proposed language that would allow the Commission to credit telecom carriers for amounts paid under § -51 toward amounts owed in one call center fees under §269E-6(f), HRS. DCCA incorporated amendments to chapter 269E to address AT&T's concerns (see Section 27 of the bill).

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## PART III. CABLE

- 11 § -61 Issuance of cable franchises and regulation
- 12 of cable operators by the commissioner. The commissioner
- 13 shall be empowered to issue cable franchises and otherwise
- 14 administer and enforce this part.
- 15 § -62 Cable franchise required. (a) No person
- 16 shall construct, operate, or acquire a cable system, or
- 17 extend an existing cable system outside its designated
- 18 service area, without first obtaining a cable franchise as
- 19 provided in this part.
- 20 (b) No cable operator that, as of July 1,  $20\frac{09}{10}$ ,
- 21 holds a franchise or charter enacted or granted by the
- 22 legislative or executive authority of the State or its
- 23 predecessor governments, or has a bona fide operation as a
- 24 cable operator heretofore recognized by the department,
- 25 shall be required to obtain, as a result of the enactment
- 26 of this chapter, a new franchise under this section.

1	S	-63	Application or proposal for cable franchise;
2	fee; cert	ain	requirements. (a) No cable franchise shall
3	be issued	exc	ept upon written application or proposal
4	therefor	to t	he commissioner, accompanied by a fee set by
5	the commi	ssio	n <del>er</del> .
6	(b)	An	application for issuance of a cable franchise
7	shall be	made	in a form prescribed by the commissioner.
8	The appli	cati	on shall set forth the facts as required by
9	the commi	ssio	ner to determine in accordance with section
10	-65 wh	ethe	r a cable franchise should be issued,
11	including	fac	ts as to:
12	(1)	The	citizenship and character of the applicant;
13	(2)	The	financial, technical, and other
14		qua	lifications of the applicant;
15	(3)	The	principals and ultimate beneficial owners of
16		the	applicant;
17	(4)	The	public interest to be served by the requested
18		iss	uance of a cable franchise; and
19	(5)	Any	other matters deemed appropriate and
20		nec	essary by the commissioner including, but not
21	l	lim	ited to, the proposed plans and schedule of
22		exp	enditures for or in support of the use of
23		pub	lic, educational, and governmental access
24		fac	ilities, and the competitive availability and

1 affordability of broadband and other advanced
2 services to consumers.
3 Notes: OTW proposes to delete the last part of subsection (5) in H

Notes: OTW proposes to delete the last part of subsection (5) in HB 984 SD1, and DCCA is in agreement.

(c) A proposal for issuance of a cable franchise
 shall be accepted for filing in accordance with section
 -64 only when made in response to the written request of
 the commissioner for the submission of proposals.

## 10 § -64 Cable franchise application or proposal 11 procedure; public hearing; notice. An application or 12 proposal for a cable franchise shall be processed as 13 follows:

- (1) After the application or proposal and required fee are received by the commissioner and within a time frame established by rule, the commissioner shall notify the applicant in writing of the acceptance or non-acceptance for filing of the application or proposal for issuance of a cable franchise required by this part;
- (2) After the issuance of a notice of acceptance for filing and within a time frame established by rule, the commissioner shall hold a public hearing on the application or proposal to afford interested persons the opportunity to submit

Notice thereof shall be given to the governing council and mayor of the county and to any incumbent local exchange carrier or other utility and cable company in the county in which the proposed service area is located. The commissioner shall also give public notice of the application and hearing at least once in each of two successive weeks in the county in which the proposed service area is located. The last notice shall be given at least fifteen days prior to the date of the hearing;

- shall approve the application or proposal in whole or in part, with or without conditions or modifications, or shall deny the application or proposal, with reasons for denial sent in writing to the applicant. If the commissioner does not take final action after the issuance of a notice of acceptance for filing and within a time frame established by rule, the application or proposal shall be deemed denied; and
- (4) The time limit for final action may be extended, on the commissioner's approval of the applicant's

1 request and justification in writing for an 2 extension of time to the commissioner at least 3 two weeks in advance of the requested effective date of the extension, or by mutual agreement. 5 -65 Issuance of cable franchise authority; 6 criteria; content. (a) The commissioner is empowered to 7 issue a cable franchise to construct or operate facilities for a cable system upon the terms and conditions provided 9 in this part. 10 (b) The commissioner, after a public hearing as 11 provided in this part, shall issue a cable franchise to the 12 applicant when the commissioner is convinced that it is in 13 the public interest to do so. In determining whether a 14 cable franchise shall be issued, the commissioner shall 15 take into consideration, among other things, the content of 16 the application or proposal, the public need for the 17 proposed service, the ability of the applicant to offer 18 safe, adequate, and reliable service at a reasonable cost 19 to the subscribers, the suitability of the applicant, the 20 financial responsibility of the applicant, the technical 21 and operational ability of the applicant to perform 22 efficiently the service for which authority is requested, 23 any objections arising from the public hearing, the 24 communications advisory committee established by this

- 1 chapter, or elsewhere, and any other matters as the
- 2 | commissioner deems appropriate in the circumstances.
- 3 (c) In determining the area that is to be serviced by
- 4 | the applicant, the commissioner shall take into account the
- 5 geography and topography of the proposed service area, and
- 6 the present, planned, and potential expansion in facilities
- 7 or cable services of the applicant's proposed cable system
- 8 and existing cable systems.
- 9 (d) In issuing a cable franchise under this part, the
- 10 commissioner is not restricted to approving or disapproving
- 11 the application or proposal but may issue it for only
- 12 partial exercise of the privilege sought or may attach to
- 13 the exercise of the right granted by the cable franchise
- 14 | terms, limitations, and conditions which the commissioner
- 15 deems the public interest may require. The cable franchise
- 16 shall be nonexclusive, shall include a description of the
- 17 service area in which the cable system is to be
- 18 constructed, extended, or operated and the approximate date
- 19 on which the service is to commence and shall authorize the
- 20 cable operator to provide service for a term of fifteen
- 21 years or any other term that the commissioner determines to
- 22 be appropriate.
- 23 § -66 Requirement for adequate service; terms and
- 24 conditions of service. (a) Every cable operator shall

- 1 provide safe, adequate, and reliable service in accordance
- 2 with applicable laws, rules, franchise requirements, and
- 3 its filed schedule of terms and conditions of service.
- 4 (b) The commissioner shall require each cable
- 5 operator to submit a schedule of all terms and conditions
- 6 of service in the form and with the notice that the
- 7 commissioner may prescribe.
- 8 (c) To the extent not prohibited by federal law, tThe
- 9 commissioner shall ensure that the terms and conditions
- 10 upon which cable service is provided are fair both to the
- 11 public and to the cable operator, taking into account the
- 12 geographic, topographic, and economic characteristics of
- 13 the service area and the economics of providing cable
- 14 service to subscribers in the service area.
- 15 § -67 Cable system installation, construction,
- 16 operation, removal; general provisions. (a) A cable
- 17 franchise shall be construed to authorize the construction
- 18 or operation of a cable system within the service area
- 19 above, below, on, in, or along any highway or other public
- 20 place and through easements that have been dedicated for
- 21 compatible purposes.
- 22 (b) To the extent not prohibited by federal law, The
- 23 technical specifications, general routes of the
- 24 distribution system, and the schedule for construction of

- 1 the cable system shall be subject to the commissioner's
  2 approval.
- 3 (c) In installing, operating, and maintaining
- 4 facilities, the cable operator shall avoid all unnecessary
- 5 damage and injury to any trees, structures, and
- 6 improvements in and along the routes authorized by the
- 7 commissioner.
- 8 (d) The cable operator shall indemnify and hold the
- 9 State and the county harmless at all times from any and all
- 10 claims for injury and damage to persons or property, both
- 11 real and personal, caused by the installation, operation,
- 12 or maintenance of its cable system, notwithstanding any
- 13 negligence on the part of the State or county, or their
- 14 employees or agents. Upon receipt of notice in writing
- 15 from the State or county, the cable operator shall, at its
- 16 own expense, defend any action or proceeding against the
- 17 State or county in which it is claimed that personal injury
- 18 or property damage was caused by activities of the cable
- 19 operator in the installation, operation, or maintenance of
- 20 its cable system.
- 21 (e) The cable operator shall install and provide
- 22 basic cable television service at no cost to any school or
- 23 institution of higher education within its service area as
- 24 determined by the commissioner; provided that service is

actually being delivered within a reasonable distance from 2 the school or institution of higher education which may 3 request service. HTC opposes requiring cable providers to "install" cable television service 4 5 at schools. However, current law (§440G-8.2(e), HRS) already requires cable operators to provide a "cable drop" to schools, which includes the 6 7 concept of "installation". 8 9 (f) The cable operator shall designate and activate 10 three or more channels for public, educational, or 11 governmental use. The commissioner may initiate, or a PEG 12 access organization, educational institution, or government 13 agency, may, at any time, request the commissioner to have 14 the cable operator designate and activate additional 15 channels; provided that the commissioner shall have the 16 sole discretion to grant, deny, or modify the request based 17 upon the best interest of the public, requester, cable 18 operator, and the State. The Hawaii broadband commissioner communications 19 20 commission shall have the authority to designate and select 21 PEG access organizations pursuant to administrative rules 22 adopted in accordance with chapter 91. The commissioner 23 shall consider input from the public and take into 24 consideration the First Amendment rights of individuals who 25 utilize PEG access services when promulgating adopting

**Comment [D2]:** Chapter 91, HRS, provides that rules may be adopted, amended, or repealed...rules are not promulgated.

26

those rules.

PEG access organization assets include, but are not limited to equipment, facilities, cash, financial assets and instruments, land, and buildings. These assets will be available to the PEG access organization designated by the Hawaii communications commission to provide PEG services in a particular service area. If the contract between the Hawaii communications commission and a PEG access organization is terminated or cancelled, these PEG assets will be held in trust for the benefit of PEG services until a new PEG access organization is designated by the Hawaii communications commission.

DCCA proposes to reinsert the PEG asset language that was deleted in the SD1. Because the bill proposes to exempt the PEG contracts from chapter 103D, there is a need for oversight of the assets. The asset provision safeguards the continuity of the assets that were purchased with cable subscriber funds.

(g) Upon termination of the period of the cable franchise or permit or of any renewal thereof, by passage of time or otherwise, the cable operator shall remove its facilities from the highways and other public places in, on, over, under, or along which they are installed if so ordered by the commissioner and shall restore the areas to their original or other acceptable condition, or otherwise dispose of same. If removal is not completed within six months of the termination, any property not removed shall

- 1 be deemed to have been abandoned and the cable operator
- 2 shall be liable for the cost of its removal.
- 3 (h) The use of public highways within the meaning of
- 4 section 264-1 and other public places shall be subject to:
- 5 (1) All applicable state statutes and all applicable
- 6 rules and orders of the public utilities
- 7 commission and the commissioner governing the
- 8 construction, maintenance, and removal of
- 9 overhead and underground facilities of public
- 10 utilities;
- 11 (2) For county highways, all applicable public
- 12 welfare rules adopted by the governing body of
- 13 the county in which the county highways are
- 14 situated;
- 15 (3) For state or federal-aid highways, all public
- 16 welfare rules adopted by the director of
- 17 transportation; and
- 18 (4) For the relocation of cable facilities, the
- 19 provisions of section 264-33 concerning the
- 20 allocation of expenses for the relocation of
- 21 utility facilities.
- (i) In the use of easements dedicated to compatible
- 23 purposes, the cable operator shall ensure:

1	(1)	That the safety, functioning, and appearance of
2		the property and the convenience and safety of
3		other persons are not adversely affected by the
4		installation or construction of facilities
5		necessary for a cable system;
6	(2)	That the cost of the installation, construction,
7		operation, or removal of facilities is borne by
8		the cable operator or subscribers, or a
9		combination of both; and
10	(3)	That the owner of the property is justly
11		compensated by the cable operator for any damages
12		caused by the installation, construction,
13		operation, or removal of facilities by the cable
14		operator.
15	(j)	Contracts between the commissioner and PEG access
16	organizat	ions for PEG access services shall be exempt from
17	the requi	rements of chapter 103D.
18 19 20 21 22	accor exem	wants the PEG selection and designation process to be in dance with chapter 103D, HRS. DCCA disagrees and supports the ption.  -68 Complaints; violations; revocation,
23	alteration	n, or suspension of cable franchise. (a)
24	Subscribe	r complaints regarding the operation of a cable

25 system may be made orally or in writing to the

- 1 commissioner. The commissioner shall resolve complaints
  2 informally when possible.
- 3 (b) Any cable franchise issued hereunder after
- 4 hearing in accordance with chapter 91 may be revoked,
- 5 | altered, or suspended by the commissioner as the
- 6 commissioner deems necessary on any of the following
- 7 grounds:

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- 8 (1) For making material false or misleading
  9 statements in, or for material omissions from,
  10 any application or proposal or other filing made
  11 with the commissioner;
- 12 (2) For failure to maintain signal quality under the standards prescribed by the commissioner;
  - (3) For any sale, lease, assignment, or other transfer of its cable franchise without consent of the commissioner;
  - (4) Except when commercially impracticable, for unreasonable delay in construction or operation or for unreasonable withholding of the extension of cable service to any person in a service area;
  - (5) For violation of the terms of its cable franchise;
  - (6) For failure to comply with this chapter or any rules or orders prescribed by the commissioner;

- 1 (7) For violation of its filed schedule of terms and conditions of service; and
- (8) For engaging in any unfair or deceptive act orpractice as prohibited by section 480-2.
- 5 § -69 Renewal of cable franchise. Any cable
- 6 franchise issued pursuant to this part may be renewed by
- 7 | the commissioner upon approval of a cable operator's
- 8 application or proposal therefor. The form of the
- 9 application or proposal shall be prescribed by the
- 10 commissioner. The periods of renewal shall be not less
- 11 than five nor more than twenty years each. The
- 12 commissioner shall require of the applicant full
- 13 disclosure, including the proposed plans and schedule of
- 14 expenditures for or in support of the use of public,
- 15 educational, or governmental access facilities and
- 16 broadband facilities.
- 17 § -70 Transfer of cable franchise. (a) No cable
- 18 franchise, including the rights, privileges, and
- 19 obligations thereof, may be assigned, sold, leased,
- 20 encumbered, or otherwise transferred, voluntarily or
- 21 involuntarily, directly or indirectly, including by
- 22 transfer of control of any cable system, whether by change
- 23 in ownership or otherwise, except upon written application

- 1 to and approval by the commissioner. The form of the
- 2 application shall be prescribed by the commissioner.
- 3 (b) Sections -64 and -65 shall apply to the4 transfer of cable franchises.
- 5 § -71 Rate, filed with the commissioner; approval.
- 6 (a) The commissioner shall require each cable operator to
- 7 file a schedule of its rates of service on a form and with
- 8 | the notice that the commissioner may prescribe.
- 9 (b) To the extent permitted by federal law, the
- 10 | commissioner shall regulate rates to ensure that they are
- 11 fair both to the public and to the cable operator.
- 12 § -72 Reports. Each cable operator shall file with
- 13 the commissioner reports of its financial, technical, and
- 14 operational condition and its ownership within or affecting
- 15 the state. The reports shall be made in a form and on the
- 16 | time schedule prescribed by the commissioner and shall be
- 17 kept on file open to the public.
- 18 § -73 Annual fees. (a) Each cable operator shall
- 19 pay an annual fee to be determined by the commissioner.
- 20 The fees so collected under this section shall be deposited
- 21 into the communications commissioner special fund
- 22 established under section -210.

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    under this section, as necessary from time to time,
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    pursuant to rules adopted in accordance with chapter 91.
             -74 Criminal and civil liability. Nothing in
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    this chapter shall be deemed to affect the criminal and
    civil liability of cable programmers, cable operators, or
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    public, educational, or governmental access organizations
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    pursuant to the federal, state, or local laws regarding
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    libel, slander, obscenity, incitement, invasions of
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    privacy, false or misleading advertising, or other similar
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    laws, except that no public, educational, or governmental
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    access organization shall incur any liability arising from,
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    based on, or related to any program not created by the
14
    public, educational, or governmental access organization,
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    which is broadcast on any channel obtained under section
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       -67, or under similar arrangements.
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             -75 Use of American Recovery and Reinvestment Act
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    of 2009, federal funds from fiscal year 2009 and fiscal
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    year 2010 appropriation measures, and other federal
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    moneys. (a) The commissioner may apply for, and expend,
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    federal moneys from the American Recovery and Reinvestment
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(b) The commissioner shall adjust the fees assessed

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federal acts.

