TESTIMONY HB 2561



TESTIMONY OF THE DEPARTMENT OF THE ATTORNEY GENERAL TWENTY-FIFTH LEGISLATURE, 2010

ON THE FOLLOWING MEASURE:

H.B. NO. 2561, RELATING TO LANDS CONTROLLED BY THE STATE.

BEFORE THE:

Senate Committees on Water, Land, Agriculture, and Hawaiian Affairs; Judiciary and Government Operations; and Ways and Means

DATE: Wednesday, March 31, 2010 TIME: 10:00 a.m.

LOCATION: State Capitol, Room 211

TESTIFIER(S): Mark J. Bennett, Attorney General, or

Charleen M. Aina, Deputy Attorney General

Chairs Hee, Taniguchi, and Kim, and Members of the Committees:

The Department of the Attorney General supports this measure.

The purpose of the measure is to restore the law relating to the sale or gifting of public lands that are <u>not</u> ceded lands to its pre-July 13, 2009, or pre-Act 176, Session Laws of Hawaii 2009, status, so that only sales or gifts of ceded lands must be pre-cleared pursuant to the pre-gift or pre-sale public notice, public meeting, and legislative oversight process now prescribed in section 171-64.7, Hawaii Revised Statutes.

Act 176 was enacted in the wake of the United States Supreme Court's decision in OHA v. HFDC, _____ U.S. ____, 129 S. Ct. 1436 (2009), to allow the Legislature to oversee the fee simple transfers of most of the land owned by the State or its agencies, and to exercise that function with knowledge and information provided by both the public and the state departments and agencies selling or giving the land to others.

Act 176 has extended the time state agencies like the Hawaii Housing Finance and Development Corporation have had to spend performing their statutorily assigned responsibilities. The corporation administers the State's affordable housing and

Testimony of the Department of the Attorney General Twenty-Fifth Legislature, 2010 Page 2 of 2

lease to fee conversion programs. Sales of land are a key aspect of both programs. The lease conversion program uses the State's ability to condemn, hold, and subsequently sell the fee simple interest in that land to its former lessee. The affordable housing program exists to sell land in fee, and, from time to time, is required to sell land held as security to liquidate delinquent loans that the program is charged by statute to make in order to make affordable housing more widely available to the public. Act 176 has lengthened the time that other agencies that make loans secured by an interest in land must spend liquidating loans in order to replenish their loan funds.

Act 176 has also extended the time required to complete capital improvement projects that require land dedications to satisfy federal funding requirements, or participate in joint ventures with the counties or private developers.

For other state agencies, including the Department of Land and Natural Resources, Act 176's more extensive pre-sale or pregift screening process has delayed, and in some instances increased, the cost of satisfying obligations to sell land that were binding on the State prior to its July 13, 2009 effective date.

Passage of this bill will reduce the operational difficulties that many of the state agencies that are required to sell or convey non-ceded land to others in fee simple have encountered since Act 176 was enacted, without diminishing the purpose for which it was enacted, or affected ceded lands.

LINDA LINGLE





STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621 HONOLULU, HAWAII 96809

Testimony of LAURA H. THIELEN Chairperson

Before the Senate Committees on WATER, LAND, AGRICULTURE, AND HAWAIIAN AFFAIRS; JUDICIARY AND GOVERNMENT OPERATIONS; and WAYS AND MEANS

> Wednesday, March 31, 2010 10:00 AM State Capitol, Conference Room 211

In consideration of **HOUSE BILL 2561** RELATING TO LANDS CONTROLLED BY THE STATE

House Bill 2561 proposes to restore the law with regard to non-ceded lands controlled by the State, to what it was prior to the passage of Act 176, Session Laws of Hawaii (SLH) 2009. The Department of Land and Natural Resources strongly supports this Administration measure as it would clarify that Act 176, SLH 2009, which imposes legislative oversight and approval on sales and gifts of certain state-owned lands, should apply only to those lands that were government or crown lands prior to August 15, 1895.

CHAIRPERSON BOARD OF LAND AND NATURAL RESOURCES MMISSION ON WATER RESOURCE MANAGEMENT

RUSSELL Y. TSUЛ

KEN C. KAWAHARA DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSER VATION AND ESSOURCES PHORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESER VATION
KAHOOLAWE BLAND RESERVE COMMISSION
LAND
LAND AOUATIC RESOURCES

Linda Lingle GOVERNOR



STATE OF HAWAII

DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT AND TOURISM HAWAII HOUSING FINANCE AND DEVELOPMENT CORPORATION
677 QUEEN STREET, SUITE 300
Honolulu, Hawaii 96813
FAX: (808) 587-0600

IN REPLY REFER TO

Statement of
Karen Seddon
Hawaii Housing Finance and Development Corporation
Before the

SENATE COMMITTEE ON WATER, LAND, AGRICULTURE, AND HAWAIIAN AFFAIRS SENATE COMMITTEE ON JUDICIARY AND GOVERNMENT OPERATIONS SENATE COMMITTEE ON WAYS AND MEANS

March 31, 2010, 10:00 a.m. Room 211, State Capitol

In consideration of H.B. 2561
RELATING TO LANDS CONTROLLED BY THE STATE.

The HHFDC <u>supports</u> H.B. 2561, an Administration bill. This measure would allow HHFDC to sell certain **non-ceded** state lands in fee simple and save considerable administrative time and expenses in the management of its real estate portfolio.