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Act of 2009, federal funds from fiscal year 2009 and fiscal

year 2010 appropriation measures, and other applicable

1 (b) The commissioner may purchase broadband
2 facilities, services, or equipment and may enter into
3 contracts for broadband-related projects, through the
4 commissioner special fund, using moneys from the American
5 Recovery and Reinvestment Act of 2009, federal funds from
6 fiscal year 2009 and fiscal year 2010 appropriation

measures, and other applicable federal acts.

- 8 (c) The commissioner may establish a separate account within the communications commissioner special fund and 9 10 assign to that account federal moneys appropriated under 11 federal laws that authorize principal forgiveness, zero and 12 negative interest loans, and grants, including without 13 limitation the American Recovery and Reinvestment Act of 14 2009, federal funds from fiscal year 2009 and fiscal year 15 2010 appropriation measures, and other applicable federal 16 acts. The commissioner may use those moneys and, in so 17 doing, may include additional requirements and 18 subsidization not applicable to the remainder of the 19 communications commissioner special fund, including 20 forgiveness of principal and zero and negative interest 21 loans.
- 22 (d) Any moneys applied for or received by the
  23 department under the American Recovery and Reinvestment Act
  24 of 2009 or federal funds from fiscal year 2009 and fiscal

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    purpose of this chapter and not yet encumbered shall be
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    transferred to the commissioner special fund upon its
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    establishment.
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          (e) The commissioner shall certify that a project has
    been identified for expenditure of funds received pursuant
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 7
    to the American Recovery and Reinvestment Act of 2009 and
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    is entitled to priority over other eligible projects on the
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    basis of the overall public benefit associated with the
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    project and financial needs, as well as a preference to
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    those projects that can be started and completed
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    expeditiously as stipulated under the American Recovery and
13
    Reinvestment Act of 2009.
14
          (f) Contracts or purchases hereunder using moneys
15
    from the American Recovery and Reinvestment Act of 2009 or
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    federal funds from fiscal year 2009 and fiscal year 2010
17
    appropriation measures shall be exempt from chapter 103D.
          Notes: SPO recommends deleting subsection (f) because SB 21 SD2 and
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          HB 1184 HD2 address the issue. DCCA recommends that subsection (f)
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          be retained at least until those other bills pass.
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22
          (g) For the purposes of this section:
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year 2010 appropriation measures for uses related to the

"American Recovery and Reinvestment Act of 2009" means

the federal law, P.L. 111-5, making appropriations for

various purposes, including job preservation and creation,

infrastructure investment, energy efficiency and science,

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assistance to the unemployed, and state and local fiscal
 stabilization purposes.

3 -76 Broadband inventory maps and other 4 requirements. The Hawaii broadband 5 commissionercommunications commission shall designate the entity within the State to be responsible for developing 6 7 and maintaining broadband inventory maps, as well as other 8 initiatives, as described in the American Recovery and 9 Reinvestment Act of 2009 (P.L. 111-5) and section 106 of 10 the Broadband Data Improvement Act (P.L. 110-385). If 11 permitted not prohibited by federal law, the commissioner 12 may contract with service providers to develop the 13 broadband inventory maps and implement other related 14 requirements pursuant to this section. Subject only to any 15 limitations imposed by federal law, all providers of 16 telecommunications, cable, or broadband infrastructure and 17 services in Hawaii shall be required to furnish information 18 requested by the **broadband**-commissioner in support of 19 broadband mapping, reporting, and data-driven policy 20 support. Proprietary data on private infrastructure 21 furnished by private providers shall be protected from closure under the Freedom of Information Act or Uniform 22 Information Practices Act and shall be made available to 23 24 public only in a summarized form that appropriately

1 protects the proprietary concerns of those private 2 providers Except as provided in this chapter, proprietary 3 data on private infrastructure, including reports, working 4 papers, recorded information, documents and copies thereof, 5 produced by, obtained by, or disclosed to the commission or 6 any other person in the course of developing and 7 maintaining the broadband maps and other requirements of 8 this section, shall be confidential by law and privileged, 9 shall not be subject to disclosure under chapter 92F, shall 10 not be subject to subpoena, and shall not be subject to 11 discovery or admissible in evidence in any private civil 12 action. The data may be made available to the public only 13 in a summarized form that appropriately protects the 14 proprietary concerns of those private providers. 15 Notes: Mainland providers object to being required to provide confidential data despite the protections provided in the proposal. From DCCA's 16 perspective, this makes the mapping exercise an illusion. 17 18 The confidentiality language was changed to address the concerns of 19 providers and is based on §431E-14, HRS. 20 21 The Hawaii broadband commissionercommunications 22 23 commission shall have the authority to designate economic 24 zones, pursuant to the requirements of the American 25 Recovery and Reinvestment Act of 2009 (P.L. 111-5), for the 26 explicit purpose of applying for and expending moneys that 27 the state may receive pursuant to the federal act, anywhere

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    strategic site to create facilities that will stimulate job
 3
    growth."
          Note: New language clarifies the purpose of authorizing the commission
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 5
          to designate "economic zones".
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          SECTION 4. Section 26-9, Hawaii Revised Statutes, is
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    amended by amending subsection (o) to read as follows:
9
          AT&T proposed language that would exclude telecom carriers from paying
          DCCA's license annual fee. AT&T's concerns are addressed by new
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          language later in subsection (o).
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          "(o) Every person licensed under any chapter within
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    the jurisdiction of the department of commerce and consumer
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    affairs and every person licensed subject to chapter 485A
16
    or registered under chapter 467B shall pay upon issuance of
17
    a license, permit, certificate, or registration a fee and a
18
    subsequent annual fee to be determined by the director and
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    adjusted from time to time to ensure that the proceeds,
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    together with all other fines, income, and penalties
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    collected under this section, do not surpass the annual
22
    operating costs of conducting compliance resolution
23
    activities required under this section. The fees may be
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    collected biennially or pursuant to rules adopted under
25
    chapter 91, and shall be deposited into the special fund
    established under this subsection. Every filing pursuant
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    to chapter 514E or section 485A-202(a)(26) shall be
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in the State at a location that may be identified as a

- 1 assessed, upon initial filing and at each renewal period in
- 2 which a renewal is required, a fee that shall be prescribed
- 3 by rules adopted under chapter 91, and that shall be
- 4 deposited into the special fund established under this
- 5 subsection. Any unpaid fee shall be paid by the licensed
- 6 person, upon application for renewal, restoration,
- 7 reactivation, or reinstatement of a license, and by the
- 8 person responsible for the renewal, restoration,
- 9 reactivation, or reinstatement of a license, upon the
- 10 application for renewal, restoration, reactivation, or
- 11 reinstatement of the license. If the fees are not paid,
- 12 the director may deny renewal, restoration, reactivation,
- 13 or reinstatement of the license. The director may
- 14 establish, increase, decrease, or repeal the fees when
- 15 necessary pursuant to rules adopted under chapter 91. The
- 16 director may also increase or decrease the fees pursuant to
- 17 section 92-28.
- 18 There is created in the state treasury a special fund
- 19 to be known as the compliance resolution fund to be
- 20 expended by the director's designated representatives as
- 21 provided by this subsection. Notwithstanding any law to
- 22 the contrary, all revenues, fees, and fines collected by
- 23 the department shall be deposited into the compliance
- 24 resolution fund. Unencumbered balances existing on June

- 1 30, 1999, in the cable television fund under chapter 440G,
- 2 the division of consumer advocacy fund under chapter 269,
- 3 the financial institution examiners' revolving fund,
- 4 section 412:2-109, the special handling fund, section
- 5 414-13, and unencumbered balances existing on June 30,
- 6 2002, in the insurance regulation fund, section 431:2-215,
- 7 shall be deposited into the compliance resolution fund.
- 8 This provision shall not apply to any fee imposed by the
- 9 Hawaii broadband commissioner communications commission
- 10 pursuant to chapter , including the regulatory fees in
- 11 sections  $-\frac{2}{423}$ ,  $-49\frac{51}{1}$ , -73, -75, and 92-21, and
- 12 deposited into the communications commission special fund,
- 13 section -21, the drivers education fund underwriters
- 14 fee, section 431:10C-115, insurance premium taxes and
- 15 revenues, revenues of the workers' compensation special
- 16 compensation fund, section 386-151, the captive insurance
- 17 administrative fund, section 431:19-101.8, the insurance
- 18 commissioner's education and training fund, section 431:2-
- 19 214, the medical malpractice patients' compensation fund as
- 20 administered under section 5 of Act 232, Session Laws of
- 21 Hawaii 1984, and fees collected for deposit in the office
- 22 of consumer protection restitution fund, section 487-14,
- 23 the real estate appraisers fund, section 466K-1, the real
- 24 estate recovery fund, section 467-16, the real estate

- 1 education fund, section 467-19, the contractors recovery
- 2 fund, section 444-26, the contractors education fund,
- 3 section 444-29, the condominium management education fund,
- 4 section 514A-131, and the condominium education trust fund,
- 5 section 514B-71. Any law to the contrary notwithstanding,
- 6 the director may use the moneys in the fund to employ,
- 7 without regard to chapter 76, hearings officers and
- 8 attorneys. All other employees may be employed in
- 9 accordance with chapter 76. Any law to the contrary
- 10 notwithstanding, the moneys in the fund shall be used to
- 11 fund the operations of the department. The moneys in the
- 12 fund may be used to train personnel as the director deems
- 13 necessary and for any other activity related to compliance
- 14 resolution.
- 15 As used in this subsection, unless otherwise required
- 16 by the context, "compliance resolution" means a
- 17 determination of whether:
- 18 (1) Any licensee or applicant under any chapter
- 19 subject to the jurisdiction of the department of
- 20 commerce and consumer affairs has complied with
- 21 that chapter;
- 22 (2) Any person subject to chapter 485A has complied
- with that chapter;

- 1 (3) Any person submitting any filing required by
- 2 chapter 514E or section 485A-202(a)(26) has
- 3 complied with chapter 514E or section 485A-
- 4 202(a)(26);
- 5 (4) Any person has complied with the prohibitions
- 6 against unfair and deceptive acts or practices in
- 7 trade or commerce; or
- 8 (5) Any person subject to chapter 467B has complied
- 9 with that chapter;
- 10 and includes work involved in or supporting the above
- 11 functions, licensing, or registration of individuals or
- 12 companies regulated by the department, consumer protection,
- 13 and other activities of the department.
- 14 The director shall prepare and submit an annual report
- 15 to the governor and the legislature on the use of the
- 16 compliance resolution fund. The report shall describe
- 17 expenditures made from the fund including non-payroll
- 18 operating expenses."
- 19 SECTION 5. Section 28-8.3, Hawaii Revised Statutes,
- 20 is amended as follows:
- 21 1. By amending subsection (a) to read:
- 22 "(a) No department of the State other than the
- 23 attorney general may employ or retain any attorney, by
- 24 contract or otherwise, for the purpose of representing the

- 1 State or the department in any litigation, rendering legal
- 2 counsel to the department, or drafting legal documents for
- 3 the department; provided that the foregoing provision shall
- 4 not apply to the employment or retention of attorneys:
- 5 (1) By the public utilities commission, the labor and 6 industrial relations appeals board, and the
- 7 Hawaii labor relations board;
- 8 (2) By any court or judicial or legislative office of 9 the State; provided that if the attorney general 10 is requested to provide representation to a court 11 or judicial office by the chief justice or the 12 chief justice's designee, or to a legislative 13 office by the speaker of the house of 14 representatives and the president of the senate 15 jointly, and the attorney general declines to 16 provide such representation on the grounds of 17 conflict of interest, the attorney general shall 18 retain an attorney for the court, judicial, or 19 legislative office, subject to approval by the
  - (3) By the legislative reference bureau;
- 22 (4) By any compilation commission that may be
  23 constituted from time to time;

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court, judicial, or legislative office;

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              involving the real estate recovery fund;
 3
         (6) By the contractors license board for any action
              involving the contractors recovery fund;
 5
         (7) By the trustees for any action involving the
              travel agency recovery fund;
 6
 7
         (8) By the office of Hawaiian affairs;
         (9) By the department of commerce and consumer
 8
              affairs for the enforcement of violations of
 9
10
              chapters 480 and 485A;
11
        (10) As grand jury counsel;
12
        (11) By the Hawaiian home lands trust individual
13
              claims review panel;
14
        (12) By the Hawaii health systems corporation, or its
15
              regional system boards, or any of their
              facilities;
16
17
        (13) By the auditor;
18
        (14) By the office of ombudsman;
19
        (15) By the insurance division;
20
        (16) By the University of Hawaii;
21
        (17) By the Kahoolawe island reserve commission;
22
        (18) By the division of consumer advocacy;
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(5) By the real estate commission for any action

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(19) By the office of elections;

(20) By the campaign spending commission;

- (21) By the Hawaii tourism authority, as provided in section 201B-2.5;  $[\frac{6\pi}{2}]$
- 3 (22) By the Hawaii communications commission; broadband
  4 commissioner; or
- 5 [(22)] (23) By a department, in the event the attorney
  6 general, for reasons deemed by the attorney
  7 general good and sufficient, declines to employ
  8 or retain an attorney for a department; provided
  9 that the governor thereupon waives the provision
  10 of this section."
- 11 2. By amending subsection (c) to read:

shall be a deputy attorney general."

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12 "(c) Every attorney employed by any department on a 13 full-time basis, except an attorney employed by the public utilities commission, the Hawaii communication commission 14 15 broadband commissioner, the labor and industrial relations 16 appeals board, the Hawaii labor relations board, the office 17 of Hawaiian affairs, the Hawaii health systems corporation 18 or its regional system boards, the department of commerce 19 and consumer affairs in prosecution of consumer complaints, 20 insurance division, the division of consumer advocacy, the 21 University of Hawaii, the Hawaii tourism authority as provided in section 201B-2.5, the Hawaiian home lands trust 22 23 individual claims review panel, or as grand jury counsel,

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         SECTION 6. Section 46-15, Hawaii Revised Statutes, is
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    amended by amending subsection (a) to read as follows:
 3
         "(a) The mayor of each county, after holding a public
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    hearing on the matter and receiving the approval of the
 5
    respective council, shall be empowered to designate areas
    of land for experimental and demonstration housing
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 7
    projects, the purposes of which are to research and develop
 8
    ideas that would reduce the cost of housing in the State.
9
    Except as hereinafter provided, the experimental and
10
    demonstration housing projects shall be exempt from all
11
    statutes, ordinances, charter provisions, and rules or
12
    regulations of any governmental agency or public utility
13
    relating to planning, zoning, construction standards for
14
    subdivisions, development and improvement of land, and the
15
    construction and sale of homes thereon; provided that the
16
    experimental and demonstration housing projects shall not
17
    affect the safety standards or tariffs approved by the
18
    public utility commissions or the Hawaii communications
    commission broadband commissioner for such public utility.
19
20
         The mayor of each county with the approval of the
21
    respective council may designate a county agency or
22
    official who shall have the power to review all plans and
23
    specifications for the subdivisions, development and
24
    improvement of the land involved, and the construction and
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- 1 sale of homes thereon. The county agency or official shall
- 2 have the power to approve or disapprove or to make
- 3 modifications to all or any portion of the plans and
- 4 specifications.
- 5 The county agency or official shall submit preliminary
- 6 plans and specifications to the legislative body of the
- 7 respective county for its approval or disapproval. The
- 8 final plans and specifications for the project shall be
- 9 deemed approved by the legislative body if the final plans
- 10 and specifications do not substantially deviate from the
- 11 approved preliminary plans and specifications. The final
- 12 plans and specifications shall constitute the standards for
- 13 the particular project.
- 14 No action shall be prosecuted or maintained against
- 15 any county, its officials or employees, on account of
- 16 actions taken in reviewing, approving, or disapproving such
- 17 plans and specifications.
- 18 Any experimental or demonstration housing project for
- 19 the purposes hereinabove mentioned may be sponsored by any
- 20 state or county agency or any person as defined in section
- 21 1-19.
- 22 The county agency or official shall apply to the state
- 23 land use commission for an appropriate land use district
- 24 classification change, except where a proposed project is

- 1 located on land within an urban district established by the
- 2 state land use commission. Notwithstanding any law, rule,
- 3 or regulation to the contrary, the state land use
- 4 commission may approve the application at any time after a
- 5 public hearing held in the county where the land is located
- 6 upon notice of the time and place of the hearing being
- 7 published in the same manner as the notice required for a
- 8 public hearing by the planning commission of the
- 9 appropriate county."
- 10 SECTION 7. Section 91-13.5, Hawaii Revised Statutes,
- 11 is amended by amending subsection (f) to read as follows:
- "(f) This section shall not apply to:
- (1) Any proceedings of the public utilitiescommission; [ex]
- 15 (2) Any county or county agency that is exempted by
  16 county ordinance from this section[-]; or
- 17 (3) Any proceedings of the Hawaii broadband

  18 commissioner communications commission."
- 19 SECTION 8. Section 92-21, Hawaii Revised Statutes, is
- 20 amended to read as follows:
- 21 "§92-21 Copies of records; other costs and fees.
- 22 Except as otherwise provided by law, a copy of any
- 23 government record, including any map, plan, diagram,
- 24 photograph, photostat, or geographic information system

- 1 digital data file, which is open to the inspection of the
- 2 public, shall be furnished to any person applying for the
- 3 same by the public officer having charge or control thereof
- 4 upon the payment of the reasonable cost of reproducing
- 5 [such] the copy. Except as provided in section 91-2.5, the
- 6 cost of reproducing any government record, except
- 7 geographic information system digital data, shall not be
- 8 less than 5 cents per page, sheet, or fraction thereof.
- 9 The cost of reproducing geographic information system
- 10 digital data shall be in accordance with rules adopted by
- 11 the agency having charge or control of that data. [Such]
- 12 The reproduction cost shall include but shall not be
- 13 limited to labor cost for search and actual time for
- 14 reproducing, material cost, including electricity cost,
- 15 equipment cost, including rental cost, cost for
- 16 certification, and other related costs. All fees shall be
- 17 paid in by the public officer receiving or collecting the
- 18 same to the state director of finance, the county director
- 19 of finance, or to the agency or department by which the
- 20 officer is employed, as government realizations; provided
- 21 that fees collected by the public utilities commission
- 22 pursuant to this section shall be deposited in the public
- 23 utilities commission special fund established under section
- 24 269-33[-], and fees collected by the Hawaii broadband

1 commissionercommunications commission shall be deposited in the communications commissioner special fund established 2 3 under section -210." 4 SECTION 9. Section 101-43, Hawaii Revised Statutes, 5 is amended to read as follows: 6 "§101-43 Requirements prior to exercise of power. 7 Any corporation having the power of eminent domain under 8 section 101-41 may continue to exercise the power, provided 9 that prior to the exercise of the power: 10 (1) The corporation submits to the public utilities 11 commission or, in the case of telecommunications 12 carriers or telecommunications common carriers, to the Hawaii broadband 13 14 commissioner communications commission, its 15 intention to exercise the power, with a 16 description of the property to be condemned; and 17 (2) The public utilities commission or the Hawaii 18 broadband commissioner communications commission, 19 as the case may be, finds that the proposed 20 condemnation is in the public interest, that the 21 proposed condemnation is necessary, and that the 22 corporation will use the property for its 23 operations as a public utility."

```
2
    is amended by amending subsection (b) to read as follows:
 3
         "(b) If the corporation acquires the assets of a
 4
    private or other corporation, then, notwithstanding any law
 5
    to the contrary:
 6
         (1) Neither the corporation nor any subsidiary
 7
              corporation vested with the assets shall be
 8
              subject to chapter 91 with respect to the assets;
 9
         (2) Employees retained to operate the assets shall
10
              not be subject to chapter 76;
11
         (3) Assets constituting real property interest shall
12
              not be subject to chapter 171;
13
         (4) No investment, loan, or use of funds by the
14
              corporation or a subsidiary corporation vested
15
              with the assets shall be subject to chapter 42F
16
              or 103; and
17
         (5) Neither the corporation nor a subsidiary
18
              corporation vested with the assets shall
19
              constitute a public utility or be subject to the
20
              jurisdiction of the public utilities commission
21
              under chapter 269[→] or the Hawaii broadband
22
              commissioner communications commission under
23
              chapter ."
```

SECTION 10. Section 163D-6, Hawaii Revised Statutes,

1	SECTION 11. Section 166-4, Hawaii Revised Statutes,
2	is amended to read as follows:
3	"§166-4 Park development. Except as herein provided
4	the department may develop, on behalf of the State or in
5	partnership with a federal agency, a county, or a private
6	party, agricultural parks which, at the option of the
7	board, shall be exempt from all statutes, ordinances,
8	charter provisions, and rules of any governmental agency
9	relating to planning, zoning, construction standards for
10	subdivisions, development and improvement of land, and the
11	construction of buildings thereon; provided that:
12	(1) The board finds the agricultural park is
13	consistent with the purpose and intent of this
14	chapter, and meets minimum requirements of health
15	and safety;
16	(2) The development of the proposed agricultural part
17	does not contravene any safety standards or
18	tariffs approved for public utilities by the
19	public utilities commission [for public
20	utilities;] or the Hawaii <del>broadband</del>
21	commissioner communications commission;
22	(3) The legislative body of the county in which the
23	agricultural park is to be situated shall have

approved the agricultural park.

(A) The legislative body shall approve or disapprove the agricultural park within forty-five days after the department has submitted the preliminary plans and specifications for the agricultural park to the legislative body. If after the forty-fifth day an agricultural park is not disapproved, it shall be deemed approved by the legislative body.

- (B) No action shall be prosecuted or maintained against any county, its officials, or employees, on account of actions taken by them in reviewing, approving, or disapproving the plans and specifications.
- (C) The final plans and specifications for the agricultural park shall be deemed approved by the legislative body if the final plans and specifications do not substantially deviate from the preliminary plans and specifications. The final plans and specifications for the project shall constitute the planning, zoning, building, construction, and subdivision standards for that agricultural park. For purposes of

1 sections 501-85 and 502-17, the chairperson 2 of the board of agriculture or the 3 responsible county official may certify maps and plans of lands connected with the 5 agricultural park as having complied with applicable laws and ordinances relating to 6 7 consolidation and subdivision of lands, and 8 such maps and plans shall be accepted for 9 registration or recordation by the land 10 court and registrar; and 11 (4) The State shall assume the responsibility of 12 maintaining all roads within the agricultural 13 park if the roads are developed exempt from 14 applicable county ordinances, charter provisions, 15 and rules regarding roads." 16 SECTION 12. Section 166E-10, Hawaii Revised Statutes, 17 is amended to read as follows: 18 "[+]\$166E-10[+] Non-agricultural park land 19 development. On behalf of the State or in partnership with 20 a federal agency, a county, or a private party and except 21 as provided in this section, the department may develop 22 non-agricultural park lands that, at the option of the 23 board, may be exempt from all statutes, ordinances, charter

provisions, and rules of any governmental agency relating

- 1 to planning, zoning, construction standards for
- 2 subdivisions, development and improvement of land, and
- 3 construction of buildings thereon; provided that:

- 4 (1) The board finds the development is consistent
  5 with the public purpose and intent of this
  6 chapter and meets minimum health and safety
  7 requirements;
  - (2) The development of the proposed non-agricultural park land does not contravene any safety standards or tariffs approved <u>for public</u>

    <u>utilities</u> by the public utilities commission [<del>for public utilities;</del>] or the Hawaii <del>broadband</del>

    <del>commissioner</del>communications commission;
    - (3) The county in which the non-agricultural park development is proposed shall approve the non-agricultural park development; and provided further that:
      - (A) The county shall approve or disapprove the development within forty-five days after the department submits preliminary plans and specifications for the development to the county. If the county does not disapprove the development after the forty-fifth day, the development shall be deemed approved;

- 1 (B) No action shall be prosecuted or maintained
  2 against any county, its officials, or
  3 employees, on any actions taken by them in
  4 reviewing, approving, or disapproving the
  5 plans and specifications; and
- The final plans and specifications for the 6 7 development shall be deemed approved by the 8 county if the final plans and specifications 9 do not substantially deviate from the 10 preliminary plans and specifications. The 11 final plans and specifications for the 12 project shall constitute the planning, 13 zoning, building, construction, and 14 subdivision standards for that development. 15 For purposes of sections 501-85 and 502-17, 16 the chairperson of the board or the 17 responsible county official may certify maps 18 and plans of lands connected with the 19 development as having complied with 20 applicable laws and ordinances relating to 21 consolidation and subdivision of lands, and 22 the maps and plans shall be accepted for 23 registration or recordation by the land 24 court and registrar; and

1 (4) The State shall assume the responsibility of maintaining all roads and infrastructure 2 3 improvements within the boundaries if the improvements are developed exempt from applicable 5 county ordinances, charter provisions, and rules 6 regarding development." 7 SECTION 13. Section 171-134, Hawaii Revised Statutes, 8 is amended by amending subsection (b) to read as follows: 9 "(b) At the option of the board, the development of 10 an industrial park shall be exempt from all statutes, 11 ordinances, charter provisions, and rules of any 12 governmental agency relating to planning, zoning, 13 construction standards for subdivision development and 14 improvement of land, and the construction of buildings 15 thereon; provided that: 16 (1) The board finds that the industrial park meets 17 the minimum requirements of health and safety; 18 (2) The development of the industrial park does not 19 contravene any safety standards or tariffs 20 approved for public utilities by the public 21 utilities commission [for public utilities;] or the Hawaii broadband commissionercommunications 22

commission;

1 (3) The legislative body of the county in which the
2 industrial park is proposed to be situated
3 approves the industrial park[-] in accordance
4 with the following:

- (A) The legislative body shall approve or disapprove the industrial park within forty-five days after the department has submitted preliminary plans and specifications for the industrial park to the legislative body. If after the forty-fifth day, an industrial park is not disapproved, it shall be deemed approved by the legislative body[-];
  - (B) No action shall be prosecuted or maintained against any county, its officials, or employees, on account of actions taken by them in reviewing, approving, or disapproving the plans and specifications[-]; and
- (C) The final plans and specifications for the industrial park shall be deemed approved by the legislative body if the final plans and specifications for the industrial park do not substantially deviate from the preliminary plans and specifications. The

1 determination that the final plans and specifications do not substantially deviate 2 3 from the preliminary plans and specifications of the industrial park shall 5 rest with the board. The final plans and specifications for the park shall constitute 6 7 the planning, zoning, building, improvement, 8 construction, and subdivision standards for 9 that industrial park. For the purposes of 10 sections 501-85 and 502-17, the chairperson 11 of the board or the responsible county 12 official may certify maps and plans of land 13 connected with the industrial park as having 14 complied with applicable laws and ordinances 15 relating to consolidation and subdivision of 16 lands, and such maps and plans shall be 17 accepted for registration or recordation by 18 the land court and registrar; and 19 (4) The board shall assume the responsibility of all 20 infrastructure within the industrial park, if the 21 infrastructure developed is exempt from

and rules."

22

23

applicable county ordinances, charter provisions,

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SECTION 14. Section 196D-10, Hawaii Revised Statutes,
 1
 2
    is amended by amending subsection (c) to read as follows:
 3
         "(c) This section shall not apply to any permit
 4
    issued by the public utilities commission under chapter
 5
    269[-] or the Hawaii broadband commissionercommunications
 6
    commission under chapter ."
 7
         SECTION 15. Section 201H-13, Hawaii Revised Statutes,
 8
    is amended to read as follows:
9
         "[{]$201H-13[{}] Eminent domain, exchange or use of
10
    public property. The corporation may acquire any real
11
    property, including fixtures and improvements, or interest
12
    therein: through voluntary negotiation; through exchange
13
    of land in accordance with section 171-50, provided that
14
    the public land to be exchanged need not be of like use to
15
    that of the private land; or by the exercise of the power
16
    of eminent domain which it deems necessary by the adoption
17
    of a resolution declaring that the acquisition of the
18
    property described therein is in the public interest and
19
    required for public use. The corporation shall exercise
20
    the power of eminent domain granted by this section in the
21
    same manner and procedure as is provided by chapter 101 and
22
    otherwise in accordance with all applicable provisions of
23
    the general laws of the State; provided that condemnation
24
    of parcels greater than fifteen acres shall be subject to
```

- 1 legislative disapproval expressed in a concurrent
- 2 resolution adopted by majority vote of the senate and the
- 3 house of representatives in the first regular or special
- 4 session following the date of condemnation.
- 5 The corporation may acquire by the exercise of the
- 6 power of eminent domain property already devoted to a
- 7 public use; provided that no property belonging to any
- 8 government may be acquired without its consent, and that no
- 9 property belonging to a public utility corporation may be
- 10 acquired without the approval of the public utilities
- 11 commission[ $\tau$ ] or, in the case of telecommunications
- 12 carriers or telecommunications common carriers, the Hawaii
- 13 broadband commissioner communications commission, and
- 14 subject to legislative disapproval expressed in a
- 15 concurrent resolution adopted by majority vote of the
- 16 senate and the house of representatives in the first
- 17 regular or special session following the date of
- 18 condemnation."
- 19 SECTION 16. Section 201H-33, Hawaii Revised Statutes,
- 20 is amended by amending subsection (c) to read as follows:
- 21 "(c) The corporation shall adopt, pursuant to chapter
- 22 91, rules on health, safety, building, planning, zoning,
- 23 and land use that relate to the development, subdivision,
- 24 and construction of dwelling units in housing projects in

- 1 which the State, through the corporation, shall
- 2 participate. The rules shall not contravene any safety
- 3 standards or tariffs approved by the public utilities
- 4 | commission[7] or the Hawaii broadband
- 5 commissioner communications commission, and shall follow
- 6 existing law as closely as is consistent with the
- 7 production of lower cost housing with standards that meet
- 8 minimum requirements of good design, pleasant amenities,
- 9 health, safety, and coordinated development.
- 10 When adopted, the rules shall have the force and
- 11 effect of law and shall supersede, for all housing projects
- 12 in which the State, through the corporation, shall
- 13 participate, all other inconsistent laws, ordinances, and
- 14 rules relating to the use, zoning, planning, and
- 15 development of land, and the construction of dwelling units
- 16 thereon. The rules, before becoming effective, shall be
- 17 presented to the legislative body of each county in which
- 18 they will be effective and the legislative body of any
- 19 county may within forty-five days approve or disapprove,
- 20 for that county, any or all of the rules by a majority vote
- 21 of its members. On the forty-sixth day after submission,
- 22 any rules not disapproved shall be deemed to have been
- 23 approved by the county."

SECTION 17. Section 201H-38, Hawaii Revised Statutes, is amended by amending subsection (a) to read as follows: "(a) The corporation may develop on behalf of the State or with an eligible developer, or may assist under a government assistance program in the development of, housing projects that shall be exempt from all statutes, ordinances, charter provisions, and rules of any government agency relating to planning, zoning, construction standards for subdivisions, development and improvement of land, and the construction of dwelling units thereon; provided that: (1) The corporation finds the housing project is consistent with the purpose and intent of this chapter, and meets minimum requirements of health 

and safety;

- (2) The development of the proposed housing project does not contravene any safety standards, tariffs, or rates and fees approved for public utilities by the public utilities commission [for public utilities] or the Hawaii broadband commissionercommunications commission or of the various boards of water supply authorized under chapter 54;
  - (3) The legislative body of the county in which the housing project is to be situated shall have

1 approved the project with or without
2 modifications:

- (A) The legislative body shall approve, approve with modification, or disapprove the project by resolution within forty-five days after the corporation has submitted the preliminary plans and specifications for the project to the legislative body. If on the forty-sixth day a project is not disapproved, it shall be deemed approved by the legislative body;
- (B) No action shall be prosecuted or maintained against any county, its officials, or employees on account of actions taken by them in reviewing, approving, modifying, or disapproving the plans and specifications; and
- (C) The final plans and specifications for the project shall be deemed approved by the legislative body if the final plans and specifications do not substantially deviate from the preliminary plans and specifications. The final plans and specifications for the project shall

1 constitute the zoning, building, 2 construction, and subdivision standards for 3 that project. For purposes of sections 501-85 and 502-17, the executive director of the 5 corporation or the responsible county official may certify maps and plans of lands 6 7 connected with the project as having 8 complied with applicable laws and ordinances 9 relating to consolidation and subdivision of 10 lands, and the maps and plans shall be 11 accepted for registration or recordation by 12 the land court and registrar; and 13 (4) The land use commission shall approve, approve 14 with modification, or disapprove a boundary 15 change within forty-five days after the 16 corporation has submitted a petition to the 17 commission as provided in section 205-4. If, on 18 the forty-sixth day, the petition is not 19 disapproved, it shall be deemed approved by the 20 commission." 21 SECTION 18. Section 205A-46, Hawaii Revised Statutes, 22 is amended by amending subsection (a) to read as follows: 23 "(a) A variance may be granted for a structure or 24 activity otherwise prohibited in this part if the authority

- 1 finds in writing, based on the record presented, that the
- 2 proposed structure or activity is necessary for or
- 3 ancillary to:
- 4 (1) Cultivation of crops;
- 5 (2) Aquaculture;
- 6 (3) Landscaping; provided that the authority finds
- 7 that the proposed structure or activity will not
- 8 adversely affect beach processes and will not
- 9 artificially fix the shoreline;
- 10 (4) Drainage;
- 11 (5) Boating, maritime, or watersports recreational
- 12 facilities;
- 13 (6) Facilities or improvements by public agencies or
- 14 public utilities regulated under chapter 269[÷]
- or chapter ;
- 16 (7) Private facilities or improvements that are
- 17 clearly in the public interest;
- 18 (8) Private facilities or improvements which will
- 19 neither adversely affect beach processes nor
- 20 artificially fix the shoreline; provided that the
- 21 authority also finds that hardship will result to
- 22 the applicant if the facilities or improvements
- are not allowed within the shoreline area;

- 1 (9) Private facilities or improvements that may 2 artificially fix the shoreline; provided that the authority also finds that shoreline erosion is 3 likely to cause hardship to the applicant if the 5 facilities or improvements are not allowed within the shoreline area, and the authority imposes 6 7 conditions to prohibit any structure seaward of 8 the existing shoreline unless it is clearly in 9 the public interest; or
- 10 (10) Moving of sand from one location seaward of the shoreline to another location seaward of the 11 12 shoreline; provided that the authority also finds 13 that moving of sand will not adversely affect 14 beach processes, will not diminish the size of a 15 public beach, and will be necessary to stabilize 16 an eroding shoreline."
- 17 SECTION 19. Section 239-6.5, Hawaii Revised Statutes, 18 is amended to read as follows:
- 19 "[+]\$239-6.5[+] Tax credit for lifeline telephone 20 service subsidy. A telephone public utility subject to 21 this chapter that has been authorized to establish lifeline 22 telephone service rates by the public utilities commission before July 1, 20<del>09</del>10, or by the Hawaii broadband 23 24

missionercommunications commission on or after July 1,

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1 \mid 200010, shall be allowed a tax credit, equal to the
```