HHFDC holds vacant land for housing development, as well as individual single family homes and condominium units that were previously sold to eligible homebuyers but acquired through purchase at foreclosure sale or through exercise of its buyback rights. Act 176, SLH 2009, hinders HHFDC from promptly selling a repurchased dwelling unit to another first-time homebuyer and compliance with the requirements is especially burdensome with respect to these individual homes and condominium units.

The HHFDC must currently conduct a public community meeting, prepare an appraisal of the property for purposes of obtaining legislative approval to sell a home in fee simple, and continue to expend the carrying costs of owning an unoccupied residence, such as landscaping, maintenance, and security expenses. Passage of this measure would allow HHFDC to carry out its mission of providing workforce and affordable housing.

Thank you for the opportunity to testify.



SANDRA LEE KUNIMOTO Chairperson, Board of Agriculture

DUANE K. OKAMOTO
Deputy to the Chairperson

State of Hawaii DEPARTMENT OF AGRICULTURE 1428 South King Street Honolulu, Hawaii 96814-2512

WRITTEN TESTIMONY OF SANDRA LEE KUNIMOTO CHAIRPERSON, BOARD OF AGRICULTURE

BEFORE THE HOUSE COMMITTEES ON
WATER, LAND, AGRICULTURE AND HAWAIIAN AFFAIRS
JUDICIARY AND GOVERNMENT OPERATIONS
AND
WAYS AND MEANS
WEDNESDAY, MARCH 31, 2010
10:00 A.M.
ROOM 211

HOUSE BILL NO. 2561 RELATING TO LANDS CONTROLLED BY THE STATE

Chairpersons Hee, Taniguchi, Kim and Members of the Committee:

Thank you for the opportunity to comment on House Bill No. 2561. The department supports this bill, which restores the law regarding non-ceded lands that are controlled by the State, to what it was prior to the passage of Act 176, session Laws of Hawaii 2009. The bill's intent is to limit the legislative approval process to state-owned lands that were government or crown lands prior to August 15, 1895 w hich was the primary intent and impetus for Act 176. Legislative oversight and approval for sale or gift lands held by the Department of Agriculture or the Agribusiness Development Corporation makes the process lengthy, cumbersome and more costly.

The required process for legislative oversight and approval may result in the State not receiving full market price or having additional expenses, reducing its net gain on the sale of land. Sale of land by the Department will not likely be completed in a timely manner and may result in a lower sales price as the Department may need to wait months to get approval to sell the land. In some cases the Department's costs may be higher as the delays in the sale may require the hiring of property managers to oversee and maintain the properties. In addition, the review process requires that an appraisal be obtained which may not be warranted in all cases.

The situation which is most likely to raise this concern is when property is acquired as a result of a loan default.

The Department's lands that were acquired as result of loan default are normally sold to replenish the agricultural loan revolving fund and the required legislative oversight and approval may result in funding delays for future loans.

LINDA LINGLE GOVERNOR



STATE OF HAWAII

BARBARA E. ARASHIRO EXECUTIVE ASSISTANT

DEPARTMENT OF HUMAN SERVICES
HAWAII PUBLIC HOUSING AUTHORITY
1002 NORTH SCHOOL STREET
POST OFFICE BOX 17907
Honolulu, Hawaii 96817

Statement of **Denise M. Wise**Hawaii Public Housing Authority

Before the

SENATE COMMITTEE ON WATER, LAND, AGRICULTURE, AND HAWAIIAN AFFAIRS SENATE COMMITTEE ON JUDICIARY AND GOVERNMENT OPERATIONS SENATE COMMITTEE ON WAYS AND MEANS

March 31, 2010 10:00 A..M. Room 211, Hawaii State Capitol

In consideration of H.B. 2561 RELATING TO LANDS CONTROLLED BY THE STATE

The Hawaii Public Housing Authority (HPHA) <u>strongly supports</u> H.B. 2561, which would restore the law with regard to non-ceded lands controlled by the State, to what it was prior to the passage of Act 176, Session Laws of Hawaii 2009.

Act 176 had the unintended effect of preventing or delaying routine administrative transactions involving lands owned by or passing through the hands of the State. The processing of foreclosed or reverted properties has been disrupted; routine boundary corrections and adjustments are delayed; and expensive and time consuming barriers to pending purchase transactions have been created.

The requirements of Act 176 unnecessarily waste Legislative resources, and are costly and time consuming for both parties to any land transaction. Restricting the requirements to only ceded lands by passing H.B. 2561 would put the focus of the law where it should be, and restore efficient operation of the state agencies whose routine operations involve transactions affecting title to land.

Testimony Presented Before the
Senate Committee on Water, Land, Agriculture, and Hawaiian Affairs,
Senate Committee on Judiciary and Government Operations and
Senate Committee on Ways and Means
March 31, 2010 at 10:00 a.m.

by
Howard Todo
Vice President for Budget & Finance/CFO, University of Hawai'i

HB 2561 - RELATING TO LANDS CONTROLLED BY THE STATE

Chairs Hee, Taniguchi and Kim; Vice Chairs Tokuda, Takamine and Tsutsui; and Members of the Committees:

The University of Hawaii System supports the passage of HB 2561. This measure would allow the University to be more flexible and proceed in a timely and efficient manner to take advantage of opportunities to raise revenues from the sale of certain non-ceded state lands, as market conditions and needs may warrant, without the lengthy legislative review and approval process currently required under Act 176, Session Laws of Hawaii 2009.

Thank you for the opportunity to testify.

TESTIMONY HB 2561 (END)