- 2 lifeline telephone service costs incurred by the utility,
- 3 to be applied against the utility's tax imposed by this
- 4 chapter. The amount of this credit shall be determined and
- 5 certified annually by the [public utilities commission.]
- 6 Hawaii broadband commissioner communications commission.
- 7 The tax liability for a telephone public utility claiming
- 8 the credit shall be calculated in the manner prescribed in
- 9 section 239-5; provided that the amount of tax due from the
- 10 utility shall be net of the lifeline service credit."
- 11 SECTION 20. Section 264-20, Hawaii Revised Statutes,
- 12 is amended by amending subsection (b) to read as follows:
- 13 "(b) Any other law to the contrary notwithstanding,
- 14 any decision by the State, the department of
- 15 transportation, a county, or any officers, employees, or
- 16 agents of the State, the department of transportation, or a
- 17 county to select or apply flexibility in highway design
- 18 pursuant to this section and consistent with the practices
- 19 used by the Federal Highway Administration and the American
- 20 Association of State Highway and Transportation Officials
- 21 shall not give rise to a cause of action or claim against:
- 22 (1) The State;
- 23 (2) The department of transportation;
- 24 (3) The counties;

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2
              chapter that places its facilities within
 3
              the highway right-of-way; or
         (5) Any officer, employee, or agent of an entity
              listed in paragraphs (1) to (4)."
 5
 6
         SECTION 21. Section 269-1, Hawaii Revised Statutes,
 7
    is amended as follows:
 8
         1. By repealing the definitions of "carrier of last
 9
    resort" and "designated local exchange service area":
10
         [""Carrier of last resort" means a telecommunications
11
    carrier designated by the commission to provide universal
12
    service in a given local exchange service area determined
    to be lacking in effective competition.
13
14
         "Designated local exchange service area" means an area
    as determined by the commission to be best served by
15
    designating a carrier of last resort pursuant to section
16
17
    <del>269-43.</del>"]
18
         2. By amending the definition of "public utility" to
19
    read:
20
         ""Public utility":
21
         (1) Includes every person who may own, control,
22
              operate, or manage as owner, lessee, trustee,
23
              receiver, or otherwise, whether under a
```

(4) Any public utility regulated under chapter 269 or

1

24

franchise, charter, license, articles of

association, or otherwise, any plant or			
equipment, or any part thereof, directly or			
indirectly for public use, for the transportation			
of passengers or freight, or the conveyance or			
transmission of telecommunications messages, or			
the furnishing of facilities for the transmission			
of intelligence by electricity by land or water			
or air within the State, or between points within			
the State, or for the production, conveyance,			
transmission, delivery, or furnishing of light,			
power, heat, cold, water, gas, or oil, or for the			
storage or warehousing of goods, or the disposal			
of sewage; provided that the term shall include:			
(A) Any person insofar as that person owns or			
operates a private sewer company or sewer			
facility; and			
(B) Any telecommunications carrier or			
telecommunications common carrier;			
(2) Shall not include:			
(A) Any person insofar as that person owns or			
operates an aerial transportation			
enterprise;			
(B) Persons owning or operating taxicabs, as			

defined in this section;

1 (C) Common carriers transporting only freight on
2 the public highways, unless operating within
3 localities or along routes or between points
4 that the public utilities commission finds
5 to be inadequately serviced without
6 regulation under this chapter;

- (D) Persons engaged in the business of warehousing or storage unless the commission finds that regulation thereof is necessary in the public interest;
- (E) The business of any carrier by water to the extent that the carrier enters into private contracts for towage, salvage, hauling, or carriage between points within the State and the carriage is not pursuant to either an established schedule or an undertaking to perform carriage services on behalf of the public generally;
- (F) The business of any carrier by water, substantially engaged in interstate or foreign commerce, transporting passengers on luxury cruises between points within the State or on luxury round-trip cruises returning to the point of departure;

1	(G) Any person who:
2	(i) Controls, operates, or manages plants or
3	facilities for the production,
4	transmission, or furnishing of power
5	primarily or entirely from nonfossil
6	fuel sources; and
7	(ii) Provides, sells, or transmits all of
8	that power, except such power as is
9	used in its own internal operations,
10	directly to a public utility for
11	transmission to the public;
12	(H) A telecommunications provider only to the
13	extent determined by the [commission] Hawaii
14	broadband commissioner communications
15	<pre>commission pursuant to section [269 16.9;]</pre>
16	
17	(I) Any person who controls, operates, or manages
18	plants or facilities developed pursuant to
19	chapter 167 for conveying, distributing, and
20	transmitting water for irrigation and such
21	other purposes that shall be held for public

use and purpose;

(J) Any person who owns, controls, operates, or manages plants or facilities for the reclamation of wastewater; provided that:

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- (i) The services of the facility shall be provided pursuant to a service contract between the person and a state or county agency and at least ten per cent of the wastewater processed is used directly by the State or county which has entered into the service contract;
- (ii) The primary function of the facility shall be the processing of secondary treated wastewater that has been produced by a municipal wastewater treatment facility that is owned by a state or county agency;
- (iii) The facility shall not make sales of
   water to residential customers;
- (iv) The facility may distribute and sell recycled water or reclaimed water to entities not covered by a state or county service contract; provided that, in the absence of regulatory oversight and direct competition, the

1	distribution and sale of recycled or
2	reclaimed water shall be voluntary and
3	its pricing fair and reasonable. For
4	purposes of this subparagraph,
5	"recycled water" and "reclaimed water"
6	mean treated wastewater that by design
7	is intended or used for a beneficial
8	purpose; and
9	(v) The facility shall not be engaged,
10	either directly or indirectly, in the
11	processing of food wastes; and
12	(K) Any person who owns, controls, operates, or
13	manages any seawater air conditioning
14	district cooling project; provided that at
15	least fifty per cent of the energy required
16	for the seawater air conditioning district
17	cooling system is provided by a renewable
18	energy resource, such as cold, deep
19	seawater.
20	If the application of this chapter is ordered by the
21	commission or the Hawaii <del>broadband</del>
22	commissionercommunications commission, as the case may be,
23	in any case provided in paragraphs (2)(C), (2)(D), (2)(H),
24	and (2)(I), the business of any public utility that

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1 presents evidence of bona fide operation on the date of the
```

- 2 commencement of the proceedings resulting in the order
- 3 shall be presumed to be necessary to public convenience and
- 4 necessity, but any certificate issued under this proviso
- 5 shall nevertheless be subject to [such] terms and
- 6 conditions as the commission or the Hawaii broadband
- 7 | commissionercommunications commission, respectively, may
- 8 prescribe, as provided in sections  $[\frac{269 \cdot 16.9}{16.9}]$  -34 and
- 9 269-20."
- 10 3. By amending the definition of "telecommunications
- 11 carrier or "telecommunications common carrier to read:
- 12 ""Telecommunications carrier" or "telecommunications
- 13 common carrier" [means any person that owns, operates,
- 14 manages, or controls any facility used to furnish
- 15 telecommunications services for profit to the public, or to
- 16 classes of users as to be effectively available to the
- 17 public, engaged in the provision of services, such as
- 18 voice, data, image, graphics, and video services, that make
- 19 use of all or part of their transmission facilities,
- 20 switches, broadcast equipment, signalling, or control
- 21 devices.] has the same meaning as in section -1."
- 4. By amending the definition of "telecommunications
- 23 service" or "telecommunications" to read:

```
1
          ""Telecommunications service" or "telecommunications"
 2
    [means the offering of transmission between or among points
 3
    specified by a user, of information of the user's choosing,
 4
    including voice, data, image, graphics, and video without
 5
    change in the form or content of the information, as sent
 6
    and received, by means of electromagnetic transmission, or
 7
    other similarly capable means of transmission, with or
 8
    without benefit of any closed transmission medium, and does
 9
    not include cable service as defined in section 440G 3.
10
    has the same meaning as in section
                                            -1."
11
          Notes: OTW wanted to include its definition of telecommunications as
12
          proposed in the Definitions section at the beginning of this bill. DCCA did
          not agree with the proposal in § -1 and continues to oppose it here.
13
14
15
          SECTION 22. Section 269-6, Hawaii Revised Statutes,
16
    is amended by amending subsection (a) to read as follows:
17
          "(a) The public utilities commission shall have the
18
    general supervision hereinafter set forth over all public
19
    utilities, and shall perform the duties and exercise the
20
    powers imposed or conferred upon it by this chapter.
21
    Included among the general powers of the commission is the
22
    authority to adopt rules pursuant to chapter 91 necessary
23
    for the purposes of this chapter. Chapter 269 shall apply
24
    to telecommunications carriers or telecommunications common
25
    carriers until such time as the Hawaii broadband
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commissionercommunications commission is sworn in and the
 1
 2
    Hawaii broadband commissioner communications commission
 3
    issues an order accepting the commission \frac{e^{-}}{e^{-}}'s authority and
 4
    undertaking to enforce chapter
 5
         SECTION 23. Section 269-16, Hawaii Revised Statutes,
    is amended to read as follows:
 6
 7
         "§269-16 Regulation of utility rates; ratemaking
 8
    procedures. (a) All rates, fares, charges,
9
    classifications, schedules, rules, and practices made,
10
    charged, or observed by any public utility or by two or
11
    more public utilities jointly shall be just and reasonable
    and shall be filed with the public utilities commission.
12
13
    The rates, fares, classifications, charges, and rules of
14
    every public utility shall be published by the public
    utility in [such] the manner as the public utilities
15
16
    commission may require, and copies shall be furnished to
17
    any person on request.
18
         To the extent the contested case proceedings referred
19
    to in chapter 91 are required in any rate proceeding to
20
    ensure fairness and to provide due process to parties that
21
    may be affected by rates approved by the commission, the
22
    evidentiary hearings shall be conducted expeditiously and
23
    shall be conducted as a part of the ratemaking proceeding.
```

- 1 (b) No rate, fare, charge, classification, schedule,
- 2 rule, or practice, other than one established pursuant to
- 3 an automatic rate adjustment clause previously approved by
- 4 the commission, shall be established, abandoned, modified,
- 5 or departed from by any public utility, except after thirty
- 6 days' notice to the commission as prescribed in section
- 7 269-12(b), and prior approval by the commission for any
- 8 increases in rates, fares, or charges. The commission, in
- 9 its discretion and for good cause shown, may allow any
- 10 rate, fare, charge, classification, schedule, rule, or
- 11 practice to be established, abandoned, modified, or
- 12 departed from upon notice less than that provided for in
- 13 section 269-12(b). A contested case hearing shall be held
- 14 in connection with any increase in rates, and the hearing
- 15 shall be preceded by a public hearing as prescribed in
- 16 section 269-12(c), at which the consumers or patrons of the
- 17 public utility may present testimony to the commission
- 18 concerning the increase. The commission, upon notice to
- 19 the public utility, may:
- 20 (1) Suspend the operation of all or any part of the
- 21 proposed rate, fare, charge, classification,
- schedule, rule, or practice or any proposed
- 23 abandonment or modification thereof or departure
- 24 therefrom;

2	(A)	Regulate, fix, and change all [such] rates,
3		fares, charges, classifications, schedules,
4		rules, and practices so that the same shall
5		be just and reasonable;
6	(B)	Prohibit rebates and unreasonable
7		discrimination between localities or between
8		users or consumers under substantially
9		similar conditions;
10	(C)	Regulate the manner in which the property of
11		every public utility is operated with
12		reference to the safety and accommodation of
13		the public;
14	(D)	Prescribe its form and method of keeping
15		accounts, books, and records, and its
16		accounting system;
17	(E)	Regulate the return upon its public utility
18		property;
19	(F)	Regulate the incurring of indebtedness
20		relating to its public utility business; and
21	(G)	Regulate its financial transactions; and
22	(3) Do	all things that are necessary and in the
23	exe	ercise of the commission's power and
24	jur	risdiction, all of which as so ordered,

1 (2) After a hearing, by order:

regulated, fixed, and changed are just and
reasonable, and provide a fair return on the
property of the utility actually used or useful

for public utility purposes.

- 5 (c) The commission may in its discretion, after
  6 public hearing and upon showing by a public utility of
  7 probable entitlement and financial need, authorize
  8 temporary increases in rates, fares, and charges; provided
  9 that the commission shall require by order the public
  10 utility to return, in the form of an adjustment to rates,
  11 fares, or charges to be billed in the future, any amounts
- 12 with interest, at a rate equal to the rate of return on the
- 13 public utility's rate base found to be reasonable by the
- 14 commission, received by reason of continued operation that
- 15 are in excess of the rates, fares, or charges finally
- 16 determined to be just and reasonable by the commission.
- 17 Interest on any excess shall commence as of the date that
- 18 any rate, fare, or charge goes into effect that results in
- 19 the excess and shall continue to accrue on the balance of
- 20 the excess until returned.
- 21 (d) The commission shall make every effort to
- 22 complete its deliberations and issue its decision as
- 23 expeditiously as possible and before nine months from the
- 24 date the public utility filed its completed application;

- 1 provided that in carrying out this mandate, the commission
- 2 shall require all parties to a proceeding to comply
- 3 strictly with procedural time schedules that it
- 4 establishes. If a decision is rendered after the nine-
- 5 month period, the commission shall report in writing the
- 6 reasons therefor to the legislature within thirty days
- 7 after rendering the decision.
- 8 Notwithstanding subsection (c), if the commission has
- 9 not issued its final decision on a public utility's rate
- 10 application within the nine-month period stated in this
- 11 section, the commission, within one month after the
- 12 expiration of the nine-month period, shall render an
- 13 interim decision allowing the increase in rates, fares and
- 14 charges, if any, to which the commission, based on the
- 15 evidentiary record before it, believes the public utility
- 16 is probably entitled. The commission may postpone its
- 17 interim rate decision for thirty days if the commission
- 18 considers the evidentiary hearings incomplete. In the
- 19 event interim rates are made effective, the commission
- 20 shall require by order the public utility to return, in the
- 21 form of an adjustment to rates, fares, or charges to be
- 22 billed in the future, any amounts with interest, at a rate
- 23 equal to the rate of return on the public utility's rate
- 24 base found to be reasonable by the commission, received

- 1 under the interim rates that are in excess of the rates,
- 2 fares, or charges finally determined to be just and
- 3 reasonable by the commission. Interest on any excess shall
- 4 commence as of the date that any rate, fare, or charge goes
- 5 into effect that results in the excess and shall continue
- 6 to accrue on the balance of the excess until returned.
- 7 The nine-month period in this subsection shall begin
- 8 only after a completed application has been filed with the
- 9 commission and a copy served on the consumer advocate. The
- 10 commission shall establish standards concerning the data
- 11 required to be set forth in the application in order for it
- 12 to be deemed a completed application. The consumer
- 13 advocate may, within twenty-one days after receipt, object
- 14 to the sufficiency of any application, and the commission
- 15 shall hear and determine any objection within twenty-one
- 16 days after it is filed. If the commission finds that the
- 17 objections are without merit, the application shall be
- 18 deemed to have been completed upon original filing. If the
- 19 commission finds the application to be incomplete, it shall
- 20 require the applicant to submit an amended application
- 21 consistent with its findings, and the nine-month period
- 22 shall not commence until the amended application is filed.
- 23 (e) In any case of two or more organizations, trades,
- 24 or businesses (whether or not incorporated, whether or not

- 1 organized in the State of Hawaii, and whether or not
- 2 affiliated) owned or controlled directly or indirectly by
- 3 the same interests, the commission may distribute,
- 4 apportion, or allocate gross income, deductions, credits,
- 5 or allowances between or among the organizations, trades,
- 6 or businesses, if it determines that the distribution,
- 7 apportionment, or allocation is necessary to adequately
- 8 reflect the income of any [such] of the organizations,
- 9 trades, or businesses to carry out the regulatory duties
- 10 imposed by this section.
- 11 (f) Notwithstanding any law to the contrary, for
- 12 public utilities having annual gross revenues of less than
- 13 \$2,000,000, the commission may make and amend its rules and
- 14 procedures to provide the commission with sufficient facts
- 15 necessary to determine the reasonableness of the proposed
- 16 rates without unduly burdening the utility company and its
- 17 customers. In the determination of the reasonableness of
- 18 the proposed rates, the commission shall:
- 19 (1) Require the filing of a standard form application
- 20 to be developed by the commission. The standard
- 21 form application for general rate increases shall
- 22 describe the specific facts that shall be
- 23 submitted to support a determination of the
- 24 reasonableness of the proposed rates, and require

the submission of financial information in

conformance with a standard chart of accounts to

be approved by the commission, and other

commission guidelines to allow expeditious review

of a requested general rate increase application;

- (2) Hold a public hearing as prescribed in section 269-12(c) at which the consumers or patrons of the public utility may present testimony to the commission concerning the increase. The public hearing shall be preceded by proper notice, as prescribed in section 269-12; and
- (3) Make every effort to complete its deliberations and issue a proposed decision and order within six months from the date the public utility files a completed application with the commission; provided that all parties to the proceeding strictly comply with the procedural schedule established by the commission and no person is permitted to intervene. If a proposed decision and order is rendered after the six-month period, the commission shall report in writing the reasons therefor to the legislature within thirty days after rendering the proposed decision and order. Prior to the issuance of the commission's

proposed decision and order, the parties shall not be entitled to a contested case hearing.

If all parties to the proceeding accept the proposed decision and order, the parties shall not be entitled to a contested case hearing, and section 269-15.5 shall not apply. If the commission permits a person to intervene, the six-month period shall not apply and the commission shall make every effort to complete its deliberations and issue its decision within the nine-month period from the date the public utility's completed application was filed, pursuant to subsections (b), (c), and (d).

If a party does not accept the proposed decision and order, either in whole or in part, that party shall give notice of its objection or nonacceptance within the timeframe prescribed by the commission in the proposed decision and order, setting forth the basis for its objection or nonacceptance; provided that the proposed decision and order shall have no force or effect pending the commission's final decision. If notice is filed, the above six-month period shall not apply and the commission shall make every

1 effort to complete its deliberations and issue 2 its decision within the nine-month period from 3 the date the public utility's completed application was filed as set forth in subsection 5 (d). Any party that does not accept the proposed decision and order under this paragraph shall be 6 7 entitled to a contested case hearing; provided 8 that the parties to the proceeding may waive the 9 contested case hearing.

10 Public utilities subject to this subsection shall 11 follow the standard chart of accounts to be approved by the 12 commission for financial reporting purposes. The public 13 utilities shall file a certified copy of the annual 14 financial statements in addition to an updated chart of 15 accounts used to maintain their financial records with the 16 commission and consumer advocate within ninety days from 17 the end of each calendar or fiscal year, as applicable, 18 unless this timeframe is extended by the commission. The 19 owner, officer, general partner, or authorized agent of the 20 utility shall certify that the reports were prepared in 21 accordance with the standard chart of accounts.

22 (g) Any automatic fuel rate adjustment clause23 requested by a public utility in an application filed with

the commission shall be designed, as determined in the 1 2 commission's discretion, to: 3 (1) Fairly share the risk of fuel cost changes between the public utility and its customers; 5 (2) Provide the public utility with sufficient incentive to reasonably manage or lower its fuel 6 7 costs and encourage greater use of renewable 8 energy; (3) Allow the public utility to mitigate the risk of 9 10 sudden or frequent fuel cost changes that cannot 11 otherwise reasonably be mitigated through other 12 commercially available means, such as through 13 fuel hedging contracts; 14 (4) Preserve, to the extent reasonably possible, the 15 public utility's financial integrity; and 16 (5) Minimize, to the extent reasonably possible, the 17 public utility's need to apply for frequent 18 applications for general rate increases to 19 account for the changes to its fuel costs.

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21 telecommunications carrier may charge any rate for a

(h) Unless otherwise directed by the commission, a

22 service less than or equal to the rate for the service

20

24

23 included in the telecommunications carrier's filed tariff.

The rate charged shall be available at the same terms for

```
all customers in all geographic locations within the
 2
     telecommunications carrier's service area. (h)
 3
    Notwithstanding any law to the contrary, this chapter shall
    not apply to the rates, fares, and charges of the incumbent
 4
 5
    local exchange carrier, and the incumbent local exchange
 6
    carrier shall not be required to obtain approval or provide
 7
    any cost support or other information to establish or
 8
    otherwise modify in any manner its rates, fares, and
 9
    charges and shall not be required to bundle any service
10
    offerings into a single or combined pricing package.
11
    Notwithstanding the above, all rates, fares, charges, and
12
    bundled service offerings shall be filed with the
13
    commission for informational purposes only and become
14
    effective immediately upon filing."
          Notes: OTW sought to change the deregulation provision contained in the
15
          new subsection (h) and TWT wanted to delete that provision in the new
16
17
          subsection (h) in §269-16. DCCA agrees with TWT replaced the language
18
          in the new subsection (h) with a provision that allows telecommunications
          carriers to charge any rate that is less than or equal to the rate that is
19
          included in the carrier's filed tariff. This reverts back to DCCA's original
20
21
          proposal.
22
23
          SECTION 24. Section 269-51, Hawaii Revised Statutes,
24
    is amended to read as follows:
25
          "§269-51 Consumer advocate; director of commerce and
26
    consumer affairs. The director of commerce and consumer
27
    affairs shall be the consumer advocate in hearings before
28
    the public utilities commission[-] and the Hawaii broadband
```

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missionercommunications commission. The consumer
 1
    advocate shall represent, protect, and advance the
 3
    interests of all consumers, including small businesses, of
 4
    utility and telecommunications services. The consumer
 5
    advocate shall not receive any salary in addition to the
    salary received as director of commerce and consumer
 6
 7
    affairs.
 8
         The responsibility for advocating the interests of the
 9
    consumer of utility services shall be separate and distinct
10
    from the responsibilities of the public utilities
11
    commission and those assistants employed by the
12
    commission. As consumer advocate, the director of commerce
13
    and consumer affairs shall have full rights to participate
14
    as a party in interest in all proceedings before the public
    utilities commission[\cdot] and in all telecommunications
15
16
    proceedings before the Hawaii broadband
    commissionercommunications commission."
17
18
         SECTION 25. Section 269-54, Hawaii Revised Statutes,
19
    is amended by amending subsections (d) and (e) to read as
20
    follows:
21
         "(d) Whenever it appears to the consumer advocate
    that: (1) any public utility or, telecommunications
22
23
    carrier, or cable operator has violated or failed to comply
24
    with any provision of this part or of any state or federal
```

```
1
    law; (2) any public utility or, telecommunications carrier,
 2
    or cable operator has failed to comply with any rule,
 3
    regulation, or other requirement of the public utilities
 4
    commission, the Hawaii broadband commissionercommunications
 5
    commission, or of any other state or federal agency; (3)
    any public utility or, telecommunications carrier, or cable
 6
 7
    operator has failed to comply with any provision of its
 8
    charter, certificate of public convenience and necessity,
9
    or franchise; (4) changes, additions, extensions, or
10
    repairs to the plant or service of any public utility or-
11
    telecommunications carrier, or cable operator are necessary
    to meet the reasonable convenience or necessity of the
12
    public; or (5) the rates, fares, classifications, charges,
13
14
    or rules of any public utility or, telecommunications
15
    carrier, , or cable operator where not prohibited by
16
    federal law, are unreasonable or unreasonably
17
    discriminatory, the consumer advocate may institute
18
    proceedings for appropriate relief before the public
19
    utilities commission[-] or the Hawaii broadband
20
    commissionercommunications commission, as applicable. The
21
    consumer advocate may appeal any final decision and order
22
    in any proceeding to which the consumer advocate is a party
23
    in the manner provided by law.
```

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1
          (e) The consumer advocate may file with the public
    utilities commission or the Hawaii broadband
 2
 3
    commissionercommunications commission, as the case may be,
 4
    and serve on any public utility or_{\mathcal{T}} telecommunications
 5
    carrier, or cable operator a request in writing to furnish
    any information reasonably relevant to any matter or
 6
 7
    proceeding before the public utilities commission or the
 8
    Hawaii broadband commissioner communications commission or
 9
    reasonably required by the consumer advocate to perform the
10
    duties hereunder. Any [such] request shall set forth with
11
    reasonable specificity the purpose for which the
12
    information is requested and shall designate with
13
    reasonable specificity the information desired. The public
14
    utility or, telecommunications carrier, or cable operator
    shall comply with \left[\frac{\text{such}}{\text{such}}\right] \underline{\text{the}} request within the time limit
15
16
    set forth by the consumer advocate unless within ten days
17
    following service it requests a hearing on the matter
18
    before the public utilities commission or the Hawaii
19
    broadband commissioner communications commission and states
20
    its reasons therefor. If a hearing is requested, the
21
    public utilities commission or the Hawaii broadband
22
        missioner communications commission, as the case may be,
23
    shall proceed to hold the hearing and make its
24
    determination on the request within thirty days after the
```

- same is filed. The consumer advocate or the public utility 1 2 may appeal the decision of the commission on any [such] 3 request, subject to chapter 602, in the manner provided for 4 civil appeals from the circuit courts. The consumer 5 advocate or, telecommunications carrier, or cable operator may appeal the decision of the Hawaii broadband 6 7 commissionercommunications commission, in the manner 8 provided for in section -176. Subject to the foregoing, 9 such requests may ask the public utility or, 10 telecommunications carrier, or cable operator to:
  - (1) Furnish any information [with which] that the consumer advocate may require concerning the condition, operations, practices, or services of the public utility[÷] or, telecommunications carrier, or cable operator;

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(2) Produce and permit the consumer advocate or the consumer advocate's representative to inspect and copy any designated documents (including writings, drawings, graphs, charts, photographs, recordings, and other data compilations from which information can be obtained), or to inspect and copy, test, or sample any designated tangible thing which is in the possession, custody, or

1 control of the public utility[+] or-2 telecommunications carrier, or cable operator; or 3 (3) Permit entry upon land or other property in the 4 possession or control of the public utility  $or_{\boldsymbol{\tau}}$ 5 telecommunications carrier, or cable operator for 6 the purpose of inspection and measuring, 7 surveying, photographing, testing, or sampling 8 the property or any designated object thereon." 9 SECTION 26. Section 269-55, Hawaii Revised Statutes, 10 is amended to read as follows: 11 "§269-55 Handling of complaints. The consumer 12 advocate shall counsel public utility and, telecommunications, and cable service customers in the 13 14 handling of consumer complaints before the public utilities 15 commission[-] or the Hawaii  $\frac{broadband}{}$ 16 missioner communications commission. The public 17 utilities commission shall provide a central clearinghouse 18 of information by collecting and compiling all consumer 19 complaints and inquiries concerning public utilities. The 20 Hawaii broadband commissionercommunications commission 21 shall provide a central clearinghouse of information by 22 collecting and compiling all consumer complaints and 23 inquiries concerning telecommunications carriers and cable 24 operators."

2 is amended by adding a new definition to be appropriately 3 inserted and to read as follows: 4 ""Hawaii communications commission" means the Hawaii 5 communications commission established pursuant to chapter 6 7 SECTION 28. Section 269E-6, Hawaii Revised Statutes, 8 is amended to read as follows: 9 "[+]\$269E-6[+] One call center financing. (a) To 10 finance the establishment and operation of the center and 11 the administrative costs of the commission, operators shall 12 pay to the commission a fee in an amount and at a schedule 13 determined by the commission. The commission may also 14 assess fees on excavators. All fees paid by operators and 15 excavators shall be deposited with the director of finance 16 to the credit of the public utilities commission special 17 fund. 18 (b) All operators of subsurface installations in this 19 State shall share in the operational and administrative 20 costs of the center, except where: 21 (1) All of the operator's subsurface installations 22 are located on property owned exclusively by that 23 operator; and

SECTION 27. Section 269E-2, Hawaii Revised Statutes,

(2) The operator has not authorized another operator to use the property for any subsurface installation.

- (c) The commission may accept revenues,
  compensations, proceeds, charges, penalties, grants, or any
  other payments in any form, from any public agency or any
  other source.
- (d) Any agency required to participate may charge a reasonable fee in an amount sufficient to cover the administrative and operational costs required by this chapter.
- (e) Civil penalties collected pursuant to this chapter shall be used by the commission to educate the operating and excavating community in Hawaii and to reduce the center's operating costs.
- (f) Any operator or excavator that pays public utility fees to the commission pursuant to section 269-30 may petition the commission for approval to apply a portion of its public utility fee payments as a credit toward its center fees.
- (g) Any operator or excavator that pays fees to the

  Hawaii communications commission pursuant to section \_\_\_\_-51

  may petition the commission for approval to apply a portion

  of its fee payments as a credit toward its center fees."

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Note: Incorporated to address AT&T's concerns regarding their proposal
 1
 2
         for § -51.
 3
 4
         SECTION 297. Section 339K-2, Hawaii Revised Statutes,
 5
    is amended to read as follows:
 6
         "[+]§339K-2[+] Compact administrator. The compact
 7
    administrator, acting jointly with like officers of other
 8
    party states, may [promulgate] adopt rules and regulations
 9
    to carry out more effectively the terms of the compact.
10
    The compact administrator shall cooperate with all
11
    departments, agencies, and officers of and in the
12
    government of this State and its subdivisions in
13
    facilitating the present administration of the compact or
14
    of any supplementary agreement or agreements entered into
15
    by this State thereunder. The compact administrator shall
16
    adopt the practices and may impose the fees authorized
17
    under article III of the compact, except that state and
18
    county law enforcement agencies [and], the public utilities
19
    commission, and the Hawaii broadband
20
        missionercommunications commission shall retain their
21
    enforcement and inspection authority relating to carriers."
22
         SECTION 3028. Section 356D-15, Hawaii Revised
23
    Statutes, is amended by amending subsection (b) to read as
24
    follows:
```

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1
         "(b) The authority may acquire by the exercise of the
 2
    power of eminent domain property already devoted to a
 3
    public use; provided that no property belonging to any
 4
    government may be acquired without its consent, and that no
 5
    property belonging to a public utility may be acquired
    without the approval of the public utilities commission[\div]
 6
 7
    or, in the case of telecommunications carriers or
8
    telecommunications common carriers, the Hawaii broadband
 9
       missioner communications commission; and provided further
10
    that the acquisition is subject to legislative disapproval
11
    expressed in a concurrent resolution adopted by majority
12
    vote of the senate and the house of representatives in the
13
    first regular or special session following the date of
14
    condemnation."
15
         SECTION 3129. Section 448E-13, Hawaii Revised
16
    Statutes, is amended to read as follows:
17
         "§448E-13 Exemption of public utility and [community
18
    antennae] cable television company employees. All
19
    employees of a public utility within the State under a
20
    franchise or charter granted by the State [which] that is
21
    regulated by the public utilities commission or the Hawaii
22
       badband commissioner communications commission and
23
    [community antennae television company,] a cable television
```

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franchisee, while so employed, shall be exempt from the
 2
    provision of this chapter."
 3
         SECTION 3230. Section 481-11, Hawaii Revised
    Statutes, is amended to read as follows:
 5
         "§481-11 Remedies cumulative. The remedies
    prescribed in this part are cumulative and in addition to
 6
7
    the remedies prescribed in [chapter] chapters 269 and
8
    for discriminations by public utilities. If any conflict
9
    arises between this part and chapter 269[, the latter
10
    11
    whichever is applicable, shall prevail."
12
         SECTION 331. Section 481P-5, Hawaii Revised Statutes,
13
    is amended to read as follows:
14
         "§481P-5 Exemptions. This chapter shall not apply
15
    to:
16
         (1) A person who initiates telephone calls to a
17
             residence for the sole purpose of polling or
18
             soliciting the expression of ideas, opinions, or
19
             votes, or a person soliciting solely for a
20
             political or religious cause or purpose;
21
         (2) A securities broker-dealer, salesperson,
             investment adviser, or investment adviser
22
23
             representative who is registered with this State
24
             to sell securities or who is authorized to sell
```

securities in this State pursuant to federal
securities laws, when soliciting over the
telephone within the scope of the person's
registration;

- 5 (3) A financial institution that is authorized to accept deposits under its chartering or licensing 6 7 authority where such deposits are insured by the Federal Deposit Insurance Corporation or the 8 National Credit Union Administration, including 9 10 but not limited to a bank, savings bank, savings 11 and loan association, depository financial 12 services loan company, or credit union, or a 13 nondepository financial services loan company 14 that is licensed or authorized to conduct 15 business in this State by the commissioner of 16 financial institutions, or an affiliate or 17 subsidiary of a financial institution as defined 18 in chapter 412;
  - (4) A person or organization that is licensed or authorized to conduct business in this State by the insurance commissioner including but not limited to an insurance company and its employees, while engaged in the business of

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1 selling or advertising the sale of insurance
2 products or services;

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- 3 (5) A college or university accredited by an
  4 accrediting organization recognized by the United
  5 States Department of Education;
  - (6) A person who publishes a catalog of at least fifteen pages, four times a year, with a circulation of at least one hundred thousand, where the catalog includes clear disclosure of sale prices, shipping, handling, and other charges;
    - (7) A political subdivision or instrumentality of the United States, or any state of the United States;
- 14 (8) The sale of goods or services by 15 telecommunications or landline (i.e., cable) or 16 wireless video service providers, for which the 17 terms and conditions of the offering, production, 18 or sale are regulated by the [public utilities 19 commission] Hawaii broadband 20 commissionercommunications commission or the 21 Federal Communications Commission, [or pursuant

to chapter 440G, including the sale of goods or services by affiliates of these

24 telecommunications or video service providers.

```
1
              Nothing herein shall be construed to preclude or
              preempt actions brought under any other laws
 2
 3
              including chapter 480;
         (9) A real estate broker or salesperson who is
 5
              licensed by this State to sell real estate, when
              soliciting within the scope of the license; or
 6
 7
        (10) A travel agency that is registered with this
 8
              State, when engaging in the business of selling
              or advertising the sale of travel services."
 9
10
         SECTION 342. Section 481X-1, Hawaii Revised Statutes,
11
    is amended by amending subsection (a) to read as follows:
12
         "(a) This chapter shall not apply to:
13
         (1) Express or implied warranties;
14
         (2) Maintenance agreements; and
15
         (3) Warranties, service contracts, and maintenance
16
              agreements offered by public utilities on their
17
              transmission devices to the extent they are
18
              regulated by the public utilities commission or
19
              the [department of commerce and consumer
20
              affairs.] Hawaii broadband
21
              commissionercommunications commission."
         SECTION 353. Section 486J-11, Hawaii Revised
22
23
    Statutes, is amended to read as follows:
```

## 1 "§486J-11 Powers of the public utilities 2 commission[.] and the Hawaii broadband 3 commissionercommunications commission. (a) The public 4 utilities commission and the Hawaii broadband 5 commissionercommunications commission may take any action 6 or make any determination under this chapter, including but not limited to actions or determinations that affect 7 8 persons not regulated under chapters 269, \_\_\_\_\_, 271, and 9 271G, as the public utilities commission or the Hawaii 10 broadband commissioner communications commission deems 11 necessary to carry out its responsibilities or otherwise effectuate chapter 269, \_\_\_\_\_, 271, or 271G. 12 (b) The public utilities commission $\underline{\text{or, in the case}}$ 13 14 of telecommunications carriers or telecommunications common 15 carriers, the Hawaii broadband commissionercommunications 16 commission, may examine or investigate each distributor, 17 the manner in which it is operated, its prices and rates, 18 its operating costs and expenses, the value of its property 19 and assets, the amount and disposition of its income, any 20 of its financial transactions, its business relations with 21 other persons, companies, or corporations, its compliance 22 with all applicable state and federal laws, and all matters 23 of any nature affecting the relations and transactions

- 1 between the distributor and the public, persons, or
- 2 businesses.
- 3 (c) In the performance of its duties under this
- 4 chapter, the public utilities commission and the Hawaii
- 5 | broadband commissioner communications commission shall have
- 6 the same powers respecting administering oaths, compelling
- 7 the attendance of witnesses and the production of
- 8 documents, examining witnesses, and punishing for contempt,
- 9 as are possessed by the circuit courts. In case of
- 10 disobedience by any person to any order of or subpoena
- 11 issued by the public utilities  $commission[\tau]$  or the Hawaii
- 12 | broadband commissioner communications commission, or of the
- 13 refusal of any witness to testify to any matter regarding
- 14 which the witness may be lawfully questioned, any circuit
- 15 court, upon application by the public utilities
- 16 commission[-] or the Hawaii broadband
- 17 | commissionercommunications commission, shall compel
- 18 obedience as in case of disobedience of the requirements of
- 19 a subpoena issued from a circuit court or a refusal to
- 20 testify therein."
- 21 | SECTION 364. Section 659-3, Hawaii Revised Statutes,
- 22 is amended to read as follows:
- 23 "[+]§659-3[+] Forfeiture of franchise. The several
- 24 circuit courts shall have jurisdiction of all proceedings

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in, or in the nature of, quo warranto, brought by or in the
    name of the public utilities commission, the Hawaii
 2
 3
    broadband commissioner communications commission, or the
    State, for the forfeiture of the franchise of any corporate
 5
    body offending against any law relating to such
    corporation, for misuser, for nonuser, for doing or
 6
    committing any act or acts amounting to a surrender of its
 7
8
    charter and for exercising rights not conferred upon it."
 9
         SECTION 375. Section 708-800, Hawaii Revised
10
    Statutes, is amended by amending the definition of
11
    "telecommunication service" to read as follows:
12
          ""Telecommunication service" means the offering of
13
    transmission between or among points specified by a user,
14
    of information of the user's choosing, including voice,
    data, image, graphics, and video without change in the form
15
16
    or content of the information, as sent and received, by
17
    means of electromagnetic transmission, or other similarly
18
    capable means of transmission, with or without benefit of
19
    any closed transmission medium, and does not include cable
20
    service as defined in section [440C 3.] -1."
21
         SECTION 386. Section 269-16.5, Hawaii Revised
22
    Statutes, is repealed.
23
         ["\frac{\frac{1}{269-16.5}}{269-16.5} Lifeline telephone rates. (a) The
    public utilities commission shall implement a program to
24
```

```
achieve lifeline telephone rates for residential telephone
 2
    <del>users.</del>
 3
         (b) "Lifeline telephone rate" means a discounted rate
 4
    for residential telephone users identified as elders with
 5
    limited income and the handicapped with limited income as
 6
    designated by the commission.
 7
         (c) The commission shall require every telephone
 8
    public utility providing local telephone service to file a
 9
    schedule of rates and charges providing a rate for lifeline
10
    telephone subscribers.
11
         (d) Nothing in this section shall preclude the
12
    commission from changing any rate established pursuant to
13
    subsection (a) either specifically or pursuant to any
14
    general restructuring of all telephone rates, charges, and
15
    classifications."]
         SECTION 397. Section 269-16.6, Hawaii Revised
16
17
    Statutes, is repealed.
18
         ["$269-16.6 Telecommunications relay services for the
19
    deaf, persons with hearing disabilities, and persons with
20
    speech disabilities. (a) The public utilities commission
21
    shall implement intrastate telecommunications relay
22 services for the deaf, persons with hearing disabilities,
23 and persons with speech disabilities.
```

•	(b) The commission shall investigate the availability
2	of experienced providers of quality telecommunications
3	relay services for the deaf, persons with hearing
4	disabilities, and persons with speech disabilities. The
5	provision of these telecommunications relay services to be
6	rendered on or after July 1, 1992, shall be awarded by the
7	commission to the provider or providers the commission
8	determines to be best qualified to provide these services.
9	In reviewing the qualifications of the provider or
10	providers, the commission shall consider the factors of
11	cost, quality of services, and experience, and such other
12	factors as the commission deems appropriate.
13	(c) If the commission determines that the
14	telecommunications relay service can be provided in a cost-
15	effective manner by a service provider or service
16	providers, the commission may require every intrastate
17	telecommunications carrier to contract with such provider
18	or providers for the provision of the telecommunications
19	relay service under the terms established by the
20	commission.
21	(d) The commission may establish a surcharge to
22	collect customer contributions for telecommunications relay
22	

1	(e) The commission may adopt rules to establish a
2	mechanism to recover the costs of administering and
3	providing telecommunications relay services required under
4	this section.
5	(f) The commission shall require every intrastate
6	telecommunications carrier to file a schedule of rates and
7	charges and every provider of telecommunications relay
8	service to maintain a separate accounting for the costs of
9	providing telecommunications relay services for the deaf,
10	persons with hearing disabilities, and persons with speech
11	<del>disabilities.</del>
12	(g) Nothing in this section shall preclude the
13	commission from changing any rate established pursuant to
14	this section either specifically or pursuant to any general
15	restructuring of all telephone rates, charges, and
16	classifications.
17	(h) As used in this section:
18	"Telecommunications relay services" means telephone
19	transmission services that provide an individual who has a
20	hearing or speech disability the ability to engage in
21	communication by wire or radio with a hearing individual in
22	a manner that is functionally equivalent to the ability of
23	an individual who does not have a hearing or speech

```
communication services. "Telecommunications relay
    services " includes services that enable two way
 2
 3
    communication using text telephones or other nonvoice
 4
   terminal devices, speech-to-speech services, video relay
 5
    services, and non English relay services."]
 6
         SECTION 4038. Section 269-16.8, Hawaii Revised
 7
    Statutes, is repealed.
 8
         ["[$269-16.8] Aggregators of telephone service
 9
    requirements. (a) For the purposes of this section:
10
         "Aggregator" means every person or entity that is not
11
    a telecommunications carrier, who, in the ordinary course
    of its business, makes telephones available and aggregates
12
13
    the calls of the public or transient users of its business,
14
    including but not limited to a hotel, motel, hospital, or
15
    university, that provides operator assisted services
16
    through access to an operator service provider.
17
         "Operator service" means a service provided by a
18
    telecommunications company to assist a customer to complete
19
    a telephone call.
20
         (b) The commission, by rule or order, shall adopt and
21
    enforce operating requirements for the provision of
22
    operator assisted services by an aggregator. These
    requirements shall include, but not be limited to, the
23
24 following:
```

2		and conspicuous fashion on or near the telephone
3		equipment owned or controlled by the aggregator
4		which states the identity of the operator service
5		provider, the operator service provider's
6		complaint handling procedures, and means by which
7		the customer may access the various operator
8		service providers.
9	<del>(2)</del>	Identification by name of the operator service
10		provider prior to the call connection and, if not
11		posted pursuant to subsection (b)(1), a
12		disclosure of pertinent rates, terms, conditions,
13		and means of access to various operator service
14		providers and the local exchange carriers;
15		provided that the operator service provider shall
16		disclose this information at any time upon
17		request by the customer.
18	<del>(3)</del>	Allowing the customer access to any operator
19		service provider operating in the relevant
20		geographic area through the access method chosen
21		by the provider or as deemed appropriate by the
22		commission.
23	<del>(4)</del>	Other requirements as deemed reasonable by the
24		commission in the areas of public safety quality

1 (1) Posting and display of information in a prominent

1	of service, unjust or discriminatory pricing, or
2	other matters in the public interest."]
3	SECTION $4139$ . Section 269-16.9, Hawaii Revised
4	Statutes, is repealed.
5	[" <del>§269-16.9 Telecommunications providers and</del>
6	services. (a) Notwithstanding any provision of this
7	chapter to the contrary, the commission, upon its own
8	motion or upon the application of any person, and upon
9	notice and hearing, may exempt a telecommunications
10	provider or a telecommunications service from any or all of
11	the provisions of this chapter, except the provisions of
12	section 269 34, upon a determination that the exemption is
13	in the public interest. In determining whether an
14	exemption is in the public interest, the commission shall
15	consider whether the exemption promotes state policies in
16	telecommunications, the development, maintenance, and
17	operation of effective and economically efficient
18	telecommunications services, and the furnishing of
19	telecommunications services at just and reasonable rates
20	and in a fair manner in view of the needs of the various
21	customer segments of the telecommunications industry.
22	Among the specific factors the commission may consider are:

1	<del>(1)</del>	The responsiveness of the exemption to changes in
2		the structure and technology of the State's
3		telecommunications industry;
4	(2)	The benefits accruing to the customers and users
5		of the exempt telecommunications provider or
6		service;
7	<del>(3)</del>	The impact of the exemption on the quality,
8		efficiency, and availability of
9		telecommunications services;
10	<del>(4)</del>	The impact of the exemption on the maintenance of
11		fair, just, and reasonable rates for
12		telecommunications services;
13	<del>(5)</del>	The likelihood of prejudice or disadvantage to
14		ratepayers of basic local exchange service
15		resulting from the exemption;
16	<del>(6)</del>	The effect of the exemption on the preservation
17		and promotion of affordable, universal, basic
18		telecommunications services as those services are
19		determined by the commission;
20	<del>(7)</del>	The resulting subsidization, if any, of the
21		exempt telecommunications service or provider by
22		nonevempt gervices:

1	<del>(8)</del>	The impact of the exemption on the availability
2		of diversity in the supply of telecommunications
3		services throughout the State;
4	<del>(9)</del>	The improvements in the regulatory system to be
5		gained from the exemption, including the
6		reduction in regulatory delays and costs;
7	<del>(10)</del>	The impact of the exemption on promoting
8		innovations in telecommunications services;
9	(11)	The opportunity provided by the exemption for
10		telecommunications providers to respond to
11		competition; and
12	<del>(12)</del>	The potential for the exercise of substantial
13		market power by the exempt provider or by a
14		provider of the exempt telecommunications
15		service.
16	<del>(b)</del>	The commission shall expedite, where practicable,
17	the regul	atory process with respect to exemptions and shall
18	adopt gui	delines under which each provider of an exempted
19	<del>service s</del>	hall be subject to similar terms and conditions.
20	<del>(c)</del>	The commission may condition or limit any
21	exemption	as the commission deems necessary in the public
22	<del>interest.</del>	The commission may provide a trial period for
23	any exemp	tion and may terminate the exemption or continue

it for such period and under such conditions and 1 limitations as it deems appropriate. 2 3 (d) The commission may require a telecommunications 4 provider to apply for a certificate of public convenience 5 and necessity pursuant to section 269 7.5; provided that 6 the commission may waive any application requirement 7 whenever it deems the waiver to be in furtherance of the 8 purposes of this section. The exemptions under this 9 section may be granted in a proceeding for certification or 10 in a separate proceeding. 11 (e) The commission may waive other regulatory 12 requirements under this chapter applicable to 13 telecommunications providers when it determines that 14 competition will serve the same purpose as public interest 15 regulation. (f) If any provider of an exempt telecommunications 16 17 service or any exempt telecommunications provider elects to 18 terminate its service, it shall provide notice of this to 19 its customers, the commission, and every telephone public 20 utility providing basic local exchange service in this 21 State. The notice shall be in writing and given not less 22 than six months before the intended termination date. Upon 23 termination of service by a provider of an exempt service

or by an exempt provider, the appropriate telephone public

```
utility providing basic local exchange service shall ensure
 1
    that all customers affected by the termination receive
 2
    basic local exchange service. The commission shall, upon
 3
 4
    notice and hearing or by rule, determine the party or
 5
    parties who shall bear the cost, if any, of access to the
 6
    basic local exchange service by the customers of the
 7
    terminated exempt service.
 8
         (g) Upon the petition of any person or upon its own
 9
    motion, the commission may rescind any exemption or waiver
10
    granted under this section if, after notice and hearing, it
11
    finds that the conditions prompting the granting of the
12
    exemption or waiver no longer apply, or that the exemption
13
    or waiver is no longer in the public interest, or that the
14
    telecommunications provider has failed to comply with one
    or more of the conditions of the exemption or applicable
15
    statutory or regulatory requirements.
16
17
         (h) For purposes of this section, the commission,
18
    upon determination that any area of the State has less than
19
    adequate telecommunications service, shall require the
20
    existing telecommunications provider to show cause as to
21
    why the commission should not authorize an alternative
22
    telecommunications provider for that area under the terms
23
    and conditions of this section."]
```

```
SECTION 4240. Section 269-16.91, Hawaii Revised
 1
 2
    Statutes, is repealed.
 3
         ["[$269-16.91] Universal service subsidies. (a) For
    any alternative telecommunications provider authorized to
 5
    provide basic local exchange service to any area of the
 6
    State pursuant to section 269 16.9(h), the commission may
 7
    consider the following:
 8
         (1) Transferring the subsidy, if any, of the local
 9
              exchange provider's basic residential telephone
10
              service to the alternative provider; and
11
         (2) Transferring from the local exchange carrier to
12
              the alternative provider the amounts, if any,
13
              generated by the local exchange provider's
14
              services other than basic residential telephone
15
              service and which are used to subsidize basic
              residential service in the area.
16
17
         (b) To receive the subsidy amounts from the local
18
    exchange service provider, the alternative
19
    telecommunications provider shall be required, to the
20
    extent possible, to obtain basic residential service
21
    subsidies from both the local exchange service provider and
22 <u>national universal service providers.</u>"]
         SECTION 431. Section 269-16.92, Hawaii Revised
23
24
    Statutes, is repealed.
```

1	[" <del>[\$269-16.92] Changes in subscriber carrier</del>
2	selections; prior authorization required; penalties for
3	unauthorized changes. (a) No telecommunications carrier
4	shall initiate a change in a subscriber's selection or
5	designation of a long distance carrier without first
6	receiving:
7	(1) A letter of agency or letter of authorization;
8	(2) An electronic authorization by use of a toll free
9	number;
10	(3) An oral authorization verified by an independent
11	third party; or
12	(4) Any other prescribed authorization;
13	provided that the letter or authorization shall be in
14	accordance with verification procedures that are prescribed
15	by the Federal Communications Commission or the public
16	utilities commission. For purposes of this section,
17	"telecommunications carrier" does not include a provider of
18	commercial mobile radio service as defined by 47 United
19	States Code section 332(d)(1).
20	(b) Upon a determination that any telecommunications
21	carrier has engaged in conduct that is prohibited in
22	subsection (a), the public utilities commission shall order
23	the carrier to take corrective action as deemed necessary
24	by the commission and may subject the telegrommunications

```
269 28. Any proceeds from administrative penalties
 2
    collected under this section shall be deposited into the
 3
    public utilities commission special fund.
 4
 5
         The commission, if consistent with the public
 6
    interest, may suspend, restrict, or revoke the
 7
    registration, charter, or certificate of the
 8
    telecommunications carrier, thereby denying, modifying, or
 9
    limiting the right of the telecommunications carrier to
10
    provide service in this State.
11
         (c) The commission shall adopt rules, pursuant to
12
    chapter 91, necessary for the purposes of this section.
13
    The commission may notify customers of their rights under
14
   these rules."]
15
         SECTION 442. Section 269-16.95, Hawaii Revised
16
    Statutes, is repealed.
17
         ["\frac{9269-16.95}{Emergency telephone service; capital
18
    costs; ratemaking. (a) A public utility providing local
19
    exchange telecommunications services may recover the
20
    capital cost and associated operating expenses of providing
21
    a statewide enhanced 911 emergency telephone service in the
22
    public switched telephone network, through:
23
         (1) A telephone line surcharge; or
```

carrier to administrative penalties pursuant to section

1

24

(2) Its rate case.

```
1
         (b) Notwithstanding the commission's rules on
    ratemaking, the commission shall expedite and give highest
 2
 3
    priority to any necessary ratemaking procedures related to
 4
    providing a statewide enhanced 911 emergency telephone
 5
    service; provided that the commission may set forth
 6
    conditions and requirements as the commission determines
 7
    are in the public interest.
 8
         (c) The commission shall require every public utility
 9
    providing statewide enhanced 911 emergency telephone
10
    service to maintain a separate accounting of the costs of
11
    providing an enhanced 911 emergency service and the
12
    revenues received from related surcharges until the next
13
    general rate case. The commission shall further require
14
    that every public utility imposing a surcharge shall
    identify such as a separate line item on all customer
15
16
    billing statements.
17
         (d) This section shall not preclude the commission
18
    from changing any rate, established pursuant to this
19
    section, either specifically or pursuant to any general
20
   restructuring of all telephone rates, charges, and
21 classifications."]
         SECTION 453. Section 269-34, Hawaii Revised Statutes,
22
23
    is repealed.
```

1	[" <del>[\$</del>	269-34] Obligations of telecommunications
2	<del>carriers.</del>	- In accordance with conditions and guidelines
3	establish	ed by the commission to facilitate the
4	introduct	ion of competition into the State's
5	telecommu	nications marketplace, each telecommunications
6	<del>carrier,</del>	upon bona fide request, shall provide services or
7	<del>informati</del>	on services, on reasonable terms and conditions,
8	<del>to an ent</del>	ity seeking to provide intrastate
9	telecommu	nications, including:
10	(1)	Interconnection to the telecommunications
11		carrier's telecommunications facilities at any
12		technically feasible and economically reasonable
13		point within the telecommunications carrier's
14		network so that the networks are fully
15		<del>interoperable;</del>
16	<del>(2)</del>	The current interstate tariff used as the access
17		rate until the commission can adopt a new
18		intrastate local service interconnection tariff
19		pursuant to section 269 37;
20	<del>(3)</del>	Nondiscriminatory and equal access to any
21		telecommunications carrier's telecommunications
22		facilities, functions, and the information
23		necessary to the transmission and routing of any

1		telecommunications service and the
2		interoperability of both carriers' networks;
3	<del>(4)</del>	Nondiscriminatory access among all
4		telecommunications carriers, where technically
5		feasible and economically reasonable, and where
6		safety or the provision of existing electrical
7		service is not at risk, to the poles, ducts,
8		conduits, and rights of way owned or controlled
9		by the telecommunications carrier, or the
10		commission shall authorize access to electric
11		utilities' poles as provided by the joint pole
12		agreement, commission tariffs, rules, orders, or
13		Federal Communications Commission rules and
14		regulations;
15	<del>(5)</del>	Nondiscriminatory access to the network functions
16		of the telecommunications carrier's
17		telecommunications network, that shall be offered
18		on an unbundled, competitively neutral, and cost
19		based basis;
20	<del>(6)</del>	Telecommunications services and network functions
21		without unreasonable restrictions on the resale
22		or sharing of those services and functions; and
23	<del>(7)</del>	Nondiscriminatory access of customers to the
24		telecommunications carrier of their choice

1	without the need to did additional digits or
2	access codes, where technically feasible. The
3	commission shall determine the equitable
4	distribution of costs among the authorized
5	telecommunications carriers that will use such
6	access and shall establish rules to ensure such
7	access.
8	Where possible, telecommunications carriers shall
9	enter into negotiations to agree on the provision of
10	services or information services without requiring
11	intervention by the commission; provided that any such
12	agreement shall be subject to review by the commission to
13	ensure compliance with the requirements of this section."]
14	SECTION $4\underline{64}$ . Section 269-35, Hawaii Revised Statutes,
15	is repealed.
16	[" <del>[§269 35] Universal service.</del> The commission shall
17	preserve and advance universal service by:
18	(1) Maintaining affordable, just, and reasonable
19	rates for basic residential service;
20	(2) Assisting individuals or entities who cannot
21	afford the cost of or otherwise require
22	assistance in obtaining or maintaining their
23	basic service or equipment as determined by the
24	commission; and

```
1
         (3) Ensuring that consumers are given the information
 2
              necessary to make informed choices among the
 3
              alternative telecommunications providers and
              services."]
 5
         SECTION 475. Section 269-36, Hawaii Revised Statutes,
 6
    is repealed.
 7
         ["<del>[$269-36] Telecommunications number portability.</del>
 8
    The commission shall ensure that telecommunications number
 9
    portability within an exchange is available, upon request,
10
    as soon as technically feasible and economically
11
    reasonable. An impartial entity shall administer
12
   telecommunications numbering and make the numbers available
13 on an equitable basis."]
14
         SECTION 486. Section 269-37, Hawaii Revised Statutes,
15
    is repealed.
16
         ["[$269-37] Compensation agreements. The commission
17
    shall ensure that telecommunications carriers are
18
    compensated on a fair basis for termination of
19
   telecommunications services on each other's networks,
20
   taking into account, among other things, reasonable and
21
    necessary costs to each telecommunications carrier of
22 providing the services in question. Telecommunications
23 carriers may negotiate compensation arrangements, that may
24 include "bill and keep", mutual and equal compensation, or
```

```
any other reasonable division of revenues pending tariff
    access rates to be set by the commission. Upon failure of
 2
    the negotiations, the commission shall determine the proper
 3
    methodology and amount of compensation."]
 4
 5
         SECTION 497. Section 269-38, Hawaii Revised Statutes,
    is repealed.
 6
 7
         ["[$269 38] Regulatory flexibility for effectively
    competitive services. The commission may allow
 8
    telecommunications carriers to have pricing flexibility for
 9
10
    services that the commission finds are effectively
11
    competitive; provided that the rates for:
12
         (1) Basic telephone service and for services that are
13
              not effectively competitive are cost based and
14
              remain just, reasonable, and nondiscriminatory;
15
              and
16
         (2) Universal service is preserved and advanced."]
         SECTION 5048. Section 269-39, Hawaii Revised
17
18
    Statutes, is repealed.
19
         ["<del>[$269-39] Cross-subsidies.</del> (a) The commission
20
    shall ensure that noncompetitive services shall not cross-
21
    subsidize competitive services. Cross subsidization shall
22
    be deemed to have occurred:
23
         (1) If any competitive service is priced below the
24
              total service long-run incremental cost of
```

1	providing the service as determined by the
2	commission in subsection (b); or
3	(2) If competitive services, taken as a whole, fail
4	to cover their direct and allocated joint and
5	common costs as determined by the commission.
6	(b) The commission shall determine the methodology
7	and frequency with which providers calculate total service
8	long run incremental cost and fully allocated joint and
9	common costs. The total service long run incremental cost
10	of a service shall include an imputation of an amount equal
11	to the contribution that the telecommunications carrier
12	receives from noncompetitive inputs used by alternative
13	providers in providing the same or equivalent service."]
14	SECTION $5149$ . Section 269-40, Hawaii Revised
15	Statutes, is repealed.
16	[" <del>[\$269-40] Access to advanced services.</del> The
17	commission shall ensure that all consumers are provided
18	with nondiscriminatory, reasonable, and equitable access to
19	high quality telecommunications network facilities and
20	capabilities that provide subscribers with sufficient
21	network capacity to access information services that
22	provide a combination of voice, data, image, and video, and
23	that are available at just, reasonable, and

ı	nonaiseri	minatory rates that are based on reasonably
2	<del>identifia</del>	ble costs of providing the services."]
3	SECT	ION $5250$ . Section 269-41, Hawaii Revised
4	Statutes,	is repealed.
5	[" <del>[S</del>	269-41] Universal service program; establishment;
6	<del>purpose;</del>	principles. There is established the universal
7	<del>service p</del>	rogram. The purpose of this program is to:
8	<del>(1)</del>	Maintain affordable, just, and reasonable rates
9		for basic residential telecommunications service,
10		as defined by the commission;
11	<del>(2)</del>	Assist customers located in the areas of the
12		State that have high costs of essential
13		telecommunications service, low income customers,
14		and customers with disabilities, in obtaining and
15		maintaining access to a basic set of essential
16		telecommunications services as determined by the
17		commission. The commission may expand or
18		otherwise modify relevant programs, such as the
19		lifeline program under section 269 16.5;
20	<del>(3)</del>	Ensure that consumers in all communities are
21		provided with access, at reasonably comparable
22		rates, to all telecommunications services which
23		are used by a majority of consumers located in
24		metropolitan areas of the State. The commission

•		shall provide for a reasonable cransition period	
2		to support the statewide deployment of these	
3		advanced telecommunications services, including,	
4		but not limited to, the use of strategic	
5		community access points in public facilities such	
6		as education, library, and health care	
7		<del>facilities;</del>	
8	<del>(4)</del>	Ensure that consumers are given the information	
9		necessary to make informed choices among the	
10		alternative telecommunications carriers and	
11		services; and	
12	<del>(5)</del>	Promote affordable access throughout the State to	
13		enhanced government information and services,	
14		including education, health care, public safety,	
15		and other government services.	
16	<del>The</del>	commission shall administer the universal service	
17	program, including the establishment of criteria by which		
18	the purposes of the program are met."]		
19	SECTION $531$ . Section 269-42, Hawaii Revised Statutes,		
20	o is repealed.		
21	[ " <del>§2</del>	69-42 Universal service program; contributions.	
22	<del>(a) Ther</del>	e is established outside of the state treasury a	
23	special fund to be known as the universal service fund to		
24	he administered by the commission to implement the policies		

```
contributions from the sources identified in subsections
 2
    (e) and (f). Interest earned from the balance of the fund
 3
   shall become a part of the fund. The commission shall
 4
 5
    adopt rules regarding the distribution of moneys from the
 6
    fund including reimbursements to carriers for providing
 7
    reduced rates to low income, elderly, residents of
 8
    underserved or rural areas, or other subscribers, as
 9
    authorized by the commission.
10
         (b) The commission may allow distribution of funds
    directly to customers based upon a need criteria
11
12
    established by the commission.
13
         (c) A telecommunications carrier or other person
14
    contributing to the universal service program may establish
    a surcharge which is clearly identified and explained on
15
16
    customers' bills to collect from customers contributions
17
    required under this section.
18
         (d) Telecommunications carriers may compete to
19
    provide services to underserved areas using funds from the
20
    universal service program. For the purposes of this
21
    section, "underserved areas" means those areas in the State
22
   that lack or have very limited access to high capacity,
23
    advanced telecommunications networks and information
24
   services, including access to cable television.
```

and goals of universal service. The fund shall consist of

```
1
         (c) The commission shall require all
 2
    telecommunications carriers to contribute to the universal
    service program. The commission may require a person other
 3
 4
   than a telecommunications carrier to contribute to the
 5
    universal service program if, after notice and opportunity
 6
   for hearing, the commission determines that the person is
 7
    offering a commercial service in the State that directly
 8
    benefits from the telecommunications infrastructure, and
 9
    that directly competes with a telecommunications service
    provided in the State for which a contribution is required
10
11
    under this subsection.
12
         (f) The commission shall designate the method by
13
    which the contributions under subsection (e) shall be
14
    calculated and collected. The commission shall consider
    basing contributions solely on the gross operating revenues
15
16
   from the retail provision of intrastate telecommunications
    services offered by the telecommunications carriers subject
18 to the contribution."]
         SECTION 542. Section 269-43, Hawaii Revised Statutes,
19
20
    is repealed.
21
         ["[$269-43] Carriers of last resort. (a) The
22
    commission may define and designate local exchange service
23 areas where the commission has determined that providing
```

```
universal service funds to a single provider will be the
 2
    most appropriate way to ensure service for these areas.
 3
         (b) The commission shall determine the level of
 4
    service that is appropriate for each designated local
 5
    exchange service area and shall invite telecommunications
    providers to bid for a level of service that is
 6
 7
    appropriate. The successful bidder shall be designated the
 8
    carrier of last resort for the designated local exchange
 9
    service area for a period of time and upon conditions set
10
    by the commission. In determining the successful bidder,
11
    the commission shall take into consideration the level of
12
    service to be provided, the investment commitment, and the
13
    length of the agreement, in addition to the other
14
    qualifications of the bidder.
15
              The universal service fund shall also provide
16
    service drops and basic service at discounted rates
17
    public institutions, as stated in section 269-41.
18
         (d) The commission shall adopt rules pursuant to
19
    chapter 91 to carry out the provisions of this section."]
         SECTION 553. Chapter 440G, Hawaii Revised Statutes,
20
21
    is repealed.
22
         SECTION 564. All rules, including the rules in
23
    chapter 6-80, Hawaii Administrative Rules, policies,
```

**Comment [D4]:** AT&T's suggestion. Although not necessary, DCCA agreed to the language.

procedures, orders, certificates of public convenience and

Comment [D5]: Changes to address AT&T's concerns are incorporated here rather than section -34, where AT&T suggested.

```
2
    material adopted, issued, or developed by the department of
 3
    commerce and consumer affairs and the public utilities
 4
    commission to implement provisions of the Hawaii Revised
 5
    Statutes that are reenacted or made applicable to the
    Hawaii broadband commissioner communications commission by
 6
 7
    this Act, shall remain in full force and effect until
 8
    amended or repealed by the Hawaii broadband
 9
       missionercommunications commission. In the interim,
10
    every reference to the department of commerce and consumer
11
    affairs, director of commerce and consumer affairs, public
12
    utilities commission, or chairperson of the public
13
    utilities commission in those rules, policies, procedures,
14
    orders, franchises, guidelines, and other material is
15
    amended to refer to the Hawaii broadband
16
       missioner communications commission as appropriate.
17
         SECTION 575. All deeds, leases, contracts, loans,
18
    agreements, permits, or other documents executed or entered
19
    into by or on behalf of the department of commerce and
20
    consumer affairs and the public utilities commission
21
    pursuant to the provisions of the Hawaii Revised Statutes
22
    that are reenacted or made applicable to the Hawaii
23
    broadband commissioner communications commission by this
24
    Act, shall remain in full force and effect. Effective upon
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necessity, exemption, franchises, guidelines, and other

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approval of this Act, every reference to the department of
 2
    commerce and consumer affairs, director of commerce and
 3
    consumer affairs, public utilities commission, or
 4
    chairperson of the public utilities commission therein
 5
    shall be construed as a reference to the Hawaii broadband
    commissionercommunications commission as appropriate.
 6
 7
         SECTION 586. During fiscal year 200910-20101, fifty
8
    per cent of the moneys collected by the public utilities
9
    commission from telecommunications carriers and deposited
10
    into the public utilities commission special fund shall be
11
    deposited into the commissioner special fund to provide
12
    appropriations for the new commissioner.
13
         The unencumbered balance existing on June 30, 200910,
14
    in the cable television division subaccount in the
15
    compliance resolution fund shall be deposited into the
16
    \operatorname{commission}_{\operatorname{er}} special fund to provide appropriations for the
17
    new commissioner.
18
         SECTION 597. All appropriations, records, equipment,
19
    machines, files, supplies, contracts, books, papers,
20
    documents, maps, and other personal property heretofore
21
    made, used, acquired, or held by the department of commerce
22
    and consumer affairs and the public utilities commission
23
    relating to the functions transferred to the Hawaii
```

broadband commissioner communications commission shall be
transferred with the functions to which they relate.

SECTION 6058. (a) The department of commerce and
consumer affairs shall transfer all four positions from the
cable television division to the service of the Hawaii
broadband commissioner communications commission; provided
that:

- (1) Employees who occupy civil service positions and whose functions are transferred by this Act shall not suffer any loss of salary, seniority, prior service credits, any vacation and sick leave credits previously earned, or other rights, benefits, and privileges under the State's personnel laws. Employees who have permanent civil service status shall retain their civil service status and shall be transferred to similar or corresponding positions in the Hawaii broadband commissioner communications commission, subject to the State's personnel laws and this Act;
- (2) Employees who, prior to this Act, are exempt from civil service and are transferred by this Act shall not suffer any loss of prior service credits, any vacation and sick leave credits

previously earned, or other rights, benefits, and
privileges under the State's personnel laws. The
Hawaii broadband commissioner communications
commission shall prescribe the qualifications and
duties of such employees and fix their salaries
without regard to chapter 76; and

7

8

9

10

11

- (3) Employees, whose functions are transferred by this Act, shall be transferred with their functions and shall continue to perform their regular duties subject to the State's personnel laws and this Act.
- 12 (b) There shall be up to ten new temporary exempt

  13 positions established in the Hawaii broadband

  14 commissioner communications commission to assist the

  15 commissioner in carrying out the provisions of this Act.

  16 These positions shall be funded from the communications

  17 commissioner special fund and may be filled without regard

  18 to chapter 76.

SECTION 6159. The Hawaii broadband
commissionercommunications commission shall convene a work
group to develop procedures for streamlined permitting
functions that are applicable to the development of
broadband services and broadband technology which are
normally available to state and local governments for the

```
2
    technology. Members of the work group shall include:
 3
          (1) The Hawaii broadband commissionercommunications
               commission established in section 3 of this Act;
 4
 5
          (2) The mayor of the county of Hawaii, or the mayor's
 6
               designee;
 7
          (3) The mayor of the city and county of Honolulu, or
 8
               the mayor's designee;
 9
          (4) The mayor of the county of Kauai, or the mayor's
10
               designee;
11
          (5) The mayor of the county of Maui, or the mayor's
12
               designee;
13
          (6) The chairperson of the Hawaii broadband task
14
               force established by Act 2, First Special Session
15
               Laws of Hawaii 2007; and
16
          (7) Two representatives of state agencies with
17
               jurisdiction over land use and permitting at the
18
               state level.
19
          TWT proposes to add 5 additional members to the work group who
20
          represent telecommunications, cable, and wireless internet industries.
21
22
         SECTION 6260. The work group established under
23
    section 59 shall submit to the legislature no later than
24
    January 1, 20110, a report with its recommended procedures
25
    for streamlining and expediting all permitting functions
```

use or development of broadband service or broadband

- normally available to state and local governments for the
- 2 use or development of broadband service or broadband
- 3 technology. The procedures shall be consistent across all
- 4 counties and shall provide that any permitting fees and
- 5 revenues traditionally accruing to the counties that relate
- 6 to the use or development of broadband service or broadband
- 7 technology will continue to accrue to the counties once the
- 8 procedures go into effect.
- 9 SECTION 631. The legislative reference bureau shall
- 10 review all relevant laws in the Hawaii Revised Statutes
- 11 relating to broadband technology, telecommunications,
- 12 infrastructure development, permitting requirements, and
- 13 any other issues the legislative reference bureau deems
- 14 appropriate, including all acts passed by the legislature
- 15 during this regular session of 200910, whether enacted
- 16 before or after the effective date of this Act, unless such
- 17 acts specifically provide that this Act is being amended,
- 18 and make recommendations on how these laws may be amended
- 19 to conform to this Act or facilitate the implementation of
- 20 this Act. The legislative reference bureau shall submit a
- 21 report of its findings and recommendations, including
- 22 proposed legislation, to the legislature not later than
- 23 twenty days prior to the convening of the 2010 regular
- 24 session.

1	SECTION $642$ . Upon receipt of federal funds allocated	Formatted: Highlight
2	by the American Recovery and Reinvestment Act of 2009 (P.L.	
3	111-5), section 106 of the Broadband Data Improvement Act	
4	(P.L. 110-385), and other federal stimulus acts, there is	
5	appropriated out of the federal funds subaccount of the	
6	commissioner special fund out of those funds the sum of	
7	\$ or so much thereof as may be necessary for	
8	fiscal year <del>2008 2009 and the sum of \$ or so much</del>	Comment [D6]: Conferees need to determine an appropriation amount, which can only
9	thereof as may be necessary for fiscal year $20\underline{1009}$ - $201\underline{10}$ to	estimate the broadband stimulus moneys that the State may obtain.
10	purchase broadband facilities, services, or equipment or to	
11	fund broadband-related infrastructure projects pursuant to	
12	this Act.	
13	The sums appropriated shall be expended by the Hawaii	
14	broadband commissioner communications commission for the	
15	purposes of this Act.	
16	SECTION 65. There is appropriated out of the	Formatted: Highlight
17	communications commission special fund the sum of \$	
18	or so much thereof as may be necessary for fiscal year	Formatted: Highlight
19	2010-2011 to enable the Hawaii communications commission to	
20	effectuate the purposes of this Act.	
21	The sums appropriated shall be expended by the Hawaii	
22	communications commission for the purposes of this Act.	
23 24 25	Note: DCCA inserted the appropriation section to authorize the commission to expend moneys and to establish an initial expenditure ceiling for the program.	Formatted: Indent: Left: 0.5"

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2
          SECTION 663. Statutory material to be repealed is
 3
    bracketed and stricken. New statutory material is
 4
    underscored.
 5
          SECTION 674. This Act shall take effect on July 1,
 6
    2050201009, to promote further discussion on various
 7
    segments of this Act; provided that:
 8
          (1) A-any decision or order executed by the public
 9
                utilities commission prior to the enactment of
10
                this Act shall remain in full force and effect
11
                until such time as the Hawaii broadband
                commissionercommunications commission may amend
12
13
                or repeal the decision or order under the Hawaii
14
                broadband commissioner communications commission's
15
                jurisdiction;
                                                                             Comment [D7]: Not be necessary as Section 55 of the bill already addresses this issue.
16
          (2) The provisions relating to the regulation of
                                                                            Formatted: Highlight
                telecommunications carriers and
17
                telecommunications common carriers contained in
18
19
                sections -31 to -51, in part II of the new
20
                Hawaii Revised Statutes chapter created in
21
                section 3 of this Act shall take effect on July
22
                1, 201<del>0</del>1;
                                                                            Formatted: Highlight
23
          \frac{(2)}{(3)} The public utilities commission shall
24
                continue its regulation of telecommunications
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8	I

carriers and telecommunications common carriers under chapter 269, Hawaii Revised Statutes, until June 30, 201<del>0</del>1; and

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(4) On June 30, 20101, section 23 of this Act shall

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be repealed and section 269-16, Hawaii Revised

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Statutes, is reenacted in the form in which it

read on the day before the approval of this Act.



# Written Statement of YUKA NAGASHIMA Executive Director & CEO

High Technology Development Corporation before the

# SENATE COMMITTEE ON ECONOMIC DEVELOPMENT AND TECHNOLOGY

Monday, February 1, 2010 1:30 PM State Capitol, Conference Room 016

# In consideration of SB 2543 RELATING TO TECHNOLOGY.

Chair Fukunaga, Vice Chair Baker, and Members of the Senate Committee on Economic Development and Technology.

The High Technology Development Corporation (HTDC) recognizes the significance of the role of ubiquitous broadband in Hawaii and for its economic development and offers comments on SB 2543.

**HTDC** supports the section of SB 2543 (page 5, starting with line 9) which establishes a work group to develop procedures for streamlined permitting functions applicable to development of broadband services or technology, as the State has been often criticized for unnecessary bureaucracy with respect to permitting that gets in the way of businesses. As seen in court battles from the 1990s, issue of open access and broadband has been a hot topic which required government intervention, as broadband is now the utility of the 21<sup>st</sup> century. The state of Hawaii has one of the most liberal telecommunication laws. We have an obligation to leverage it and to ensure that Hawaii does not become a "fly over state" in terms of broadband. To pursue that goal, the State requires a dedicated committee to discuss and implement broadband policies and initiatives recommended by the State's Broadband Task Force and according to best practices considered by other states, and nations, such as studies by Intelligent Community Forum and The Information Technology and Innovation Foundation, all outlining how broadband is one of the fundamental utilities to establish an innovation-based economy.

However, **HTDC** *does not* **support** the section of the bill (page 3, starting with line 10) which establishes **the office of telework promotion**. Given limited (and reduced) government resources, the State should not be directing resources to educate the public where the public is perhaps more aware of telecommuting and telework opportunities. This area can be addressed by trusting the market to make the most optimal solutions. HTDC would prefer to see the State's limited resources focus on the core broadband issues to enrich its broadband infrastructure and its policies, without which any promotion of telework would be deemed irrelevant (for lack of stable and inexpensive broadband options to facilitate telework).

Thank you for the opportunity to submit testimony in support.

Dan Youmans AT&T Services, Inc.
President –Washington/Hawaii P.O. Box 97061 External Affairs

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February 1, 2010

The Honorable Senator Carol Fukunaga Chair, Economic Development and Technology Committee Hawaii State Senate

RE: AT&T Support For Senate Bill 2543, with Amendments

Dear Sen. Fukunaga and Members of the Committee:

AT&T supports Senate Bill 2543, which would create a Telework Promotion and Broadband Assistance office within the Department of Commerce and Consumer Affairs. Both of these initiatives – allowing for work place flexibility, and greater access and adoption of high speed Internet services – deserve a special focus in the State of Hawaii.

AT&T also supports the creation of a work group to address issues around permitting to allow for more efficient deployment of broadband services.

However, AT&T suggests two changes in the legislative intent section of Senate Bill 2543.

Concerning the first initiative within this legislation, AT&T has been a long-time supporter of telework as a means to work more effectively. Now, with today's advanced mobile broadband technologies, telework can be expanded even further, and services like telemedicine and elearning are even more of a reality.

A Broadband Advisory Council would bring policy makers together with broadband providers and other experts to determine best practices for increasing access and adoption of broadband services. AT&T believes the United States should achieve 100 percent broadband availability within the next five years. Creating this Broadband Advisory Council would help ensure that Hawaii meets this goal by cooperatively bringing together the public and private sectors.

As mentioned, AT&T would suggest two changes to Senate Bill 2543. The bill would set as a goal to achieve comparable broadband speeds and prices as the top three performing countries in the world by 2012 (Page 2, lines 4-8). This may not be realistic given the very different marketplace conditions in a particular country. Instead, AT&T would suggest language such as "access to broadband networks with the performance, capacity, and connections they need to compete successfully in the global marketplace."

Senate Bill 2543 also makes reference to "increased sharing of infrastructure used to deploy broadband." (Page 2, Line 17-18) The telecommunications industry would be very concerned with any requirements to share facilities in which the private sector has already invested millions of dollars. We would suggest language such as this: "Unite public and private interests to speed up implementation, reduce costs to providers through incentives rather than eminent domain procedures, ease the deployment of broadband, and ease regulatory requirements for entry into the competitive broadband marketplace."

Thank you for considering these amendments to Senate Bill 2543.

Respectfully submitted, Dan Youmans, AT&T



#### SB 2543

#### RELATING TO TECHNOLOGY

# KEN HIRAKI VICE PRESIDENT-GOVERNMENT AFFAIRS

#### **HAWAIIAN TELCOM**

### **February 1, 2010**

Chair Fukunaga and members of the Senate Economic Development and Technology Committee:

I am Ken Hiraki, testifying on behalf of Hawaiian Telcom on SB 2543- Relating to Technology. Hawaiian Telcom supports the intent of advancing broadband services within the State of Hawaii; however, we wish to propose the following amendments which, if enacted, will help to promote the expeditious and equitable deployment of advance broadband services in Hawaii:

- <u>Level Playing Field</u>- We believe that the governmental requirements for broadband providers should be applied fairly so as to not disadvantage one provider over another. On page 2 of the bill, we recommend that SB 2543 be amended to include as a goal, "Create a level playing field for broadband providers by rationalizing fees and requirements to the extent permissible under federal law." This language is taken directly from the recommendations found in the Hawaii Broadband Task Report and may have been inadvertently omitted in SB 2543.
- Permitting Functions Work Group- The Task Force received presentations from numerous broadband service providers expressing frustration with the current multi-agency permit process that has made it more difficult and expensive to deploy broadband infrastructure. On page 4, we recommend the inclusion of an individual from the private sector as a member on the work group to ensure that concerns raised by permit applicants will be fully considered.

In summary, Hawaiian Telcom supports the intent of SB 2543 and respectfully requests your full consideration of our proposed amendments. Thank you for the opportunity to testify on SB 2543.

200 Akamainui Street Mililani, Hawaii 96789-3999 Tel: 808-625-2100 Fax: 808-625-5888



February 1, 2010

Honorable Carol Fukunaga
Chair, Senate Committee Economic Development and Technology

Re: SB 2543, Relating to Technology - Support with Amendments EDT Hearing, Monday, February 1, 2010, 1:30 pm - Room 016

Aloha Chair Fukunaga, Vice Chair Baker and Committee members:

I am Nate Smith, President of Oceanic Time Warner Cable ("Oceanic"). On behalf of Oceanic, which provides a diverse selection of entertainment, information, and communication services to nearly 400,000 households, schools and businesses and currently employs more than 1,000 highly-trained individuals, we appreciate the opportunity to submit testimony today. We offer our support for this bill and respectfully request that it be amended to permit Oceanic to continue its participation and support for broadband availability in Hawaii.

This bill would establish an Office of Telework Promotion and Broadband Assistance and a Broadband Advisory Council, as well as a work group to develop procedures for streamlined permitting functions applicable to development of broadband services or technology. It also requires annual reporting by all state agencies to the legislature on expenditures of federal moneys for broadband initiatives.

As the largest broadband provider in the state, and as a member of the State Broadband Task Force, Oceanic supports the idea of having a Broadband Advisory Council to promote broadband availability and the adoption of broadband services by Hawaii consumers. Oceanic has well over 220,000 high-speed Internet customers, and is continually improving its broadband services. We recently implemented Road Runner Mobile on Oahu, for example, and will implement the service on Maui shortly.

Accordingly, Oceanic supports the promotion of telework, streamlining of permitting and several of the other initiatives offered in this bill, and requests that Section -2 (b)(4) ("Broadband Advisory Council") be amended to include the following:

(4) Five representatives of Hawaii's private sector technology, telecommunications, and investment industries, including the incumbent local exchange carrier and a state-wide cable service provider.

We also ask that you amend Section 3 of the bill to designate a representative of a state-wide cable service provider to be a member of the work group to develop procedures for streamlined permitting functions to help develop broadband deployment.

Oceanic believes that these suggested amendments will ensure that all relevant stakeholders will participate in the important work that the council and work group will need to accomplish, and that Oceanic's experience and expertise in this area will continue to benefit the state and its residents. Oceanic is ready and willing to continue its support for advancing access to broadband networks to improve performance, capacity and connections needed for Hawaii to compete successfully in the global marketplace.

For these reasons, we respectfully request members of the committee to consider the foregoing amendments to this bill.

As always, I appreciate the opportunity to share our views with you.

Sincerely,

Nate Smith President